



DEPARTMENT OF THE ARMY  
U.S. ARMY CORPS OF ENGINEERS, MOBILE DISTRICT  
P.O. BOX 2288  
MOBILE, AL 36628-0001

CESAM-RD-A

April 23, 2024

MEMORANDUM FOR RECORD

SUBJECT: US Army Corps of Engineers (Corps) Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023),<sup>1</sup> SAM-2022-00507-JEB, (MFR 1 of 1)

BACKGROUND. An Approved Jurisdictional Determination (AJD) is a Corps document stating the presence or absence of waters of the United States on a parcel or a written statement and map identifying the limits of waters of the United States on a parcel. AJDs are clearly designated appealable actions and will include a basis of JD with the document.<sup>2</sup> AJDs are case-specific and are typically made in response to a request. AJDs are valid for a period of five years unless new information warrants revision of the determination before the expiration date or a District Engineer has identified, after public notice and comment, that specific geographic areas with rapidly changing environmental conditions merit re-verification on a more frequent basis.<sup>3</sup> For the purposes of this AJD, we have relied on section 10 of the Rivers and Harbors Act of 1899 (RHA),<sup>4</sup> the Clean Water Act (CWA) implementing regulations published by the Department of the Army in 1986 and amended in 1993 (references 2.a. and 2.b. respectively), the 2008 *Rapanos-Carabell* guidance (reference 2.c.), and other applicable guidance, relevant case law and longstanding practice, (collectively the pre-2015 regulatory regime), and the *Sackett* decision (reference 2.d.) in evaluating jurisdiction.

This Memorandum for Record (MFR) constitutes the basis of jurisdiction for a Corps AJD as defined in 33 CFR §331.2. The features addressed in this AJD were evaluated consistent with the definition of “waters of the United States” found in the pre-2015 regulatory regime and consistent with the Supreme Court’s decision in *Sackett*. This AJD did not rely on the 2023 “Revised Definition of ‘Waters of the United States,’” as amended on 8 September 2023 (Amended 2023 Rule) because, as of the date of this decision, the Amended 2023 Rule is not applicable in Alabama due to litigation.

1. SUMMARY OF CONCLUSIONS.

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<sup>1</sup> While the Supreme Court’s decision in *Sackett* had no effect on some categories of waters covered under the CWA, and no effect on any waters covered under RHA, all categories are included in this Memorandum for Record for efficiency.

<sup>2</sup> 33 CFR 331.2.

<sup>3</sup> Regulatory Guidance Letter 05-02.

<sup>4</sup> USACE has authority under both Section 9 and Section 10 of the Rivers and Harbors Act of 1899 but for convenience, in this MFR, jurisdiction under RHA will be referred to as Section 10.

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- a. Provide a list of each individual feature within the review area and the jurisdictional status of each one (i.e., identify whether each feature is/is not a water of the United States and/or a navigable water of the United States).
- i. **WET A**, a 0.2-acre wetland area located on a 23-acre undeveloped parcel in Lillian, AL. This wetland does not have a continuous surface connection to a jurisdictional water and it is therefore not a water of the United States. This wetland is located at center coordinates 30.387427, -87.471260.
- ii. **WET B**, 1.3-acre wetland area is also located on the same undeveloped 23-acre parcel as described above. This wetland does not have a continuous surface connection to a jurisdictional water and it is therefore not a water of the United States. This wetland is located at center coordinates 30.385461, -87.471165

## 2. REFERENCES.

- a. Final Rule for Regulatory Programs of the Corps of Engineers, 51 FR 41206 (November 13, 1986).
- b. Clean Water Act Regulatory Programs, 58 FR 45008 (August 25, 1993).
- c. U.S. EPA & U.S. Army Corps of Engineers, Clean Water Act Jurisdiction Following the U.S. Supreme Court's Decision in *Rapanos v. United States & Carabell v. United States* (December 2, 2008)
- d. *Sackett v. EPA*, 598 U.S. \_\_\_, 143 S. Ct. 1322 (2023)

3. REVIEW AREA. The review area is a 23-acre undeveloped upland parcel in Lillian, AL.

4. NEAREST TRADITIONAL NAVIGABLE WATER (TNW), INTERSTATE WATER, OR THE TERRITORIAL SEAS TO WHICH THE AQUATIC RESOURCE IS CONNECTED. N/A, the wetlands are not connected to a TNW, interstate water or territorial seas.<sup>5</sup>

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<sup>5</sup> This MFR should not be used to complete a new stand-alone TNW determination. A stand-alone TNW determination for a water that is not subject to Section 9 or 10 of the Rivers and Harbors Act of 1899 (RHA) is completed independently of a request for an AJD. A stand-alone TNW determination is conducted for a specific segment of river or stream or other type of waterbody, such as a lake, where upstream or downstream limits or lake borders are established.

