



**US Army Corps  
of Engineers®**

Mobile District

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# **MASTER WATER CONTROL MANUAL**

## **ALABAMA-COOSA-TALLAPOOSA (ACT) RIVER BASIN**

### **ALABAMA, GEORGIA**

**U.S. ARMY CORPS OF ENGINEERS  
SOUTH ATLANTIC DIVISION  
MOBILE DISTRICT  
MOBILE, ALABAMA**

**APRIL 2022**



# **MASTER WATER CONTROL MANUAL**

## **MASTER ALABAMA-COOSA-TALLAPOOSA (ACT) RIVER BASIN**

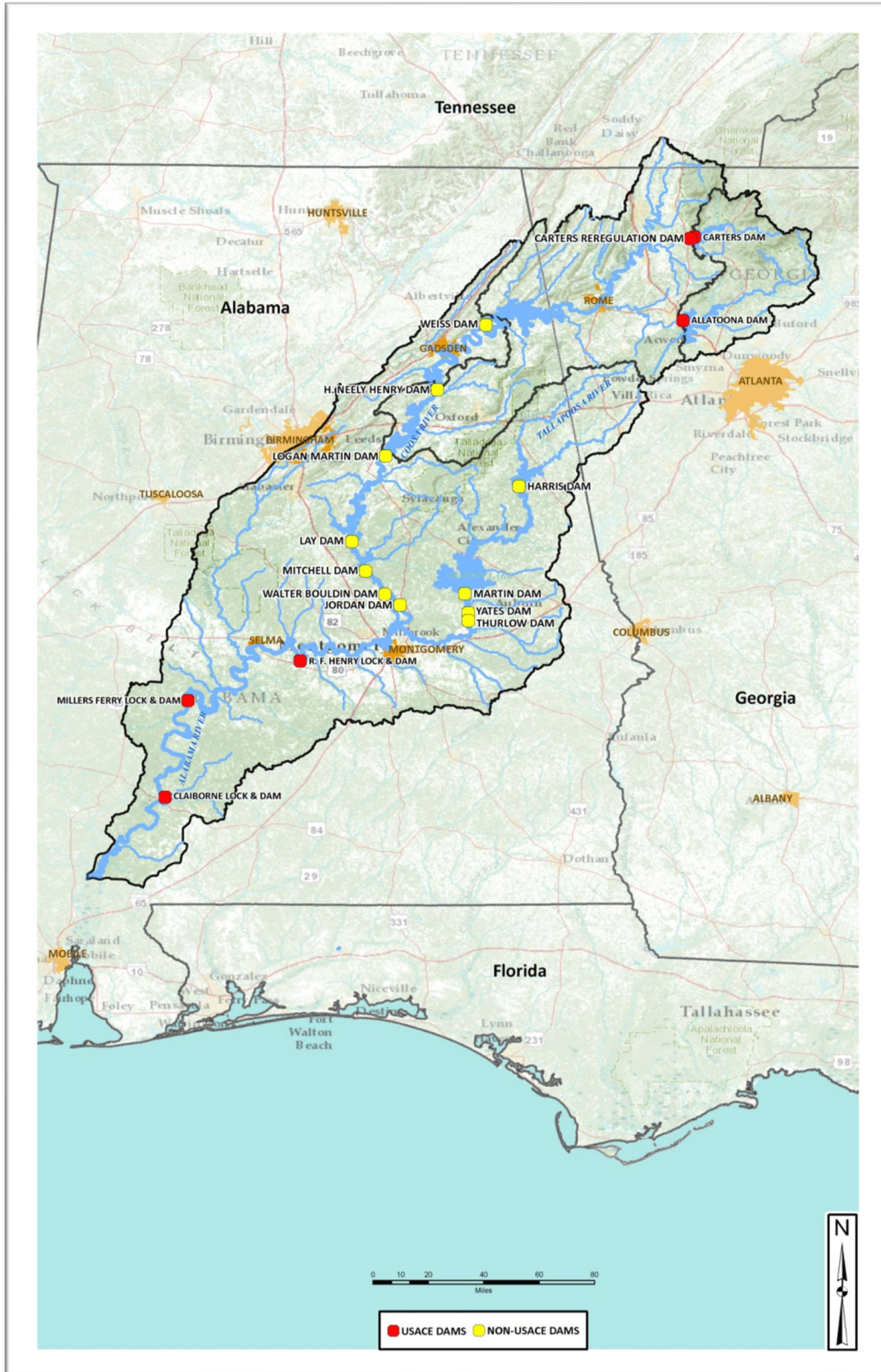


**U.S. ARMY CORPS OF ENGINEERS  
MOBILE DISTRICT/SOUTH ATLANTIC DIVISION  
MOBILE, ALABAMA**

**APRIL 2022**

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Alabama-Coosa-Tallapoosa River Basin

## **NOTICE TO USERS OF THIS MANUAL**

Regulations specify that this Water Control Manual be published in a hard copy binder with loose-leaf form, and only those sections, or parts thereof; requiring changes will be revised and printed. Therefore, this copy should be preserved in good condition so that inserts can be made to keep the manual current. Changes to individual pages must carry the date of revision, which is the South Atlantic Division's approval date.

Regulations specify that this Water Control Manual be published in digital form in the central repository located at the following link:

<https://maps.crrel.usace.army.mil/apex/f?p=875>

The Water Control Manual at the central repository will be considered the official manual and will be kept current at all times. Instructions and information to upload or document the review status of the Water Control Manual, as per ER 1110-2-240, in the central repository portal can be found under the help tab in the portal.

It is not unexpected that USACE Corporate Information may move the central repository link to a new location. This information will be shared with all offices if a situation occurs by the HQUSACE.

## **REGULATION ASSISTANCE PROCEDURES**

In the event unusual conditions arise during non-duty hours, communication can be achieved by contacting appropriate water management personnel at the Water Management Section, Mobile District Office by telephoning (251) 509-5368 during non-duty hours. The Water Management Section can be telephoned at (251) 690-2737 during regular duty hours. The individual projects can be reached at the following telephone numbers during regular duty hours:

Allatoona Dam and Lake (Allatoona Powerhouse) – (770) 382-4700

Carters Dam and Lake and Reregulation Dam (Carters Powerhouse) – (706) 334-2640

Robert F. Henry Lock and Dam (Jones Bluff Powerhouse) – (334) 875-4400

Millers Ferry Lock and Dam (Millers Ferry Powerhouse) – (334) 682-9124

Claiborne Lock and Dam (Lock Foreman) – (251) 282-4575

Millers Ferry Powerhouse – (334) 682-9124

## **METRIC CONVERSION**

This manual uses the U.S. Customary System of Units (English units). Exhibit A contains a conversion table that can be used for common unit conversions and for unit conversion to the metric system of units.

U.S. Army Corps of Engineers, Mobile District, South Atlantic Division

April 2022

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**PERTINENT DATA  
FOR EXISTING RESERVOIR PROJECTS IN THE  
ALABAMA-COOSA-TALLAPOOSA RIVER BASIN**

**Allatoona Dam**

Structure type	Gravity concrete
Length	1,250 feet
Maximum height	190 feet
Lake elevation (full summer pool)	840 feet NGVD29
Lake elevation (full winter pool)	823 feet NGVD29
Lake area acres (@ elevation (elev) 840 feet (ft) NGVD29)	11,164 acres
Shoreline miles (@ elev 840 ft NGVD29)	270 miles
Drainage area	1,122 square miles
Generating capacity (declared)	82.2 MW

**Carters Dam**

Structure type	Rockfill and earthfill
Length (rockfill 2,053 plus earthfill 700)	2,753 feet
Maximum height	445 feet
Lake elevation (full summer pool)	1,074 feet NGVD29
Lake elevation (full winter pool)	1,072 feet NGVD29
Lake area acres (@ elev 1,074 ft NGVD29)	3,275 acres
Shoreline miles (@ elev 1,074 ft NGVD29)	62.7 miles
Drainage area	374 square miles
Generating capacity (declared)	600 MW

**Carters Reregulation Dam**

Structure type	Gated spillway with rockfill dikes
Length (dam and spillway)	3,063 feet
Maximum pool elevation	698 feet NGVD29
Top of dike elevation	703 feet NGVD29
Lake area acres	990 acres
Usable Storage (elev 674 to 698 ft NGVD29)	16,571 acre-feet
Drainage area (local to reregulation pool)	520 square miles (146 square miles)
Spillway Gates	4 @ 42 feet long by 36.5 feet high

**Robert F. Henry Lock and Dam**

Structure type	Gravity concrete and earthfill
Length (earth dikes)	15,300 feet
Length (concrete)	646 feet
Maximum elevation (earth dikes, right / left)	135 / 143 feet NGVD29
Lake elevation	126 feet NGVD29
Lake area acres	13,500 acres
Shoreline miles	397 miles
Drainage area	16,233 square miles
Generating capacity (declared)	82 MW

**Millers Ferry Lock and Dam**

Structure type	Gravity concrete and earthfill
Length (earth dikes)	8,860 feet
Length (concrete)	994 feet
Maximum elevation (earth dikes, right / left)	85 / 97 feet NGVD29
Lake elevation	80.8 feet NGVD29
Lake area acres	18,528 acres
Shoreline miles	556 miles
Drainage area	20,637 square miles
Generating capacity (declared)	90 MW

**Claiborne Lock and Dam**

Structure type	Gravity concrete and earthfill
Length (earth dikes)	2,550 feet
Length concrete)	916 feet
Maximum elevation (earth dikes, right / left)	40 / 60 feet NGVD29
Lake elevation	36 feet NGVD29
Lake area acres	6,290 acres
Shoreline miles	216 miles
Drainage area	21,473 square miles
Generating capacity	N/A

**R. L. Harris Dam**

Structure type	Gravity concrete
Length	3,242 feet
Maximum height	151.5 feet
Lake elevation	793 feet NGVD29
Lake area acres	10,660 acres
Shoreline miles	271 miles
Drainage area	1,454 square miles
Generating capacity	135 MW

**Martin Dam**

Structure type	Gravity concrete
Length	2,000 feet
Maximum height	168 feet
Lake elevation	491 feet NGVD29
Lake area acres	39,210 acres
Shoreline miles	880 miles
Drainage area	2,984 square miles
Generating capacity	182.5 MW

**Yates Dam**

Structure type	Gravity concrete
Length	1,254 feet
Maximum height	88 feet
Lake elevation	345 feet NGVD29
Lake area acres	2,004 acres
Shoreline miles	40 miles
Drainage area	3,293 square miles
Generating capacity	44.25 MW

**Thurlow Dam**

Structure type	Gravity concrete and earthfill
Length (concrete)	1,959 feet
Maximum height	62 feet
Lake elevation	289 feet NGVD29
Lake area acres	570 acres
Drainage area	3,308 square miles
Generating capacity	81.35 MW

**Weiss Dam**

Structure type	Gravity concrete and earthfill
Length (earth dikes)	30,506 feet
Length (concrete)	392 feet
Maximum height	126 feet
Lake elevation	564 feet NGVD29
Lake area acres	30,027 acres
Shoreline miles	447 miles
Drainage area	5,270 square miles
Generating capacity	87.75 MW

**Neely Henry Dam**

Structure type	Gravity concrete and earthfill
Length (earth dikes)	4,100 feet
Length (concrete dam and spillway)	605 feet
Maximum height	104 feet
Lake elevation	508 feet NGVD29
Lake area acres	11,235 acres
Shoreline miles	339 miles
Drainage area	6,596 square miles
Generating capacity	72.9 MW

**Logan Martin Dam**

Structure type	Gravity concrete and earthfill
Length (earth dikes)	5,464 feet
Length (concrete)	612 feet
Maximum height	97 feet
Lake elevation	465 feet NGVD29
Lake area acres	15,269 acres
Shoreline miles	275 miles
Drainage area	7,743 square miles
Generating capacity	128.25 MW

**Lay Dam**

Structure type	Gravity concrete
Length	2,120 feet
Maximum height	129.6 feet
Lake elevation	396 feet NGVD29
Lake area acres	11,795 acres
Shoreline miles	289 miles
Drainage area	9,053 square miles
Generating capacity	177 MW

**Mitchell Dam**

Structure type	Gravity concrete
Length (concrete)	1,277 feet
Maximum height	106 feet
Lake elevation	312 feet NGVD29
Lake area acres	5,855 acres
Shoreline miles	147 miles
Drainage area	9,778 square miles
Generating capacity	170 MW

**Jordan Dam**

Structure type	Gravity concrete
Length (concrete)	2,066 feet
Maximum height	125 feet
Lake elevation	252 feet NGVD29
Lake area acres	5,890 acres
Shoreline miles	118 miles
Drainage area	10,102 square miles
Generating capacity	100 MW

**Bouldin Dam**

Structure type	Gravity concrete and earthfill
Length (earth dikes)	9,200 feet
Length (concrete)	228 feet
Maximum height	120 feet
Lake elevation	252 feet NGVD29
Lake area acres	734 acres
Shoreline miles	118 miles
Drainage area	10,102 square miles
Generating capacity	225 MW

# 1 - INTRODUCTION

**1-01. Authorization for Manual.** This water control manual is prepared in accordance with the following U.S. Army Corps of Engineers (herein referred to as USACE or Corps) Engineering Regulations (ER) and Engineering Manuals (EM):

- ER 1110-2-240, Water Control Management (30 May 2016). This regulation prescribes policies and procedures to be followed by the Corps in carrying out water control management activities, including establishment of water control plans for Corps and non-Corps projects, as required by federal laws and directives.
- ER 1110-2-1150, Engineering and Design for Civil Works Projects (31 August 1999). This regulation defines engineering responsibilities, requirements, and procedures during the planning, design, construction, and operations phases of civil works projects. The regulation provides guidance for developing and documenting quality engineering analyses and designs for projects and products on time and in accordance with project management policy for civil works activities.
- ER 1110-2-1941, Drought Contingency Plans (02 February 2018). This regulation provides policy and guidance for preparing drought contingency plans as part of the Corps' overall water control management activities. This directive states the policy that water control managers will continually review and, when appropriate, adjust water control plans in response to changing public needs.
- ER 1110-2-8154, Water Quality and Environmental Management for Corps Civil Works Projects (31 May 2018). This regulation establishes a policy for the water quality management program at Corps civil works projects.
- ER 1110-2-8156, Preparation of Water Control Manuals (30 September 2018). This regulation standardizes the procedures to be followed when preparing Water Control Manuals (WCM).
- EM 1110-2-3600, Management of Water Control Systems (10 October 2017). This manual provides guidance to field offices for managing water control projects or systems authorized by Congress and construct and operated by the Corps. It also applies to certain water control projects constructed by other agencies or entities.

**1-02. Purpose and Scope.** This basin master water control manual describes the overall water control plan for the Alabama-Coosa-Tallapoosa (ACT) River Basin (referred to as the ACT River Basin or the ACT Basin). The descriptions of the basin, history of development, water control activities, and coordination with others are provided as supplemental information to enhance the knowledge and understanding of the basin water control plan. This manual provides a general reference source for ACT water control regulation. It is intended for use in day-to-day, real-time water management decision making and for training new personnel. The development and execution of the water control plan includes appropriate consideration for efficient water management in conformance with the emphasis on water conservation as a national priority.

**1-03. Related Manuals and Reports.** This master water control manual provides general information for the entire ACT River Basin. The following appendices have been prepared for individual federal reservoir projects and non-federal projects within the ACT Basin:

Appendix A - Allatoona Dam and Lake

Appendix B - Weiss Dam and Lake (Alabama Power Company)

Appendix C - Logan Martin Dam and Lake (Alabama Power Company)

Appendix D - H. Neely Henry Dam and Lake (Alabama Power Company)

Appendix E - Millers Ferry Lock and Dam and William "Bill" Dannelly Lake

Appendix F - Claiborne Lock and Dam and Lake

Appendix G - Robert F. Henry Lock and Dam and R. E. "Bob" Woodruff Lake

Appendix H - Carters Dam and Lake and Carters Reregulation Dam

Appendix I - R. L. Harris Dam and Lake (Alabama Power Company)

Other pertinent information regarding the ACT River Basin development is contained in operation and maintenance manuals and emergency action plans for each project. Historical, definite project reports and design memoranda also contain useful information.

Prior to the issuance of this master manual and the individual water control manuals as appendices, the Corps considered the environmental impacts of its revised operations with the preparation of an Environmental Impact Statement (EIS). The EIS was prepared in compliance with the National Environmental Policy Act (NEPA) (1969), Council on Environmental Quality guidelines, and Corps implementing regulations. Access to the final document is available by request from the Mobile District.

**1-04. Project Owner.** The Allatoona Dam and Lake; Carters Dam and Lake (and Reregulation Dam); Robert F. Henry Lock and Dam and R. E. "Bob" Woodruff Lake; Millers Ferry Lock and Dam and William "Bill" Dannelly Lake; and Claiborne Lock and Dam and Claiborne Lake projects are federally owned projects entrusted to the Corps. There are 11 privately developed dams with powerhouses located in the basin (seven on the Coosa River and four on the Tallapoosa River) that were built and are operated by the Alabama Power Company (APC). The projects in the ACT Basin are listed in Table 1-1.

Table 1-1 USACE and APC Reservoirs in the ACT River Basin - Project Data

Basin/river/ project name	Owner/state/ year initially completed	Drainage area (sq mi) <sup>a</sup>	Normal (summer) lake elev (ft) <sup>b</sup>	Reservoir size at normal (summer) pool (ac) <sup>i</sup>	Total storage at normal (summer) pool (acre-feet [ac- ft]) <sup>i</sup>	Conservation storage (ac-ft)	Top of flood pool elev (ft) <sup>c</sup>	Total storage at top of flood pool (ac-ft) <sup>i</sup>	Flood storage (ac-ft) <sup>i</sup>	Power capacity (megawatt [MW])
<i>Coosawattee River</i>		862								
Carters Dam and Lake	USACE/GA/1974	374	1,074	3,275	383,564	141,402 <sup>j</sup>	1099	472,757	89,192	600 <sup>d</sup>
Carters Reregulation Dam	USACE/GA/1974	520	698	990	17,380	16,571 <sup>i</sup>	NA	NA	NA	None
<i>Etowah River</i>		1,861								
Allatoona Dam and Lake	USACE/GA/1949	1,122	840	11,164	338,253	270,247 <sup>i</sup>	860	626,860	288,607	82.2 <sup>d</sup>
<i>Coosa River</i>		10,156								
Weiss Dam and Lake	APC/AL/1961	5,270	564	30,027	306,655	263,417 <sup>i</sup>	572	608,641	301,959 <sup>i</sup>	87.75 <sup>e</sup>
H. Neely Henry Dam and Lake	APC/AL/1966	6,596	508	11,235	120,853	118,210 <sup>i</sup>	508	NA	0	72.9 <sup>e</sup>
Logan Martin Dam and Lake	APC/AL/1964	7,743	465	15,269	273,467	141,897 <sup>b</sup>	473.5	433,572	160,105 <sup>i</sup>	128.25 <sup>e</sup>
Lay Dam and Lake	APC/AL/1914	9,053	396	11,795	262,887	92,352 <sup>b</sup>	NA	NA	NA	177 <sup>e</sup>
Mitchell Dam and Lake	APC/AL/1923	9,778	312	5,855	170,783	51,577 <sup>b</sup>	NA	NA	NA	170 <sup>e</sup>
Jordan Dam and Lake <sup>f</sup>	APC/AL/1929	10,102	252	5,890	210,198	19,057 <sup>f</sup>	NA	NA	NA	100 <sup>e</sup>
Bouldin Dam <sup>f</sup>	APC/AL/1967	10,102	252	734	---- <sup>f</sup>	---- <sup>f</sup>	NA	NA	NA	225 <sup>e</sup>
<i>Tallapoosa River</i>		4,687								
R.L. Harris Dam and Lake	APC/AL/1982	1,454	793	10,660	425,721	207,318 <sup>i</sup>	795	447,501	21,780	135 <sup>b</sup>
Martin Dam and Lake	APC/AL/1927	2,984	491 <sup>g</sup>	39,210	1,628,303	1,202,340 <sup>b</sup>	NA	NA	NA	182.5 <sup>b</sup>
Yates Dam and Lake	APC/AL/1928	3,293	345 <sup>g</sup>	2,004	53,908	6,928 <sup>b</sup>	NA	NA	NA	44.25 <sup>b</sup>
Thurlow Dam and Lake	APC/AL/1930	3,308	289 <sup>g</sup>	570	17,976	NA	NA	NA	NA	81.35 <sup>b</sup>
<i>Alabama River</i>		22,739								
R F. Henry Lock and Dam/ R.E. "Bob" Woodruff Lake	USACE/AL/1972	16,233	126 <sup>h</sup>	13,500	247,210	36,450 <sup>j</sup>	NA	NA	NA	82 <sup>d</sup>
Millers Ferry Lock and Dam/ William "Bill" Dannelly Lake	USACE/AL/1969	20,637	80.8 <sup>h</sup>	18,528	346,254	46,704 <sup>j</sup>	NA	NA	NA	90 <sup>d</sup>
Claiborne Lock, Dam, and Lake	USACE/AL/1969	21,473	36 <sup>h</sup>	6,290	102,480	None	NA	NA	NA	None

a. Source: USGS HUC Units and stream gage data (Subregion 0315)

b. Source: USACE projects – verified by USACE (June 2014); APC projects – values verified by USACE coordination with APC via email (June 2014)

c. Source: USACE email (April 2019), placemat and WCM

d. Declared Power Capacity. The value may vary slightly from week to week depending on factors such as head and cooling capabilities; values shown are the nominal values reported

e. Source: (FERC, 2009)

f. Jordan and Bouldin Dams impound the same reservoir and share the same reservoir storage.

g. Subtract one (1) ft to convert from ft NGVD29 to Martin datum. Source: Martin Dam FERC FEIS April 2015 (page 13)

h. Represents the upper limit elevation of the normal operating range

i. Source: All projects – verified by USACE ResSim Input (April 2019)

j. Source: USACE Water Control Manuals

**1-05. Operating Agency.** The Corps, Mobile District operates the five federally owned projects within the ACT Basin. Dam and reservoir project operation and maintenance are under the supervision of Operations Division. Allatoona and Carters fall under the direction of the Operations Project Manager at each Project. The Robert F. Henry, Millers Ferry and Claiborne facilities make up the Alabama River Lakes Project and fall under the direction of the Operations Project Manager, located in Tuscaloosa, Alabama. The non-federal projects on the Coosa and Tallapoosa Rivers are owned and operated by APC except for the Hickory Log Creek Project which is owned and operated by the City of Canton, Georgia, and the Cobb County-Marietta Water Authority (CCMWA), and the Purdy Project which is owned and operated by the Birmingham Water Works Board (BWVB).

**1-06. Regulating Agency.** Authority for water control regulation of all federal projects and for flood risk management water control regulation of four non-federal APC projects (Weiss, H. Neely Henry, Logan Martin, and Harris) has been delegated to the South Atlantic Division (SAD) Commander. Water control regulation activities for all federal projects and flood management regulation of the four APC projects are the responsibility of the Mobile District, Engineering Division, Water Management Section (Mobile District). APC regulates the four non-federal projects in compliance with the projects' Federal Energy Regulatory Commission (FERC) licenses and in accordance with Corps water control plans for flood management regulation and navigation support. It is the responsibility of the Mobile District to develop water control regulation procedures for the ACT federal projects for all foreseeable conditions and for the flood risk management plan and navigation support for the four authorized APC projects. The regulating instructions presented in the basin water control manual are issued by the Mobile District with approval of SAD. The Mobile District monitors the project for compliance with the approved water control manual and makes water control regulation decisions on the basis of that manual. The Mobile District advises project personnel, on an as needed basis, regarding operational procedures to perform during abnormal or emergency situations.

**1-07. Vertical Datum.** All vertical data presented in this manual are referenced to the project's historical vertical datum, National Geodetic Vertical Datum of 1929 (NGVD29). It is the Corps' policy that the designed, constructed, and maintained elevation grades of projects be reliably and accurately referenced to a consistent nationwide framework, or vertical datum - i.e., the National Spatial Reference System (NSRS) or the National Water Level Observation Network (NWLON) maintained by the U.S. Department of Commerce, National Oceanic and Atmospheric Administration (NOAA). The current orthometric vertical reference datum within the NSRS in the continental United States is the North American Vertical Datum of 1988 (NAVD88). The current NWLON National Tidal Datum Epoch is 1983–2001. The relationships among existing, constructed, or maintained project grades that are referenced to local or superseded datums (e.g., NGVD29, mean sea level [MSL]), the current NSRS, and/or hydraulic/tidal datums, have been established per the requirements of ER 1110-2-8160 and in accordance with the standards and procedures as outlined in EM 1110-2-6056. A Primary Project Control Point has been established at this project and linked to the NSRS. Information on the Primary Project Control Point, designated BM1, and the relationship between current and legacy datums are in Exhibit B.



## 2 - DESCRIPTION OF PROJECT

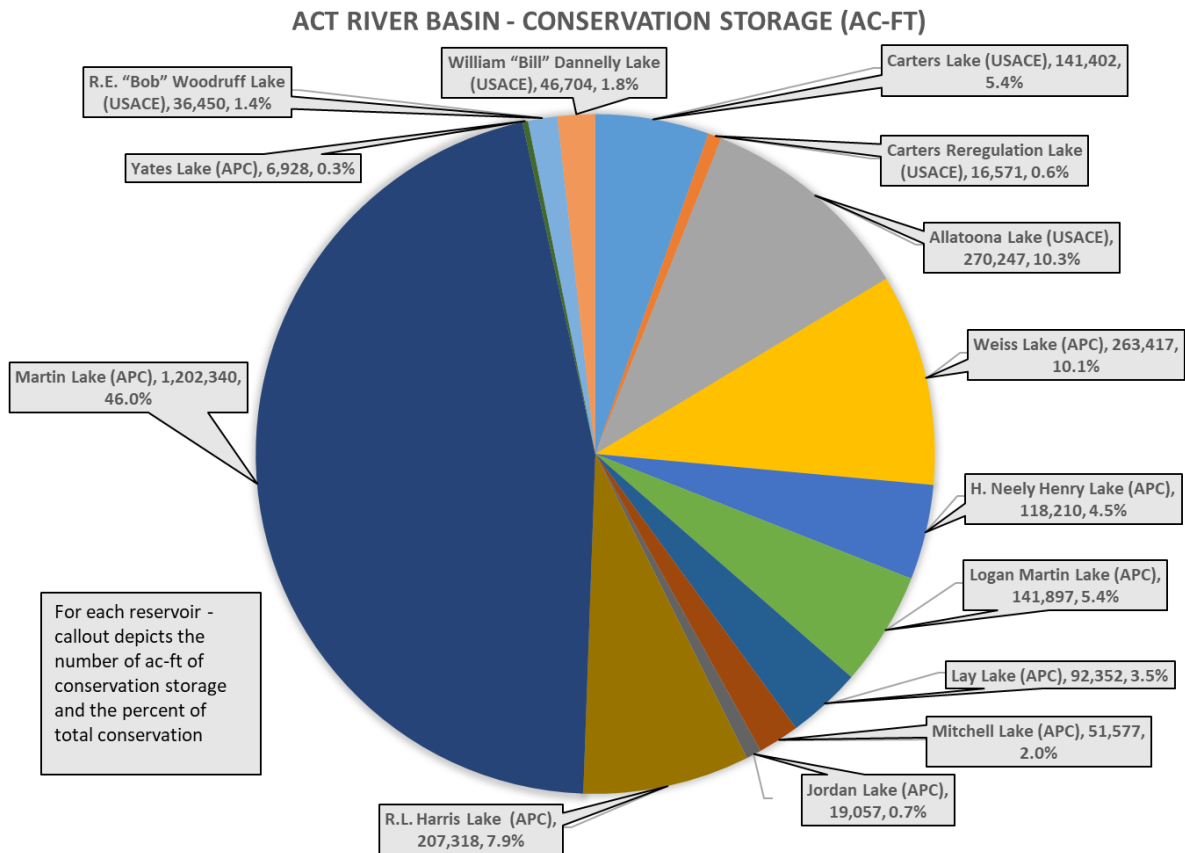
**2-01. Location.** The Coosa River is formed by the Etowah and Oostanaula Rivers at Rome, Georgia, and flows first westerly, then southwesterly, and finally southerly for a total of 286 miles before joining the Tallapoosa River to form the Alabama River. The Etowah River lies entirely within Georgia and is formed by several small mountain creeks which rise on the southern slopes of the Blue Ridge Mountains at an elevation of about 3,250 feet. The Etowah River flows for 164 miles to Rome, Georgia. The Oostanaula River is formed by the Coosawattee and Conasauga Rivers at Newtown Ferry, Georgia, and meanders southwesterly through a broad plateau for 47 miles to its mouth at Rome, Georgia. The Tallapoosa River rises in northwestern Georgia at an elevation of about 1,250 feet, and flows westerly and southerly for 268 miles, joining the Coosa River south of Wetumpka, Alabama. The upper 55 miles of the stream are in Georgia and the lower 213 miles in Alabama. The Alabama River is formed by the confluence of the Coosa and Tallapoosa Rivers near Montgomery, Alabama, meandering westerly for about 100 miles to Selma, Alabama, then southwesterly for 214 miles to its mouth near Calvert, Alabama. Suburbs of Atlanta extend into the upper portions of the basin with extensive development in the Allatoona region. Farther downstream is Rome, Georgia. Birmingham, Alabama is on the western edge of the basin and Montgomery, Alabama is located on the Alabama River below the confluence of the Coosa and Tallapoosa Rivers.

**2-02. Purpose.** Federal plans for the ACT River Basin further the goal of coordinating existing development and any future development to form a mutually interrelated system. The intention is to make the most complete practicable use of water resources. Federal interest in the ACT River Basin dates back to 1870, when Congress assigned the Corps the task of investigating and reporting on the practicability of improving the Coosa River for navigation. Subsequent River and Harbor Acts provided for the initiation of construction of a series of multipurpose impoundments on the system to meet the purposes of navigation, flood risk management, and hydropower. Other project purposes of the projects include water quality, recreation, water supply, and fish and wildlife conservation. Modifications of those plans have resulted in the completion of five federal dams, one on the Etowah River, one on the Coosawattee River, and three on the Alabama River. In addition, authorizations of those modified plans included flood risk management and navigation at four non-federal hydropower projects; three on the Coosa River and one on the Tallapoosa River.

**2-03. Physical Components.** Plate 2-1 presents the locations of the major dam projects in the ACT River. A brief summary of the key features of each project are provided below. Details of the physical components of each project are provided in the project appendices.

Overview. The ACT Basin extends approximately 330 miles from northwest Georgia to the mouth of the Alabama River, where it joins the Tombigbee River to form the Mobile River. The total drainage area of the ACT Basin is approximately 22,739 square miles. Plate 2-2 shows the drainage areas associated with the ACT projects. The Corps operates five projects in the ACT Basin: Allatoona Dam and Lake, Carters Dam and Lake and Carters Reregulation Dam, Robert F. Henry Lock and Dam and R. E. "Bob" Woodruff Lake, Millers Ferry Lock and Dam and William "Bill" Dannelly Lake, and Claiborne Lock and Dam and Lake. APC owns and operates four projects with federal flood risk management and navigation authorizations: Weiss Dam and Lake, H. Neely Henry Dam and Lake, and Logan Martin Dam and Lake on the Coosa River and Harris Dam and Lake on the Tallapoosa River. APC also owns and operates six other projects which have no similar Corps flood risk management authorization. These include Martin, Yates, and Thurlow on the Tallapoosa River and Lay, Mitchell, and Jordan/Bouldin on the Coosa River.

Of the 16 reservoirs (considering Jordan Dam and Lake and Bouldin Dam as one reservoir and Carters Lake and Carters Reregulation Dam as one reservoir), Lake Martin on the Tallapoosa River has the greatest amount of storage, containing 45.7 percent of the conservation storage in the ACT Basin. Allatoona Lake, R.L. Harris Lake, Weiss Lake, and Carters Lake are the next four largest reservoirs in terms of storage (see Figure 2-1). Thurlow and Purdy Lakes are not included because of their negligible storage capacity relative to the other projects. Each reservoir is discussed individually below. APC controls 80 percent of the available conservation storage and the federal projects (Robert F. Henry Lock and Dam, Millers Ferry Lock and Dam, Allatoona Lake, and Carters Lake) control 20 percent. The two most upstream Corps reservoirs, Allatoona Lake and Carters Lake (including reregulation pool), account for 16.8 percent of the total basin conservation storage.