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5. FLOWPATH FROM THE SUBJECT AQUATIC RESOURCES TO A TNW, INTERSTATE WATER, OR THE TERRITORIAL SEAS. N/A
6. SECTION 10 JURISDICTIONAL WATERS<sup>6</sup>: Describe aquatic resources or other features within the review area determined to be jurisdictional in accordance with Section 10 of the Rivers and Harbors Act of 1899. Include the size of each aquatic resource or other feature within the review area and how it was determined to be jurisdictional in accordance with Section 10.<sup>7</sup> N/A
7. SECTION 404 JURISDICTIONAL WATERS: Describe the aquatic resources within the review area that were found to meet the definition of waters of the United States in accordance with the pre-2015 regulatory regime and consistent with the Supreme Court's decision in *Sackett*. List each aquatic resource separately, by name, consistent with the naming convention used in section 1, above. Include a rationale for each aquatic resource, supporting that the aquatic resource meets the relevant category of "waters of the United States" in the pre-2015 regulatory regime. The rationale should also include a written description of, or reference to a map in the administrative record that shows, the lateral limits of jurisdiction for each aquatic resource, including how that limit was determined, and incorporate relevant references used. Include the size of each aquatic resource in acres or linear feet and attach and reference related figures as needed.
  - a. TNWs (a)(1): N/A
  - b. Interstate Waters (a)(2): N/A
  - c. Other Waters (a)(3): N/A
  - d. Impoundments (a)(4): N/A
  - e. Tributaries (a)(5): N/A
  - f. The territorial seas (a)(6): N/A

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<sup>6</sup> 33 CFR 329.9(a) A waterbody which was navigable in its natural or improved state, or which was susceptible of reasonable improvement (as discussed in § 329.8(b) of this part) retains its character as "navigable in law" even though it is not presently used for commerce, or is presently incapable of such use because of changed conditions or the presence of obstructions.

<sup>7</sup> This MFR is not to be used to make a report of findings to support a determination that the water is a navigable water of the United States. The district must follow the procedures outlined in 33 CFR part 329.14 to make a determination that water is a navigable water of the United States subject to Section 10 of the RHA.

- g. Adjacent wetlands (a)(7): N/A

## 8. NON-JURISDICTIONAL AQUATIC RESOURCES AND FEATURES

- a. Describe aquatic resources and other features within the review area identified as “generally non-jurisdictional” in the preamble to the 1986 regulations (referred to as “preamble waters”).<sup>8</sup> Include size of the aquatic resource or feature within the review area and describe how it was determined to be non-jurisdictional under the CWA as a preamble water. N/A
- b. Describe aquatic resources and features within the review area identified as “generally not jurisdictional” in the *Rapanos* guidance. Include size of the aquatic resource or feature within the review area and describe how it was determined to be non-jurisdictional under the CWA based on the criteria listed in the guidance. N/A
- c. Describe aquatic resources and features identified within the review area as waste treatment systems, including treatment ponds or lagoons designed to meet the requirements of CWA. Include the size of the waste treatment system within the review area and describe how it was determined to be a waste treatment system. N/A
- d. Describe aquatic resources and features within the review area determined to be prior converted cropland in accordance with the 1993 regulations (reference 2.b.). Include the size of the aquatic resource or feature within the review area and describe how it was determined to be prior converted cropland. N/A
- e. Describe aquatic resources (i.e. lakes and ponds) within the review area, which do not have a nexus to interstate or foreign commerce, and prior to the January 2001 Supreme Court decision in “*SWANCC*,” would have been jurisdictional based solely on the “Migratory Bird Rule.” Include the size of the aquatic resource or feature, and how it was determined to be an “isolated water” in accordance with *SWANCC*. N/A
- f. Describe aquatic resources and features within the review area that were determined to be non-jurisdictional because they do not meet one or more categories of waters of the United States under the pre-2015 regulatory regime consistent with the Supreme Court’s decision in *Sackett* (e.g., tributaries that are

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<sup>8</sup> 51 FR 41217, November 13, 1986.