**Figure 2-1 ACT Basin Reservoir Conservation Storage (Percent of Total Conservation Storage by Project)**

a. Etowah River. The Etowah River, with a drainage area of 1,861 square miles, joins the Oostanaula River at Rome, Georgia, to form the Coosa River. The Allatoona Dam and Lake Project is located on the Etowah River upstream of Cartersville, Georgia. It is a multiple-purpose Corps project placed in operation in 1950. Allatoona Lake provides 10.3 percent of the ACT Basin's conservation storage. Hickory Log Creek, located above the Allatoona Project, was constructed in 2007 and provides a source of water supply for the city of Canton, Georgia, and the CCMWA. Richland Creek Dam is located eight miles downstream of Allatoona Dam and provides water supply for Paulding County, Georgia.

b. Coosawattee River. The Coosawattee River, with a drainage area of 862 square miles, is 45 miles long; and joins the Conasauga River at Newton Ferry, Georgia, to form the Oostanaula River. The Carters Dam and Lake and Carters Reregulation Dam Project is located on the Coosawattee River at river mile 27. This project consists of an earthfill main dam, and a downstream reregulation dam and reservoir that accommodate pump-back operation. Carters Lake including the reregulation pool provides six percent of the ACT Basin's conservation storage.

c. Oostanaula River. From its source at the confluence of the Coosawattee and Conasauga Rivers at Newtown Ferry, Georgia, the Oostanaula River meanders southwesterly through a broad plateau for 47 miles to its mouth at Rome, Georgia. Its total drainage area is 2,150 square miles.

d. Coosa River. The Coosa River, with a drainage area of 10,156 square miles, is formed by the Etowah and Oostanaula Rivers at Rome, Georgia. The river flows 286 miles to its mouth, 11 miles below Wetumpka, Alabama, where it joins the Tallapoosa River to form the Alabama River. There are existing improvements on the Coosa River for flood risk management and hydropower and an abandoned navigation project. There is a flood risk management improvement project at Rome, Georgia, consisting of a levee system along the Coosa and Oostanaula Rivers. APC has built six reservoirs on the Coosa River (Weiss, H. Neely Henry, Logan Martin, Lay, Mitchell, and Jordan-Bouldin) which provide a total of approximately 26.3 percent of the basin's conservation. Weiss, Logan Martin, and Neely Henry Projects have flood risk management provisions and are further described in Appendices B, C, and D to this manual.

e. Tallapoosa River. The Tallapoosa River, with a drainage area of 4,687 square miles, rises in northwestern Georgia at an elevation of about 1,250 feet, and flows westerly and southerly for 268 miles, joining the Coosa River south of Wetumpka, Alabama. There are four projects on the Tallapoosa River, all owned by the APC. The projects are Harris Dam, Martin Dam, Yates Dam, and Thurlow Dam. Martin, Yates, and Thurlow Dams are located on the lower end of the Tallapoosa River near the Fall Line and develop a total head of 293 feet. Martin provides 45.9 percent of the basin's conservation storage. Yates and Thurlow are essentially run-of-river projects with little storage. Harris Dam is located in the headwater area and provides 8 percent of the basin's conservation storage. Harris Dam also provides flood risk management and is described in Appendix I to this manual.

f. Alabama River. The Alabama River, with a total drainage area of 7,896 square miles (excluding the Coosa and Tallapoosa Rivers tributary areas), is formed by the confluence of the Coosa and Tallapoosa Rivers near Wetumpka, Alabama, and meanders for 314 miles where it joins the Tombigbee River near Calvert, Alabama, to form the Mobile River. There are three Corps projects on the Alabama River. The projects are the Robert F. Henry Lock and Dam and R. E. "Bob" Woodruff Lake, the Millers Ferry Lock and Dam and William "Bill" Dannelly Lake, and the Claiborne Lock and Dam and Lake. Robert F. Henry and Millers Ferry Projects provide 1.4 and 1.8 percent respectively of the ACT Basin's conservation storage. Claiborne is a run-of-river project with essentially no conservation storage available.

#### **2-04. Federal Dams.**

a. Carters Dam and Carters Reregulation Dam. The Corps' Carters Lake and Carters Reregulation Dam on the Coosawattee River is a multipurpose project that provides flood risk management, hydropower, navigation, water supply, water quality, fish and wildlife conservation, and recreation. The project consists of a rockfill dam and earthfill saddle dikes

having a total length of 2,053 feet. The dam rises 445 feet above the streambed. Power installation consists of two conventional 140,000-kilowatt (kW) generators and two reversible 160,000-kW pump-turbine units (declared values). The reregulation dam is 448 feet long consisting of a 208 feet long gated spillway, 8 feet long end piers and 112 feet long non-overflow sections on either side of the gated spillway. Rock-fill dikes totaling 2,855 feet in length extend on either side of the non-overflow sections to higher ground. The gated spillway has a crest elevation of 662.5 feet NGVD29. The drainage area above the main dam is 374 square miles. The drainage area above the reregulation dam is 520 square miles, which includes the 146 square mile drainage area of Talking Rock Creek. An aerial view of the project is shown in Figure 2-2.



**Figure 2-2 Carters Dam**

The Carters Project is a pumped-storage peaking facility. Water is released from Carters Lake, flows through the penstock, and generates power as it is discharged to the reregulation dam pool. The Corps generates power at Carters Lake only a few hours each weekday when demand for electricity is greatest. The hour-by-hour scheduling of the power operation at the Carters Project is developed by the Southeastern Power Administration (SEPA) using guidelines and restrictions provided by the Corps. When demand for electricity is low, usually during the night or on weekends, the pump-turbines are reversed to pump water back up from the reregulation pool to Carters Lake. Water is then available again for hydropower generation in the next peak use period, and Carters Lake is maintained at its optimal power generation level. The reregulation dam serves two purposes: as a lower pool for the pumped storage operation and to reregulate peaking flows from Carters Lake to provide a more stable downstream flow.

Carters Lake has a total storage capacity of 472,756 acre-feet at elevation 1,099 feet NGVD29. Of that, 141,402 acre-feet are usable for conservation purposes, 89,191 acre-feet are reserved for flood risk management, and 242,163 acre-feet are inactive storage. The minimum conservation pool elevation is 1,022 feet NGVD29, and the maximum conservation pool elevation is 1,074 feet NGVD29 in the summer and 1,072 feet NGVD29 in the winter. Carters

Lake has a surface area of 3,275 acres at elevation 1,074 feet NGVD29. The normal year-round operating range for the reregulation pool is 677 to 696 feet NGVD29. The reregulation pool provides 16,000 acre-feet of operational storage between 674 to 698 feet NGVD29 (the minimum and maximum operational pool levels). The Carters Reregulation Dam provides a seasonal varying minimum continuous flow under normal conditions to the Coosawattee River for downstream fish and wildlife benefits. Continuous minimum flows from the Carters Project are provided depending on the Action Zone in which the lake level is in. When in Action Zone 1, a varying monthly flow ranging from 250-865 cubic feet per second (cfs) is provided as shown in Figure 7-1 Appendix H. When in Action Zone 2, the minimum flow of 240 cfs is provided, regardless of month. As expected with a peaking/pumped storage operation, both Carters Lake and the reregulation pool experience frequent elevation changes. Typically, water levels in Carters Lake vary no more than one to two feet per day. Levels can rise more than that during flooding events, however, as the lake captures and retains flood flows. Water can only be released from the Carters Project through either the powerhouse units or the emergency spillway. The Carters Project is further described in Appendix H.

**b. Allatoona Dam.** The Corps' Allatoona Dam on the Etowah River creates the 11,422 acres Allatoona Lake. Authorized by the Flood Control Act of 1941 (Public Law [P.L.] 77-228, 55 Stat 638), Allatoona Dam and Lake is a multipurpose project that provides flood risk management, navigation, hydropower, recreation, water supply, water quality, and fish and wildlife conservation. The project is shown in Figure 2-3.



**Figure 2-3 Allatoona Dam**

In fiscal year (FY) 2016, over six million visitors were reported at Allatoona Lake. The project consists of a gravity-type concrete dam 1,250 feet long having a top elevation of 880 feet NGVD29. Power installation consists of two 40,000-kW generators and a 2,200-kW service unit (declared values). The lake has a flood risk management storage capacity of 288,607 acre-feet and conservation storage of 270,247 acre-feet. A minimum flow of 240 cfs is continuously

released through a small unit, which generates power while providing a constant flow to the Etowah River downstream, for water quality purposes. Allatoona's major flood risk management areas downstream are Cartersville, Kingston, and Rome, Georgia. Allatoona Dam is further described in Appendix A.

c. Robert F. Henry Lock and Dam. Robert F. Henry Lock and Dam. (R. E. "Bob" Woodruff Lake) is located on the Alabama River in south central Alabama, 236.3 miles above the mouth and approximately 15 miles east-southeast of Selma, Alabama. The project is a multipurpose project providing hydropower, navigation, recreation, and fish and wildlife conservation.

The drainage area above Robert F. Henry Lock and Dam is 16,233 square miles. The project consists of a gravity-type concrete dam, gated spillway, and a single-lift lock. Earth dikes extend approximately 2,661 feet on the right overbank and 12,639 feet on the left overbank. Power installation consists of four 20,500-kW generators (declared value). P.L. 97-383, dated December 22, 1982, changed the name of the project from Jones Bluff Lock and Dam to Robert F. Henry Lock and Dam. The powerhouse retained the name Jones Bluff Powerhouse. Robert F. Henry Lock and Dam Project is further described in Appendix G. The lock provides a maximum lift of 47.0 feet. The project is shown in Figure 2-4.



**Figure 2-4 Robert F. Henry Lock and Dam**

d. Millers Ferry Lock and Dam. Millers Ferry Lock and Dam is located 133 miles above the mouth of the Alabama River in the southwestern part of Alabama, about 10 miles northwest of Camden, Alabama, and 30 miles southwest of Selma, Alabama. The dam and the lower 25 miles of the reservoir are in Wilcox County and the upper 80 miles of the reservoir is in Dallas County. The drainage area above the dam is 20,637 square miles. The project is a multipurpose project providing hydropower, navigation, recreation, and fish and wildlife conservation. The project consists of a concrete gravity-type dam with a gated spillway, supplemented by earth dikes, a navigation single-lift lock and a powerhouse with a single tainter gate adjacent to the powerhouse for debris bypass. Power installation includes three 30,000-

kW generators (declared value). In December 1970, P.L. 91-583 changed the name of the lake to William "Bill" Dannelly Reservoir. The lock provides a maximum lift of 48.8 feet. Millers Ferry Lock and Dam Project is further described in Appendix E. The project is shown in Figure 2-5.



**Figure 2-5 Millers Ferry Lock and Dam**

e. Claiborne Lock and Dam. Claiborne Lock and Dam is located about 72.5 miles above the mouth of the Alabama River in the southwestern part Alabama. Most of the reservoir is in Monroe and Wilcox Counties. The Claiborne Project is primarily a navigation structure. The reservoir provides navigation depths upstream and the dam reregulates peaking power releases from Millers Ferry. Other project purposes include recreation, water quality, and fish and wildlife conservation. The project consists of concrete gravity-type dam with both a gated spillway section and a free overflow section, supplemented by earth dikes, and a navigation single-lift lock. The lock provides a maximum lift of 30.0 feet. Claiborne Lock and Dam is further described in Appendix F. The project is shown in Figure 2-6.



**Figure 2-6 Claiborne Lock and Dam**

**2-05. Non-Federal Dams.** Between 1914 and 1931, the APC constructed three hydropower dams on the Coosa River and three on the Tallapoosa River. These plants are located to take advantage of the comparatively steep river slopes along the Fall Line. These projects are Jordan Dam, Mitchell Dam, and Lay Dam on the Coosa River; and Thurlow Dam, Yates Dam, and Martin Dam on the Tallapoosa River. These projects were constructed prior to PL 83-436 and the Corps has no flood-risk oversight or responsibility.

A second phase of development occurred during the 1960s with the construction of four additional reservoir projects on the Coosa River: Weiss, Neely Henry, Logan Martin, and Bouldin Dams. The last reservoir project, Harris, was constructed on the Tallapoosa River and completed in 1983. Hickory Log Creek Dam was developed by CCMA in and Richland Creek Dam was developed by Paulding County in 2019.

These projects are briefly described in the following paragraphs. They are listed in Table 1-1, and their locations are shown on Plate 2-1.

**a. R.L. Harris Dam.** R.L. Harris Dam was completed in 1983. The dam is located on the Tallapoosa River at river mile 139.1. The reservoir extends up the Tallapoosa and the Little Tallapoosa Rivers and is contained in Randolph and Clay Counties. Harris Lake covers about 10,660 acres and has a drainage area of 1,454 square miles. Generating capacity at the project is 135,000 kW. Pursuant to APC's license for the R.L. Harris Dam Project, dated December 27, 1973, the operation of the dam is subject to the rules and regulations of the Secretary of the Army in the interest of navigation, and an agreement between FERC, the Department of the Army and APC regarding its operation for flood risk management. A Memorandum of Understanding (Exhibit B) was adopted in 1972 and revised in 1990 that memorialized the functions and procedures for both the Corps and APC. The Memorandum of Understanding will be incorporated as administrative updates upon approval. Additional information on this project can be found in Appendix I. The project is shown in Figure 2-7.

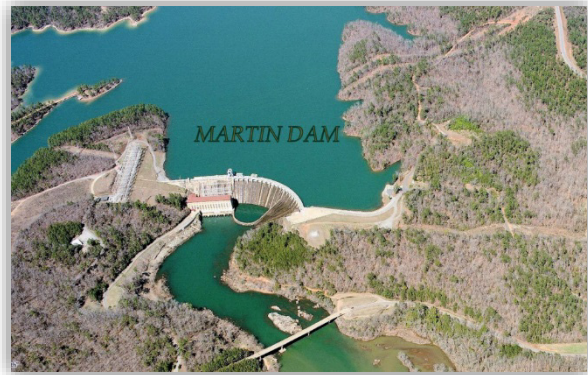


**b. Martin Dam.** The dam is located on the Tallapoosa River, 11 miles north of the Town of East Tallassee. The project has a maximum head of 146 feet and a drainage area of 2,984 square miles. The reservoir formed by this dam impounds approximately 1,628,303 acre-feet (elevation 491.0 feet NGVD29), of which 1,183,374 acre-feet, corresponding to a drawdown of 44.25 feet, representing the top of the operating inactive guide curve (elevation 446.75 feet NGVD29), is available for power storage. By virtue of this storage, the reservoir is capable of regulating a large percentage of the flow of the Tallapoosa River. The spillway is equipped with 20 – 16' x 30' gates and the generating capacity is 182,500 kW. The project is shown in Figure 2-8.



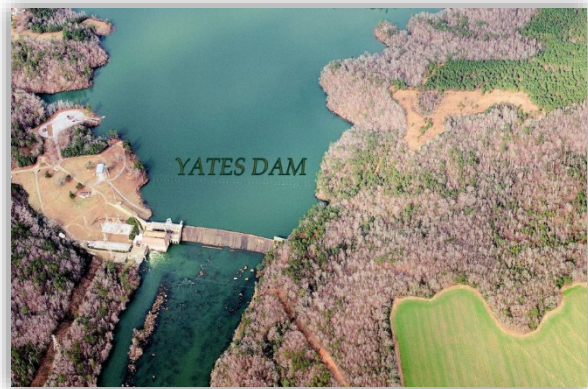
**Figure 2-7 R. L. Harris Dam**

**c. Yates Dam.** Yates Dam is located on the Tallapoosa River, three miles north of Tallassee and about 7.9 miles below Martin Dam. The drainage area is 3,293 square miles. This project is a result of raising an old mill dam in 1928, which had a head of 36 feet. The reservoir covers 2,004 acres and the plant retains a constant head of 55 feet when in full operation, using only the water regulated by Martin Dam and the flow of the tributaries between the two projects. The spillway is uncontrolled. The work of raising the original dam allowed more effective use of regulated flow from Martin Dam. The project is shown in Figure 2-9.



**Figure 2-8 Martin Dam**

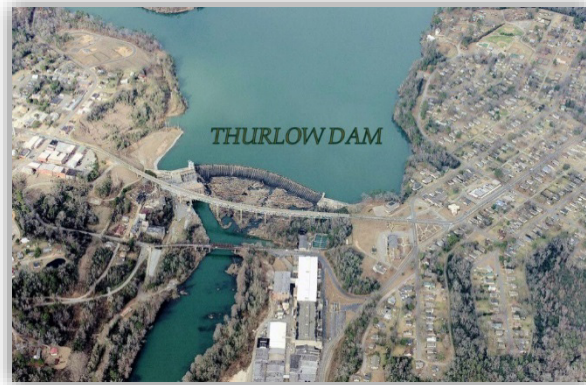
**d. Thurlow Dam.** Thurlow Dam is located on the Tallapoosa River at the Town of East Tallassee, three miles below Yates Dam. The drainage area is 3,308 square miles. The reservoir covers approximately 570 acres. No storage is available for pondage and the plant operates on regulated flows from Martin Dam and runoff from the intervening area. The present dam, completed in 1930, is superimposed on an old power dam which had a head of 56 feet. The plant has a constant head of 92 feet when in full operation. The spillway crest is provided with five-foot semi-automatic flash boards. Generating capacity at the project is 81,350 kW. The project is shown in Figure 2-10.



**Figure 2-9 Yates Dam**

**e. Weiss Dam.** Weiss Dam was part of APC's second phase of construction in the ACT Basin. That phase further developed the Coosa River in the late 1950s and the 1960s. Weiss

Dam was completed in June 1961. The project is located on the Coosa River at mile 226, about 50 miles upstream from Gadsden, Alabama. The reservoir extends about 52 miles upstream to Mayo's Bar, Georgia, and is contained in Cherokee County, Alabama and Floyd County, Georgia. Weiss is a multiple-purpose project for hydropower, flood risk management, and navigation. Under P.L. 83-436, the operation and maintenance of Weiss Dam is subject to the rules and regulations of the Secretary of the Army in the interest of navigation and flood risk management. A Memorandum of Understanding (Exhibit B) was adopted in 1965, and revised in 1972 and 1990, that memorialized the functions and procedures for both the Corps and APC. The Memorandum of Understanding will be incorporated as administrative updates upon approval. The project was designed for the future installation of a navigation lock. Weiss Dam and Powerhouse are separated by about three miles, across one of the meanders of the Coosa River. The dam was constructed in the main river and a channel was excavated across the meander. This allows the power plant to release water farther downstream. The generating capacity is 87,750 kW. Additional details are provided in Appendix B. The project is shown in Figure 2-11.

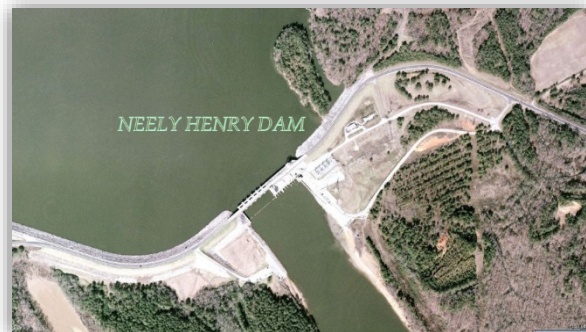


**Figure 2-10 Thurlow Dam**



**Figure 2-11 Weiss Dam**

f. H. Neely Henry Dam. H. Neely Henry Dam is located on the Coosa River at mile 148, about 27 miles downstream from Gadsden, Alabama. The reservoir extends about 78 miles upstream to Weiss Dam, and is contained in St. Clair, Calhoun, Etowah, and Cherokee Counties. The project was completed in 1966. H. Neely Henry is a multipurpose project with hydropower, flood risk management and navigation. Under P.L. 83-436, the operation and maintenance of H. Neely Henry is subject to the rules and regulations of the Secretary of the Army in the interest of navigation and flood risk management. A Memorandum of Understanding (Exhibit B) was adopted in 1972 and revised in 1990 that memorialized the functions and procedures for both the Corps and APC. The Memorandum of Understanding will be incorporated as administrative updates upon approval. The project was designed for the future installation of a navigation lock. The generating capacity is 72,900 kW. Additional information is provided in Appendix D. The project is shown in Figure 2-12.



**Figure 2-12 H. Neely Henry Dam**

**g. Logan Martin Dam.** Logan Martin Dam is located on the Coosa River at mile 99.5, about 13 miles upstream from the City of Childersburg, Alabama. The reservoir extends upstream about 48.5 miles to the H. Neely Henry Dam, and is contained in Talladega, St. Clair, and Calhoun Counties. The powerhouse is located on the west side, or right bank, of the river.



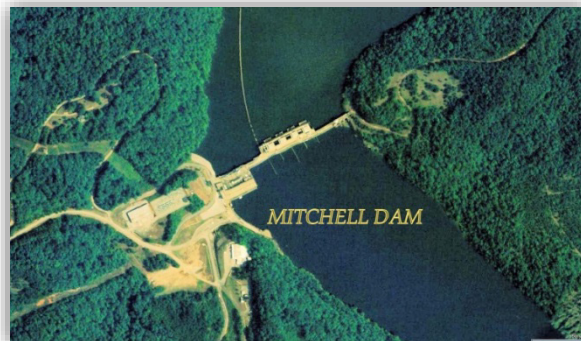
**Figure 2-13 Logan Martin Dam**

Construction began in July 1960, and the dam and spillway were completed in July 1964. Filling of the reservoir commenced in early July 1964, reaching an operating level of 460 feet NGVD29 on 22 July 1964. Power generation began in August 1964. Under P.L. 83-436, the operation and maintenance of Logan Martin is subject to the rules and regulations of the Secretary of the Army in the interest of navigation and flood risk management. A Memorandum of Understanding (Exhibit B) was adopted in 1972 and revised in 1990 that memorialized the functions and procedures for both the Corps and APC. The Memorandum of Understanding will be incorporated as administrative updates upon approval. The generating capacity is 128,250 kW. Greater detail is provided in Appendix C. The project is shown in Figure 2-13.



**Figure 2-14 Lay Dam**

**h. Lay Dam.** Lay Dam is located on the Coosa River, 13 miles east of Clanton, Alabama. Construction was started in March 1910 and completed in April 1914. This is a run-of-river plant with a gross static head of 70 feet. The drainage area above the dam is 9,053 square miles. The reservoir covers approximately 11,795 acres. The spillway is equipped with 26 – 17' x 30' gates. The generating capacity is 177,000 kW. The project is shown in Figure 2-14.



**Figure 2-15 Mitchell Dam**

**i. Mitchell Dam.** In 1921, the Federal Power Commission (FPC) granted APC a license to construct a dam across the Coosa River near Clanton, Alabama, downstream from Lay Lake. Construction of Mitchell Dam, APC's second hydroelectric plant, was completed in August 1923. Mitchell Dam is a run-of-river project with a gross static head of 67 feet. Drainage area above the dam is 9,778 square miles.

The reservoir covers an area of approximately 5,855 acres. The spillway has 26 – 15' x 30' gates and extends practically the entire length of the dam. A unique feature of the new powerhouse, which was completed in 1985, is a 1,140-foot floating trash boom that deflects trash from the powerhouse intakes. The generating capacity is 170,000 kW. The project is shown in Figure 2-15.

j. Jordan Dam. Jordan Dam is located on the Coosa River, eight miles north of Wetumpka, Alabama. Construction was started in June 1926 and completed in January 1929. It is a run-of-river plant with a gross static head of 100 feet. Drainage area above the dam is 10,102 square miles, and the reservoir covers approximately 5,890 acres. The spillway has 35 – 18' x 30' gates. Forty years later, a second dam was constructed on Jordan Lake, Walter Bouldin Dam. The generating capacity of Jordan Dam is 100,000 kW. The project is shown in Figure 2-16.



**Figure 2-16 Jordan Dam**

k. Walter Bouldin Dam. Walter Bouldin Dam was the last dam built as part of APC's efforts to develop the Coosa River. Bouldin Dam has the largest generating capacity of APC's 14 hydro facilities (11 in the ACT Basin). It is unusual in design because it was built on a canal that connects Jordan Lake with the Coosa River. The headwater elevation of Bouldin and Jordan are approximately the same. The generating capacity is 225,000 kW. The project is shown in Figure 2-17. Figure 2-18 shows an aerial view of the Bouldin and Jordan projects and the connecting canal.



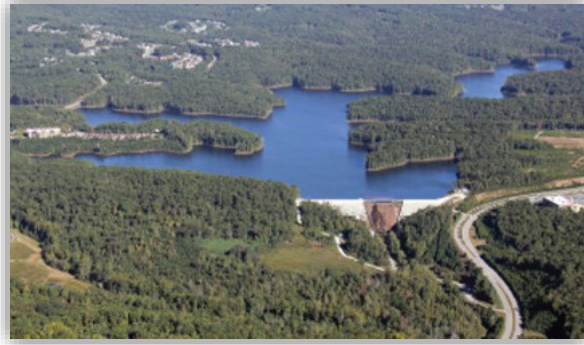
**Figure 2-17 Walter Bouldin Dam**

l. Hickory Log Creek Dam. Hickory Log Creek Dam and Reservoir is a water supply reservoir that was constructed jointly by CCMWA and the City of Canton, Georgia. The dam is approximately 950 feet wide and 180 feet high. It has approximately 17,702 ac-ft of usable storage and is an off-channel pumped-storage reservoir. In addition to the dam and reservoir, the project includes an intake and pump station, and a pipeline to transport water from the Etowah River to the reservoir. The project is shown in Figure 2-19.



**Figure 2-18 Aerial View of Bouldin and Jordan Projects**

m. Richland Creek Dam. Richland Creek Dam and Reservoir is a pumped-storage water supply project that provides infrastructure for water withdrawals from the Etowah River as well as reservoir storage, treatment, and distribution to meet the water supply needs of Paulding County, Georgia. The top elevation of the dam is 925 ft and the reservoir is 305 acres. Water will be pumped to the reservoir on Richland Creek via a 3.7-mi raw water pipeline. The project (Figure 2-20) is slated to be fully operational in October 2021.



**Figure 2-19 Hickory Log Creek Dam**

**2-06. Real Estate Acquisition.** Lands and other property interests, including flowage easements, were acquired for each project. A more complete real estate acquisition description is included in the individual appendices for each project.

**2-07. Public Facilities.** The Corps has developed and maintains public use recreation areas along the shoreline of each project it owns. The public use areas include overlook sites, campgrounds, boat launch facilities, day use parks, and rest rooms. Some areas have been leased to other agencies and local communities. Detailed information regarding the Corps public use areas is available at the Operations Project Management offices for each project. A summary of public facilities is included in the individual appendices for each project.



**Figure 2-20 Richland Creek Dam**

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### 3 - GENERAL HISTORY OF PROJECT

**3-01. Authorization for Project.** Federal participation in developing the ACT River Basin began in 1870, when Congress assigned to the Corps the task of investigating and reporting on the practicability of improving the Coosa River for navigation. The River and Harbor Act of 14 August 1876 authorized the original project for improving the Coosa River from Rome, Georgia, to Childersburg, Alabama, by open-channel work and the construction of locks and dams. The River and Harbor Act of 19 September 1890 extended the authorization to include the improvement of the Coosa River from Childersburg, Alabama, to Wetumpka, Alabama, by the construction of locks and dams. Subsequent Acts between 1892 and 1902 modified various features of the project. The River and Harbor Act of 3 March 1909 provided for an examination and survey of the entire Alabama drainage basin to determine whether storage reservoirs could be utilized for the advantage of navigation and power. The report was printed as House Document No. 253, 63rd Congress, 1st Session, and recommended large storage reservoirs and 15 locks and dams between Gadsden, Alabama, and Wetumpka, Alabama, on the Coosa River.

Under various Acts for the improvement of the Coosa River, five locks and six dams were built between Rome, Georgia, and Childersburg, Alabama. Walls, floor, and a sill were also built for a lock at Wetumpka, Alabama. Dam number 4, near Lincoln, Alabama, was completed in 1886. Locks and Dams numbers 1, 2, and 3, near and below Greensport, Alabama, were completed in 1890. Work on the Wetumpka Lock was completed in 1892. The uppermost Lock and Dam at Mayo's Bar, located 7.5 miles below Rome, Georgia, was completed in 1913. Lock number 4 was completed in 1914, and Dam number 5 was completed in 1917. The fixed-crest dams were constructed of rockfill or rockfilled crib except for a concrete ogee weir section in Dam number 5. Lock number 4 and the Wetumpka Lock were made 280 feet long by 52 feet wide, with seven and eight feet minimum depth over the sills. The other locks were 176 feet long by 40 feet wide, with a 3.25 to 6.0 feet minimum depth over the sills.

In addition to the construction of those locks and dams, open-channel work was carried on from 1877 to 1920 between Rome, Georgia, and Lock number 4, with the objective of maintaining a channel depth of four feet at low water; but the work was not continuous and the whole length of the project was not completed. Commerce on the Coosa River was local due to no outlet to the Gulf of Mexico or even below Dam number 5, which was built across the river without a lock. The developments served a useful purpose as river transportation to Rome, Georgia, and were active until the advent of roads and railroads caused river traffic to practically disappear. The development became inadequate for modern navigation and deteriorated through lack of use. Much of the original construction has been removed or covered by later development.

Initial improvement of the Alabama River was also for navigation and was authorized by the River and Harbor Act of 18 June 1878, which provided for open-channel work to maintain a low-water depth of four feet on the Alabama River and the Coosa River to Wetumpka, Alabama. The River and Harbor Act of 13 July 1892 increased the authorized depth to six feet, but subsequent Acts reduced it again to four feet. Work was begun in 1875 and consisted of dredging, snagging, and contraction works below Montgomery, Alabama, and snagging above Montgomery, Alabama.

Other early projects to maintain navigation by open-channel work were initiated between 1874 and 1884 on the Oostanaula and the Coosawattee Rivers between Rome, Georgia, and Carters Hill, Alabama, on the Tallapoosa River from the mouth to Tallassee, Alabama, and on

the Cahaba River from the mouth to Centerville, Alabama. These projects carried little traffic and were soon abandoned.

The first comprehensive report on the optimum use of the water resources of the basin was prepared by the Corps in 1934, and was printed as House Document No. 66, 74th Congress, 1st session (308 Report). It presented a long-range plan for the ultimate complete development of the waterways of the system in the coordinated interests of navigation, flood risk management, hydroelectric power, and other beneficial uses of water. The plan contemplated: (1) five, low-lift dams with locks on the Alabama River and one hydropower dam with lock on the Coosa River at Wetumpka, Alabama; (2) a nine-foot depth for navigation from the Mobile Harbor to Jordan Dam, the lowermost of APC's three dams on the Coosa River; (3) locks in Jordan, Mitchell, and Lay Dams; (4) seven additional dams on the Coosa River, all with locks and four with power plants, to carry nine feet of navigation depth to Rome, Georgia; and (5) four dams on tributary streams, three with power installations and the fourth to store water for opportune release as needed by power plants downstream.

The report concluded that, although the overall plan proposed would likely be economically justified in whole or in part as the basin developed in the future, the only feature then justified was a system of levees to protect the Fourth Ward at Rome, Georgia, from periodic inundation by floodwaters of the Oostanaula and Coosa Rivers. That improvement was authorized by Congress in the Flood Control Act of 1936 and was completed by the Corps in 1940 at a federal cost of \$367,000. The project was turned over to the City of Rome, Georgia, for maintenance and operation. This levee continues under Rome's control with periodic federal inspection to ensure eligibility in PL 84-99.

The Corps provided two small local flood risk management projects under special authorities. Flood work at Collinsville, Alabama, on Little Wills Creek, authorized by the War Department Civil Appropriations Act of 19 July 1937, was completed in 1939 at a federal cost of \$71,100. Channel improvement of the Cahaba River for a 29-mile reach below Centerville, Alabama, was completed in 1940, at a cost of \$50,000, under the general allotment for snagging provided for by the Flood Control Act of 1939. Both improvements were turned over to local interests for maintenance and operation.

As a result of continued rapid expansion of economic activities in the valley, four reviews of the previous comprehensive report were assigned to the Corps by Congressional directives between 1936 and 1939. A single combined report was proposed in response to all four authorizations. However, pending completion of the full report, two interim reports were submitted covering especially urgent improvements for flood risk management; one at Prattville, Alabama, and the other to provide additional flood risk management at and in the vicinity of Rome, Georgia, by constructing a combination flood risk management and power dam and reservoir on the Etowah River above Rome, Georgia.

The work at Prattville, Alabama, on Autauga Creek, was authorized by the Flood Control Act of 1941 and was completed in 1944 at a federal cost of \$649,300. The improvement was turned over to local interests for maintenance and operation.

The dam and reservoir project on the Etowah River (Allatoona Project) was authorized by the Flood Control Act of 1941. World War II delayed commencement of construction on the project until 1946. The project was essentially complete in 1950 at a cost of \$32,000,000. The project is described in detail in Appendix A – Allatoona Dam and Lake Water Control Manual.



The Corps also provided a flood risk management project on Black Creek at Gadsden, Alabama, which was authorized in September 1950, under provisions of Section 205 of the Flood Control Act of 1948, as amended, and completed in December 1951.

In view of the rapid expansion of economic activities in the valley in the late 1930s, and in response to outstanding Congressional directives calling for review of earlier comprehensive reports to determine whether any change in previous recommendations was desirable in the light of changed conditions, the Secretary of War in 1941 submitted to Congress an interim report of the Corps printed as House Document No. 414, 77th Congress. That report outlined a comprehensive plan for ultimate development of the basin's water resources to be accomplished step-by-step over a period of years, with the development to be in accordance with plans being prepared by the Chief of Engineers. For initiation and partial accomplishment of the plan, an expenditure of \$60,000,000 was recommended for approval for the construction of navigation and power dams on the lower river system (at and below Howell Shoals site). That project was federally adopted in the River and Harbor Act of 2 March 1945 (P.L. 14, 79th Congress), with the specific item reading as follows:

Alabama-Coosa River, Alabama: Initial and ultimate development of the Alabama-Coosa River and tributaries for navigation, flood control, power development, and other purposes, as outlined in House Document numbered 414, Seventy-seventh Congress, is hereby authorized substantially in accordance with the plans being prepared by the Chief of Engineers with such modifications thereof from time to time as in the discretion of the Secretary of War and the Chief of Engineers may be advisable for the purpose of increasing the development of hydroelectric power; and that for the initiation and accomplishment of the ultimate plan appropriations are authorized in such amounts as Congress may from time to time determine to be advisable, the total of such appropriations not to exceed the sum of \$60,000,000. The aforesaid authorization and approval shall include authorities for all powerhouses, power machinery, and appurtenances found to be desirable by the Secretary of War upon the recommendation of the Chief of Engineers and the Federal Power Commission.

After the end of the war, the review of the comprehensive plan was resumed by the Corps. Several public hearings were held by the District Commander at key points throughout the basin to afford those interested the opportunity to voice their desires. The comprehensive plan set forth in House Document No. 414, 77th Congress, was modified and expanded to make fuller use of the water resources of the basin, particularly for flood risk management and the production of hydroelectric power.

The Chief of Engineers in a report submitted on 15 October 1941, and printed as House Document No. 414, 77th Congress, 1st Session, recommended a general plan for the development of the basin. Congress authorized the initial and partial accomplishment of this plan in the River and Harbor Act of 2 March 1945 (P.L. 14, 79th Congress). Planning studies for the initially authorized projects on the Alabama River (to provide navigation facilities with the maximum hydroelectric power feasible) began in 1945.

A site selection report for the entire Alabama River was submitted on 10 December 1945, which determined that the overall project for the Alabama River should consist of dredging in the lower river, and navigation locks and dams at Claiborne, Millers Ferry, and Jones Bluff upstream, with hydropower plants at Millers Ferry and Jones Bluff.

On 28 June 1954, the 83rd Congress, 2nd Session, enacted P.L. 436, which suspended the authorization under the River and Harbor Act of 2 March 1945, insofar as it concerned federal development of the Coosa River for the generation of electric power, in order to permit development by private interests under a license to be issued by the FPC. The law stipulates

that the license shall require provisions for flood risk management storage and for future navigation. It further states that the projects shall be operated for flood risk management and navigation in accordance with reasonable rules and regulations of the Secretary of the Army.

On 2 December 1955, the APC applied to the FPC for a license for development of the Coosa River in accordance with the provisions of P.L. 436. The development proposed by the APC, designated in the application as APC Project No. 2146; included plans for the Leesburg Dam (later renamed Weiss Dam), a dam at old Lock 3 (renamed H. Neely Henry Dam), and the Kelly Creek Dam (renamed Logan Martin Dam).

**3-02. Planning and Design.** The authorizations for developing the federal projects in the ACT Basin provided for the specific multiple purposes of flood risk management, hydropower, and navigation. During the planning stages, each project was designed to fulfill its authorized purposes and to form an integrated, mutually interrelated system that will make the most complete practicable use of the water resources in the basin.

a. Allatoona Dam. Early planning and design for the Allatoona Dam and Reservoir presented a multi-purpose project for hydropower, navigation and flood risk management. Construction was authorized in the Flood Control Act of 18 August 1941, now known as P.L. 228, 77th Congress, 1st session, H.R. 4911. In December 1941, the District Commander submitted to the Chief of Engineers a report entitled "Definite Project Report, Allatoona Dam and Reservoir, Etowah River, in the Alabama-Coosa River Basin, Georgia", and work was initiated on plans and specifications. This report described a project with total storage of 722,000 ac-ft with the top of the flood risk management pool at 860 feet NGVD29. This total storage was allocated as 212,000 ac-ft for flood risk management storage between elevations 848 and 860 feet NGVD29, 456,000 ac-ft for conservation storage between elevations 788 and 848 feet NGVD29, and 54,000 ac-ft for inactive "dead" storage below elevation 788 feet NGVD29.

b. Carters Dam. Early studies limited the location of a project on the Coosawattee River to the reach between miles 26 and 35. The possibilities of a single dam, two dams and a single dam with a long tunnel to develop the full head in the reach, as well as the possibility of pumped storage were investigated. Design Memorandum No. 5, "General Design", dated 22 July 1963, presented plans for a dam at mile 26.8 on the Coosawattee River. Maximum and minimum power pools would be at elevations 1072 and 1022 feet NGVD29 respectively and maximum flood risk management pool would be at elevation 1099. This project would have a powerhouse containing two 52,000-kW units.

Approval for installation of 250,000 kW of generating capacity at Carters Dam on the Coosawattee River together with a reregulation dam to limit power discharges to the downstream channel capacity was given by the Secretary of the Army on 25 July 1964. Revisions to the project were described in the supplement to Design Memorandum No. 5, submitted 30 September 1964. This plan provided for an intake structure for two powerhouse units. Subsequently, major modifications of the plan were authorized which increased the number of turbine units at the project to four, with two being pumped storage units. Design Memorandum No. 22, dated July 1968, was prepared to present the design considerations involved with the addition of the two units.

c. Robert F. Henry, Millers Ferry, and Claiborne Locks and Dams. The 308 Report contemplated five navigation dams on the Alabama River. A resolution of the Committee on Commerce, U. S. Senate, adopted 18 January 1939, requested a review to determine the advisability of constructing reservoirs on the Alabama-Coosa Rivers and tributaries for

development of hydroelectric power and improvement for navigation. The Chief of Engineers, in a report submitted on 15 October 1941, and printed as House Document No. 414, 77th Congress, 1st Session recommended a general plan for the development of the basin. Congress authorized in the River and Harbor Act of 2 March 1945 (P.L. 14, 79th Congress) the initial and partial accomplishment of this plan.

Planning studies for the initially authorized projects on the Alabama River to provide navigation facilities with the maximum hydroelectric power feasible began in 1945. A site selection report for the entire Alabama River was submitted on 10 December 1945, which determined that the overall project for the Alabama River should consist of dredging in the lower river, and navigation dams and locks at Claiborne, Millers Ferry and Jones Bluff upstream with power plants added to the latter two projects. Design Memorandums for the three projects were developed between 1963 and 1971 which described the particular features for each project.

**3-03. Construction.** Allatoona Dam was the first of the existing, Federal Government reservoir projects in the ACT River Basin. Allatoona was authorized in 1941, but due to delays during World War II, the dam was not completed until 1949. The reservoir was slowly filled, and normal operation began in June 1950. The project reached full conservation pool (840 feet NVGD) on April 3, 1951.

Millers Ferry Lock and Dam construction began in 1964 and was completed in May 1970. Hydropower production began in 1970.

Claiborne Lock and Dam construction began in 1964 and was completed in May 1970.

Robert F. Henry Lock and Dam (Jones Bluff Lock and Dam) construction began in 1966 and was officially opened to navigation in April 1972. Hydropower production began in 1975.

At Carters Dam, the first construction contract was awarded in 1962, and construction of the main dam, the reregulation dam, and the powerhouse was completed in 1975. The conventional generating units were declared commercially available in 1975, and the pump turbine units became commercially available in 1977.

**3-04. Related Projects.** In addition to the five Corps projects in the basin, there are 11 dams owned by the APC mostly in the vicinity of the Fall Line, to take advantage of the steep vertical gradient in the area. Six of the projects, three on the Coosa River and three on the Tallapoosa River, were constructed between 1914 and 1931, prior to P.L. 83-436. The Corps has no flood risk management responsibility or authority for these six projects which include Martin, Yates, Thurlow, Lay, Mitchell, and Jordan. A second phase of development occurred in the 1950–1980 time period with the construction of five additional projects. Four of these projects were constructed on the Coosa River and one project was constructed on the Tallapoosa River. The Corps has a flood risk management responsibility and authority at four of these projects (Weiss, H. Neely Henry, Logan Martin, and Harris) under P.L. 83-436.

**3-05. Dam Safety History/Issues.** Dam safety issues for projects within the ACT Basin are discussed in the appendix for the specific project.

**3-06. Principal Regulation Issues.** The following describe the principal regulation problems that exist at the Corps projects in the ACT Basin.

a. Allatoona Dam. The initial regulation plan called for evacuation of flood waters stored above the conservation pool as soon as practicable by releasing at rates not to exceed the downstream bankfull capacity estimated at 12,000 cfs. However, through actual operating experience, particularly the April 1964 flood, the channel capacity below Allatoona Dam was

reevaluated and the defined stream capacity was reduced from 12,000 cfs to 9,500 cfs. A survey and real estate appraisal was made to determine the acreage involved and the cost of acquiring easements to permit emptying releases up to 12,000 cfs. This higher release rate, which would expedite the evacuation of flood storage, would be necessary to permit operation of the power plant at full capacity if the third generating unit was installed. Until such easements are acquired, flood storage will be evacuated at a maximum rate of 9,500 cfs, except in induced surcharge operations.

**b. Carters Dam and Reregulation Dam.** There is a head limitation, difference between headwater and tailwater, for the main dam of 395 feet that can impact the ability to pump-back during major flood events.

The swelling and fracturing of the concrete in the Reregulation Dam, caused by “alkali aggregate reaction”, has resulted in the weakening of the bridge across the spillway which is used to support the crane that places the stoplogs in the spillway gates. Also, displacement of the abutment and one of the monoliths has resulted in caution regarding fully raising the spillway gates. The spillway bridge has been cut to allow for expansion and concrete expansion is monitored.

**c. Robert F. Henry Lock and Dam.** Use of the navigation lock is discontinued when the tailwater below the dam reaches elevation 131.0 feet NGVD29. That elevation equates to a flow of about 156,000 cfs, which has annual chance exceedance (ACE) of 33 percent (event that has a 1/3 chance of occurring in any given year).

There is a head limitation at the project, difference between headwater and tailwater, of 47 feet.

Due to low flow vibrations, gates 1-3 are not used until all the gates can be opened to step five, which corresponds to a tailwater elevation of 98 feet NGVD29.

**d. Millers Ferry Lock and Dam.** Use of the navigation lock is discontinued when the tailwater below the dam reaches elevation 81.0 feet NGVD29. That tailwater elevation equates to a flow of about 220,000 cfs, which has an ACE of 5.6 percent (event that has a 1/18 chance of occurring in any given year).

There is a head limitation at the project, difference between headwater and tailwater, of 48 feet.

**e. Claiborne Lock and Dam.** Use of the navigation lock is temporarily discontinued when the tailwater below the dam reaches elevation 47.0 feet NGVD29. That tailwater elevation equates to a flow of about 130,000 cfs, which has an ACE of 55.6 percent (event that has a 1/1.8 chance of occurring in any given year).

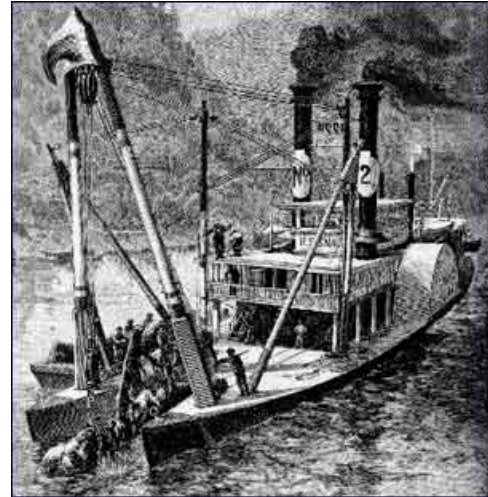
There is a head limitation at the project, difference between headwater and tailwater, of 30 feet.

**3-07. Modifications to Regulations.** Section 3-02 describes some of the early planning criteria for the federal reservoirs. Early planning recognized that full development of the basin would create a system of reservoirs where downstream projects would be affected by upstream storage; therefore, some system-wide regulation would be necessary to ensure the integrity of each project purpose.

With the development of the Alabama River for navigation, see Figure 3-1 for an example of an early snag boat, came the necessity to provide more dependable channel depths provided

by river flows. Requirements were developed to ensure adequate weekly and three-day releases from the upstream projects into the Alabama River. Storage in R. E. “Bob” Woodruff and William “Bill” Dannelly Lakes is used to regulate the flows on a daily basis. Different required flow volumes have been used in the past and it is likely that additional adjustments to the required flows will be made in the future.

Early design for the three locks and dams prescribed run-of-river regulation plans. One foot of storage was to be used to regulate unsteady inflows and this storage is commonly referred to as “pondage”. However, this regulation plan was abandoned once the generators were placed online. The power production was sold and scheduled as peaking energy with several hours of production followed by complete shutdown. This mode of operation contributes to unsteady flows and stages in the river and is responsible for the lowest recorded flow at Claiborne. Regulation techniques are used at Claiborne Lock and Dam to help smooth out downstream flows.



**Figure 3-1 Early Snag Boat**

Modifications to water control operations in the ACT Basin have largely been documented in the revised Master Water Control Manual Appendices prepared for each of the five federal projects in the basin and the four APC Projects with flood risk management responsibilities. Appendix A for Allatoona Dam and Lake was prepared in March 1952 and revised in August 1962, December 1993, May 2015, and 2021. Appendix B for Weiss Dam and Lake was prepared in October 1965, revised in 2004 and 2021. Appendix C for Logan Martin Dam and Lake was prepared in January 1968, revised in 2004 and 2022. The 2004 revision at Weiss and Logan Martin was administrative in nature. Appendix D for H. Neely Henry Dam and Lake was prepared in January 1979; a temporary February 2001 operating guide curve deviation became permanent upon the FERC license renewal on 20 June 2013; and Appendix D was revised in May 2015. Appendix E for Millers Ferry Lock and Dam was prepared in September 1970, administratively updated in December 1990, and revised in May 2015. Appendix F for Claiborne Lock and Dam was prepared in April 1972, administratively updated in October 1993, and revised in May 2015. Appendix G for Robert F. Henry Lock and Dam was prepared in September 1974, administratively updated in March 1999, and revised in May 2015. Appendix H for Carters Dam and Lake (and Reregulation Dam) was prepared in July 1979 and revised in May 2015. Appendix I for Harris Dam and Lake was prepared in September 1972, revised in October 1993, administratively revised in June 2004, and revised in May 2015. The evaluation of the water supply storage reallocation at Allatoona Lake and changes to flood operations at the APC Weiss and Logan Martin projects required updates to the ACT River Basin Master Manual and individual WCMs for the Allatoona, Weiss, and Logan Martin projects that were finalized in April 2022. The WCMs at other ACT projects, Claiborne, Carters, Neely Henry, R.F. Henry, Millers Ferry and Harris were administratively updated in 2022. Over the span of years since 1950 when the Corps reservoirs in the ACT Basin began to become operational, changes in needs and conditions in the basin have influenced certain modifications to the regulation of the projects. The following describe the major factors influencing modifications to project regulation that have occurred in the basin.

a. Metro Atlanta Population Growth. The significant population growth in the Metropolitan Atlanta area, and to a lesser degree in Montgomery, Alabama, has resulted in increased water demands for municipal and industrial (M&I) water supply, for additional flows in the river to better maintain water quality and aquatic life, and for higher pool levels to support recreational needs. Concerns associated with flooding also increase with increases in population.

b. In re: Tri-State Water Rights Litigation. In 1989, proposals by the Corps to reallocate storage to M&I water supply at Carters Lake and Allatoona Lake, and by Georgia to develop a regional reservoir in the Tallapoosa River Basin near the Alabama state line (West Georgia Regional Reservoir) caused controversy among various federal agencies, the States of Alabama and Florida, and various water user groups. A final Water Supply Reallocation Report and final Environmental Assessment were prepared for the Carters Lake and Allatoona Lake proposals and submitted to SAD for approval in August 1991. Alabama filed a lawsuit against the Corps in June 1990 to halt those proposed actions. As a result of the litigation, the proposed revisions to the ACT Basin Water Control Manual were deferred during party negotiations. After many attempts at reaching a negotiated settlement failed, including a comprehensive study, compact negotiations, and court-ordered mediation, the lawsuit before the U.S. District Court for the Northern District of Alabama (N.D. AL) proceeded. The Federal Defendants filed motions to dismiss the majority of the litigation based on a decision by the 11th Circuit concerning the Apalachicola-Chattahoochee-Flint River Basin, *In re MDL-1824 Tri-State Water Rights Litigation*, 644 F.3d 1160 (11th Cir. 2011). On 3 July 2012, the N.D. AL Court dismissed all counts of primary complaints except one regarding the permitting of the Hickory Log Creek Reservoir, which the Plaintiffs agreed to dismiss on 19 October 2012. As the USACE ACT River Basin WCM update process was well underway in 2012, USACE continued to defer action on the State of Georgia's request. Accordingly, USACE completed and approved the ACT River Basin Master Manual update in May 2015 without addressing the request for additional water supply storage in Allatoona Lake and acknowledging the need for a future separate action on the water supply request.

In November 2014, the State of Georgia, the Atlanta Regional Commission (ARC), and CCMWA filed suit in federal court in Georgia to compel USACE to act on the pending water supply request for Allatoona Lake [*State of Georgia v. U.S. Army Corps of Engineers*, Civil Action No. 1:14-cv-03593 (N.D. Ga. filed November 7, 2014)]. Following oral arguments in August 2017, the United States District Court for the Northern District of Georgia ruled in the Georgia Parties' favor in September 2017, finding that USACE unlawfully failed to respond to the Georgia Parties' water supply requests at Allatoona Lake. On January 10, 2018, the Court issued a judgment holding that USACE had unreasonably delayed action on Georgia's water supply request and directing USACE to take final action responding to that request by March 1, 2021. The State of Georgia had submitted a revised request on January 24, 2013, in a letter from Governor Nathan Deal to the Assistant Secretary of the Army for Civil Works (the "2013 Request"). As part of the judgment, the State and CCMWA agreed that USACE could fulfill its duty to answer the pending requests by responding to and addressing the issues raised by the State of Georgia's 2013 request, as updated. On March 30, 2018, the Georgia Environmental Protection Division (GAEPD) submitted a further updated water supply request to USACE that reflected reduced future water supply demand projections in response to lowered population projections and to water conservation and the efficiency measures undertaken by the water providers in recent years.

In February 2017, the CCMWA filed a separate suit against USACE (*Cobb County-Marietta Water Authority v. U.S. Army Corps of Engineers*, Civil Action No. 1:17-cv-400 [N.D. Ga.]), challenging the "storage accounting system" USACE uses to determine the amount of water available to CCMWA from its storage space in Allatoona Lake. CCMWA alleged that the

USACE storage accounting system illegally interferes with CCMWA's water rights and allocates less water to CCMWA than it should. Based on its current storage accounting practices, USACE has concluded that CCMWA at times withdraws more water than its storage contract allows. This suit is currently stayed.

Separately, the State of Alabama and APC filed suit against USACE in federal court in Washington, DC, to challenge the 2015 Master Manual update and Final EIS. Those suits challenged USACE compliance with NEPA as well as the operational rules adopted by USACE. The consolidated case is *Alabama et al. v. U.S. Army Corps of Engineers*, Civil Action No. 1:15-cv-696 (D.D.C. filed May 7, 2015). The cities of Montgomery and Mobile, AL, also intervened in this case. In the suit, the plaintiffs brought challenges to the 2015 ACT River Basin Master Manual under the Administrative Procedures Act (APA) (5 U.S.C. § 551 et seq.) alleging that USACE violated NEPA, the Clean Water Act (CWA), and its own regulations. The State of Alabama and APC case is still pending.

c. Hydropower. The SEPA negotiates contracts for the sale of power from the Corps hydropower projects in accordance with the Flood Control Act of 1944. Under the provisions of the Act, the Corps determines the amount of energy available at the ACT projects each week and advises SEPA of the amount available, and SEPA arranges the sale and scheduling within Corps guidelines. In the early years, power generation was conducted at each hydropower project for a set number of hours per day as long as sufficient water was in conservation storage to accommodate the hydropower operation. In dry years, conservation storage was depleted at some projects to the point that release requirements for other project purposes could not be met. In 1989 a system of action zones was developed and implemented to guide operations at Allatoona Lake. As a result, power generation demands have been balanced between the projects weekly to enhance long-term generating capability of the entire system and to provide for the needs of other project purposes in the system.

d. Fish Spawn Operations. The Corps' South Atlantic Division Regulation DR 1130-2--01 (8 November 2021) and Mobile District Draft Standard Operating Procedure (SOP) 1130-2-9 (February 2005) were developed to address lake regulation and coordination for fish management purposes. The SOP specifically applies to the Allatoona Project and addresses procedures necessary to manage lake levels during the annual fish spawning period between March and May, primarily targeted at largemouth bass. The major goal of the operation is to not lower the lake level more than six inches in elevation during the reproduction period to prevent stranding or exposing fish eggs.

Minimum flow requirements of 240 cfs below both the Allatoona and Carters Projects for water quality purposes also support fish and wildlife downstream of the projects, particularly during periods of extremely dry weather. Carters Lake conservation includes two action zones, which are used as a general guide to determine the minimum discharge releases available from the Reregulation Dam.

Even though the remaining Corps reservoirs in the ACT Basin (Woodruff, Dannelly, and Claiborne Lakes) do not have specific water management procedures directed at fish and wildlife, they do conduct natural resource management activities to improve fishery conditions and support healthy sport fisheries. The pools are maintained at fairly constant levels, except during floods when high inflows cause reservoir levels to rise due to the limited storage capacity at each project. Relatively stable pools during the spring spawning season are beneficial to the production of crappie, largemouth and smallmouth bass, shellcracker, warmouth, and sunfishes.

e. Water Supply Changes at Allatoona. In its revised water supply request to USACE on March 30, 2018, GAEPD requested that USACE enter into a storage agreement providing enough storage in Allatoona Lake to enable Georgia users to sustain annual average withdrawals from the reservoir of 94 million gallons per day (mgd) through year 2050.

These changes to Allatoona for water supply included a reallocation of 14,159 ac-ft of storage. The three storage contracts, with inclusion of return flow credits and additive flows, will meet the combined projected 2050 demand of 94 mgd to supply Cartersville with 37 mgd and CCMWA with 57 mgd. The newly allocated amount combined with the existing storage allocated to water supply, the total storage allocated equals 32,689 ac-ft, or approximately 12.1 percent of conservation storage. The remaining conservation storage of 87.9 percent of 270,247 ac-ft is available to all other authorized project purposes.

For the purpose of managing water supply storage, the Mobile District has employed a storage accounting methodology that tracks multiple storage accounts, applying a proportion of inflows and losses, as well as direct withdrawals by specific users, to each account. Made inflows from Cobb County Reclamation Facilities and releases from Hickory Log Creek specifically for CCMWA will be fully credited to CCMWA storage account. The amount of water that may actually be withdrawn is ultimately dependent on the amount of water available in storage, which will naturally change over time. The previous storage accounting method has been modified to provide credit for made inflows and to assume all accounts are full when Allatoona Lake stage is at or above the seasonal varying guide curve. Storage accounting details are provided in section 7-09.

f. Flood Regulation for APC Projects. Proposed APC revisions to flood operation plans for the Weiss and Logan Martin projects (outlined in Section 3-07b), include raising the winter guide curve elevation at each project, lowering the upper limit of the induced surcharge operation at each reservoir, and making some adjustments to the operating rules during flood events. Updates to the current water control plans for the Weiss and Logan Martin projects include induced surcharge curves with elevations at the same level as the flowage easements acquired by APC at each project.

In May 2018, USACE and APC established a Hydrologic Engineering Management Plan (HEMP) to address the long-standing issues related to flood operations at the APC Weiss and Logan Martin projects. The HEMP outlined historic events used to evaluate the higher winter pools and revised surcharge curves using the USACE Hydrologic Engineering Center Reservoir System Simulation (HEC-ResSim) model.

g. Drought Contingency Planning. Droughts, depending upon their severity and extent, can create conditions that impact the USACE's ability to reliably meet all water use demands in the ACT system. This may result in mitigation or emergency actions initiated to lessen the stresses placed on the water resources within a river basin. These tactical measures to conserve the available water resources and balance water use are codified in Drought Management Plans.

In accordance with ER 1110-2-1941, Drought Contingency Plans, dated 02 February 2018, an ACT Basin Drought Contingency Plan (DCP) has been developed to implement water control regulation drought management actions. Drought management measures for ACT Basin-wide drought regulation focus on headwater regulation at Allatoona Lake and Carters Lake in Georgia; regulation at APC projects on the Coosa and Tallapoosa Rivers, and regulation at Corps projects downstream of Montgomery on the Alabama River. Drought impacts and responses are discussed in greater length in Section 7-12 and the DCP.



## 4 - WATERSHED CHARACTERISTICS

**4-01. General Characteristics.** The ACT River Basin, made up of the Coosa, Tallapoosa, and Alabama Rivers and their tributaries, drains northeastern and east-central Alabama, northwestern Georgia, and a small portion of Tennessee. The drainage basin has a maximum length of about 330 miles, an average width of approximately 70 miles, and a maximum width of about 125 miles. The ACT Basin drains an area totaling approximately 22,739 square miles: 17,254 square miles in Alabama; 5,385 square miles in Georgia; and 100 square miles in Tennessee. The ACT Basin and its principal rivers are illustrated on Plate 2-1. Figure 4-1 provides longitudinal views of the Alabama, Coosa, Etowah, and Tallapoosa Rivers, including the locations of dams and reservoirs. The drainage area and river miles (from Mobile Bay) for important locations of interest within the basin are shown in Table 4-1. The major tributaries within the ACT Basin are shown on Plate 4-1 and listed in Table 4-2.

**Table 4-1 River Mile and Drainage Area for Selected Sites in ACT Basin**

River Mile and Drainage Area for Important Sites in the ACT Basin				
River Mile above mouth of ACT system	River	Location	Drainage Area (sq mi)	Owner
693	Etowah	Allatoona Dam	1,122	CORPS
645.2	Etowah	Mouth	1,861	
672	Coosawattee	Carters Dam	374	CORPS
645.2	Oostanaula	Mouth	2,150	
638.1	Coosa	Mayos Bar	4,040	
585.1	Coosa	Weiss Dam	5,270	APC
506.2	Coosa	H Neely Henry Dam	6,596	APC
457.4	Coosa	Logan Martin Dam	7,743	APC
410.2	Coosa	Lay Dam	9,053	APC
396.2	Coosa	Mitchell Dam	9,778	APC
378.3	Coosa	Jordan Dam	10,102	APC
305	Coosa	Mouth	10,200	
497.4	Tallapoosa	R. L. Harris Dam	1,454	APC
420	Tallapoosa	Martin Dam	2,984	APC
412.1	Tallapoosa	Yates Dam	3,293	APC
409.1	Tallapoosa	Thurlow Dam	3,308	APC
281.2	Alabama	Robert F Henry Dam*	16,233	CORPS
178	Alabama	Millers Ferry Dam*	20,637	CORPS
117.5	Alabama	Claiborne Dam*	21,473	CORPS

Coosa River drainage area:

<https://www.arcgis.com/home/webmap/viewer.html?webmap=f803bd23218144ed8dfc419be41f29ff&extent=-92.8938,30.1351,-80.7868,35.3706>

\* Navigation Lock at Project

Table 4-2 Tributaries of the ACT Basin

Main Streams and Major Tributaries of the Alabama-Coosa-Tallapoosa River Basin		
Stream	Drainage Area Square Miles	Miles Above Mouth
Amicalola Creek	92	118
Settingdown Creek	50	105
Shoal Creek	64	72
Little River	215	63
Allatoona Creek	81	48
Pumpkinvine Creek	140	42
Euharlee Creek	180	31
<b>Etowah River</b>	<b>1,861</b>	<b>286</b>
Jacks River	88	69
Sumac Creek	37	42
Coahulla Creek	178	27
Conasauga River	727	47
Ellijay River	92	45
Cartecay River	137	45
Talking Rock Creek	151	23
Coosawattee River	862	47
Sallacoa Creek	245	10
Oothkalooga Creek	59	35
Armuchee Creek	226	10
<b>Oostanaula River</b>	<b>2,150</b>	<b>286</b>
Cedar Creek	208	258
Chattooga River	660	233
Terrapin Creek	286	220
Big Wills Creek	383	173
Big Canoe Creek	263	156
Ohatchee Creek	227	146
Chocolocco Creek	510	116
Kelly Creek	208	97
Tallegaga Creek	189	88
Yellowleaf Creek	190	78
Waxahatchee Creek	206	56
Weogufka Creek	135	4
Hatchet Creek	515	41
<b>Coosa River</b>	<b>10,156</b>	<b>314</b>
Little Tallapoosa	406	149
Hillabee Creek	190	87
Uphapee Creek	330	44
<b>Tallapoosa River</b>	<b>4,687</b>	<b>314</b>
Autauga Creek	121	284
Catoma Creek	340	282

<b>Main Streams and Major Tributaries of the Alabama-Coosa-Tallapoosa River Basin</b>		
<b>Stream</b>	<b>Drainage Area Square Miles</b>	<b>Miles Above Mouth</b>
Cahaba River	1,824	198
Pine Barren Creek	363	166
Alabama River	22,739	45

The Coosa River is formed by the Etowah and Oostanaula Rivers at Rome, Georgia, and flows first westerly, then southwesterly, and finally southerly for a total of 286 miles before joining the Tallapoosa River to form the Alabama River south of Wetumpka, Alabama. The drainage area of the Coosa River is approximately 10,156 square miles. The main tributaries of the Coosa River are its headwater streams, the Etowah and Oostanaula Rivers. Weiss Dam and Lake, H. Neely Henry Dam and Lake, Logan Martin Dam and Lake, Lay Dam and Lake, Mitchell Dam and Lake, Jordan Dam and Lake, and Walter Bouldin Dam and Lake Projects are located on the Coosa River.

The Etowah River lies entirely within Georgia and is formed by several small mountain creeks which rise on the southern slopes of the Blue Ridge Mountains at an elevation of about 3,250 feet. The Etowah River flows for 164 miles to Rome, Georgia, and has a drainage area of 1,861 square miles, with a maximum width of about 40 miles and a length of about 70 miles. Allatoona Dam and Lake Project is located on the Etowah River upstream of Cartersville, Georgia.

The Oostanaula River is formed by the Coosawattee and Conasauga Rivers at Newtown Ferry, Georgia, and meanders southwesterly through a broad plateau for 47 miles to its mouth at Rome, Georgia. The Carters Dam and Lake Project is located on the Coosawattee River about 27 miles upstream of the confluence of the Coosawattee and Conasauga Rivers.

The Tallapoosa River rises in northwestern Georgia at an elevation of about 1,250 feet, and flows westerly and southerly for 268 miles, joining the Coosa River south of Wetumpka, Alabama. The upper 55 miles of the stream are in Georgia and the lower 213 miles in Alabama. The river drains an area of 4,687 square miles. Projects on the Tallapoosa River include four large hydropower dams owned by the APC: the Harris, Martin, Yates, and Thurlow Dams and Lakes.

The Alabama River is formed by the confluence of the Coosa and Tallapoosa Rivers near Montgomery, Alabama, meandering westerly for about 100 miles to Selma, Alabama, then southwesterly for 214 miles to its mouth near Calvert, Alabama. There are three Corps projects on the Alabama River providing for hydropower and navigation: the Robert F. Henry Lock and Dam, the Millers Ferry Lock and Dam, and the Claiborne Lock and Dam. At low river stages, the effect of the tide in Mobile Bay is noticeable at the juncture of the Alabama and Tombigbee Rivers and up to the Claiborne tailwater. The principal tributaries of the Alabama River are its source streams, the Coosa and Tallapoosa Rivers, and the Cahaba River.

The ACT Basin is approximately 57 percent forested lands, 16 percent pasture and row crops, nine percent shrubland, eight percent developed or built up, seven percent wetlands, and three percent water. Physiographic provinces and other basin characteristics are addressed in the following paragraphs.

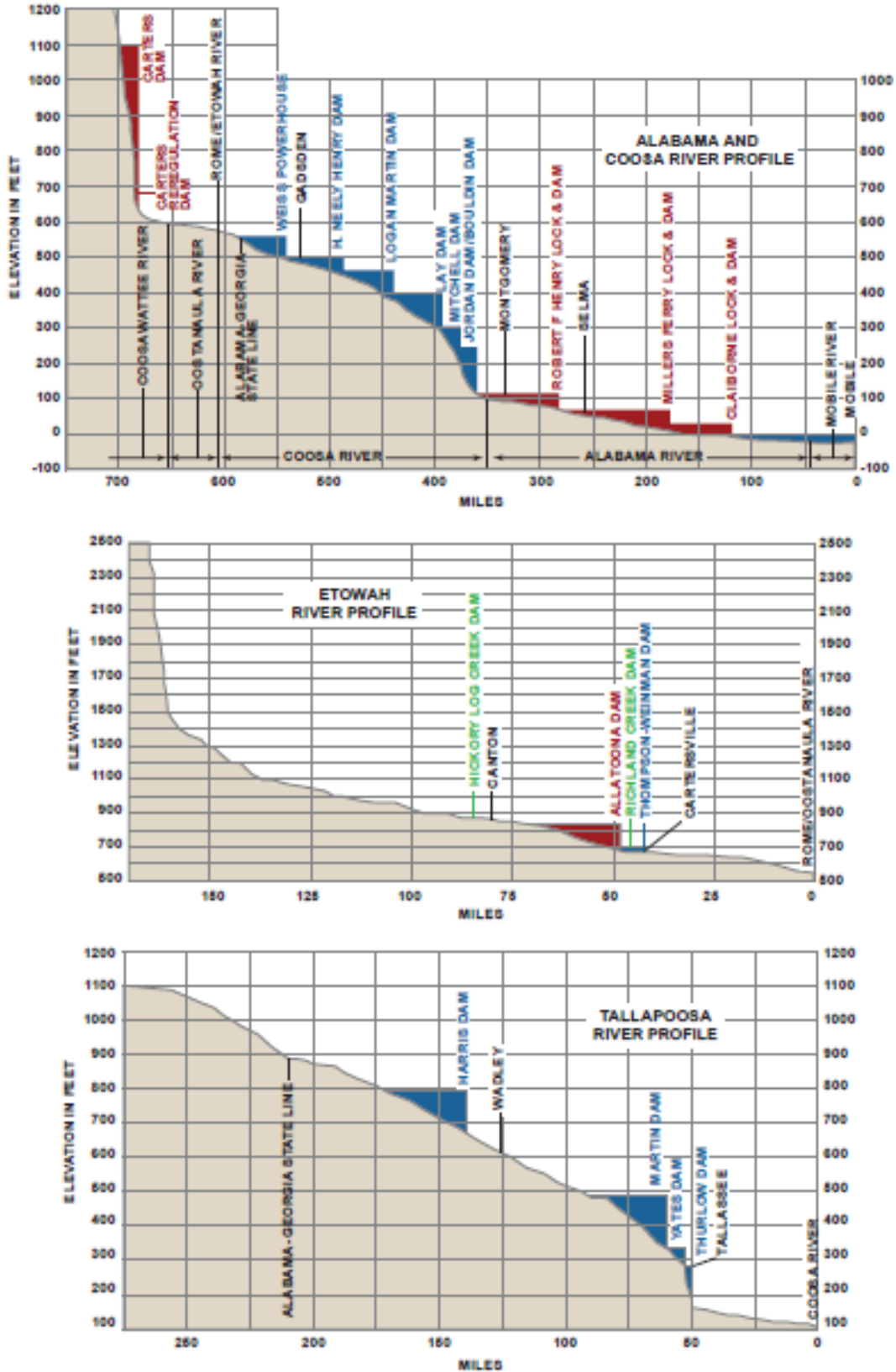


Figure 4-1 Longitudinal Profiles of the Alabama, Coosa, Etowah, and Tallapoosa Rivers

#### 4-02. Topography.

a. Coosa River Basin. The riverbanks are stable and vary from 25 to 150 feet in height. The width between banks varies from 300 to 500 feet. The Coosa River has a total fall of 454 feet in 286 miles, giving an average slope of 1.59 feet per mile. The steepest slope occurs at the Fall Line in the lower reach. The valley, generally wide, is constricted by low hills south of Gadsden, Alabama, and the Fort William Shoals and at the existing dams developed by the APC. Just south of Gadsden, Alabama, the river valley cuts through Beaver Creek Mountain, where the floodplain narrows to less than 0.25 miles wide. During large rainfall events, high stages are built up immediately above this constriction in the floodplain. The floodplain between Rome, Georgia, and Childersburg, Alabama, varies generally from 0.5 to three miles in width with an average width of 1.2 miles. Between Childersburg and the mouth, the floodplain is narrow, varying from 0.25 to one mile wide with an average width of approximately 0.5 mile.