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non-relatively permanent waters; non-tidal wetlands that do not have a continuous surface connection to a jurisdictional water).

**WET A** is a 0.2-acre wetland area located on a 23-acre undeveloped parcel in Lillian, AL. This wetland does not have a continuous surface connection to a jurisdictional water and it is therefore not a water of the United States. This area is separated from other waters by a historical man-made earthen berm. Although this feature appears as an intermittent stream on the USGS topo map, no stream channel was observed during an on-site visit on 2/14/24. The wetland is completely surrounded by uplands and lacks a continuous surface connection to an RPW, TNW, territorial seas, interstate water or impoundment of a jurisdictional water. Therefore, the 0.2-acre wetland is not jurisdictional.

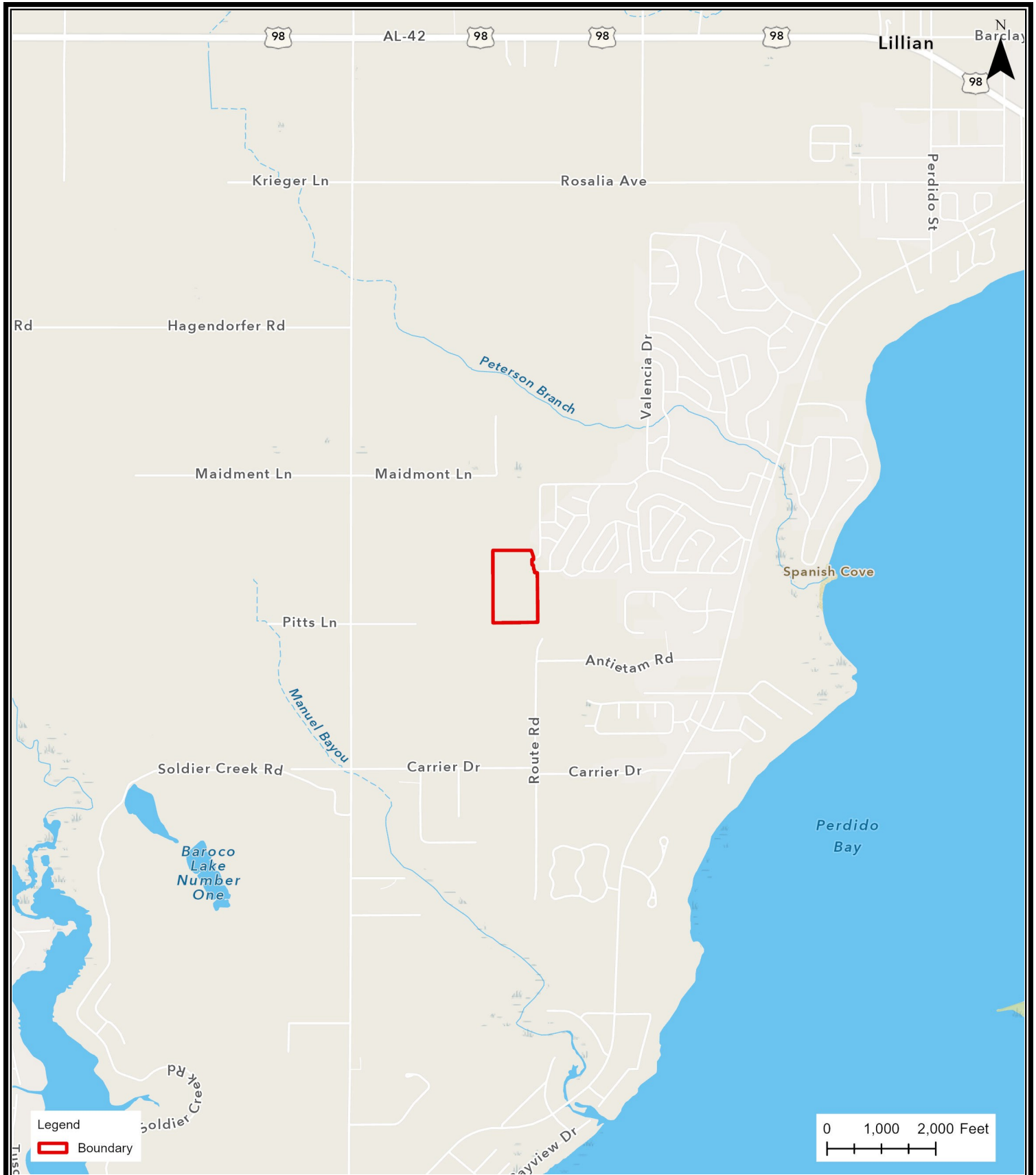
**WET B** is a 1.3-acre wetland area is also located on the same undeveloped 23-acre parcel as described above. This wetland does not have a continuous surface connection to a jurisdictional water and it is therefore not a water of the United States. Although this feature appears as an intermittent stream on the USGS topo map, no stream channel was observed during an on-site visit on 2/14/24. This wetland terminates at the Eastern property boundary and any associated flow appears to sheet flow off-site into uplands. The wetland is completely surrounded by uplands and lacks a continuous surface connection to an RPW, TNW, territorial seas, interstate water or impoundment of a jurisdictional water. Therefore, the 1.3- acre wetland is not jurisdictional.