The Etowah River varies in width from 100 to 300 feet. The riverbanks are stable and vary in height from 25 to 300 feet. From the headwaters to Dawsonville, Georgia, (about 23 river miles), the Etowah River flows with moderately steep slopes through a hilly section, with a general elevation of about 2,000 feet NGVD29. From Dawsonville, Georgia, to Cartersville, Georgia, (about 95 river miles), the river flows through a flatter section with elevations averaging about 1,000 feet NGVD29. From Cartersville, Georgia to Rome, Georgia, the river flows 46 miles through a low, flat valley. The floodplain, in general, varies from 0.25 to two miles wide. The upper section of the Etowah River is steep with a fall of 1,100 feet in 10 miles or an average fall of 110 feet per mile. The remaining 154 miles is much flatter, with a fall of 950 feet or 6.2 feet per mile.

The Oostanaula River is formed by the Coosawattee and Conasauga Rivers at Newtown Ferry, Georgia, and meanders southwesterly through a broad plateau for 47 miles to its mouth at Rome, Georgia. The river has a total drainage area of 2,150 square miles with stable banks from 20 to 60 feet high. The width of the river averages about 250 feet. The width of the floodplain varies from 0.5 to five miles with an average width of about 1.5 miles.

The Coosawattee River is 45 miles long; and has a fall of 650 feet, an average of 14.4 feet per mile. The Conasauga River is 95 miles long; and has a fall of 1,790 feet, an average of 19.2 feet per mile.

b. Tallapoosa River Basin. The Tallapoosa River rises in northwestern Georgia at an elevation of about 1,250 feet NGVD29 and flows westerly and southerly for 268 miles, joining the Coosa River south of Wetumpka, Alabama. North of Tallassee, Alabama, the river cuts through the crystalline rock area and the banks are high and stable. Below Tallassee, the river meanders through the upper regions of the coastal plain and the banks are relatively low. The total fall of the Tallapoosa River is 1,144 feet in 268 miles, giving an average slope of 4.27 feet per mile.

c. Alabama River Basin. The Alabama River floodplain is characterized by valleys varying in width from 0.5 to eight miles, with an average width of approximately three miles. The valleys are formed by low hills which seldom attain an elevation of more than 500 feet. The river falls a total of 106 feet with an average slope of 0.34 foot per mile.

From its source to a point about 150 miles below Selma, Alabama, the banks of the Alabama River are comparatively high, averaging more than 40 feet above mean low water. The width between banks in this reach varies from 500 to 1,000 feet. Below this point the banks become lower until, at the mouth of the river, they are less than 10 feet high. There are numerous bluffs along the river, some reaching over 100 feet in height.

**4-03. Geology and Soils.** Seldom can a greater diversity in topography and geology be found than in the watersheds of the Alabama-Coosa-Tallapoosa Rivers. These three rivers, with their major tributaries, drain five physiographic provinces which range in relief from well over 2,000 feet at the headwater tributaries of the Coosa River to a few feet at the mouth of the Alabama River. Equally diversified are the formations underlying the ACT Basin which ranges from crystalline to unconsolidated sands, marls, and clays of very recent geologic times. The physiographic provinces are shown on Plate 4-2 and described in the following paragraphs.

a. The Blue Ridge Province encompasses only a very small northeastern part of the Coosa drainage basin. The greater part of this province is characterized by irregular divides formed by isolated and poorly connected masses of highly metamorphosed and igneous rocks. The western boundary of this province is determined largely by the extent of over thrust of resistant crystalline rocks on the weaker sedimentary formations of the Valley and Ridge Province. The upper reaches of the Coosawattee and its headwater tributaries lie in this province.

b. Southwestern Appalachian Plateau Province encompasses only a small part of the Coosa Watershed. Little River and the headwaters of Big Wills Creek drain from the Valley Ridge Province. This province is characterized by elevated plateaus on massive and resistant sandstone of the Carboniferous period. The characteristic feature of the plateau is the even persistent skyline formed by the massive Pottsville sandstones which underlie it. The stream courses in the elevated sandstone plateaus are characterized by relatively little relief in their upper reaches. Progressing downstream, however, gorges and deep cuts are common where courses follow strike joints to their junctions with larger streams.

c. Ridge and Valley Province is bounded on the west by the Appalachian Plateau Province on the southwest by the Coastal Plain and on the southeast by the Piedmont Province. The general configuration of the province is that of sub-parallel and broken ridges separated by broad rather low valleys which form the principal stream courses for the Coosa River above Lay Dam and its tributaries below Rome, Georgia. In contrast to the Coastal Plain and Piedmont Provinces, the rocks underlying the Valley and Ridge Province are dominantly well-consolidated sandstones, shales, limestone, dolomites, and variable shales of Paleozoic periods. Of these materials, the most prominent in the area from Lay Dam to Lincoln, Alabama, are massive Cambro-Ordovician dolomites. Erratic weathering of these materials in the stream beds, coupled with their universally intense weathering and fracturing valley walls, are considerable obstacles in the selection of suitable dam sites. Geologic conditions improve upstream from Lincoln, Alabama. Above that point, the Coosa River Valley has been incised into strata consisting of alternating shoals of sandstone, limestone, dolomite, and shale.

d. Piedmont Province lies immediately north of the Fall Line and directly east of the Appalachian Valley and Ridge Provinces. The rocks underlying the Piedmont are disorderly, ancient, crystalline, and metamorphic, with no particular conformity to erosional patterns. Vast, gently rolling hills separated by sub-mature valleys of moderate depth are most characteristic. Deep valleys are an exception. Agricultural areas are far more extensive on the uplands than on the valley bottoms. Towards and across the Fall Line a sharper and deeper configuration of valleys is characteristic. A combination of good foundations and general reservoir tightness explains the present development of the Coosa to the Piedmont. Lowermost tributaries of the Coosa River below Lay Dam, and the Etowah and Tallapoosa Rivers are located in this province. The soils consist of kaolinite and halloysite (aluminosilicate clay minerals) and of iron oxides. They result from the intense weathering of feldspar-rich igneous and metamorphic rocks. Such intense weathering dissolves or alters nearly all minerals and leaves behind a residue of aluminum-bearing clays and iron-bearing iron oxides because of the low solubilities of

aluminum and iron at earth-surface conditions. Those iron oxides give the red color to the clay-rich soil that has come to be synonymous with central Georgia.

e. The Fall Line is the boundary between the Piedmont and the Southeastern Plains. Its name arises from the occurrence of waterfalls and rapids which developed where the rivers drop off the hard crystalline rocks of the Piedmont onto the more readily eroded sedimentary rocks of the Southeastern Plains. The Fall Line is a boundary of bedrock geology, but it can also be recognized from stream geomorphology. Upstream from the Fall Line, rivers and streams typically have very small floodplains, if any at all, and they do not have well-developed meanders. Within a mile or so downstream from the Fall Line, rivers and streams typically have floodplains or marshes across which they flow, and within three or four miles, they meander. In the ACT Basin, the Fall Line extends from approximately 15 miles southeast of Tuscaloosa, Alabama, southeastwardly to about 20 miles west of Columbus, Georgia. Historically, the rapids of the Fall Line were the head of navigation for river traffic and also provided opportunities to produce hydropower.

f. Southern Coastal Plain Province is bordered on the south by the Gulf Coast, its northern margin being the Fall Line which is the abrupt contact between the older Pre-Cambrian and Paleozoic rocks of the Appalachian Highland and the more recent gently dipping sediments of the Coastal Plain. Relief of this province ranges from 10 to 600 feet, but generally does not exceed 150 feet. The general surface configuration is that of parallel, crescent-shaped belts carved out of alternately hard and soft sediments which underlie the plain. North to south these belts consist first of isolated erosion remnants of harder Cretaceous sandstones protecting softer-underlying sediments of the same period. Immediately south of that is rather massive Selma Chalk that overlies older Cretaceous sands. The average width of this belt is approximately 25 miles. Continuing south, the underlying sediments are largely soft to medium-hard limestone, tough clays and fossiliferous sands. Continuing south, materials range from semi-indurated sands to beds of sandy siltstone, thence lie the rough poorly-defined limestone hills. The next province seaward is a belt formed by erratic deposits of bright red erosion-resisting sands of the Citronelle formation. The extreme southern margin of the Coastal Plain consists of a series of meadows which lie only a few feet above sea level and is characterized by swamps and distributaries of the principal rivers. Sediments of this province consist of silt, clay, and sand of very recent geologic times. The entire Alabama River lies in the Coastal Plain Province as do all of its tributaries below its source, with the exception of the Cahaba River. The headwaters of the Cahaba River lie in the Valley and Ridge Province. The lower 10 to 20 miles of the Tallapoosa and Coosa Rivers lie in the Coastal Plain. Geologic hazards in the Coastal Plain are sinkholes and coastal erosion. Sinkholes can form in areas of limestone bedrock when subsurface dissolution of rock leads to collapse of the earth surface.

**4-04. Sediment.** Rivers and streams within the ACT have always carried silt and other particles downstream. The Alabama River is often discolored during high flow periods. In the natural state before dams and other developments, the particulate matter was deposited along the floodplain or carried to Mobile Bay, where it would be subject to the movements of the Gulf of Mexico. The natural process continues but is altered to some degree by development within the basin. The streams in the northern part of the basin, and especially metropolitan Atlanta area, have been severely affected by past and present urban development. Urban development generally increases the peak and volume of rainfall events, which increases the velocity and erosion potential of rainfall runoff. Results are generally a down-cutting and widening of the stream, which creates bank-caving and further erosion.

Other significant sources of sediment within the ACT Basin are agricultural land erosion, unpaved roads, and silviculture, and variation in land uses that result in conversion of forests to lawns or pastures.

Faster flowing streams can move suspended particles where slower streams will deposit that material. Where dams and reservoirs have been constructed there is a tendency for the current to slow causing particulates to settle on the lake bottom. Farming practices and urbanization have changed the conditions for non-point source pollution. Both the volume and content of sediment material have changed over time. Below Claiborne Dam, the constantly moving siltation alters the navigation channel on a seasonal basis.

Both sedimentation and retrogression ranges have been established to monitor changes in reservoir and downstream channel conditions. They serve as a baseline to measure changes in reservoir volume (sedimentation ranges) and channel degradation (retrogression ranges). Reservoirs tend to slow river flow and accelerate deposition. Irregular releases for peaking power often have an erosive effect downstream. The locations of sedimentation and retrogression ranges are shown in individual appendices.

After ranges have been established, periodic re-surveys occur, and descriptive analyses are performed to determine the level of sedimentation occurring in the main body of the lake and to examine the erosion along the shoreline. The 2009 survey was a hydrographic bathymetric survey of the entire lake which allowed all previously established sedimentation ranges to be analyzed. Prior to 2009, surveys of sedimentation ranges were limited to specific range locations. Detailed reports are written after each re-survey to determine changes in reservoir geometry. That includes engineering analysis of the range cross-sections to estimate reservoir storage loss by comparing the earlier surveys of the existing ranges. The data provide the ability to compute new area/capacity curves for reservoirs. The Allatoona Dam and Lake and Carters Dam and Lake area-capacity curves, part of the 2015 ACT water control manual updates, have been adopted for this WCM update.

Table 4-3 and Table 4-4 list the number of sedimentation and retrogression ranges for each project in the ACT Basin as well as when the surveys were made. Retrogression ranges for monitoring downstream channel conditions have not been resurveyed since the 1980s due to the channel stability found in previous surveys and the lack of priority within the budgeting process for items determined to be “non-critical”.

**Table 4-3 Sedimentation Ranges**

	<b>Year Surveyed</b>	<b>Number of Ranges Surveyed</b>	<b>Total Number of Ranges Established</b>	<b>Revised Area-Capacity Curve</b>
ALLATOONA	1949	132	132	
	1981	34	116	
	1983	23	116	
	1984	31	116	
	1986	28	116	
	2009	Hydrographic bathymetric surface	N/A	Y
CARTERS	2009	Hydrographic bathymetric surface	N/A	N
CARTERS-RR	1973	5	5	
	1992	5	5	
	2009	Hydrographic bathymetric surface	N/A	Y



	Year Surveyed	Number of Ranges Surveyed	Total Number of Ranges Established	Revised Area-Capacity Curve
R. F. HENRY	1974	17	17	
	1982	14	17	
	1988	17	17	
	2009	Hydrographic bathymetric surface	N/A	N
MILLERS FERRY	1973	30	30	
	1982	16	30	
	1988	30	30	
	2009	Hydrographic bathymetric surface	N/A	N
CLAIBORNE	1982	16	16	
	2009	Hydrographic bathymetric surface	N/A	N

Table 4-4 Retrogression Ranges

	Year Surveyed	Number of Ranges Surveyed	Total Number of Ranges Established
ALLATOONA	1950	15	15
	1953	11	15
	1961	12	15
	1962	10	15
	1963	15	15
	1964	15	15
	1965	13	15
	1968	14	15
	1987	18	23
CARTERS	1974	9	
	1987	9	
CLAIBORNE	1972	19	19
	1979	19	19
	1981	19	19

**4-05. Climate.** The climate of Alabama and Georgia, including all areas associated with the ACT Basin, is classified as humid subtropical and characterized by hot humid summers and cool winters. Significant amounts of precipitation occur in all seasons in most areas. Winter rainfall (and sometimes snowfall) is associated with large storms steering from west to east. Most summer rainfall occurs during thunderstorms and an occasional tropical storm or hurricane. Factors controlling the climate of the ACT River Basin are its geographical position in the southern end of the Temperate Zone, its proximity to the Gulf of Mexico and the Atlantic Ocean, and its range in altitude from almost sea level at the southern end to over 3,000 feet in the Blue Ridge Mountains to the north. The proximity of the warm Atlantic Ocean and the semitropical Gulf of Mexico ensures a warm, moist climate. Extreme temperatures range from near 110 degrees Fahrenheit (°F) to values in the teens below zero. Severe cold weather rarely

lasts longer than a few days. In the southern end of the basin the average maximum January temperature is 56 °F and the average minimum January temperature is 33°F.

a. Temperature. Table 4-5, Table 4-6, and Table 4-7 show the average monthly maximum and minimum temperatures for the ACT Basin. The frost-free season varies in length from about 200 days in the northern valleys to about 250 days in the southern part of the basin. All climatic tables have been compiled from online records at the NOAA National Centers for Environmental Information (<https://www.ncdc.noaa.gov/cdo-web/datatools/normals>) and at the Southeast Regional Climate Center.

**Table 4-5 Average Monthly Temperature (°F) for the Northern ACT Basin, Period of Record 1991-2020 (max., min., and avg.)**

AVERAGE MONTHLY TEMPERATURE FOR NORTHERN ACT BASIN (MAX, MIN & AVG)														
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
BALL GROUND, GA 090603	MAX	48.6	51.1	62.6	71	76.2	83.5	84.5	85.9	79.1	70	61.6	50.1	68.7
	MIN	29.5	29.8	38.7	45.6	54.2	62.2	65.8	65.3	59	47.9	37.5	30.9	47.2
	AVG	39	40.4	50.7	58.3	65.2	72.9	75.2	75.6	69.1	58.9	49.5	40.5	57.9
ALLATOONA DAM 2, GA 090181	MAX	50.8	55.2	63.3	72.2	78.7	85	88.1	87.4	81.5	72.2	62.2	53.4	70.8
	MIN	29.2	31.9	38.8	46.9	56.8	64.2	67.6	67.1	61.3	49.1	38.2	33.2	48.7
	AVG	40	43.6	51.1	59.6	67.8	74.6	77.9	77.2	71.4	60.7	50.2	43.3	59.8
ROME, GA 097600	MAX	52.9	57	65.8	73.8	80.7	86.3	89.9	88.9	84.3	74.1	63.1	55.3	72.7
	MIN	30.6	33.1	39.1	46	55	63.7	67.9	66.7	60.6	48.6	37.4	34	48.6
	AVG	41.8	45.1	52.4	59.9	67.8	75	78.9	77.8	72.4	61.4	50.3	44.6	60.6
GADSDEN STEAM PLANT, AL 013154	MAX	52.8	57.2	66.1	74.9	81.8	87.7	90.6	90.2	85.2	75.5	64	55.6	73.5
	MIN	33	36.4	43.5	50.9	59.6	68	71.3	70.4	64.5	52.8	41.6	35.6	52.3
	AVG	42.9	46.8	54.8	62.9	70.7	77.9	81	80.3	74.9	64.2	52.8	45.6	62.9
SCOTTSBORO, AL 017304	MAX	50.7	55.1	63.6	72.4	79.8	86.6	89.4	89.3	84.7	74.6	62.9	53.8	71.9
	MIN	29.3	31.9	38.7	46	55.5	64.1	67.8	66.6	59.8	47.5	37	32	48
	AVG	40	43.5	51.1	59.2	67.6	75.4	78.6	78	72.3	61.1	50	42.9	60
VALLEY HEAD, AL 018469	MAX	48.6	52.8	61.1	69.9	77	83.3	86.1	86	81.3	71.3	60.3	51.4	69.1
	MIN	29.1	31.7	37.7	45	54.4	62.9	66.7	65.9	59.6	47.8	37.3	31.9	47.5
	AVG	38.9	42.2	49.4	57.5	65.7	73.1	76.4	75.9	70.5	59.5	48.8	41.7	58.3
NORTHERN ACT BASIN AVG	MAX	50.7	52.5	63.8	72.4	79	85.4	88.1	88.0	82.7	73.0	62.4	53.3	71.1
NORTHERN ACT BASIN AVG	MIN	30.1	32.5	39.4	46.7	55.9	64.2	67.9	67.0	62.7	49.0	38.2	32.9	48.7
NORTHERN ACT BASIN AVG	AVG	40.4	43.6	51.6	59.6	67.5	74.8	78.0	77.5	71.8	61.0	50.3	43.1	59.9

DAILY/MONTHLY NORMALS - daily and monthly official NCDC 1991-2020 normals. Temperature and degree day normals are not available for locations where temperatures have not been routinely recorded. Normals will not necessarily match 30-year averages of the raw data. Normals have not been computed for some stations. Temperatures are reported in °F.

Source: NOAA, High Plains Regional Climate Center

**Table 4-6 Average Monthly Temperature (°F) for the Middle ACT Basin, Period of Record 1991-2020 (max., min and avg.)**

AVERAGE MONTHLY TEMPERATURE FOR MIDDLE ACT BASIN (MAX, MIN & AVG)														
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
CHILDERSBURG WATER PLANT, AL 011620	MAX	58.4	62.9	70.6	78.4	84.9	90.5	93	92.6	88.2	79.1	68.1	60.1	77.2
	MIN	34.4	38	43.4	50.1	59	66.9	70.5	69.1	63.3	51.7	40.7	36.7	52
	AVG	46.4	50.5	57	64.2	72	78.7	81.7	80.9	75.7	65.4	54.4	48.4	64.6
ROCK MILLS, AL 017025	MAX	54.5	59.1	67.7	75.7	82	87.6	89.7	88.7	84.2	75.3	65	57.1	73.9
	MIN	32.2	35.2	42	48.3	56.7	64.7	67.8	68.1	61.5	50.2	38.3	35.1	50
	AVG	43.4	47.1	54.8	62	69.3	76.2	78.8	78.4	72.9	62.7	51.7	46.1	62
LAFAYETTE, AL 014502	MAX	55.5	60.1	67.7	75	82	87.4	90.1	89.7	84.6	75.4	66.2	57.3	74.3
	MIN	30.5	34	39.7	46.2	55.9	63.8	67.6	66.7	60.8	49.1	37.8	32.9	48.8
	AVG	43	47	53.7	60.6	69	75.6	78.9	78.2	72.7	62.3	52	45.1	61.5
CENTREVILLE WSMO, AL 011525	MAX	55.1	59.1	67.5	74.8	81.9	88.3	90.7	89.8	85.5	75.7	65.3	56.7	74.2
	MIN	31.2	33.6	39.1	46.4	55	63.8	67.5	66.7	60.8	48.1	37.8	32.8	48.6
	AVG	43.1	46.4	53.3	60.6	68.5	76	79.1	78.2	73.1	61.9	51.6	44.7	61.4
BESSEMER 3WSW, AL 010764	MAX	54.8	59.7	67.5	75	82.2	88.2	91	90.8	86.3	76.3	65.1	57.1	74.5
	MIN	33.9	37.1	43.1	49.9	59.4	66.8	70.5	69.5	63.9	52.6	41.6	36.8	52.1
	AVG	44.4	48.4	55.3	62.5	70.8	77.5	80.7	80.2	75.1	64.5	53.3	47	63.3
BIRMINGHAM MUN ARPT, AL 013876	MAX	54.7	59.5	67.3	75.6	82.3	88.5	91.3	90.9	86	76.3	65.5	57.2	74.6
	MIN	33.9	37.4	44.1	51.8	60.8	68.1	71.6	71	64.7	53.2	42.5	37.5	53.1
	AVG	44.3	48.4	55.7	63.7	71.5	78.3	81.4	80.9	75.4	64.8	54	47.4	63.8
MIDDLE BASIN AVG	MAX	55.5	60.1	68.1	75.8	82.6	88.4	91.0	90.4	85.8	76.4	65.9	57.6	74.8
MIDDLE BASIN AVG	MIN	32.7	35.9	41.9	48.8	57.8	65.7	69.3	68.5	62.5	50.8	39.8	35.3	50.8
MIDDLE BASIN AVG	AVG	44.1	48.0	55.0	62.3	70.2	77.1	80.1	79.5	74.2	63.6	52.8	46.5	62.8

Source: NOAA, High Plains Regional Climate Center

**Table 4-7 Average Monthly Temperature (°F) for the Southern ACT Basin, Period of Record 1991-2020 (max., min., and avg.)**

AVERAGE MONTHLY TEMPERATURE FOR SOUTHERN ACT BASIN (MAX, MIN & AVG)														
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
HIGHLAND HOME, AL 013816	MAX	56.8	61	69	75.6	82.7	87.7	89.5	89.6	85	76.6	66.9	59.2	75
	MIN	31.8	34	40.5	46.9	55.7	63.1	66.6	66	60.1	49.4	39.4	33.5	48.9
	AVG	44.3	47.5	54.8	61.3	69.2	75.4	78	77.8	72.6	63	53.2	46.3	61.9
MILSTEAD, AL 015439	MAX	56.8	60.6	68.2	75.4	82.6	87.8	90.4	89.9	85.4	76.4	66.9	58.4	74.9
	MIN	34	36.2	41.7	48.6	57.9	65.8	69.7	68.6	62.6	50.9	40.8	35.1	51
	AVG	45.4	48.4	55	62	70.2	76.8	80.1	79.2	74	63.7	53.8	46.7	62.9
OPELIKA, AL 016129	MAX	55.2	58.9	66.7	73.6	80.8	86.5	88.9	88.3	83.8	75.1	65.5	57.4	73.4
	MIN	32.8	36.3	42.5	48.1	57.6	65.3	69	68.5	62.7	50.6	40.5	34.8	50.7
	AVG	44	47.6	54.6	60.9	69.2	75.9	78.9	78.4	73.3	62.8	53	46.1	62.1
SOUTHERN BASIN AVG	MAX	56.3	60.2	68.0	74.9	82.0	87.3	89.6	89.3	84.7	76.0	66.4	58.3	74.4
SOUTHERN BASIN AVG	MIN	32.9	35.5	41.6	47.9	57.1	64.7	68.4	67.7	61.8	50.3	40.2	34.5	50.2
SOUTHERN BASIN AVG	AVG	44.6	47.8	54.8	61.4	69.5	76.0	79.0	78.5	73.3	63.2	53.3	46.4	65.8

Source: NOAA, High Plains Regional Climate Center

**b. Precipitation.** The entire ACT Basin is in a region that ordinarily receives an abundance of precipitation with the average annual rainfall being heavy and well-distributed throughout the year. Winter and spring are the wettest periods and early fall is the driest. Light snow is not unusual in the northern part of the watershed, but it constitutes only a very small fraction of the annual precipitation and has little effect on runoff. Intense flood-producing storms occur mostly in the winter and spring. They are usually of the frontal-type, formed by the meeting of warm, moist air masses from the Gulf of Mexico with the cold, drier masses from the northern regions and can cause heavy precipitation over large areas. The storms that occur in summer or early fall are usually of the thunderstorm type with high intensities over smaller areas. Tropical disturbances and hurricanes can occur producing high intensities of rainfall over large areas. Table 4-8, Table 4-9, and Table 4-10 show the average monthly and annual rainfall for the ACT Basin at the same gage locations as the temperature gages. About half the water that falls as precipitation in the ACT Basin is returned to the atmosphere as evapotranspiration (direct evaporation plus transpiration by plants). Evapotranspiration ranges from about 30 to 42 inches of water per year in the ACT Basin, generally increasing from north to south. Runoff varies monthly and ranges from less than one inch per month to almost four inches per month (or from 15 to 75 percent of precipitation); see Figure 2-10 and Figure 2-11 for monthly values above Rome, Georgia and between Claiborne Dam and Rome, Georgia, respectively. Runoff is greatest in the Blue Ridge Mountains and near the Gulf Coast. All tables were compiled from online records at the Southeast Regional Climate Center.

**Table 4-8 Average Monthly Rainfall for the Northern ACT Basin (in inches)**

AVERAGE MONTHLY PRECIPITATION FOR NORTHERN ACT BASIN, PERIOD OF RECORD 1991-2020*													
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Annual
BALL GROUND, GA 090603	5.11	4.57	4.82	4.22	3.93	3.62	5.19	4.92	3.95	4.33	4.25	4.99	53.9
ALLATOONA DAM 2, GA 090181	4.92	4.43	4.97	4.53	3.9	4.01	4.9	4.13	3.94	3.42	3.94	4.69	51.78
ROME, GA 097600	4.99	4.81	5.42	4.88	4.11	4.79	4.89	4.2	3.66	3.78	4.27	5.6	55.4
GADSDEN STEAM PLANT, AL 013154	5.7	5.19	5.4	5.07	4.79	4.56	4.71	4.49	4.5	3.51	4.25	5.49	57.66
SCOTTSBORO, AL 017304	6.08	5.78	5.74	5.04	4.55	4.62	5.17	4.05	4.26	3.56	4.76	6.3	59.91
VALLEY HEAD, AL 018469	6.51	5.66	6.71	5.17	4.7	4.47	5.22	3.32	4.69	3.69	4.75	6.7	61.59
NORTHERN BASIN AVG	5.55	5.07	5.51	4.82	4.33	4.35	5.01	4.19	4.17	3.72	4.37	5.63	56.71

\*Average Monthly Precipitation includes rainfall and snowfall

Source: NOAA, National Centers for Environmental Information, U.S. Climate Normals

**Table 4-9 Average Monthly Rainfall for the Middle ACT Basin (in inches)**

AVERAGE MONTHLY PRECIPITATION FOR MIDDLE ACT BASIN, PERIOD OF RECORD 1991-2020*													
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
CHILDERSBURG WATER PLANT, AL 011620	5.9	6.1	5.98	4.77	4.44	4.52	4.15	4.3	3.74	3.32	4.65	5.2	57.07
ROCK MILLS, AL 017025	5.27	5.34	5.23	4.37	4.11	4.85	4.47	4.02	3.39	2.78	4.12	5.08	53.03
LAFAYETTE, AL 014502	5.7	5.33	5.7	4.8	4.4	4.48	4.8	4.23	3.53	3.63	4.31	5.61	56.52
CENTREVILLE WSMO, AL 011525	5.43	5.85	6.06	4.74	3.69	4.56	4.39	4.98	4.5	3.26	4.78	5.47	57.71
BESSEMER 3WSW, AL 010764	5.8	5.38	6.12	5.11	4.55	4.53	4.76	3.98	3.45	3.26	4.45	5.3	56.69
BIRMINGHAM MUN ARPT, AL 013876	5.43	5.25	6.16	5.08	4.91	4.78	5.42	4.35	4	3.34	4.23	5.07	58.02
MIDDLE BASIN AVG	5.6	5.5	5.9	4.8	4.4	4.6	4.7	4.3	3.8	3.3	4.4	5.3	56.5

\*Average Monthly Precipitation includes rainfall and snowfall

Source: NOAA, National Centers for Environmental Information, U.S. Climate Normals

**Table 4-10 Average Monthly Rainfall for the Southern ACT Basin (in inches)**

AVERAGE MONTHLY PRECIPITATION FOR SOUTHERN ACT BASIN, PERIOD OF RECORD 1991-2020*													
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Annual
HIGHLAND HOME #2, AL 013818	5.34	4.87	5.62	4.8	4.23	4.95	5.12	4.49	3.93	3.31	4.21	5.33	56.2
MILSTEAD, AL 015439	5.27	4.73	5.25	4.55	4.65	4.22	5.03	4.38	3.56	3.12	4.34	5.18	54.28
OPELIKA, AL 016129	5.05	5.33	5.5	4.79	4.01	4.5	4.77	4.36	3.34	3.61	4.27	5.67	55.2
SOUTHERN BASIN AVG	5.22	4.98	5.46	4.71	4.30	4.56	4.97	4.41	3.61	3.35	4.27	5.39	55.23

\*Average Monthly Precipitation includes rainfall and snowfall

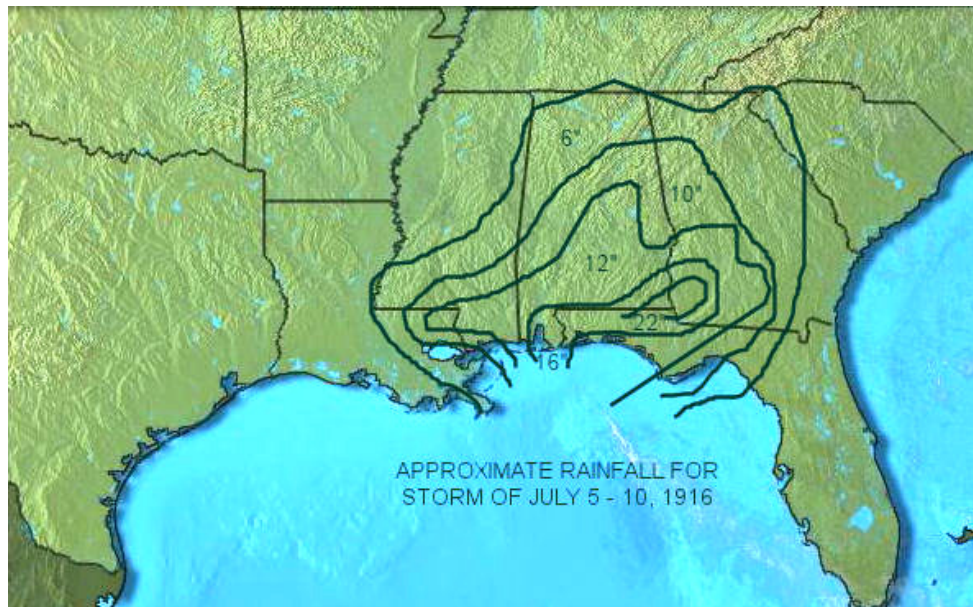
Source: NOAA, National Centers for Environmental Information, U.S. Climate Normals

#### 4-06. Storms and Floods.

a. General. Major flood-producing storms over the ACT Basin are usually of the frontal type, occurring in the winter and spring and lasting from two to four days, with their effect on the basin depending on their magnitude and orientation. The axes of the frontal-type storms generally cut across the long, narrow basin. Frequently, a flood in the lower reaches is not accompanied by a flood in the upper reaches or vice versa. Occasionally, a summer storm of hurricane type, such as the storms of July 1916 and July 1994, causes major floods over practically the entire basin. However, summer storms are usually of the thunderstorm type with high intensities over small areas producing serious local floods. With normal runoff conditions, from five to six inches of intense and general rainfall are required to produce widespread flooding, but on many of the minor tributaries, three to four inches are sufficient to produce local floods.

b. Principal Storms. During most years, one or more flood events occur in the ACT Basin. However, on occasion, significant storms produce widespread flooding or unusually high river stages. Generalized descriptions of nine historical storms are presented for reference. Those storms are July 1916, December 1919, March 1929, February 1961, March 1990, July 1994, May 2003, September 2009, and February 2019. These storms represent both the hurricane and frontal types which produce the greatest floods in this area. Brief descriptions of the storms are given in the following paragraphs.

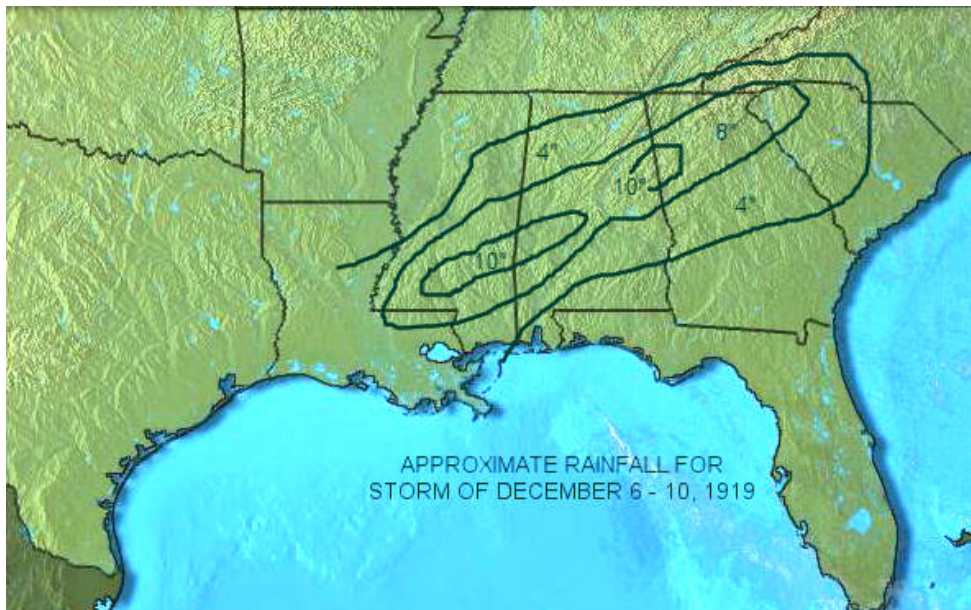
1) July 1916. The storm of 5–10 July 1916 resulted from a tropical hurricane, which formed in the Caribbean Sea and moved northwest across the Gulf of Mexico to enter the United States east of the mouth of the Mississippi River on the evening of 5 July. The disturbance continued inland across western Mississippi, turned eastward on the 7th and from the 8th to the 10th moved northeastward across Alabama. The heavy precipitation covered a remarkably large area. The 9-inch isohyets on the total-storm isohyetal map, shown in Figure 4-2, include practically all of Alabama, the northwestern part of Florida, and large areas in Mississippi and Georgia.



**Figure 4-2 Storm of July 1916**

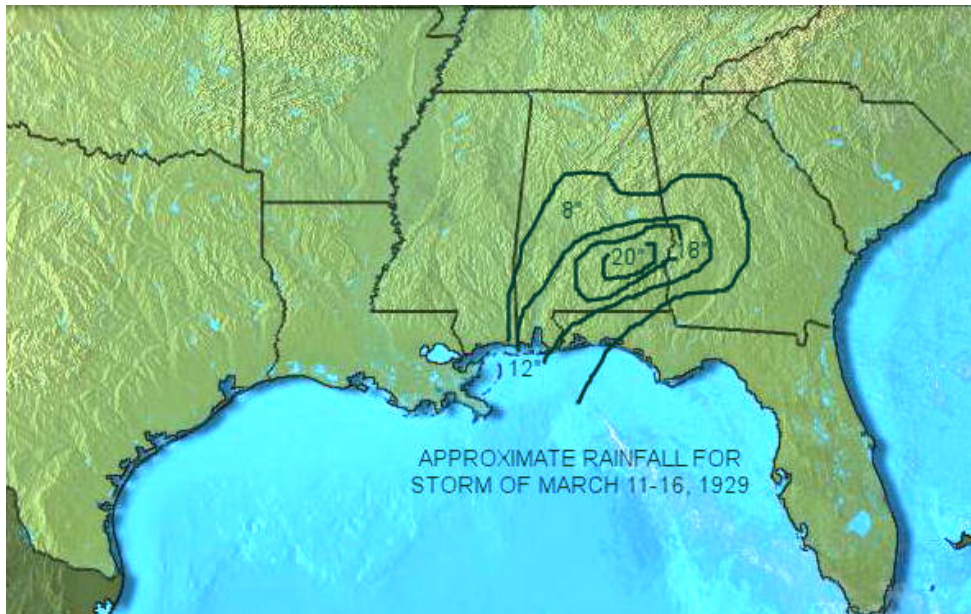
At the center of greatest intensities, the following amounts of precipitation were recorded over three and one-half days: Bonifay, Florida, 24 inches; Robertsedale, Alabama, 22.6 inches; Merrill, Mississippi, 19.9 inches; and Clanton, Alabama, 18.6 inches. The storm produced general flood conditions throughout the southeastern states and, because it occurred during the middle of the growing season, caused enormous damage. Flood stages were exceeded on practically all the streams in the ACT Basin.

2) December 1919. According to U.S. Weather Bureau reports, the storm of 6–10 December 1919, was caused by meteorological conditions that were not particularly remarkable, but the sequence in which they developed was the controlling factor. A cyclonic system moved across California and centered over Utah, Oklahoma, and western New Mexico on successive days. A weak cold front was associated with it on the morning of the 7th and extended across Pennsylvania, Maryland, Virginia, and western North Carolina, then became quasi-stationary over northern Georgia, central Alabama, Mississippi, and Louisiana. The front lay in that position the evening of the 9th. An anti-cyclonic system persisted during the period just off the Atlantic Coast, and the circulation set up thereby brought a convergent flow of heavily moisture-laden air from the Gulf region directly over the area. Overrunning and wave development over the initially shallow front brought only moderate precipitation during 6 – 8 December, but a fresh mass of continental, polar air thrust southward on the afternoon of the 8th and on the 9th. The intense convergence about the new development changed the situation to one in which flood-producing rainfall was experienced on 8 – 9 December, and then diminished on the 10th when the front passed eastward. The area of heaviest precipitation extended across southeastern Mississippi, central Alabama, and northern Georgia. The center of greatest rainfall was at Norcross, Georgia, with a total of 12.9 inches. Within the basin, rainfall amounts were recorded as follows: 12.4 inches at Talladega, Alabama; 12.2 inches at Selma, Alabama; and 12.1 inches at Tallassee, Alabama. An isohyetal map of the storm is shown on Figure 4-3.



**Figure 4-3 Storm of December 1919**

3) March 1929. The storm of 11–16 March 1929, resulted from a widely extending low-pressure area that developed over eastern Colorado and moved rapidly eastward causing heavy rains, particularly in Alabama and parts of Mississippi, Georgia, and Tennessee. This was one of the greatest storms ever recorded in this country and is outstanding with regard to intensities of precipitation over large areas. The main center was at Elba, Alabama, about 40 miles southeast of the ACT River Basin, with a total of 29.6 inches in three days, of which 20 inches were estimated to have fallen in 24 hours. Other extraordinary amounts for a three-day period were recorded in Alabama in the vicinity of Elba with 20.2 inches at River Falls, 17.4 inches at Ozark, 16.3 inches at Brewton, and 14.2 inches at Newton. The area of intense precipitation included southeastern Mississippi, the southern half of Alabama, northwestern Florida, and southwestern Georgia. In the ACT Basin, the heaviest rainfall occurred in the vicinity of Auburn, Alabama, where a total of 10 inches in three days was recorded. Serious flooding occurred on streams in Georgia, Alabama, and northwest Florida, with many water levels reaching the greatest of record. In the ACT Basin, floods were moderate in the upper portion, becoming progressively more severe downstream, with record stages on the lower Alabama River. An isohyetal map of the storm is shown in Figure 4-4. The four-inch isohyet encompassed the entire ACT Basin.

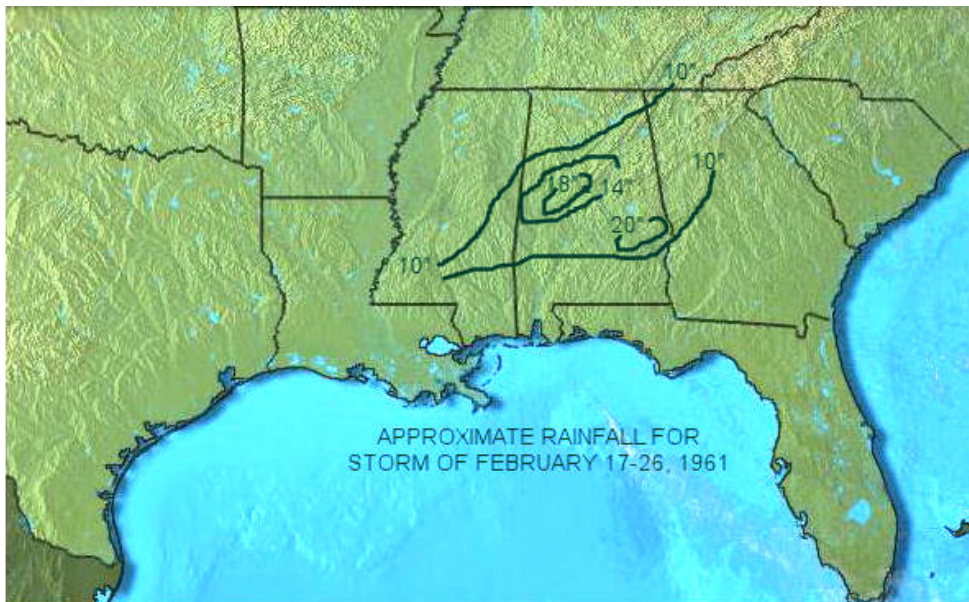


**Figure 4-4 Storm of March 1929**

4) February 1961. February 1961 was a month of extreme contrasts in the ACT Basin. The month began cold and dry, a continuation of the weather experienced over the area during most of December and January. Some scattered light rains occurred during the first week of February but not nearly enough to overcome the resulting moisture deficit. The drought condition was further intensified by a nine-day period beginning on the 9th that was almost completely devoid of rainfall. Beginning on the 18th, the dry period was abruptly followed by the rainiest eight-day period experienced in Georgia since weather records began. The rains were heaviest in the west central part of the state where both La Grange and West Point recorded more than 17 inches in eight days. More than seven inches fell in both places during a 24-hour period. Most locations northwest of Columbus reported more than eight inches of rain during the eight days. Several areas exceeded 12 inches. It was enough to make it the wettest February since 1929. The heavy rainfall caused flash flooding along many northern Georgia



streams with major flooding developing on the Chattahoochee River in the West Point-Columbus area. An isohyetal map of the storm is shown in Figure 4-5.

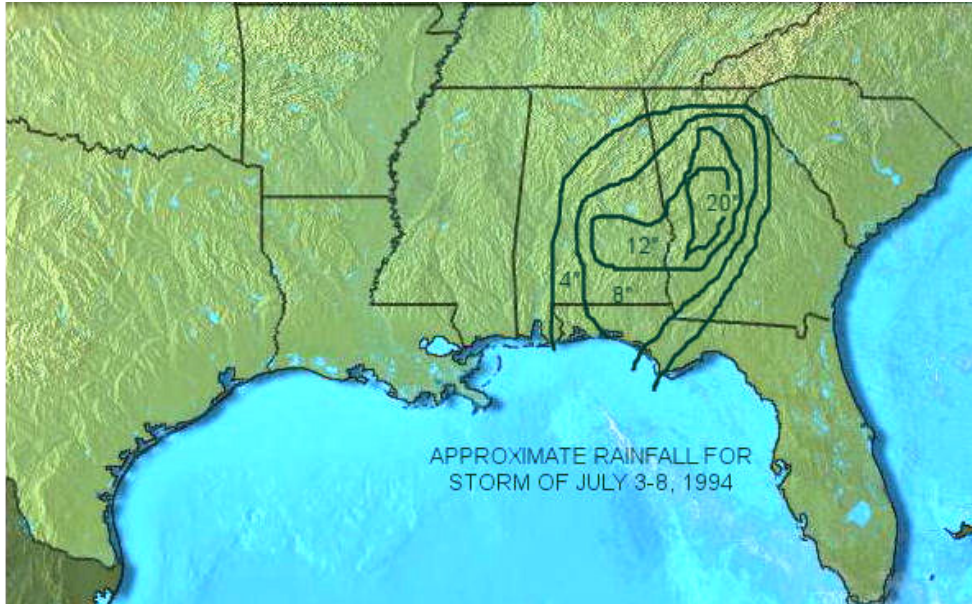


**Figure 4-5 Storm of February 1961**

5) March 1990. A major storm system in the spring of 1990 produced record floods on the Alabama River. On 16 March 1990, with the river still high from previous rains, the entire basin received very heavy rainfall for two days. For the two-day total, R. F. Henry reported nine inches, Millers Ferry reported 6.75 inches, and Claiborne had 9.5 inches. The upper basin received an average of six to seven inches during this period. R. F. Henry discharged a record-breaking 220,000 cfs on 20 March 1990, producing a record tailwater of 135.4 feet NGVD29. Dannelly Lake (Millers Ferry Project) reached a record pool elevation of 83.22 feet NGVD29. Claiborne discharged a record breaking 255,000 cfs on March 25, 1990, producing a tailwater of 56.6 feet NGVD29.

6) July 1994. On the afternoon of 30 June 1994, Tropical Storm Alberto formed in the southeastern Gulf of Mexico between the Yucatan Peninsula and the western tip of Cuba. During the first 18 hours, the storm slowly drifted to the west, and then it began a more northwestward course. It continued that course until Saturday, 2 July when the storm began turning northerly. An isohyetal map of the storm is shown in Figure 4-6.

Tropical Storm Alberto was near hurricane strength when it made landfall near Fort Walton Beach, Florida, on Sunday, 3 July. The main threats over portions of Alabama, Florida, and Georgia were heavy rainfall and the possibility of tornados. The upper air patterns (which normally guide storms) were weak. Large areas of high pressure were to the west and the east of the storm. As a result, Tropical Storm Alberto became nearly stationary for several days as it moved over Georgia. Many places reported rainfall totals exceeding 10 inches. Atlanta received 12–15 inches, and other locations reported 20–26 inches of rainfall. Cuthbert, Georgia, in Randolph County reported 23.87 inches. The greatest flooding occurred in the Flint and Apalachicola Basins.

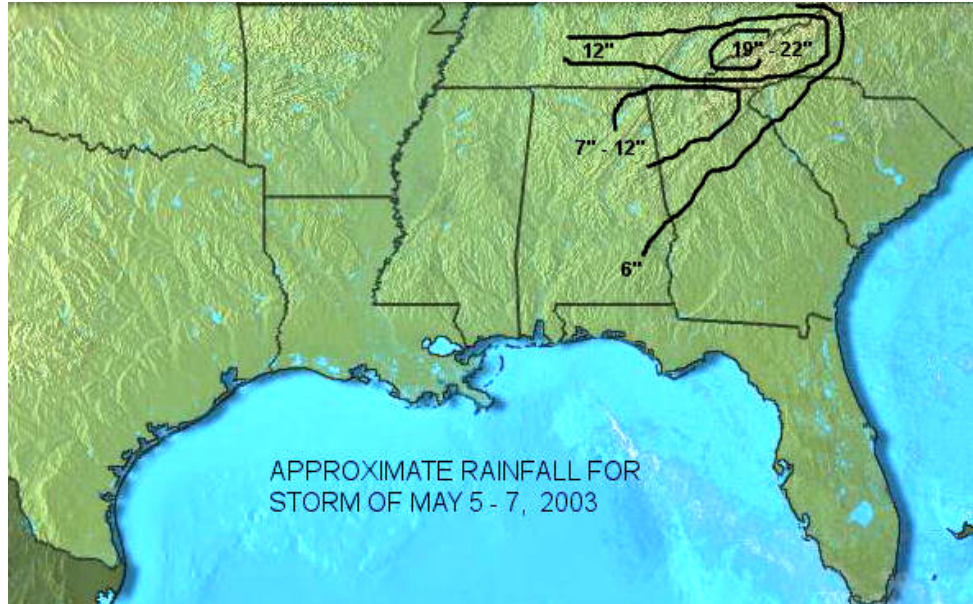


**Figure 4-6 Storm of July 1994**

7) May 2003. Several rounds of thunderstorms occurred over the Morristown, Tennessee, area from 30 April through 4 May. The thunderstorms significantly soaked the ground and raised the level of streams and lakes in the area. On 5 May, a warm front lay across extreme east Tennessee with a cold front over Arkansas. The warm sector of the frontal system with dew point temperatures in the lower 60s (resulting in high atmospheric moisture content) covered most of east Tennessee. A large atmospheric blocking pattern was across the United States, which caused the normal west-to-east progression of weather systems to become nearly stationary.

During a three-day period of 5–7 May, heavy rain fell across north and central Georgia, especially in western and extreme northern counties. Some locations such as Troup and southern Meriwether Counties saw almost a foot of rain.

Soils were already saturated from previous rainfall, resulting in rapid rises on many of the small streams in the western half of North and Central Georgia. Many overflowed their banks. One example is in Bartow County where water spilled onto driveways and roads. Record flooding occurred on the Chickamauga near the Tennessee border. Moderate flooding was noted on several other rivers in Georgia. An isohyetal map of the storm is shown in Figure 4-7.



**Figure 4-7 Storm of May 2003**

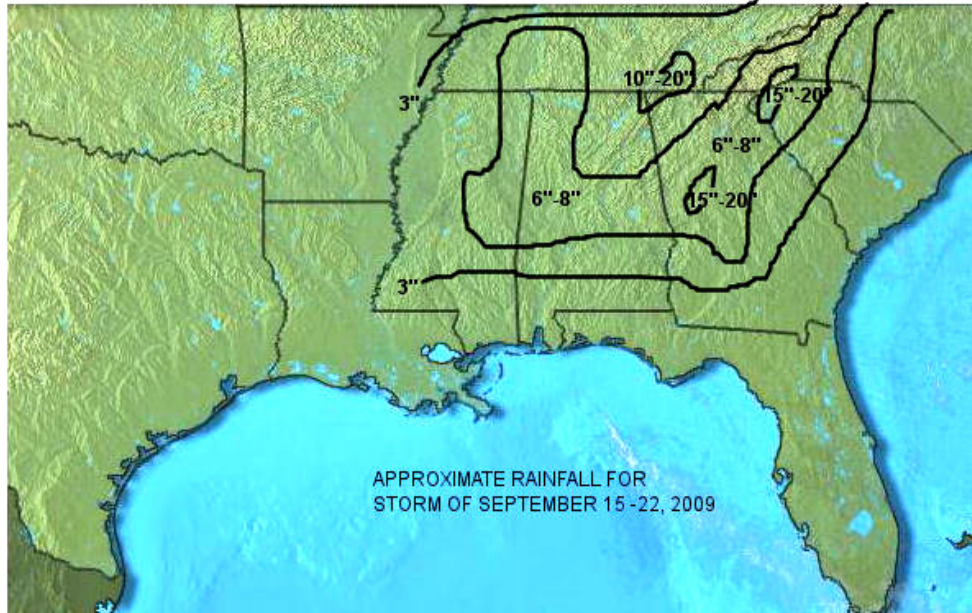
8) September 2009. The floods of September 2009 resembled a tropical event but, in reality, were caused by steady rain for eight days.

During 15–18 September 2009, a constant rainfall fell but not in unusual amounts. Most areas had an inch or less on 15–16 September and very little on the 18th. By 19 September, the rainfall increased, resulting in three to five inches falling that day.

Rain began falling on the Atlanta area on the 15th, with the National Weather Service (NWS) reporting only 0.04-inch that day at the Hartsfield-Jackson Atlanta International Airport. Additional rain fell throughout the week, with only a trace amount recorded for 18 September. However, a large rain event began to inundate the area on 19 September. The official NWS monitoring station at the Atlanta airport recorded 3.70 inches of rainfall from daybreak to 8 p.m. (more than doubling the previous record for rainfall on that date), while outlying monitoring stations recorded five inches of rainfall in a 13-hour period.

The Governor of Georgia declared a State of Emergency and requested a disaster declaration from the U.S. Government for 17 counties in Georgia. The counties were Bartow, Carroll, Cherokee, Cobb, Coweta, DeKalb, Douglas, Fulton, Gwinnett, Heard, Newton, Paulding, and Rockdale Counties around Metro Atlanta; Catoosa, Chattooga, and Walker Counties in far northwest Georgia; and Stephens County in northeast Georgia.

According to the United States Geological Survey (USGS), the rivers and streams had magnitudes so great that the odds of it happening were less than 0.2 percent in any given year. In other words, there was less than a 1 in 500 chance that parts of Cobb and Douglas Counties would experience such flooding. An isohyetal map of the storm is shown in Figure 4-8. A photo of the September 2009 flood near Acworth, Georgia, is shown in Figure 4-9.



**Figure 4-8 Storm of September 2009**



**Figure 4-9 Flooding near Acworth, Georgia - September 2009**

9) **February-March 2019.** Unlike previous storms summarized in this section, the high flows experienced in the upper ACT basin in February and March 2019 were not the result of a singular event but the result of unseasonably high rainfall that began in November 2018 and continued through early March 2019. The storm of February 2019 occurred at the end of a winter season marked by warmer than normal temperatures and well above normal rainfall in the northern ACT basin. As a result, the soils were saturated and there were low losses of rainfall into the soil from the storm. Instead, the rainfall converted largely into direct runoff, and high inflows to the northern projects were seen from approximately the 19th until the 24th of February. By the time the rain ended, the northern ACT basin had received between 5 to 11 inches of rain, with the heaviest rain falling in the easternmost portion of the basin above the Allatoona project and in the vicinity of Calhoun, Georgia, below the confluence of the Coosawattee and Conasauga Rivers. An isohyetal map of precipitation in February 2019 is at Figure 4-11.

Several gages in the upper ACT basin saw their levels rise into the minor flood zones and the critical downstream points at Rome, Georgia reached levels in the minor and moderate flood zones. Oostanaula River at Rome reached 29.7 feet about 5 feet above flood stage. Etowah River at GA Loop 1 barely reached its flood stage of 32 feet.

What made this rainfall period significant was the extended period of extremely wet weather and the new peak elevation of 1099.69 set at Carters Lake on March 4, 2019. The previous record peak at Carters was 1099.2 in April 1977 (Figure 4-10).

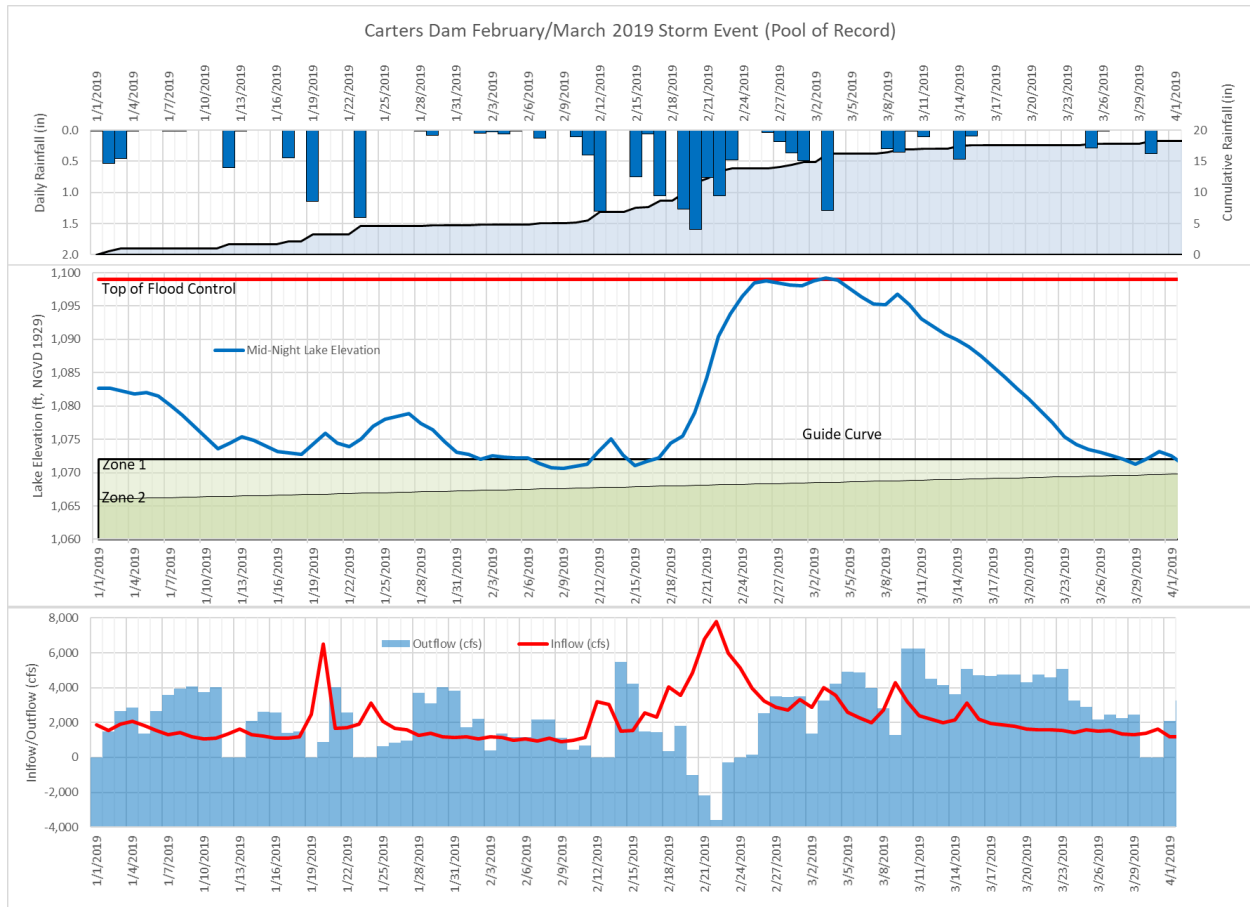
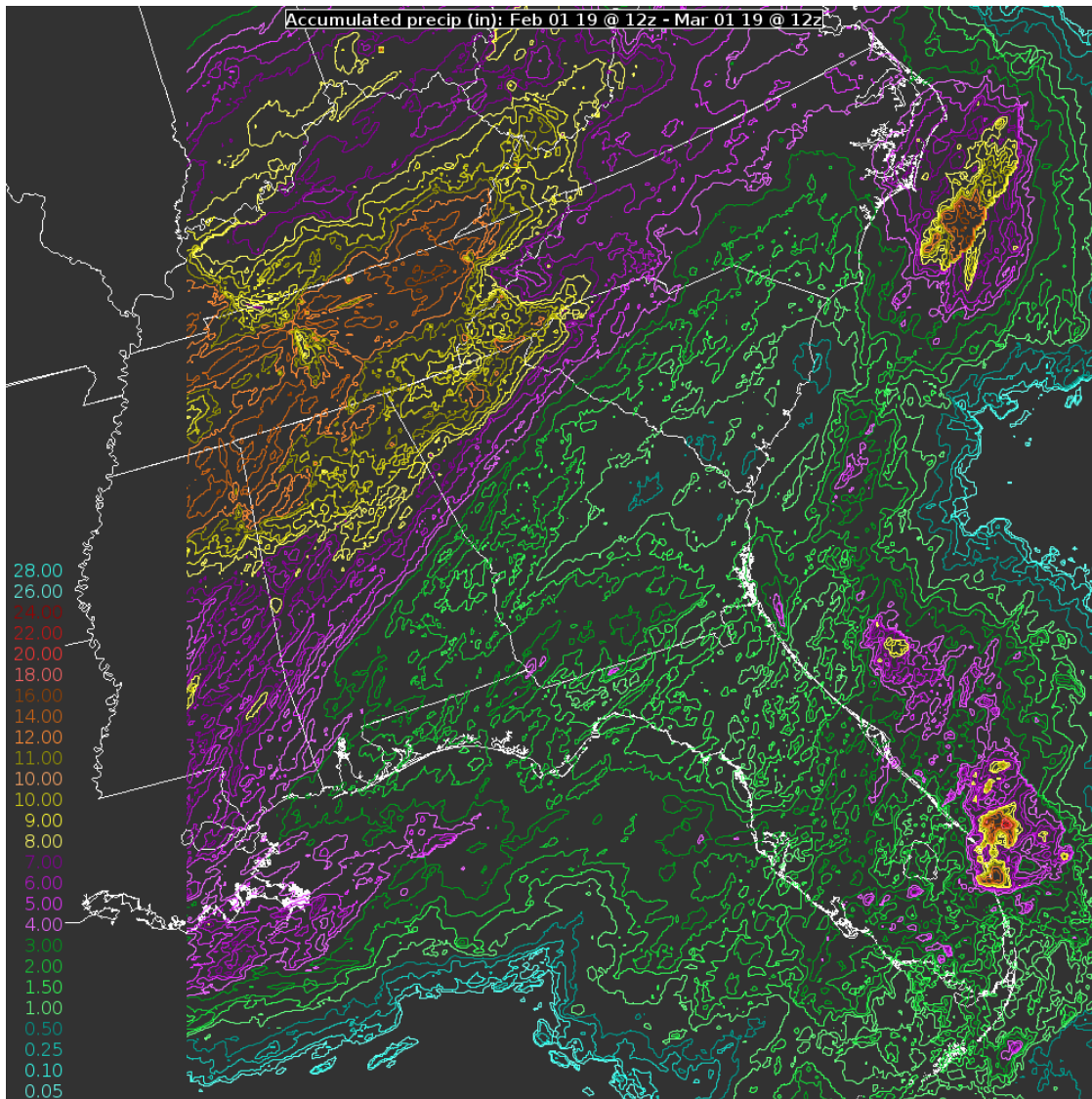


Figure 4-10 Carters Dam Inflow Outflow and Reservoir Level



**Figure 4-11 Precipitation Isohyetal (1 Feb 2019 – 1 March 2019)**

**4-07. Runoff Characteristics.** Within the ACT Basin, rainfall occurs throughout the year but is less abundant during the August through November timeframe. The amount of rainfall that actually contributes to streamflow varies much more than the rainfall. Several factors such as plant growth, antecedent soil moisture conditions, and the seasonal rainfall patterns contribute to the volume of runoff. Table 4-11, Table 4-12, and Table 4-13 present the mean monthly discharges at selected stations throughout the basin. Figure 4-12 and Figure 4-13 divide the basin at Rome, Georgia, and Claiborne, Alabama, to show the different percentages of runoff versus rainfall for the various sections. The mountainous areas exhibit flashier runoff characteristics and somewhat higher percentages of runoff.