9. DATA SOURCES. List sources of data/information used in making determination. Include titles and dates of sources used and ensure that information referenced is available in the administrative record.
  - a. Site visit 2/14/24.
  - b. Google Earth Pro-multiple historical aerial photographs and associated topographic map overlays dated February 1997 through June 2023.
  - c. National Regulatory viewer-USGS Hillshade topographic map accessed 2/7/24, 3D Digital elevation model accessed 2/7/24.
10. OTHER SUPPORTING INFORMATION. N/A
11. NOTE: The structure and format of this MFR were developed in coordination with the EPA and Department of the Army. The MFR's structure and format may be subject to future modification or may be rescinded as needed to implement

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additional guidance from the agencies; however, the approved jurisdictional determination described herein is a final agency action.



Source: Image courtesy of ESRI.

NO.	DATE	REVISION NOTE	BY

Drawn By:	Client #:
KK	3092
Checked By:	Date:
KK	3/18/22
Project Mgr.:	Project #:
KK	3092-002-32

901 Woodland Street  
Suite 104  
Nashville, TN 37206  
P - 615-469-4941

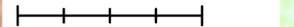
85 Spectrum Cove  
Alabaster, AL 35007  
O - 205-664-2000  
F - 205-664-2142

TITLE
<b>Figure 1 — Site Location Map</b> Preliminary Jurisdictional Determination Hamm Enterprises Spanish Cover Property Lillian, Baldwin County, AL
SAM-2022-00507-JEB





Legend  
 Boundary

0 80 160 Feet  



Source: Image courtesy of ESRI and USGS. USGS Lillian 7.5 minute quadrangle.