**Table 4-11 Mean Monthly Discharge (cfs) at Selected Gage Stations in the Coosa River Basin**

Gage station	Period of record	Discharge (cfs)	Month											
			Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
02382500 Coosawattee River at Carters, GA	1976 to 2009	Monthly Mean	1,180	1,320	1,620	1,570	1,210	889	828	680	552	591	715	938
		Highest	2,384	4,651	4,861	4,004	2,455	1,596	2,247	1,536	972	1,852	2,008	2,527
		(Year)	(1978)	(1990)	(1990)	(1977)	(2003)	(2003)	(1976)	(2003)	(2004)	(1989)	(1977)	(2004)
		Lowest	250	247	248	296	425	327	328	332	299	224	222	248
		(Year)	(2008)	(2008)	(2008)	(2008)	(1988)	(2008)	(1988)	(2008)	(1998)	(1998)	(1998)	(2007)
02394000 Etowah River at Allatoona Dam above Cartersville, GA	1976 to 2009	Monthly Mean	2,080	1,890	2,210	2,220	1,990	1,480	1,540	1,300	1,220	1,500	2,020	2,120
		Highest	4,710	5,187	6,533	5,520	5,321	3,463	4,028	3,524	2,464	5,880	5,316	5,447
		(Year)	(1993)	(1996)	(1990)	(1976)	(1980)	(2003)	(2005)	(1984)	(2004)	(1989)	(1977)	(1983)
		Lowest	322	306	493	360	445	541	430	423	399	448	635	339
		(Year)	(2008)	(2008)	(2002)	(1988)	(2007)	(2007)	(1986)	(1986)	(1986)	(1986)	(2007)	(2007)
02397000 Coosa River near Rome, GA	1976 to 2009	Monthly Mean	8,660	9,370	11,400	9,580	6,980	4,560	4,430	3,280	3,110	3,610	5,180	6,780
		Highest	16,950	31,130	29,220	24,630	23,490	11,700	14,470	9,360	8,013	15,440	14,130	18,640
		(Year)	(1993)	(1990)	(1990)	(1977)	(2003)	(1989)	(2003)	(1984)	(2004)	(1989)	(1977)	(1983)
		Lowest	1,951	2,912	3,115	2,262	1,485	1,338	1,341	1,337	1,410	1,097	1,395	1,533
		(Year)	(2008)	(2000)	(1988)	(2007)	(2007)	(2007)	(1986)	(2007)	(1999)	(2007)	(2007)	(2007)

**Table 4-12 Mean Monthly Discharge (cfs) at Selected Gage Stations in the Tallapoosa River Basin**

Gage station	Period of record	Discharge (cfs)	Month											
			Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
02414500 Tallapoosa River at Wadley, AL	1984 to 2009	Monthly Mean	3,090	4,210	4,690	2,440	2,560	1,790	1,930	1,380	1,140	1,240	2,090	2,450
		Highest	6,757	10,890	13,270	5,162	14,320	4,819	7,058	4,331	3,180	5,599	6,246	8,336
		(Year)	(1993)	(1990)	(1990)	(2005)	(2003)	(2003)	(2005)	(1984)	(2004)	(1995)	(1992)	(1983)
		Lowest	299	1,607	1,294	542	380	520	527	383	320	234	185	220
		(Year)	(2008)	(1986)	(1988)	(1986)	(2007)	(1986)	(1988)	(2007)	(1990)	(1986)	(2007)	(2007)
02418500 Tallapoosa River below Tallassee, AL	1984 to 2009	Monthly Mean	5,210	6,260	6,120	3,630	3,770	3,490	3,330	2,810	2,600	2,750	4,350	5,380
		Highest	10,510	18,060	22,970	8,202	18,630	13,350	13,230	9,205	6,153	9,145	8,831	12,920
		(Year)	(1993)	(1990)	(1990)	(1998)	(2003)	(1989)	(2003)	(1984)	(2009)	(1995)	(1995)	(1983)
		Lowest	404	651	613	432	381	1,336	814	638	923	681	488	407
		(Year)	(2008)	(2008)	(2007)	(2007)	(1988)	(1985)	(1988)	(2007)	(1986)	(1986)	(2007)	(2007)

**Table 4-13 Mean Monthly Discharge (cfs) at Selected Gage Stations in the Alabama and Cahaba River Basins**

Gage station	Period of record	Discharge (cfs)	Month											
			Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
02420000 Alabama River near Montgomery, AL	1976 to 2009	Monthly Mean	23,400	35,000	42,700	36,300	23,300	14,700	14,200	10,300	10,500	11,300	17,600	25,700
		Highest	38,250	101,100	107,200	127,200	79,410	59,320	47,100	33,200	27,710	23,940	42,870	74,420
		(Year)	(2009)	(1990)	(1990)	(1979)	(2003)	(1989)	(2003)	(1984)	(2009)	(1979)	(2004)	(1983)
		Lowest	6,098	12,400	10,510	6,186	4,681	4,513	4,929	4,210	4,113	3,646	2,430	2,294
		(Year)	(2008)	(2009)	(2007)	(2007)	(1986)	(1986)	(2008)	(1988)	(1986)	(2007)	(2007)	(2007)
02428400 Alabama River at Claiborne Lake lock and dam near Monroeville, AL	1976 to 2009	Monthly Mean	46,500	53,100	64,800	48,600	27,600	18,000	15,200	12,200	11,700	14,800	21,000	32,300
		Highest	90,120	126,000	145,000	147,600	62,250	62,470	59,580	44,030	37,580	49,420	65,300	93,480
		(Year)	(1993)	(1990)	(1990)	(1979)	(1980)	(1989)	(1989)	(1984)	(2009)	(1995)	(1992)	(1983)
		Lowest	7,846	12,820	15,700	9,125	6,083	5,029	4,495	4,575	4,592	4,152	3,653	2,937
		(Year)	(2008)	(2009)	(2007)	(2007)	(2007)	(2007)	(2008)	(2007)	(2007)	(2007)	(2007)	(2007)
02425000 Cahaba River near Marion Junction, AL	1976 to 2009	Monthly Mean	4,110	4,920	5,950	4,770	2,550	1,670	1,530	943	1,190	1,030	1,660	2,650
		Highest	10,450	15,960	14,970	17,100	9,466	5,504	6,661	2,348	6,530	3,394	5,588	10,360
		(Year)	(1998)	(1990)	(1980)	(1979)	(2003)	(2003)	(2005)	(2003)	(2009)	(1995)	(2004)	(1983)
		Lowest	816	1,324	1,333	645	461	304	399	278	305	302	313	408
		(Year)	(1981)	(2000)	(2007)	(1986)	(2007)	(2007)	(2008)	(2007)	(2000)	(2000)	(2008)	(2007)

Note: For the Montgomery gage, no data were available for water years 1991 through 2001.



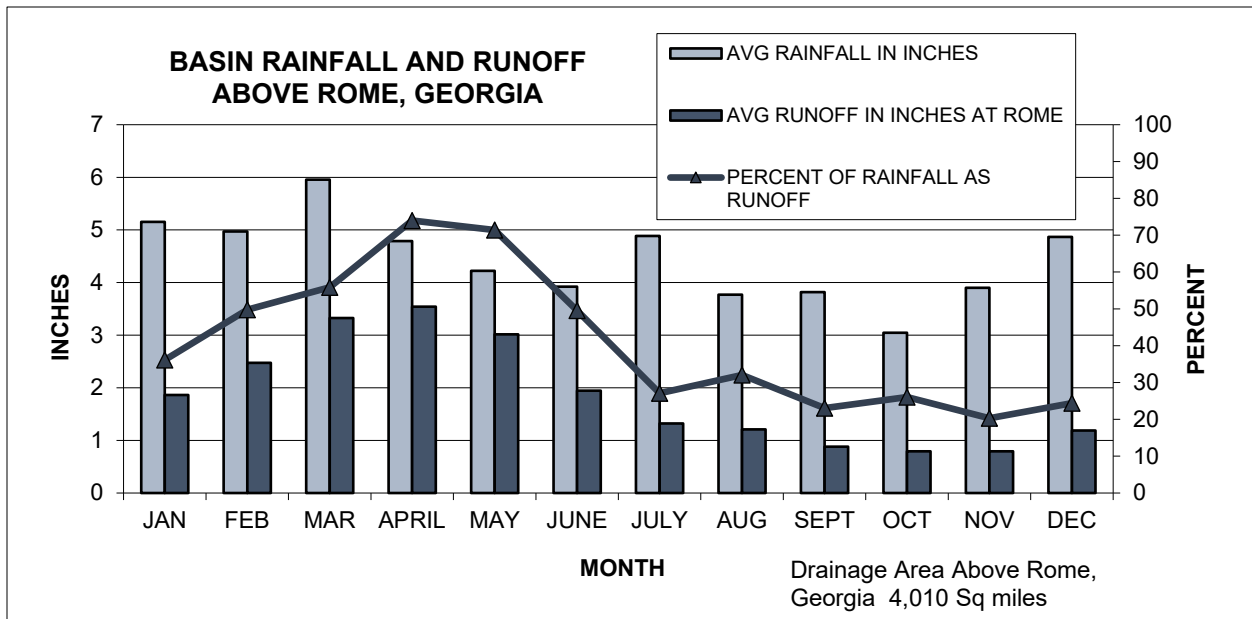


Figure 4-12 Basin Rainfall and Runoff above Rome, Georgia

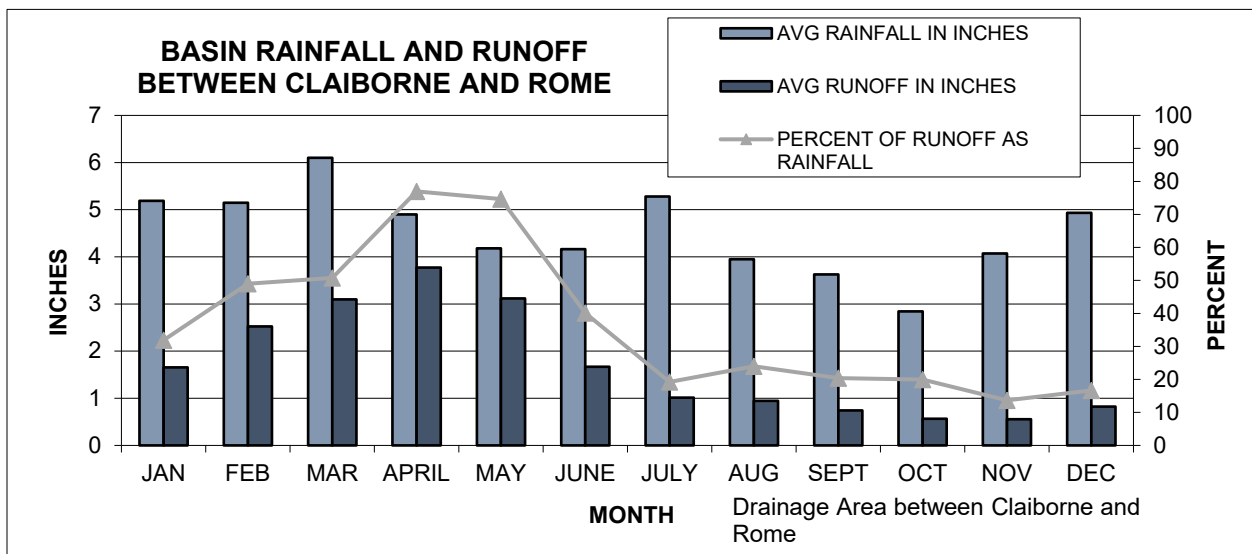


Figure 4-13 Basin Rainfall and Runoff Between Claiborne, Alabama and Rome, Georgia

**4-08. Water Quality.** Water quality has shown improvement since the passage of the Clean Water Act in 1972. *Trends in Water Quality in the Southeastern United States, 1973 – 2005*, Scientific Investigation Report 2009-5268, U.S. Department of the Interior, USGS published in 2009 indicated a generally increasing trend in pH and specific conductance and a decreasing trend in nitrogen, phosphorus, and suspended sediments. The *U.S. Water-Quality Changes in the Nation's Streams and Rivers* for the 2002–2012 trend period indicates specific conductance sample values have shown more increases than decreases and total nitrogen has decreased at sampling locations into the ACT river basin (<https://nawqatrends.wim.usgs.gov/swtrends/>). There are insufficient data points to assess trends for phosphorous, pH, or suspended

sediments in the ACT Basin. Georgia's current water quality focus is controlling toxic substances, potable water, and nutrient discharges; reducing nonpoint source pollution; and increasing public awareness (reference *Georgia Surface Water and Groundwater Quality Monitoring and Assessment Strategy*, Georgia Department of Natural Resources (GADNR), 2021 Update). Using Alabama's ranking and prioritizing of impaired waters as a proxy, Alabama's water quality priorities are pollutants of concern, public interest and support; watershed management; presence of endangered and sensitive aquatic species; data gathering; pollutant sources; and designated uses. Both states assume point source discharges that meet the criteria of their National Pollutant Discharge Elimination System permit do not substantively contribute to water quality impairment.

Total maximum daily loads (TMDLs) have been developed for the ACT Basin. TMDLs are developed for waterbodies to identify sources of impairment, necessary reductions to sources of impairment, and methods to implement the reductions. Reference <https://epd.georgia.gov/coosa-river-basin-tmdl-reports> for TMDLs developed by the State of Georgia for the Coosa River and related impoundments. Reference <adem.alabama.gov/programs/water/approvedTMDLs.htm> for TMDLs developed by the State of Alabama for the Coosa River and related impoundments.

The following paragraphs address water quality in the ACT Basin, which includes the Etowah, Oostanaula, Coosa, Tallapoosa, and Alabama Rivers.

**a. Coosa River Basin.** The upper part of the Coosa River Basin lies in northwest Georgia and is affected by metro Atlanta regional growth. The Coosa River is formed by the Oostanaula River, sourced by the Conasauga and Coosawattee Rivers, and the Etowah River. The *GADNR 2020 305(b)/303(d) Integrated Report - Streams* lists 1,285 miles of streams in the Coosa River Basin as not supporting their designated uses. Of approximately 405 water quality sampling reaches located in the Georgia portion of the Coosa River, 190 or 47 percent support their designated uses; 20 or 5 percent are assessment pending; and 195 or 48 percent do not support their designated uses. The designated uses within the Coosa River Basin, including its major and minor tributaries, are fish and drinking water. The Conasauga River is designated as a Wild and Scenic River. Reaches are designated pending where attribution of water quality degradation is not available, data to make an assessment, cause or source determination is not available; or assessment metrics are being re-evaluated. Sites identified as not supporting their designated uses demonstrate unacceptable levels of fecal coliform, dissolved oxygen (DO), pH, and polychlorinated biphenyls (PCBs). These sites may also include impacts to fish communities or macroinvertebrate communities assumed through core indicator analysis or specific pollutants, such as Tetrachloroethylene, Trichloroethylene, and Vinyl Chloride at Tributary to Jobs Creek/GAR031501010510. All sources of water quality concerns in the Coosa River Basin are attributed to nonpoint sources, urban runoff, or industrial runoff.

The *GADNR 2020 305(b)/303(d) Integrated Report – Lakes* reported Allatoona Lake's Dam Pool reach supports its designated uses. Allatoona Lake's Mid Lake, Allatoona Creek Arm, and Little River Embayment reaches are categorized not meeting their one designated use due to chlorophyll *a*. The Etowah River Arm reach of Allatoona Lake is categorized as assessment pending due to insufficient data to make a determination whether it supports or does not support its designated uses. This is because the growing season average for chlorophyll *a* exceeded the criteria once in the last five years.

The *2013 State of Georgia's TMDL Evaluation for Lake Allatoona in the Coosa River Basin for Chlorophyll a* characterized known and suspected nutrient sources in the Allatoona Lake watershed. These generally consist of point and nonpoint sources. Per the 2013 TMDL evaluation "...Nonpoint sources of nutrients are diffuse sources that cannot be identified as

entering the water body at a single location. Through water quality modeling, it has been determined that the nutrient loading found in these segments needs to be reduced. This nutrient loading may be due to activities including, but not limited to, fertilizers (residential, commercial), agriculture, impervious surfaces, failing septic tanks, and others. It is believed that if nutrient loads are not reduced, these segments will continue to degrade over time...”

DO levels in the tailwaters below Allatoona Dam drop below 4.0 milligrams per liter (mg/L) during the summer and through early fall and can reach as low as 1.0 mg/L. Allatoona Dam was constructed in the late 1940s before specific water quality standards were established. Achievement of standards in release water is considered a goal rather than a legal requirement.

The *GADNR 2020 305(b)/303(d) Integrated Report – Lakes* noted the Coosawattee River embayment and US Woodring Branch/Midlake reaches of Carters Lake were identified as impaired with assessment pending because growing season average chlorophyll *a* exceeded the criteria once in the last five years and there are insufficient data to determine if these reaches’ designated uses are being supported.

Source assessments characterized known and suspected nutrient sources in the Carters Lake watershed, identified impaired segments of the waterbodies, and identified potential sources of impairment. Per *Total Maximum Daily Load Evaluation for Carters Lake (Chlorophyll a)* in February 2016 “...National Pollutant Discharge Elimination System permittees discharging treated wastewater...effluent from biological treatment systems that meet their nutrient permit limits is not expected to contribute significantly to nutrient loads...Through water quality modeling, it has been determined that the nutrient loading found in these segments needs to be reduced. This nutrient loading may be due to activities including, but not limited to, fertilizers (residential, commercial), agriculture, impervious surfaces, failing septic tanks, and others. It is believed that if nutrient loads are not reduced, these will continue to degrade over time...”

Carters Lake experiences strong thermal stratification, and DO levels are reduced in the hypolimnetic zone during late summer. The reregulation pool downstream of the main lake serves as a buffer to improve water quality and flow condition downstream of the dam.

The *TMDL Evaluation for Thirty-Six Segments in the Coosa River Basin for Polychlorinated Biphenyls (PCBs) in Fish Tissue 16 Segments, Commercial Fish Ban due to PCBs 24 Segments* was updated in 2014. The document includes PCB TMDLs for the Etowah River because it is part of the Coosa River basin. Table 1 of the 2014 PCB TMDL identifies locations of commercial fishing bans in the Coosa River basin. Per the description of Closed Areas in the *2018 GA DNR Guide to the Laws and Regulations on Commercial Freshwater Fishing*, which reiterates the 2014 PCB TMDL, commercial fishing is banned “...in the Coosa River from the confluence of the Etowah and Oostanaula Rivers to the Georgia-Alabama boundary line and all streams flowing into the Coosa River between those two points; in the Oostanaula River from State Highway 156 Bridge to the confluence of the Oostanaula and Etowah Rivers and all streams flowing into the Oostanaula River between those two points; in the Etowah River from U.S. Highway 411 Bridge downstream to the confluence of the Etowah and Oostanaula Rivers and all streams flowing into the Etowah River between those two points; or in that portion of Lake Weiss located in Georgia...” There are also recommendations regarding consumption of certain fish taken from the Coosa River basin due to PCB and mercury levels in fish tissues samples from the area.

In an effort to improve water quality impacts due to nonpoint sources, Georgia introduced a statewide ban on high phosphate detergents. The ban was most recently updated in 2020 (2020 Georgia Code 12-5-27.1).

The Alabama Department of Environmental Management's (ADEM) 2020 *Integrated Water Quality Monitoring and Assessment Report, Water Quality in Alabama 2018-2020* (AL 303(d), 2020) lists 535.48 miles of streams in the Coosa River watershed as not supporting designated uses. Designated uses include fish and wildlife, public water supply, and swimming. The causes of impairment include pathogens (*E. coli*), priority organics (PCBs), heavy metals (mercury), siltation, turbidity, total dissolved solids, and nutrients.

ADEM has approved TMDLs for organic enrichment(OE)/DO in the Tallapoosa River (2007); for nutrients, OE/DO, and pH in the Coosa River impoundments (described later in this section); and for pathogens (*E. coli*) in tributaries to the Alabama River (Pintlalla Creek, 2011; Pursley Creek and Town Branch, 2011; Coffee Creek and Three Mile Branch, 2019; and Mulberry Creek, 2021).

The AL 303(d), 2020 lists 37,475.45 acres of impoundments in the Coosa River watershed as not supporting designated uses. These impoundments include three APC project impoundments (Weiss Lake, Neely Henry Lake, and Logan Martin Lake) and Lay Lake, created by an APC run of river hydropower facility. Designated uses are swimming, fish and wildlife, and public water supply. The causes of impairment include pathogens (*E. coli*), nutrients, priority organics (PCBs), and heavy metals (mercury). Mitchell Lake, another APC impoundment on the Coosa River, is not included on the AL 303(d), 2020 list. Weogufka Creek, Hatchet Creek, Yellow Leaf Creek, and Walnut Creek are tributaries to Mitchell Lake included on the AL 303(d), 2020 list. These creeks are impaired due to pathogens (*E. coli* in Weogufka, Hatchet, and Walnut Creeks) and siltation (Yellow Creek). They do not meet their designated uses of swimming and fish and wildlife. Hatchet Creek is a designated Outstanding Alabama Water.

ADEM has approved TMDLs for nutrients (2008) and PCBs (2004) at Weiss Lake; low DO and organic loading for the Tallapoosa River (2006); nutrients, OE/DO and pH at Neely Henry Lake (2008); nutrients and OE/DO at Logan Martin Lake (2008); nutrients and OE/DO at Lay Lake (2008); and nutrients at Mitchell Lake (2008).

APC projects in the Coosa River Basin (Weiss, Neely Henry, Logan Martin, Lay, Mitchell, Bouldin, and Jordan) form a continuous slackwater system on the Coosa River that can prevent significant natural reaeration in some of the reservoir tailwaters. These projects experience thermal stratification where DO levels can become depressed in lower portions of the reservoir.

To overcome the stratification during the late summer, when APC releases water for hydropower generation, DO levels are increased with aeration systems to meet the state standard of 4.0 mg/L during discharge. Turbine aeration systems that inject air directly into the draft tube below the turbine are in place at all the powerhouses. A forebay diffuser is also installed in the Logan Martin forebay to improve DO levels. With these systems in place, the DO levels in the reservoir tailwaters during discharge meet state water quality criteria as determined by ADEM in a letter to APC dated June 22, 2021.

Following vacatur of the 2013 Coosa License by the D.C. Circuit Court of Appeals in 2018, FERC resumed its consideration of APC's application, including potential measures to maintain water quality. This relicensing would combine three separately licensed projects: Coosa Hydroelectric Project (FERC No. 2146), which consists of the Weiss, H. Neely Henry, Logan Martin, Lay, and Bouldin developments; the Mitchell Dam Hydroelectric Project (FERC No. 82); and the Jordan Dam Hydroelectric Project (FERC No. 618) as one 960.9-megawatt (MW) project, the Coosa River Hydroelectric Project (Coosa River Project) No. 2146) under a single new operating license.

Further downstream in the Coosa River Basin, pasture grazing, urban runoff, storm sewer outfall, industrial and municipal point source discharges, agriculture, and hydroelectric power production are sources for organic enrichment and reduced DO concentrations. The Coosa River is generally more enriched in nutrients (nitrogen and phosphorus) than the Tallapoosa River.

**b. Tallapoosa River Basin.** The GA 2020 305(b)/303(d) *Integrated Report - Streams* identifies 55 tributaries to the Tallapoosa River with fishing and drinking water as designated uses. Of these, 22 tributaries support their designated uses. Twenty-seven tributaries constituting 152 miles of streams do not support their designated uses due to impacted fish communities, fecal coliform, DO, copper, and impacted macroinvertebrate communities. Six tributaries constituting 32 miles of streams are defined as assessment pending because data are not available to determine if designated use criteria are not being met or metrics used to assess data are being reevaluated.

Alabama has identified 311.89 miles of streams in the Tallapoosa River basin that do not support their designated uses of fish and wildlife, swimming, and public water supply. The Tallapoosa River is also designated as an Outstanding Alabama Water. The primary sources of impairment are pathogens (*E. coli*) from pasture grazing, feedlots, and collection system failures; siltation from land development, urban runoff, storm sewer outfall, agriculture, surface mining, and pasture grazing; and heavy metals (mercury) from atmospheric deposition. AL 303(d), 2020 identifies R.L. Harris Lake, Yates Lake, Thurlow Lake, and Martin Lake as impaired due to mercury resulting from atmospheric deposition. Yates Lake is also impaired due to organic enrichment due to nonpoint source runoff.

**c. Alabama River Basin.** ADEM has identified 196.02 miles of streams within the Alabama River and Alabama River basin that do not meet their designated uses. Designated uses are swimming and fish and wildlife. Sources of impairment are nutrients from agricultural and municipal sources; pesticides (Dieldrin) with no attributable source; siltation from urban development; pathogens (*E. coli*) associated with pasture grazing, wastewater systems, and aquaculture; and atmospherically deposited heavy metals (mercury).

A total of 2,787 acres within Claiborne Lake/Alabama River and its tributaries are identified as impaired and not supporting their designated uses for swimming and fish and wildlife due to atmospheric deposition of heavy metals (mercury) (AL 303(d), 2020).

The Cahaba River is a major tributary of the Alabama River. The Cahaba River has 67.8 miles that does not support designated uses of Outstanding Alabama Water and fish and wildlife due to siltation associated with pasture grazing and atmospheric deposition of heavy metals (mercury). Although not specifically attributed by ADEM, mercury deposition is generally associated with mining activities and coal burning power plants.

WCMs for each relevant lake can be consulted for more water quality detail.

**4-09. Channel and Floodway Characteristics.** Channel characteristics vary greatly throughout the basin from the steep, narrow, flashy Etowah and Coosawattee Rivers in the rocky strata in the upper reaches of the Blue Ridge Mountains, to the 1,000 foot-wide, meandering Alabama River below the Claiborne Lock and Dam.

a. Coosa River. The riverbanks are stable and vary from 25 to 150 feet in height. The width between banks varies from 300 to 500 feet. The Coosa River has a total fall of 454 feet in 286 miles, giving an average slope of 1.59 feet per mile. The steepest slope occurs at the Fall Line in the lower reach. The Coosa River at Wetumpka, Alabama is shown in Figure 4-14.



**Figure 4-14 Coosa River at Wetumpka, Alabama**

The main tributaries of the Coosa River are its headwater streams, the Etowah and Oostanaula Rivers. The Etowah River flows for 164 miles to Rome, Georgia, with a channel width ranging from 100 to 300 feet and a drainage area width averaging about 30 miles between Allatoona Dam and Rome, Georgia. The upper section of the Etowah River is steep with a fall of 1,100 feet in 10 miles or an average fall of 110 feet per mile. The remaining 154 miles is much flatter, with a fall of 950 feet or 6.2 feet per mile. The Oostanaula River is formed by the Coosawattee and Conasauga Rivers at Newtown Ferry, Georgia, and has a relatively flat slope of one foot per mile. The Coosawattee River is 45 miles long; and has a fall of 650 feet, an average of 14.4 feet per mile.



**Figure 4-15 Tallapoosa River at Tallassee, Alabama**

b. Tallapoosa River. The Tallapoosa River rises in northwestern Georgia at an elevation of about 1,250 feet NGVD29, and flows westerly and southerly for 268 miles, joining the Coosa River south of Wetumpka, Alabama. North of Tallassee, Alabama, the river cuts through the crystalline rock area and the banks are high and stable. Below Tallassee, the river meanders through the upper regions of the Coastal Plain and the banks are relatively low. The total fall of the Tallapoosa River is 1,144 feet in 268 miles, giving an average slope of 4.27 feet per mile. The Tallapoosa River at Tallassee, Alabama, is shown in Figure 4-15.

c. Alabama River. The Alabama River is formed by the confluence of the Coosa and Tallapoosa Rivers near Montgomery, Alabama, and meanders through the Coastal Plain westerly for about 100 miles to Selma, Alabama. From there it flows southwesterly 214 miles to its mouth near Calvert, Alabama. The floodplain is characterized by valleys varying in width from 0.5 to 8 miles, with an average width of approximately three miles. The river falls a total of 106 feet with an average slope of 0.34 foot per mile. At low stages, the effect of the tide in Mobile Bay is noticeable at the juncture of the Alabama and Tombigbee Rivers.

From its source to a point about 150 miles below Selma, Alabama, the banks of the Alabama River are comparatively high, averaging more than 40 feet above mean low water. The width between banks in this reach varies from 500 to 1,000 feet. Below this point the banks become lower until, at the mouth of the river, they are less than 10 feet high. There are numerous bluffs along the river, some of them over 100 feet high. The Alabama River at Dixie Landing, Alabama, is shown in Figure 4-16.



**Figure 4-16 Alabama River at Dixie Landing**

**4-10. Upstream and Downstream Structures.** Individual Water Control Manuals describing water management operations at facilities throughout the ACT basin are described in Table 4-14.

**Table 4-14 ACT Dams and Lakes**

Basin/River/ Project Name	Owner	Location	Year initially completed	ACT Water Control Manual
<b>Coosawattee River</b>				
Carters Dam and Lake	USACE	GA	1974	Appendix H, Carters Dam and Lake and Carters Reregulation Dam
Carters Reregulation Dam	USACE	GA	1974	
<b>Etowah River</b>				
Hickory Log Creek Dam	CCMWA	GA	2011	
Allatoona Dam and Lake	USACE	GA	1949	Appendix A, Allatoona Dam and Lake
Richland Creek Dam	Paulding County	GA	2021	
<b>Coosa River</b>				
Weiss Dam and Lake	APC	AL	1961	Appendix B, Weiss Dam and Lake (APC)
H. Neely Henry Dam and Lake	APC	AL	1966	Appendix D, H. Neely Henry Dam and Lake (APC)
Logan Martin Dam and Lake	APC	AL	1964	Appendix C, Logan Martin Dam and Lake (APC)
Lay Dam and Lake	APC	AL	1914	
Mitchell Dam and Lake	APC	AL	1923	
Jordan Dam and Lake	APC	AL	1929	
Bouldin Dam	APC	AL	1967	
<b>Tallapoosa River</b>				
R.L. Harris Dam and Lake	APC	AL	1982	Appendix I, R.L. Harris Dam and Lake (APC)
Martin Dam and Lake	APC	AL	1927	
Yates Dam and Lake	APC	AL	1928	
Thurlow Dam and Lake	APC	AL	1930	

Basin/River/ Project Name	Owner	Location	Year initially completed	ACT Water Control Manual
Alabama River				
R F. Henry Lock and Dam/ R.E. "Bob" Woodruff Lake	USACE	AL/1972	1972	Appendix G, Robert F. Henry Lock and Dam and R.E. "Bob" Woodruff Lake
Millers Ferry Lock and Dam/ William "Bill" Dannelly Lake	USACE	AL/1969	1969	Appendix E, Millers Ferry Lock and Dam and William "Bill" Dannelly Lake
Claiborne Lock, Dam, and Lake	USACE	AL/1969	1969	Appendix F, Claiborne Lock and Dam

**4-11. Economic Data.** The ACT Basin drains approximately 22,739 square miles in parts of Tennessee, Georgia, and Alabama and covers 32 counties in Alabama, 18 counties in Georgia, and two counties in Tennessee. Water resources in the ACT Basin have been managed to serve a variety of purposes, including navigation, hydroelectric power, flood risk management, water supply, water quality, and recreation. Such water resources also provide important habitat for fish and wildlife.

The ACT River Basin is largely rural, containing a relatively small number of cities with populations greater than 25,000 persons scattered throughout the basin. The predominate land uses are developed land, agricultural land, forests and timber and water.

a. Population. Population in the southern states has increased dramatically since the 1940s. Figure 4-17 and Figure 4-18 show the increase in housing density in the ACT Basin.

According to the U.S. Census Bureau 2016, the population in the ACT Basin is 5,507,182. The population has more than doubled in the region over the past 50 years, with population projections anticipating continued growth. About 60 percent of the population in the ACT Basin resides in Alabama with the remainder in Georgia. While the overall percentage of population is larger in Alabama, the compound annual growth rate over the past 50 years averages about 4 percent for the Georgia portion of the basin compared to approximately 1.3 percent for the Alabama portion. The overall growth rate for the ACT Basin is 51 percent for 1960 through 2016.



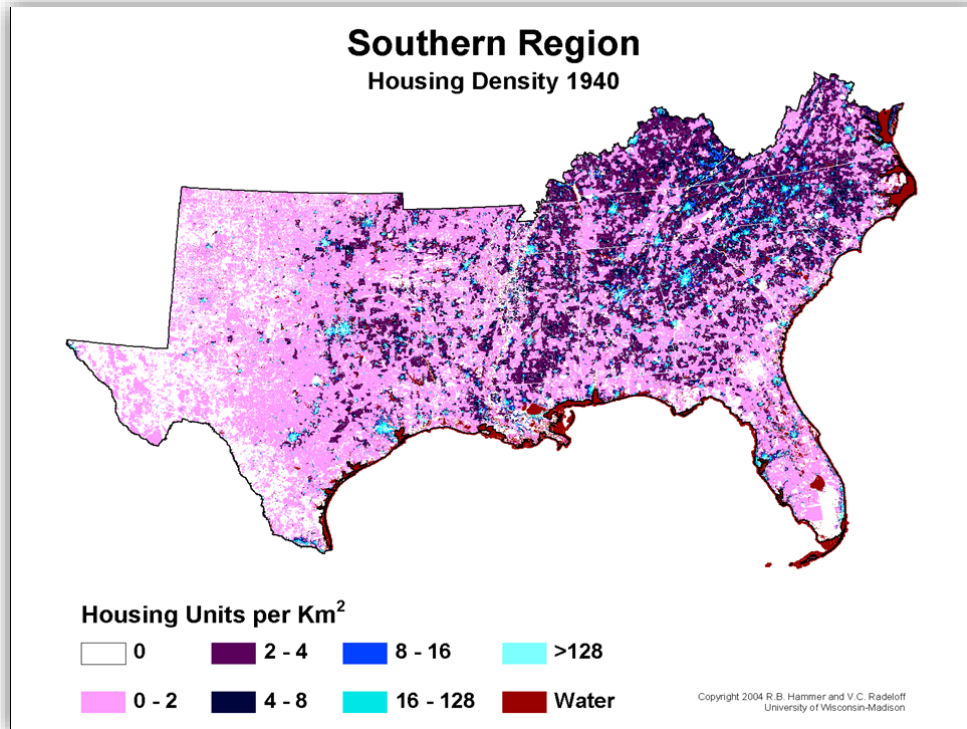


Figure 4-17 Houses per Kilometer in 1940

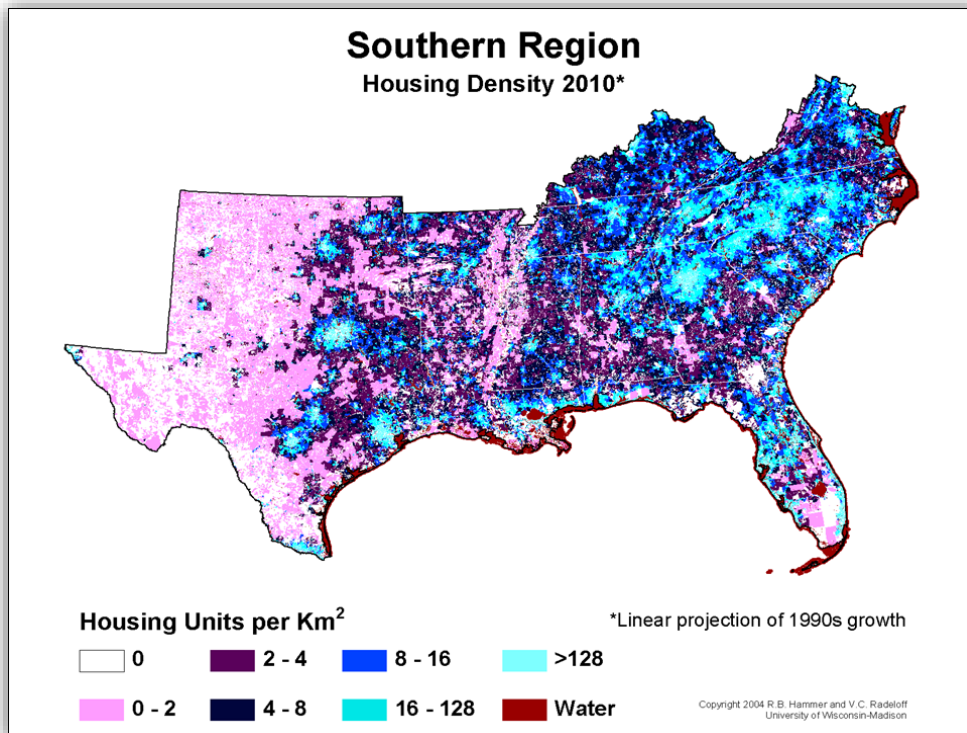


Figure 4-18 Houses per Kilometer in 2010

The 2016 population of the 58 counties composing the ACT River Basin totaled 5,507,182 persons. Approximately 60 percent of the population resides in the Alabama portion of the basin, and 40 percent is in the Georgia portion. Table 4-15 shows the total 2010 population and the 2009 per capita income for the areas of Alabama and Georgia that comprise the ACT Basin.

**Table 4-15 Population and Per Capita Income**

State (ACT Area)	2016 Population	2016 Per capita Income
Alabama	3,307,059	\$21,125
Georgia	2,200,123	\$24,850
<b>Total (ACT Basin)</b>	<b>5,507,182</b>	<b>\$22,988</b>

Source: U.S. Census Bureau 2016

There are nine cities with populations greater than 25,000 persons in the ACT River Basin. Table 4-16 lists the major cities in the basin and the 2020 population for each.

**Table 4-16 Major Cities**

City, State	2020 Population
Auburn, Alabama	76,143
Birmingham, Alabama	200,733
Gadsden, Alabama	33,945
Hoover, Alabama	92,606
Montgomery, Alabama	200,603
Prattville, Alabama	37,781
Vestavia Hills, Alabama	39,102
Dalton, Georgia	34,417
Rome, Georgia	37,713

Source: U.S. Census Bureau 2020

**b. Agriculture.** The ACT River Basin contains approximately 22,500 farms averaging 172 acres per farm. In 2005, the area produced about \$1.6 billion in farm products sold and a total farm income of more than \$604.5 million. Agriculture in the ACT River Basin consists primarily of livestock which account for approximately 72 percent of the value of farm products sold, while row crops account for approximately 23 percent of products sold. Table 4-17 contains agricultural production information and farm earnings for each of the river sub-basins in the ACT River Basin.

**Table 4-17 Farm Earnings and Agricultural Production**

River Basin	2005 Farm Earnings (\$1,000)	Number of Farms	Total Farm Acres (1,000)	Average Acres per Farm	Value of Farm Products Sold (\$1,000)	% Sold from Crops	% Sold from Livestock
Alabama	\$72,189	5,164	1,521	117	\$199,000	31.85%	68.15%
Coosa	\$393,293	13,050	1,482	303	\$1,132,000	16.43%	79.22%
Tallapoosa	\$139,042	4,330	892	235	\$330,000	20.75%	69.25%
<b>Total</b>	<b>\$604,524</b>	<b>22,544</b>	<b>3,895</b>	<b>172</b>	<b>\$1,661,000</b>	<b>23.01%</b>	<b>72.21%</b>

Source: U.S. Census Bureau, County and City Data Book: 2007

**c. Industry.** The leading industrial sectors in the ACT River Basin that provide non-farm employment are wholesale and retail trade, services and manufacturing. Other notable sources of non-farm employment include construction, finance, insurance, real estate, transportation and public utilities. In 2005, the basin contained 4,460 manufacturing establishments that provided about 253,000 jobs with total earnings of more than \$14.2 billion. Additionally, the value added by the area manufactures totaled approximately \$23.7 billion. Table 4-18 contains information on the manufacturing activity for each of the river sub-basins in the ACT River Basin.

**Table 4-18 Manufacturing Activity**

<b>River Basin</b>	<b>No. of Manufacturing Establishments</b>	<b>Total Manufacturing Employees</b>	<b>Total Earnings (\$1,000)</b>	<b>Value Added by Manufactures (\$1,000)</b>
Alabama	1,337	68,384	\$4,321,899	\$6,337,733
Coosa	2,730	154,619	\$8,430,260	\$14,738,364
Tallapoosa	393	30,215	\$1,438,354	\$2,653,361
<b>Total</b>	<b>4,460</b>	<b>253,218</b>	<b>\$14,190,513</b>	<b>\$23,729,458</b>

Source: U.S. Census Bureau, County and City Data Book: 2007

**d. Flood Damages.** Allatoona Lake provides flood risk management for existing development in and along the Etowah and Coosa River Floodplain. Based on the National Structure Inventory version 2 (NSI v.2), the floodplain below Allatoona Lake consists of about 58,194 residential structures, 1,076 industrial structures, 879 public structures, and 5,927 commercial structures totaling over an estimated \$22 billion in value (2021 price level). The estimated values for structures and contents totaled about \$20.2 billion for residential, \$4.8 billion for industrial, \$1.8 billion for public, and over \$13.9 billion for commercial. The values for each category of structures in the upper area of the ACT River Floodplain below Allatoona Lake are shown in Table 4-19.

**Table 4-19 Allatoona Lake Floodplain Value Data**

<b>Type</b>	<b>Structure (\$)</b>	<b>Content (\$)</b>	<b>Total (\$)</b>
Residential	12,767,000,000	7,433,000,000	20,200,000,000
Industrial	2,014,000,000	2,772,000,000	4,786,000,000
Public	861,000,000	926,000,000	1,787,000,000
Commercial	6,692,000,000	7,255,000,000	13,947,000,000
<b>Total</b>	<b>22,334,000,000</b>	<b>18,386,000,000</b>	<b>40,720,000,000</b>

The Corps' Water Management Office has developed an annual damage reduction summary that estimates the flood damages prevented by Allatoona and Carters Projects. Flood damages prevented have not been calculated for the Alabama Power Company Projects. Table 4-20 shows the Allatoona and Carters flood damages prevented by year from 1986–2020

**Table 4-20 Flood Damages Prevented by Allatoona and Carters Projects**

Year	Flood Damages Prevented*		
	Allatoona	Carters	Total
1986	\$0	\$0	\$0
1987	\$2,626,000	\$0	\$2,626,000
1988	\$0	\$0	\$0
1989	\$0	\$0	\$0
1990	\$14,620,100	\$219,100	\$14,839,200
1991	\$0	\$22,881	\$22,881
1992	\$142,580	\$0	\$142,580
1993	\$0	\$13,000	\$13,000
1994	\$0	\$20,100	\$20,100
1995	\$433,046	\$20,100	\$453,146
1996	\$33,200	\$22,340	\$55,540
1997	\$0	\$0	\$0
1998	\$628,127	\$0	\$628,127
1999	\$0	\$0	\$0
2000	\$0	\$0	\$0
2001	\$0	\$0	\$0
2002	\$0	\$0	\$0
2003	\$21,706,008	\$0	\$21,706,008
2004	\$11,002,375	\$22,625	\$11,025,000
2005	\$20,033,559	\$0	\$20,033,559
2006	\$0	\$0	\$0
2007	\$0	\$0	\$0
2008	\$0	\$0	\$0
2009	\$32,666,192	\$8,800	\$32,674,992
2010	\$20,330,262	\$285,474	\$20,615,736
2011	\$18,354,891	\$28,286	\$18,383,177
2012	\$0	\$0	\$0
2013	26,795,190	255,367	27,050,557
2014	10,794,607	1,104,165	11,898,800
2015	4,402,686	324,055	4,726,800
2016	16,164,471	273,497	16,438,000
2017	540,273	307,337	847,500
2018	2,906,918	955,243	3,862,200
2019	124,632,177	2,841,171	127,473,400
2020	36,899,540	2,595,446	39,495,000

\*Dollar values are indexed to each FY using CPI

## 5 - DATA COLLECTION AND COMMUNICATION NETWORKS

### 5-01. Hydrometeorologic Stations

a. Facilities. Management of water resources requires continuous, real-time knowledge of hydrologic conditions. The Mobile District contracts out the majority of basin data collection and maintenance to the USGS and NWS through cooperative stream gaging and precipitation network programs. The USGS, in cooperation with other federal and state agencies, maintains a network of real-time gaging stations throughout the ACT Basin. Those stations continuously collect various types of data including stage, flow, and precipitation. The data are stored at the gage location and are transmitted to orbiting satellites. Figure 5-1 shows a typical encoder with wheel tape housed in a stilling well used for measuring river stage or lake elevation. Figure 5-2 shows a typical precipitation station, with rain gage, solar panel, and GOES antenna for transmission of data. The gage locations are discussed further in Chapter VI related to hydrologic forecasting.



**Figure 5-1 Typical Encoder with Wheel Tape for Measuring the River Stage or Lake Elevation in Stilling Well**



**Figure 5-2 Typical Field Installation of Precipitation Gage**

Reservoir project data are obtained through each project's Supervisory Control and Data Acquisition (SCADA) system and provided to the Mobile District both daily and in real-time.

Through the Corps-USGS Cooperative stream gage program, the Mobile District and the USGS operate and maintain stream gages throughout the ACT Basin. Corps personnel, in addition to APC and the NWS, also maintain precipitation gages at locations throughout the ACT Basin.

Plate 5-1 shows the location of rainfall and stream gage stations used to monitor conditions in the ACT Basin. Table 5-1 lists the stream gage reporting network for the ACT Basin. Table 5-2, Table 5-3, and Table 5-4 list the rainfall reporting network for the upper, middle, and lower ACT Basin respectively.

Table 5-1 ACT Basin Stream Gage Reporting Network

Stream Gage Reporting Network (data in feet)							
Name	USGS Station ID	Gage Zero	Flood Stage	Record High	Date of Record	Record Low	Date of Record
CANTON	2392000	844.6	16	26.7	1/7/1946	0.2	10/2/1927
ALLATOONA RES	2393500	0	860	861.2	4/10/1964	809.3	12/4/1954
CARTERSVILLE	2394670	650.8	18	37.0	04/01/1886	3.8	10/1/1949
KINGSTON	2395000	610	20	31.0	12/11/1919	3.0	9/30/2007
ELLIJAY	2380500	1216	8	20.7	3/29/1951	0.8	1/2/2007
CARTERS DAM	2381400	0		1099.2	4/1/1977	1044.3	12/14/2007
TALKING ROCK	2382200	893.7	10	15.7	7/16/2003	0.3	9/9/2007
CARTERS REREG U	2382400	0		699.4	4/1/1977	667.0	6/1/1983
CARTERS 411	2382500	650.7	20	36.0	3/29/1951	3.6	7/7/2008
REDBUD (PINE CHAPEL)	2383500	616.2	25	34.2	3/30/1951	3.4	9/26/2007
ETON	2384500	672.6	12	20.5	3/28/1994	1.9	10/14/2007
TILTON	2387000	622.3	18	34.0	4/1/1886	1.7	9/5/2007
RESACA	2387500	604.1	22	36.3	04/01/1886	0.5	?
ROME at US 27	2388525	561.7	25	40.3	04/01/1886	1.8	10/8/2007
MAYO BAR	2397000	553.1	24	43.0	04/01/1886	10.1	10/8/2007
WEISS (LEESBURG)	2399500	0	567	570.9	4/8/1977	556.3	1/1/1970
GADSDEN	2400500	486	25	31.1	4/1/1936		
NEELY HENRY DAM	N/A	0		508.5	10/1/1966	499.9	4/1/1966
LOGAN MARTIN DAM	N/A	0	467	475.3	4/1/1977	458.3	10/1/1972
CHILDERSBURG	2407000	382.5	402	412.9	2/23/1961	390.0	4/20/1975
LAY U	N/A	0		396.5	4/1/1979		
MITCHELL DAM	N/A	0		316.6	4/1/1979		
JORDAN/BOULDIN DAMS	N/A	0					
WETUMPKA	2411600	113.5	45	57.9	4/1/1938	2.5	8/25/2009
HARRIS U	N/A	0					
WADLEY	2414500	599.9	13	37.3	5/8/2003	2.0	10/2/1954
MARTIN DAM	N/A	0		490.7	4/1/1979	452.0	6/1/1941
THURLOW DAM	N/A						
YATES DAM	N/A						
MILSTEAD	2419500	153.8	40	54.0	12/10/1919	-5.9	9/1/1977
TALLAPOOSA NR MONTGOMERY WATER WORKS	2419890	129.1	25	42.1	3/18/1990	0.1	10/17/1978
MONTGOMERY	2419988	103.3	35	59.7	04/01/1886	-4.0	9/22/1925
CATOMA CREEK	2421000	151	20	29.8	3/17/1990	1.4	8/1/1986
R.F. HENRY L&D	2421350	0	122	135.4	3/20/1990	77.6	9/3/2002
SELMA	2423000	61.8	45	58.4	3/1/1961	-3.0	8/28/1918
CENTREVILLE	2424000	180.7	23	37.8	7/8/1904	-0.4	10/24/1904
MARION JUNCTION	2425000	86.7	36	43.8	2/24/1961	0.8	9/15/1954
MILLERS FERRY L&D	2427505	0	66	86.0	3/3/1961	29.5	9/2/1969
CLAIBORNE L&D	2428400	0	42	56.6	3/25/1990	3.4	11/24/2007
CHOCTAW BLUFF	2429540	0		31.5	3/1/1990		

Table 5-2 Rainfall Reporting Network (Upper ACT)

Station	Latitude		Longitude		Elevation	Operating Agency	Agency ID	Type*
	Degrees	Minutes	Degrees	Minutes	NGVD			
<b>Etowah River Basin</b>								
Cleveland	34	36	83	46	1570	NWS	92006	Non-Recording
Dahlonega	34	32	83	59	1430	NWS	92475	Non-Recording
Amicacola	34	33	84	15	1350	COE	AMIG1	Recording
Wahsega	34	38	84	5	1600	COE	WAHG1	Recording
Mountaintown	34	46	84	32	1520	COE	MTNG1	Recording
Dawsonville	34	25	84	7	1370	NWS	92578	Recording
Jasper 1 NNW	34	29	84	27	1465	NWS	94648	Non Recording
Ball Ground	34	21	84	23	1175	NWS	90603	Non Recording
Waleska	34	19	84	33	1100	NWS	99077	Non Recording
Canton	34	14	84	30	870	COE	CTNG1	Recording
Woodstock	34	7	84	31	1055	NWS	99524	Non Recording
Allatoona Dam	34	9	84	43	832	COE	CVLG1	Recording
Allatoona Dam 2	34	10	84	44	975	NWS	90181	Non Recording
Carters Dam	34	36	84	40	852	COE	CTRG1	Recording
Cartersville #2	34	10	84	47	730	NWS	91670	Non Recording
Dallas 7NE	33	59	84	45	1100	NWS	92485	Recording
Taylorville	34	5	84	59	710	NWS	98600	Non Recording
Kingston	34	14	84	56	720	NWS	94854	Non Recording
<b>Oostanaula River Basin</b>								
Dalton	34	46	84	57	720	NWS	92493	Non Recording
Chatsworth 2	34	46	84	47	765	NWS	91863	Recording
Ellijay	34	42	84	29	1300	NWS	93115	Non Recording
Carters 1 WSW	34	33	84	42	740	NWS	91657	Non Recording
Fairmont	34	26	84	42	735	NWS	93295	Non Recording
Resaca	34	34	84	57	650	NWS	97430	Non Recording
Adairville 5 SE	34	21	84	56	720	NWS	90044	Non Recording
Curryville 3W	34	27	85	6	650	NWS	92429	Non Recording
Rome WSO Arpt	34	21	85	10	637	NWS	93801	Recording
Rome	34	15	85	10	610	NWS	97600	Non Recording
<b>Coosa River Basin</b>								
Summerville	34	29	85	22	780	NWS	98436	Non Recording
Lafayette 4SSSW	34	38	85	18	890	NWS	94941	Recording
Cedartown	34	1	85	15	785	NWS	91732	Recording

Table 5-3 Rainfall Reporting Network (Middle ACT)

Station	Latitude		Longitude		Elevation	Operating Agency	Agency ID	Type*
	Degrees	Minutes	Degrees	Minutes	NGVD			
<b>Coosa River Basin</b>								
Menlo	34	28	85	29		APCO		Recording
Valley Head	34	34	85	37	1040	NWS	18469	Recording
Fort Payne	34	27	85	43	934	NWS	13046	Recording
Collbran	34	23	85	46		APCO		Non Recording
Gaylesville	34	0	85	33		APCO		Non Recording
Jamestown	34	23	85	34		APCO		Non Recording
Leesburg	34	11	85	46	589	NWS	14627	Non Recording
Weiss Dam	34	8	85	48		APCO		Non Recording
Attalla	34	2	86	5		APCO		Non Recording
Collinsville	34	16	85	52		APCO		Recording
Rock Run	34	3	85	28		APCO		Recording
Gadsden	34	1	86	0	570	NWS	13154	Non Recording
Gadsden Power Co.	34	1	85	58		APCO		Non Recording
Ashville	33	48	86	19		APCO		Recording
Ashville 4W	33	51	86	20	590	NWS	10377	Non Recording
H. Neely Henry Dam	33	47	86	3		APCO		Non Recording
Jacksonville 1NW	33	49	85	47	610	NWS	14209	Non Recording
Anniston FAA Arpt	33	35	85	51	599	NWS	10272	Non Recording
DeArmanville	33	36	85	45		APCO		Recording
Logan Martin Dam	33	25	86	20		APCO		Non Recording
Sylacauga 4 NE	33	12	86	12	490	NWS	17999	Recording
Childersburg	33	17	86	22	480	NWS	11615	Non Recording
Jordan Dam	32	37	86	15	290	NWS	14306	Non Recording
<b>Tallapoosa River Basin</b>								
Embry	33	52	84	59	1200	NWS	93147	Recording
Carrollton	33	36	85	5	995	NWS	91640	Recording
Bremen	34	43	85	0	1400	APCO		Recording
Heflin	33	59	85	36	950	NWS	13775	Recording
Hightower	33	32	85	24	1175	NWS	13842	Recording
Newell	33	26	85	27	1100	APCO		Recording
Harris Dam	33	15	85	38	858	APCO		Recording



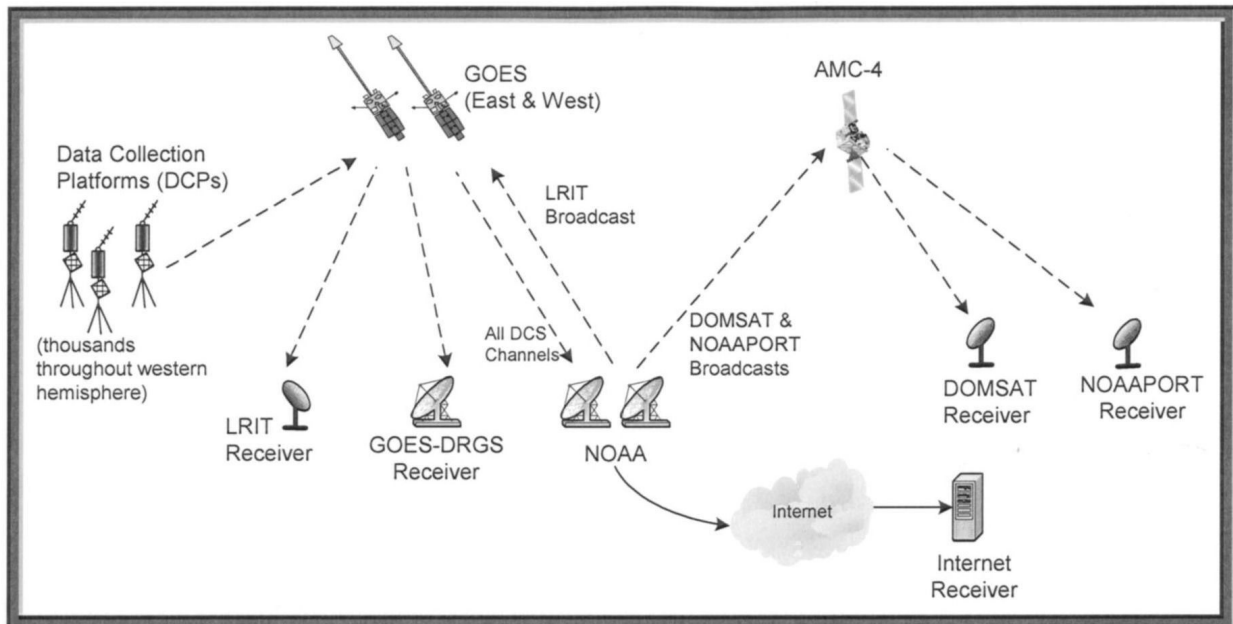
**Table 5-4 Rainfall Reporting Network (Lower ACT)**

Station	Latitude		Longitude		Elevation NGVD	Operating Agency	Agency ID	Type*
	Degrees	Minutes	Degrees	Minutes				
<b>Alabama and Cahaba River Basins</b>								
Billingsley	32	40	86	43	445	NWS	10823	Non Recording
Mathews	32	16	86	0	190	NWS	15172	Non Recording
Montgomery WSO	32	18	86	24	221	NWS	15547	Recording
Autaugaville 3N	32	28	86	41	200	NWS	10440	Non Recording
Robert F. Henry L&D	32	19	86	47	146	COE	TYLAD	Recording
Plantersville 2SSE	32	37	86	54	230	NWS	16508	Non Recording
Selma	32	25	86	0	147	NWS	17366	Non Recording
Palmerdale	33	45	86	39	720	NWS	16246	Non Recording
Pinson	33	41	86	41	608	NWS	16478	Non Recording
Cahaba Heights	33	25	86	44	461	NWS	11220	Non Recording
Oak Mtn. St. Park	33	20	86	45	660	NWS	16000	Non Recording
Helena	33	16	86	50	480	NWS	13781	Non Recording
Calera	33	6	86	45	530	NWS	11288	Non Recording
Montevallo	33	6	86	52	410	NWS	15537	Non Recording
West Blocton	33	7	87	8	500	NWS	18809	Non Recording
Centreville 6 SW	32	52	87	14	456	NWS	11525	Non Recording
Thorsby Ex. Stn	32	53	86	42	680	NWS	18209	Recording
Marion 7NE	32	42	87	16	172	NWS	15112	Recording
Perryville	32	36	87	9	500	NWS	16362	Non Recording
Suttle	32	32	87	11	145	NWS	17963	Non Recording
Marion Junction 2NE	32	28	87	13	200	NWS	15121	Non Recording
Millers Ferry L&D	32	6	87	25	115	NWS	15420	Recording
Uniontown	32	27	87	31	280	NWS	18446	Non Recording
Alberta	32	14	87	25	175	NWS	10140	Recording
Camden 3NW	32	2	87	19	235	NWS	11301	Non Recording
Pine Apple	31	52	86	59	250	NWS	16436	Non Recording
Thomasville	31	55	87	44	405	NWS	18178	Recording
Whatley	31	39	87	43	170	NWS	18867	Non Recording
Claiborne L&D	31	37	87	33	50	NWS	11690	Recording
Frisco City 3SSW	31	23	87	25	275	NWS	13105	Non Recording

**b. Reporting.** The Mobile District operates and maintains a Water Control Data System (WCDS) for the Mobile District that integrates large volumes of hydrometeorological and project data so the basin can be regulated to meet the operational objectives of the system. The WCDS, in combination with the new Corps Water Management System (CWMS), together automate and integrate data acquisition and retrieval to best meet all Corps water management activities.

Data are collected at Corps sites and throughout the ACT Basin through a variety of sources and integrated into one verified and validated central database. The basis for automated data collection at a gage location is the Data Collection Platform. The Data Collection Platform is a computer microprocessor at the gage site. The Data Collection Platform has the capability to interrogate sensors at regular intervals to obtain real-time information (e.g., river stage, reservoir elevation, water and air temperature, and precipitation). The Data Collection Platform then saves the information, performs simple analysis of it, and then transmits the information to a

fixed geostationary satellite. Data Collection Platforms transmit real-time data at regular intervals to the Geostationary Operational Environmental Satellite (GOES) System operated by NOAA. The GOES Data Collection System (DCS) sends the data directly down to the NOAA Satellite and Information Service in Wallops Island, Virginia. The data are then re-broadcast over a domestic communications satellite (DOMSAT). The Mobile District operates and maintains a Local Readout Ground Station (LRGS), which collects the Data Collection Platform-transmitted, real-time data from the DOMSAT. Figure 5-3 depicts a typical schematic of how the system operates.



**Figure 5-3 Typical Configuration of the GOES System**

Typically, reporting stations log 15-minute data that are transmitted hourly. A few remaining gages report every four hours, but they are being transitioned to the hourly increment. All river stage and precipitation gages equipped with a Data Collection Platform and GOES antenna are capable of being part of the reporting network.

Other reservoir project data are obtained directly at a project and are collected through each project's SCADA System. The Mobile District downloads the data both daily and hourly through the Corps server network.

**c. Maintenance.** Maintenance of data reporting equipment is a cooperative effort among the Corps, the USGS, and the NWS. The USGS, in cooperation with other federal and state agencies, maintains a network of real-time Data Collection Platform stream gaging stations throughout the ACT Basin. The USGS is responsible for the supervision and maintenance of the real-time Data Collection Platform gaging stations and the collection and distribution of streamflow data. In addition, the USGS maintains a systematic measurement program at the stations so the stage-discharge relationship for each station is current. Through cooperative arrangements with the USGS, discharge measurements at key ACT Basin locations are made to maintain the most current stage-discharge relationships at the stations. The NWS also maintains precipitation data for the flood control precipitation (FC-1) network.

If gages appear to be out of service, the following agencies can be contacted for repair:

U.S. Army Corps of Engineers, Mobile District, 109 St. Joseph Street, Mobile, Alabama  
36602-3630. Phone: (251) 690-2737 Web: <http://water.sam.usace.army.mil>

USGS South Atlantic Water Science Center - Georgia, 1770 Corporate Dr., Suite 500,  
Norcross, Georgia 30093 Phone: (678) 924-6700 Web: <http://ga.water.usgs.gov>

USGS Lower Mississippi-Gulf Water Science Center - Alabama, 75 TechnaCenter Drive,  
Montgomery, Alabama 36117 Phone: (334) 395-4120 Web: <http://al.water.usgs.gov>

NWS Southern Region, 819 Taylor Street, Room 10E09, Fort Worth, Texas 76102  
Phone: (817) 978-1100 Web: <http://www.srh.noaa.gov/>

**5-02. Water Quality Stations.** Water quality monitoring by the Corps in the ACT Basin is limited to one station located in the Allatoona tailrace which reports temperature, pH, DO, and conductivity. In most cases, other Federal and State agencies maintain water quality stations for general water quality monitoring in the ACT Basin. In addition, some real-time water quality parameters are collected at several stream gage locations maintained by the USGS.

**5-03. Sediment Stations.** The Corps does not maintain sediment stations per se, for the ACT Basin. A network of sediment ranges was established for each Corps project in the basin and have been resurveyed periodically in order to compute storage depletion rates as well as monitoring bank sloughing. The most recent resurveying of the sediment ranges occurred in 2010 for specific projects. Specific details on sediment data can be found in the project appendices.

**5-04. Recording Hydrologic Data.** An effective decision support system requires efficient data input, storage, retrieval, and capable information processing. Corps-wide standard software and database structure are used for real-time water control. Time series hydrometeorological data are stored and retrieved using HEC Data Storage System (DSS) databases and programs.

To provide the data needed to support proper analysis, a DOMSAT Receive Station (DRS) is used to retrieve Data Collection Platform data from gages throughout the ACT Basin. The DRS equipment and software then receives the DOMSAT data stream, decodes the Data Collection Platforms of interest and reformats the data for direct ingest into a HEC-DSS database.

Most reservoir data are transmitted in hourly increments for inclusion in daily log sheets that are retained indefinitely. Gage data are transmitted in increments of 15 minutes, one hour, or other time intervals. Reservoir data are examined and recorded in water control models every morning (or other times when needed). The data are automatically transferred to forecast models.

Automated timed processes also provide provisional real-time data needed for supporting real-time operational decisions. Interagency data exchange has been implemented with the USGS and NWS Southeast River Forecast Center (SERFC). A direct link to the SERFC is maintained to provide real-time products generated by NWS offices. Information includes weather and flood forecasts and warnings, tropical storm information, Next Generation Weather Radar (NEXRAD) radar rainfall, graphical weather maps and more. Likewise, a direct link to USGS gages in the field allows for direct downloading of USGS data to Corps databases.

**5-05. Communication Network.** The global network of the Corps consists of Voice over IP (VoIP) connections between every Division and District office worldwide. The VoIP allows all data and voice communications to transverse through the Corps' internet connection. The reliability of the Corps' network is considered a command priority and, as such, supports a dedicated 24-hours-per-day Network Operations Center. Additionally, the use of satellite data acquisition makes for a very reliable water control network infrastructure.

The Mobile District has a critical demand for emergency standby for operation of the ACT Basin and to ensure data acquisition and storage remain functional. Water Management must be able to function in cases of flooding or other disasters, which typically are followed by the loss of commercial electricity. The WCDS/CWMS servers and LRGS each have individual uninterruptable power supply (UPS), and a large UPS unit specifically for the portion of Mobile District Office in which Water Management resides to maintain power for operational needs.

In the event of a catastrophic incident that causes loss of communication or complete loss of access to the Mobile District Office and the WCDS and CWMS servers located on site, a Continuity of Operations Program (COOP) site is being set up as a backup to these systems. This site will have servers that mirror the WCDS and CWMS servers located at the Mobile District Office allowing Water Managers to continue operating with no interruption or loss of data. It is currently planned that the COOP site will be located at the SAD Office in Atlanta, Georgia.

**5-06. Communication with Project.**

a. Between Regulating Office and Project Office. The Water Management Section is the regulating office for the Corps' projects in the ACT Basin. Daily routine communication between the Water Management Section and project offices occur through electronic mail, telephone, and facsimile. Daily hydropower generation schedules are issued by SEPA. During normal conditions on weekends, hydropower generation schedules can be sent out on Friday to cover the weekend period of project regulation, but it can change if deemed appropriate. If loss of network communications occurs, orders can be given via telephone.

During critical reservoir regulation periods and to assure timely response, significant coordination is often conducted by telephone between the project office and the Water Management Section. That direct contact assures that issues are completely coordinated and concerns by both offices are presented and considered before final release decisions are made. The Chief of the Water Management Section is generally available by cell phone during critical reservoir operation periods.

b. Between Regulating/Project Office and Others. Each reservoir project office is generally responsible for local notification and for maintaining lists of those individuals who require notification under various project regulation changes. In addition, the project office is responsible for notifying the public including project recreation areas, campsites, and other facilities that could be affected by various project conditions.

**5-07. Project Reporting Instructions.** In addition to automated data, project operators maintain record logs of gate position, water elevation, and other relevant hydrological information including inflow and discharge. That information is stored and available to the Water Management Section through the Corps' network. Operators have access to Mobile District Water Managers via email, land line and cell phone and notify the Water Management Section if changes in conditions occur. Unforeseen or emergency conditions at the project that require unscheduled manipulations of the reservoir should be reported to the Mobile District as soon as possible.

If the automatic data collection and transfer are not working, projects are required to fax or email daily or hourly project data to the Mobile District. Water Management staff will manually input the information into the database. In addition, Mobile District Power Projects must verify pool level gage readings each week, in accordance with *Standard Operating Procedure, Weekly Verification of Gauge Readings, Mobile District Power Projects* dated 19 February 2008, and CESAD Regulation 1130-21-01 dated 10 September 2021. Those procedures require that powerhouse operators check the accuracy of pool monitoring equipment by verifying readings of the equipment against gage readings at each plant. That information is logged into the Official Log upon completion and furnished to the master plant. A Trouble Report to management communicates any discrepancies with the readings. Operations Division, Hydropower Section will be notified by electronic mail when verification is complete. The email notification will include findings of the verification.

Project personnel or the Hydropower Section within Operations Division, or both, are responsible for requesting any scheduled system hydropower unit outages in excess of two hours. The out-of-service times for the hydropower units are reported back to Water Management upon completion of outages. Forced outages are also reported with an estimated return time, if possible. Any forced or scheduled outages causing the project to miss scheduled water release targets must be immediately reported to the Water Management Section and to SEPA. In such cases, minimum flow requirements can be met through spill or sluicing or both.

**5-08. Warnings.** During floods, dangerous flow conditions or other emergencies, the proper authorities and the public must be informed. In general flood warnings are coupled with river forecasting. The NWS has the legal responsibility for issuing flood forecast to the public and that agency will have the lead role for disseminating the information. For emergencies involving the project, the operator on duty should notify the Water Management Section, Operations Division, and the Power Project Manager at the project. A coordinated effort among those offices and the Corps, Mobile District's Emergency Management Office will develop notifications to make available to local law enforcement, government officials, and emergency management agencies.

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## 6 - HYDROLOGIC FORECASTS

**6-01. General.** Reservoir operations are scheduled by the Water Management Section in accordance with forecasts of reservoir inflow and pool stages. The NWS's River Forecast Center prepares river forecasts for the general public and for use by the Corps. In addition, the Water Management Section maintains the capability to prepare forecasts for District use only. Knowledge of total basin inflows affects reservoir regulation decisions. Flow requirements at the lower end of the basin, below Claiborne Lock and Dam, are determined by conditions in the basin. The observed outflows of upstream projects on the Coosa and Tallapoosa Rivers provide an estimate of future flows and requirements in the Alabama River. Authorized navigation functions require knowledge of river depths (or stages) throughout the Alabama River. During stable flow conditions, accurate forecasts permit relatively uniform releases into the Alabama River. The Corps has developed techniques to conduct forecasting in support of the regulation of the ACT Basin. In addition, the Corps has a strong cooperative relationship with APC, the NWS SERFC and the USGS to help maintain accurate data and forecast products to aid in making the most prudent water management decisions. The regulation of multipurpose projects requires scheduling actual releases on the basis of observed inflows and planning forecasted releases based on both observed and forecasted hydrologic events throughout the basin. During both normal and below-normal runoff conditions, releases through the power plants are scheduled on the basis of water availability, to the extent reasonably possible, during peak periods to generate electricity during periods of greatest demand. The release level and schedules are dependent on current and anticipated hydrologic events. The most efficient use of water is always a goal, especially during the course of a hydrologic cycle when below-normal streamflow is occurring. Reliable forecasts of reservoir inflow and other hydrologic events that influence streamflow are critical to efficiently regulate the ACT Basin.

a. Role of USACE. The Water Management Section maintains real-time observation of reservoir, river, and weather conditions in the Mobile District. The Water Management Section makes reservoir level, outflow, inflow, and hydropower forecasts for all the federal projects and tailwater forecasts at Claiborne. Observation of real-time stream conditions provides guidance of the accuracy of the forecasts. The Corps maintains contact with the SERFC to receive forecast and other data as needed. Daily operation of the ACT Basin during normal, flood-damage reduction, and drought conservation regulation requires accurate, continual short-range and long-range elevation, streamflow, and river-stage forecasting. Those short-range inflow forecasts are used as input in computer model simulations so that project forecast release determinations can be optimized to achieve the regulation objectives. Actual release determinations are made based on observed pool elevation, inflow, and river stage data. The Water Management Section continuously monitors the weather conditions occurring throughout the ACT Basin and the forecasts issued by the NWS. Whenever possible, the NWS weather and hydrologic forecasts are used for planning purposes. The Water Management Section develops forecasts that are used to meet the regulation objectives of the Corps reservoirs. Daily, the Water Management Section develops seven-day forecasts for inflow, project releases, pool elevation, and hydropower generation. The Water Management Section prepares five-week inflow and reservoir elevation forecasts weekly on the basis of rainfall estimates and historical observed data in the basin. Those projections assist in making water management decisions and providing project staff and the public trends based on the current hydrology and operational goals of the period. In addition, the Water Management Section provides weekly hydropower generation forecasts based on current power plant capacity, latest hydrological conditions, and system water availability.