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Project Mgr.:	Project #:
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901 Woodland Street  
 Suite 104  
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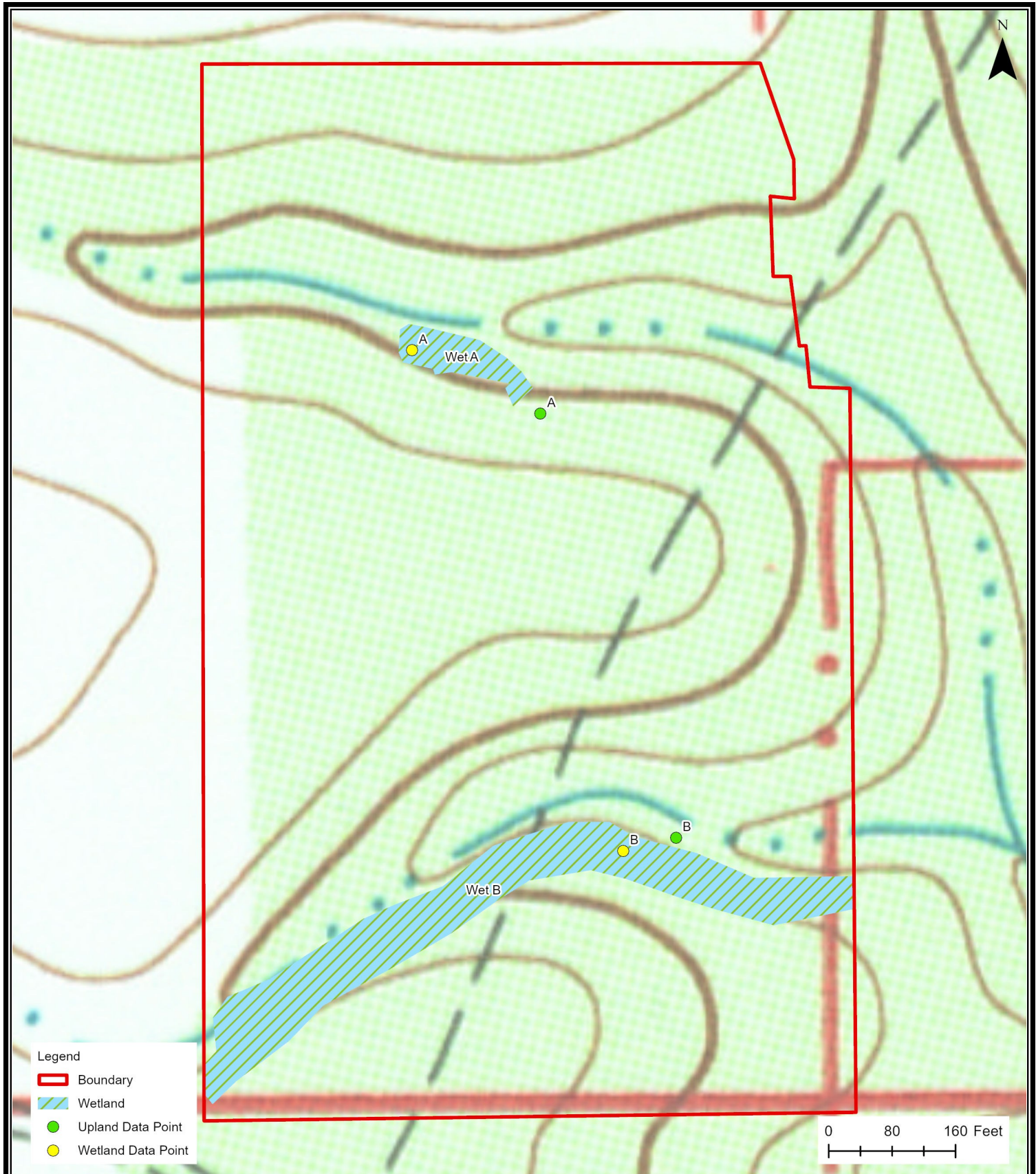
85 Spectrum Cove  
 Alabaster, AL 35007  
 O - 205-664-2000  
 F - 205-664-2142



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 Solutions to Your Environmental Challenges

TITLE
<b>Figure 2 — Site Topo Map</b> Preliminary Jurisdictional Determination Hamm Enterprises Spanish Cover Property Lillian, Baldwin County, AL
SAM-2022-00507-JEB






Source: Image courtesy of ESRI and USGS. USGS Lillian 7.5 minute quadrangle.

				Drawn By:	Client #:	901 Woodland Street Suite 104 Nashville, TN 37206 P - 615-469-4941	85 Spectrum Cove Alabaster, AL 35007 O - 205-664-2000 F - 205-664-2142	<b>TITLE</b>		
				Checked By:	Date:			<b>Figure 8a — Site Delineation Overview</b> Preliminary Jurisdictional Determination Hamm Enterprises Spanish Cover Property Lillian, Baldwin County, AL		
				Project Mgr.:	Project #:					
NO.	DATE	REVISION NOTE	BY	KK	3092-002-32			 <b>SPECTRUM</b> Solutions to Your Environmental Challenges		
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Source: Image courtesy of ESRI.

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				Checked By:	Date:	 <b>SPECTRUM</b> Solutions to Your Environmental Challenges		<b>Figure 8c — Site Delineation Overview</b> Preliminary Jurisdictional Determination Hamm Enterprises Spanish Cover Property Lillian, Baldwin County, AL			
				Project Mgr.:	Project #:						
NO.	DATE	REVISION NOTE	BY	KK	3092-002-32						