**b. Role of Other Agencies.** The NWS is responsible for all preparation and public dissemination of forecasts relating to precipitation, temperatures, and other meteorological elements related to river level, weather, and weather-related forecasting in the ACT Basin. The Water Management Section uses the NWS as a key source of information for weather forecasts. The meteorological forecasting provided by the NWS is considered critical to the Corps' water resources management mission. The 24- and 48-hour Quantitative Precipitation Forecasts (QPFs) are invaluable proactive management tools in providing guidance for forecasted project release estimates. The use of precipitation forecasts and subsequent runoff relates to planning forecasted release decisions.

1) The NWS is the federal agency responsible for preparing and issuing streamflow and river-stage forecasts for public dissemination. That role is the responsibility of the SERFC co-located in Peachtree City, Georgia, with the Peachtree City Weather Forecast Office (WFO). The SERFC is responsible for supervising and coordinating streamflow and river-stage forecasting services provided by the NWS WFO in Peachtree City, Birmingham, and Mobile. The SERFC routinely prepares and distributes five-day streamflow and river-stage forecasts at key gaging stations along the Etowah, Coosawattee, Coosa, Tallapoosa, and Alabama Rivers during periods of above normal rainfall. In addition, the SERFC provides a revised regional QPF based on local expertise beyond the NWS Hydrologic Prediction Center QPF. The SERFC also provides the Water Management Section with flow forecasts for selected locations upon request. During actual and forecasted high rainfall events, SERFC will distribute "Decision Support Briefings" daily to provide general and specific weather information related to the event.

2) The Corps and SERFC have a cyclical procedure for providing forecast data between federal agencies. As soon as reservoir release decisions have been planned and scheduled for the proceeding days, the release decision data are sent to the SERFC. Taking release decision data coupled with local inflow forecasts at forecast points along the ACT Basin, the SERFC can provide inflow forecasts into Corps projects. Having revised inflow forecasts from the SERFC, the Corps has up-to-date forecast data to estimate the following day's release decisions. The Water Management Section monitors observed conditions and routinely adjust release decisions based on observed data.

## **6-02. Flood Condition Forecasts.**

**a. Requirements.** The NWS has the primary responsibility to issue flood forecasts to the public. The Water Management Section and APC use the forecasts appropriately for regulating the system for flood risk management.

**b. Methods.** The Water Management Section monitors observed conditions and adjusts release decisions based on observed data. The Corps also provides a link to the NWS website so that the Water Management Section and the public can obtain this vital information in a timely fashion. The information is relayed to affected county emergency management officials. When flooding conditions exist in some or all of the ACT Basin, existing Corps streamflow and short- and long-range forecasting runoff models are run on a more frequent, as-needed basis. Experience demonstrates that the sooner a significant flood event can be recognized, and the appropriate release of flows scheduled, an improvement in overall flood risk management can be achieved. Consequently, the Corps and the SERFC constantly run models and examine data to include QPF's, "water on the ground", rainfall/runoff relationships, timing of peaks, and other appropriate data. The decision on how much to release from the reservoir is made based on all data available and the perceived quality of such data. System storage that has accumulated from significant rainfall events must be evacuated following the event and as downstream conditions permit to provide effective flood risk management. Flood risk



management carries the highest priority during significant runoff events that pose a threat to human health and safety. The accumulation and evacuation of storage for the authorized purpose of flood risk management is accomplished in a manner that will prevent, as much as possible, flows exceeding those that will cause flood damage downstream. During periods of significant basin flooding, the frequency of contacts between the Water Management Section and SERFC staff are increased to allow a complete interchange of available data on which the most reliable forecasts and subsequent project regulation can be based.

**6-03. Conservation Purpose Forecasts.** The ACT Basin is typically regulated during normal or below normal runoff conditions. Therefore, the majority of the forecasting and runoff modeling simulations are used for conservation regulation decisions. Whenever possible, the NWS weather and hydrologic forecasts are used. Because the NWS is the Federal agency responsible for the preparing and issuing streamflow and river-stage forecasts, the Water Management Section uses SERFC forecasted inflows for general conservation forecasts. When needed, the Water Management Section has developed a Corps' Hydrologic Modeling System (HMS) streamflow forecasting model at several reaches along the ACT Basin for additional guidance relative to projected reservoir inflow. In addition, the Water Management Section provides weekly hydropower generation forecasts on the basis of current power plant capacity, latest hydrological conditions, and system water availability. Property owners, fishermen, recreation enthusiasts, and developers use weekly elevation forecasts for a variety of purposes.

**6-04. Long-Range Forecasts.** During normal conditions, the current long-range outlook produced by the Corps is a five-week forecast. For normal operating conditions, a forecast longer than that incorporates a greater level of uncertainty and unreliability. In extreme conditions, three-month and six-month forecasts can be produced on the basis of observed hydrology and comparative percentage hydrology inflows into the ACT Basin. One-month and three-month outlooks for temperature and precipitation produced by the NWS Climate Prediction Center are used in long-range planning for prudent water management of the ACT Basin.

**6-05. Drought Forecast.** Various products are used to detect the extent and severity of basin drought conditions. One key indicator is the U.S. Drought Monitor. The Palmer Drought Severity Index is also used as a regional drought indicator. The index is a soil moisture algorithm calibrated for relatively homogeneous regions and may lag emerging droughts by several months. The State Climatologists also produce a Lawn and Garden Index, which gives a basin-wide ability to determine the extent and severity of drought. The runoff forecasts developed for both short- and long-range periods reflect drought conditions when appropriate. There is also a heavy reliance on latest El Niño Southern Oscillation (ENSO) forecast modeling to represent the potential effects of La Niña on drought conditions and spring inflows. Long-range models are used with greater frequency during drought conditions to forecast potential effects on reservoir elevations, ability to meet minimum flows, and water supply availability. A long-term, numerical model, Extended Streamflow Prediction developed by the NWS provides probabilistic forecasts of streamflow and reservoir stages on the basis of historical rainfall, streamflow, and soil moisture. Extended Streamflow Prediction results are used in projecting possible future drought conditions. Other parameters and models can indicate a lack of rainfall and runoff and the degree of severity and continuance of a drought. Models using data of previous droughts or a percent of current to mean monthly flows with several operational schemes have proven helpful in planning. Other parameters are the ability of the various lakes to meet the demands placed on storage, the probability that lake elevations will return to normal seasonal levels, basin streamflows, basin groundwater table levels, and the total available storage to meet hydropower marketing system demands.

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## 7 - WATER CONTROL PLAN

**7-01. General Objectives.** The general objective of water control management is to accomplish the authorized purposes of the federal ACT System of improvements. Many factors must be evaluated in determining project or system reservoir regulation procedures, including project requirements, time of year, climate conditions and trends, downstream needs, and the amount of water remaining in storage. Various interests and project conditions must be continually considered and balanced when making water control decisions for the basin and individual projects. The water control plan seeks to equitably meet the needs of all project purposes of the ACT Basin. Project purposes and basic parameters guiding water management activities at each of the Corps projects in the ACT Basin are discussed below. This master water control plan summarizes general project water control regulation and management objectives at Corps projects in the basin from the perspective of the authorized project purposes. Individual project appendices to this master water control manual provide specific guidance and instructions for each project.

**7-02. Constraints.** Individual physical project constraints and limitations are addressed in each project specific appendix.

**7-03. Overall Plan for Water Control Management.** The Corps operates six dams in the ACT Basin (in downstream order): Carters and Carters Reregulation on the Coosawattee River, Allatoona on the Etowah River, and Robert F. Henry, Millers Ferry, and Claiborne on the Alabama River. Carters and Allatoona Dams have multi-purpose storage reservoirs. Woodruff (R. F. Henry) and Dannelly (Millers Ferry) Lakes have small conservation storage capacities to regulate hydropower production. Claiborne Lock and Dam is a run-of-river project without any appreciable conservation storage; however, regulation techniques are used at Claiborne to help smooth downstream flows. In addition, the Corps has federal authority for flood risk management regulation at four APC projects: Weiss Dam and Lake, H. Neely Henry Dam and Lake, and Logan Martin Dam and Lake on the Coosa River, and R. L. Harris Dam and Lake on the Tallapoosa River. The Corps also operates to support the authorized purpose of navigation on the Alabama River.

Authorized purposes for operation of the federal ACT System of projects include flood risk management, hydropower, navigation, fish and wildlife conservation, recreation, water supply, and water quality, pursuant to the specific ACT project authorizing legislation and other, more generally applicable statutory authorities (e.g., the Flood Control Act of 1944, P.L. 89-72, and P.L. 85-624). Each of the legally authorized project purposes is considered when making water control regulation decisions, and the decisions affect how water is stored and released from the projects.

ACT Basin water control regulation considers all project functions and accounts for the full range of hydrologic conditions, from flood to drought. In general, to provide the authorized project purposes, flow must be stored during wetter times of each year and released from storage during drier periods of each year. Traditionally, that means that water is stored in the upstream storage lakes during the spring and released for authorized project purposes in the summer and fall months. Some authorized project purposes such as lakeside recreation, water supply, and lake fish spawn are achieved by retaining water in the lakes, either throughout the year or during specified periods of each year. The flood risk management purposes at certain reservoirs require drawing down reservoirs in the fall through winter months to store possible flood waters. Because actions taken at the upstream portion of the basin affect conditions

downstream, the ACT projects (including APC projects) are operated in a coordinated manner to the maximum extent possible rather than as a series of individual, independent projects. Balancing water control actions to meet each of the project purposes varies between the individual projects and time of year. The Water Management Section considers the often-competing purposes and makes water control decisions accordingly. When possible, the Corps manages reservoir water control regulation to complement and accommodate those purposes. For example, flood waters are evacuated to the greatest extent practicable through the powerhouse turbines to produce electricity. In addition to specific authorized purposes for which the projects are operated, over the years a variety of activities (M&I water supply, in-stream recreation, water quality, etc.) have become dependent on the operational patterns of the projects. The Corps considers these needs when regulating the federal projects in an attempt to meet all authorized purposes, while continuously monitoring the total system water availability to ensure that project purposes can at least be minimally satisfied during critical drought periods. This water management strategy does not prioritize any project function but seeks to balance all project authorized purposes. The intent is to maintain a balanced use of conservation storage rather than to maintain the pools at or above certain predetermined elevations. However, in times of high-flow conditions, flood risk management regulation will supersede all other project functions. At all times, the Corps seeks to conserve the water resources entrusted to its regulation authority.

The individual project water control plans for the ACT Basin projects prescribe regulation guide curves and action zones to facilitate the water control regulation for both of the major Corps storage projects in the ACT Basin; Allatoona Lake (Figure 7-1) and Carters Lake (Figure 7-2), and prescribe regulation guide curves for the four APC projects with federal flood management and navigation support requirements. The guide curve for each federal project defines the top of conservation storage water surface elevation. Water management regulation decisions strive to maintain the pool elevation at the top of conservation elevation or at the highest elevation possible while meeting project purposes. Normally, the pool elevation will be lower than the top of conservation guide curve as available conservation storage is utilized to meet project purposes except when storing flood waters or when conservative lake level regulation is performed for drought conditions within the project watershed during the winter-spring refill period. About 80 percent of the time in August the pool is below elevation 840 NGVD29. The water control plan also establishes action zones within the conservation storage for Allatoona and Carters. The action zones are used to manage the lakes at the highest level possible within the conservation storage pool while balancing the needs of all authorized purposes with water conservation as a national priority used as a guideline. The actions zones at Allatoona and Carters provide water control regulation guidance to meet this water conservation plan while balancing the use of available conservation storage to meet the project purposes. A general description of each zone for Allatoona and Carters are described in general terms below:

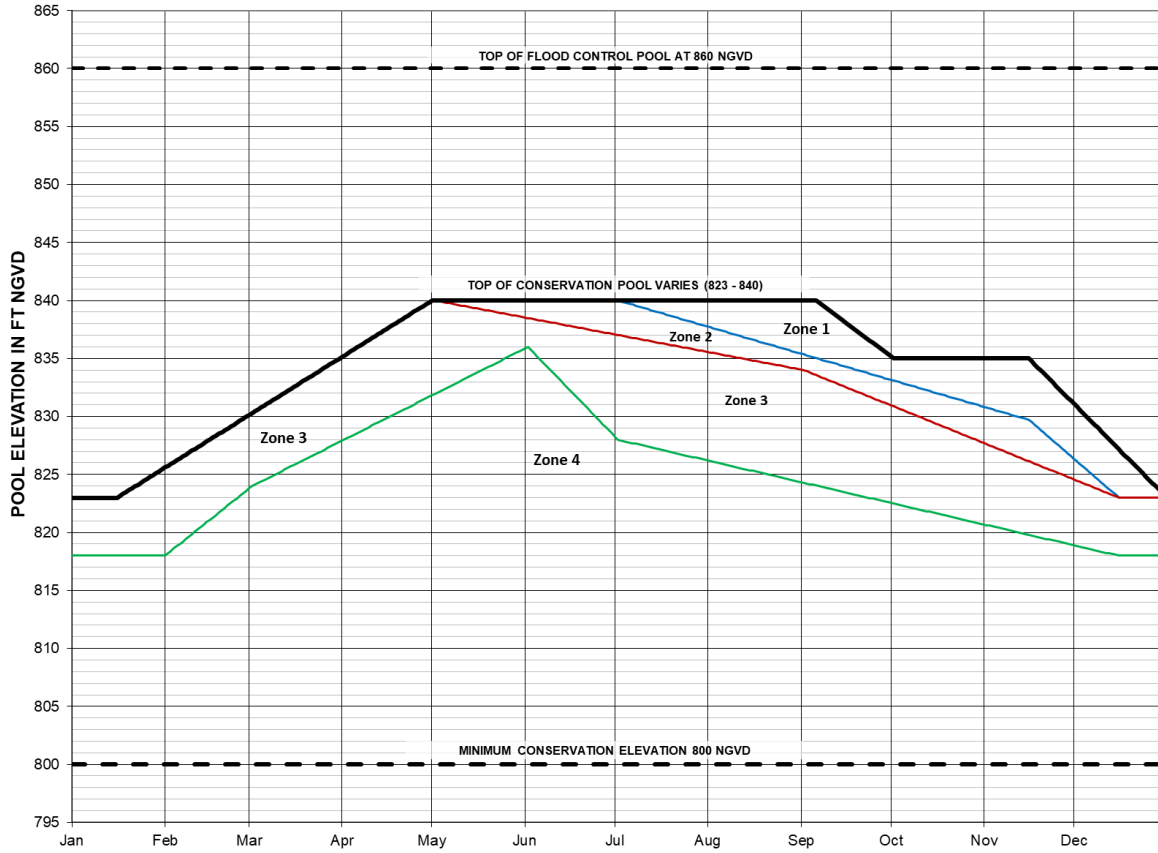
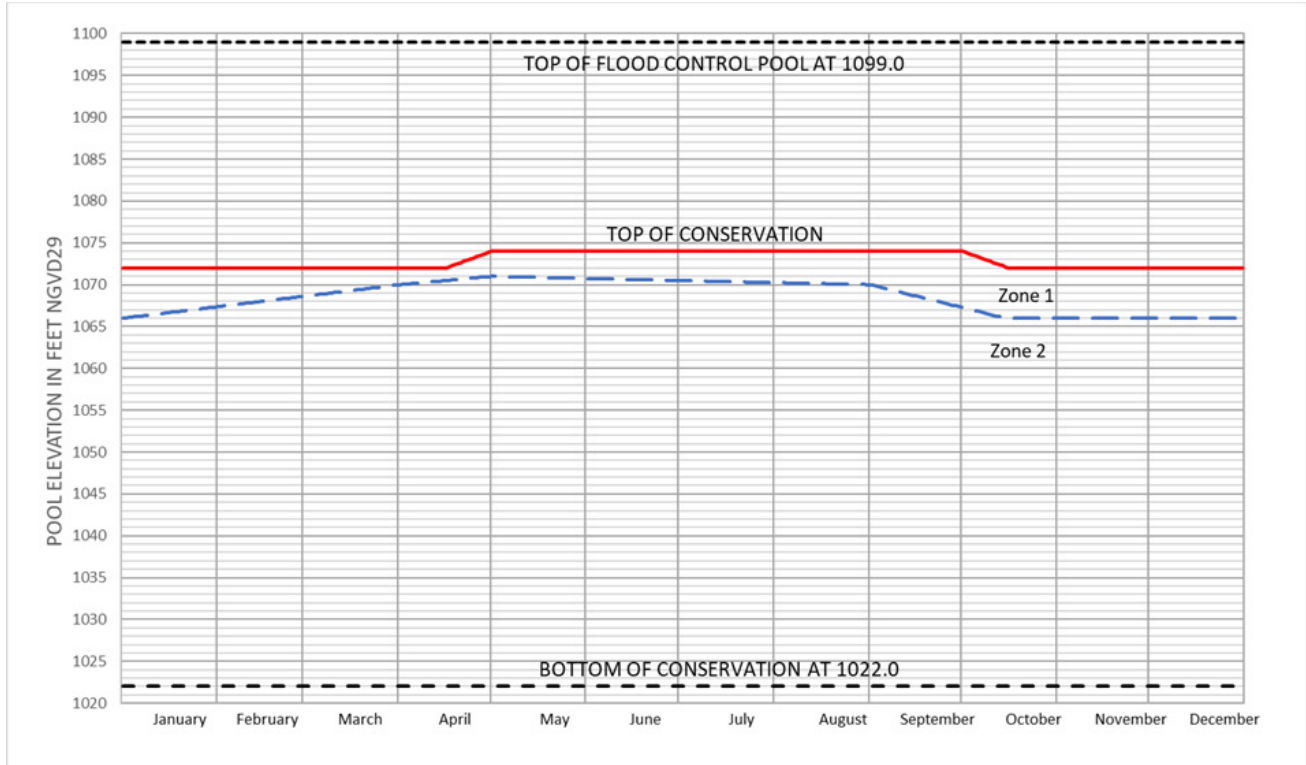


Figure 7-1 Allatoona Guide Curve and Action Zones



**Figure 7-2 Carters Lake Water Control Guide Curve and Action Zones**

**a. Allatoona Lake Action Zones.**

**Zone 1:** While Allatoona is in Zone 1, the project conditions are likely to be normal to wetter than normal during the late summer and fall months. Most likely, other projects in the basin and within the federal hydropower system will be in similar condition. Full consideration will be given to meeting hydropower demand by typically providing up to four hours of peak generation. The term “peak generation” is defined as using the full plant capacity for generating hydroelectric power. Peak generation could exceed four hours based on various factors or activities, such as, maintenance and repair of turbines; emergency situations within power grid that would necessitate an increase in hydropower production, draw-downs because of shoreline maintenance; drought operations; increased hydropower demand; and other circumstances.

**Zone 2:** While Allatoona is in Zone 2, a reduced amount of peaking generation will be provided to meet system hydropower demand. The typical peak generation schedule will provide up to three hours of peak generation. Peak generation could exceed three hours based on various factors or activities, such as, maintenance and repair of turbines; emergency situations within power grid that would necessitate an increase in hydropower production, draw-downs because of shoreline maintenance; drought operations; increased hydropower demand; and other circumstances.

**Zone 3:** Zone 3 at Allatoona will typically indicate drier than normal conditions or impending drought conditions. Careful, long range analyses and projections of inflows, pool levels, and upstream and downstream water needs will be made when pool levels are in Zone 3. While in Zone 3 during the months of January–April, a reduced amount of peaking generation will be provided to meet system hydropower demand while making water control regulation decisions to ensure refilling the reservoir to elevation 840 feet NGVD29 by 1 May. Should drier than

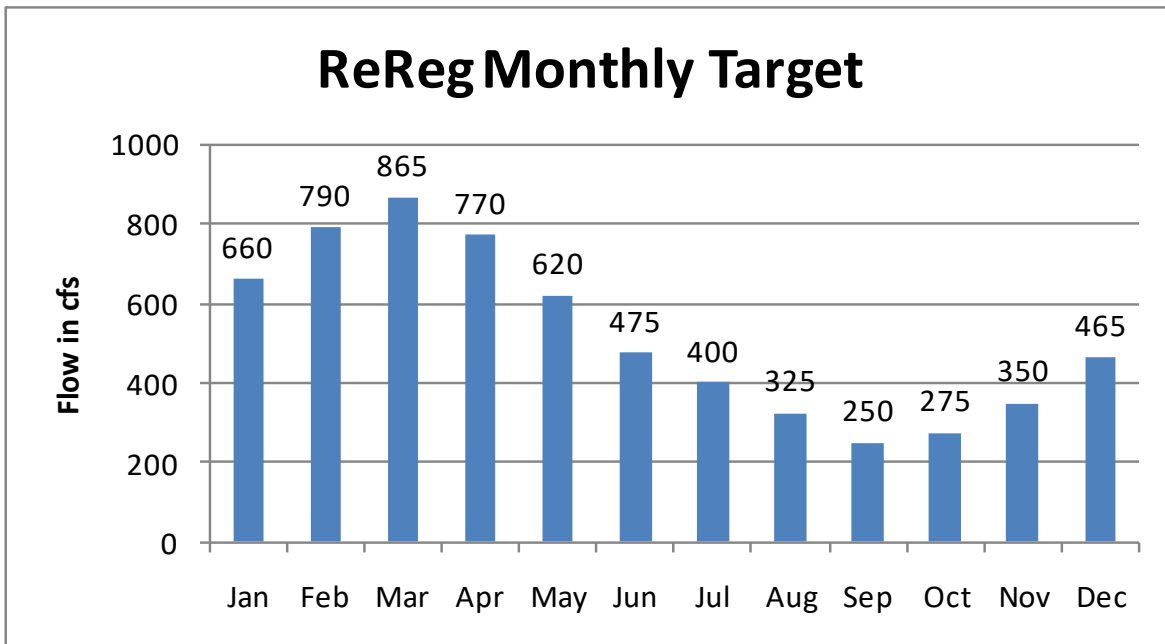
normal hydrologic conditions exist or persist, the reduced peak generation will continue until the reservoir level rises to a higher action zone. The typical peak generation schedule will provide up to two hours of peak generation. Peak generation could exceed two hours based on various factors or activities, such as maintenance and repair of turbines, emergency situations within power grid that would necessitate an increase in hydropower production, drawdowns because of shoreline maintenance, drought operations, increased hydropower demand, and other circumstances.

**Zone 4:** Allatoona Lake elevations in Zone 4 indicate severe drought conditions. Careful, long range analyses and projections of inflows, pool levels, and upstream and downstream water needs will be made when pool levels are in Zone 4. Peak generation will typically be suspended. Small unit continuous operation will continue in order to maintain the 240 cfs minimum flow release.

**b. Carters Lake Action Zones.**

**Zone 1:** Hydrologic conditions are likely to be normal to wetter than normal. Within Zone 1, a seasonally variable release will be made from the Reregulation Dam as shown in Figure 7-3.

**Zone 2:** Hydrologic conditions are likely to indicate severe drought conditions. Careful, long range analyses and projections of inflows, pool levels, and upstream and downstream water needs will be made when pool levels are in Zone 2. The seasonally-varying minimum flow is suspended, and a continuous minimum flow of 240 cfs is released from the Reregulation Dam.



**Figure 7-3 Seasonal Reregulation Dam Releases**

The action zones were based on the ability of the reservoirs to refill (considering hydrology, watershed size, and physical constraints of each reservoir), recreation effects and hazard levels. Other factors or activities might cause the lakes to operate differently than the action zones described. Examples of the factors or activities include exceptional flood risk management measures, fish spawn operations, maintenance and repair of turbines, emergency

situations such as a drowning or chemical spill, drawdowns because of shoreline maintenance, drought recovery, increased or decreased hydropower demand, and other circumstances.

APC has two additional guide curves: the drought contingency curve and the operating inactive curve. The drought contingency curve is used to trigger drought operation at the project and is a component of the Low Composite Storage Trigger. The operational inactive curve reflects the level of storage required to support an APC system limit for 12 hours of hydropower generation needed for system reliability (black start operations). While these curves are not labeled as action zones, they have a similar purpose.

**7-04. Standing Instructions to Project Operator.** During normal operations, the powerhouse operators will operate the Corps Projects in accordance with the daily hydropower schedule. Any deviation from the schedule must come through the Water Management Section. Normally, flood risk management instructions are issued by the Water Management Section in the Mobile District Office. However, if a storm of flood-producing magnitude occurs and all communications are disrupted between the Mobile District and the powerhouse operators, the operators will follow detailed instructions provided in the “Standing Instructions to the Damtender for Water Control” exhibit found in the individual project manuals.

**7-05. Flood Risk Management.** The objective of flood management regulation on the ACT System is to store excess flows thereby reducing downstream river levels below flood stage and producing no higher stages than would otherwise occur naturally. Whenever flood conditions occur, flood management to reduce flood damages takes precedence over all other project functions. Of the five Corps reservoirs, only Allatoona and Carters were designed with space to store flood waters. Flood management regulation for those projects are described in each project water control manual, Appendices A and H, respectively. Annual drawdown of reservoir storage is 17 feet at Allatoona and two feet at Carters in the fall through winter to provide additional storage capacity to protect life and property downstream of the projects. Flood level reductions at Rome are primarily affected by the Allatoona Project with the Carters Project usually providing incidental flood stage reductions at Rome, Georgia. The prime objective of flood risk management is to retain flood waters in Allatoona when the Rome, Georgia, stage is above the flood stage of 25 feet at the USGS “Oostanaula River Near Rome, GA” (gage 02388500), and to release stored waters without causing or unduly prolonging downstream flood damages, and to manage the release/storage options to minimize flooding whether actions are prior to an event or after an event while utilizing all available information. Releases of stored flood water from the Carters Dam will usually not be evacuated until the flood stage at the USGS “Oostanaula River Near Rome, GA” (gage 02388500) has receded or is expected to recede below flood stage.

Robert F. Henry and Millers Ferry Projects have no storage dedicated for flood management and, along with the Claiborne Project, essentially pass inflows during high flow conditions. The operation of four APC dams (Weiss, Logan Martin, and H. Neely Henry on the Coosa and Robert L. Harris on the Tallapoosa) are subject to rules and regulations in the interest of flood risk management and navigation as described in individual water control manuals for those projects, Appendices B, C, D, and I, respectively. Changes to flood risk management storage are discussed briefly in Section 3-07.

The timing, magnitude, and location of flood peaks in the ACT System is of considerable importance in determining the effectiveness of reservoir flood risk management regulation and the degree to which such regulation can be coordinated. During a flood event, excess water above normal pool elevation, or guide curve, should be evacuated through the use of the turbines and spillways in a manner consistent with other project needs as soon as downstream



waters have begun to recede so that releases from the reservoirs do not increase the height of flooding downstream. Under certain instances, induced surcharge operations will be required to ensure project integrity. Induced surcharge operations produce additional storage in the reservoir by raising the top of the gates, but the release during the rising limb of the reservoir will be less than the inflows allowing the reservoir level to increase. Once the reservoir has peaked then typically the maximum gate setting used during the induced surcharge operations is maintained until the reservoir level returns to the projects guide curve. These operations will increase level of flooding downstream but not above the level that would have occurred without the storage project.

**7-06. Recreation.** All the Corps lakes have become important recreational resources. The five Corps projects in the basin account for 109,754 total acres of land and water. A wide variety of recreational opportunities is provided at the lakes including boating, fishing, picnicking, sightseeing, water skiing, and camping. The reservoirs support popular sport fisheries, some of which have achieved national acclaim for trophy-size catches of largemouth bass. Recreation benefits are maximized at the lakes by maintaining full or nearly full pools during the primary recreation season of May to September. In response to meeting other authorized project purposes, lake levels can and do decline during the primary recreation period, particularly during drier than normal years.

Allatoona Lake fluctuates significantly during the year, and the fluctuations can be even more extreme during periods of extremely dry weather. During peak recreation season, generally Memorial Day through Labor Day, the Corps considers recreational needs at the Allatoona Lake project in making water management decisions. The Corps has developed a series of threshold impact elevations that serves as a guide to understanding the recreational effects of water management decisions.

Although the Carters pool level typically fluctuates on a weekly basis, Carters Lake is designed to operate at a relatively stable pool level throughout the year under normal conditions (conservation pool level at elevation 1,074 feet NGVD29 during the summer and 1,072 feet NGVD29 during the winter). However, the pool level can drop significantly below those elevations under extremely dry conditions. In such cases, the use of water-related recreation facilities can be adversely affected. While these effects are considered in water management decisions at the project, the Carters Lake water control plan does not contain specific threshold impact elevations to guide water management decisions.

R.E. "Bob" Woodruff, William "Bill" Dannelly, and Claiborne Lakes all have water-based recreation facilities. The lakes all have relatively stable pools except during flooding events. Water management activities for these run-of-river reservoirs are limited and have no measurable effect on recreational use.

When pool levels must be lowered, the rates at which the drawdowns occur are as steady as possible.

**7-07. Water Quality.** Minimum flows of 240 cfs are released from Allatoona Dam to maintain downstream water quality. The minimum continuous release from Allatoona Dam and Lake is accomplished by operating the small turbine-generator unit continuously. If the small unit is out of service, one of the sluice gates will be opened to ensure that a minimum flow of 240 cfs is released from the dam. Releases can also be made over the spillway to maintain minimum flows when the pool level is above the spillway crest elevation of 835 feet NGVD29.

At Carters, a 240 cfs water quality minimum flow is maintained at all times from continuous minimum releases from the reregulation dam spillway. When Carters is in Zone 1, seasonal

varying flows for downstream fish and wildlife purposes provides additional water quality benefits.

Robert F. Henry and Millers Ferry Lock and Dam projects are not regulated with specific water quality discharge requirements. However, flows from these projects are used downstream to help provide the lowest flow over a 7-day period that would occur once in 10 years (7Q10) of 6,600 cfs below Claiborne Dam (based upon flow data from 1929–1981 at the USGS Gage 02429500, Alabama River at Claiborne, Alabama). Several industries on the Alabama River also depend on releases from these projects for their water use needs. Whenever flow below Claiborne recedes to the 6,600 cfs level, conditions are closely monitored so that adequate warning can be given to water users if it is necessary to reduce the flows even further in response to extremely dry conditions. As projections indicate that drought conditions could intensify and that further flow reductions might be required, the ACT Basin DCP and the WCMs for the Robert F. Henry and Millers Ferry Lock and Dam projects prescribe a process for notification of, and coordination with, state and federal agencies and affected industries along the river.

#### **7-08. Fish and Wildlife.**

a. Fish Spawning. Fish and wildlife conservation is an authorized purpose of the reservoirs in the ACT Basin in accordance with P.L. 85-64 (Fish and Wildlife Coordination Act of 1958). All the Corps reservoirs in the ACT Basin support important fisheries and are operated accordingly, consistent with other project purposes. In addition to fishery management, such operations include aquatic plant control and waterfowl management activities. The various projects in the basin have specific operations for fish and wildlife conservation, which are described in the individual reservoir regulation manuals for the projects.

The Corps' SAD Regulation SAD No 1130-22-01 (8 November 2021) and Mobile District Draft SOP 1130-2-9 (February 2005) were developed to address lake regulation and coordination for fish management purposes. The SAD Regulation specifically applies to the Allatoona Dam and Lake Project in the ACT Basin and addresses procedures necessary to manage lake levels during the annual fish spawning period between March and May, primarily targeted at largemouth bass. The major goal of the operation is to not lower the lake level more than six inches in elevation during the reproduction period to prevent stranding or exposing fish eggs.

Continuous minimum flow requirements of 240 cfs below Allatoona Dam and the seasonal varying minimum flow release from Carters Reregulation Dam support fish and wildlife downstream of the projects, particularly during periods of extremely dry weather. APC's flow target of 4,640 cfs (minimum seven-day average from Jordan, Bouldin, and Thurlow Projects), while principally intended to support downstream navigation and water quality needs, also provides sustained flows for fish and wildlife.

While each of the remaining Corps reservoirs in the ACT Basin (R.E. "Bob" Woodruff, William "Bill" Dannelly, and Claiborne Lakes) conduct natural resource management activities to improve fishery conditions, they do not have specific water management procedures directed at fish and wildlife. The impoundments support a healthy sport fishery. The pools are maintained at fairly constant levels, except during floods when high inflows cause reservoir levels to rise. The relatively stable pool during the spring spawning season is beneficial to the production of crappie, largemouth and smallmouth bass, shellcracker, warmouth, and sunfishes. However, because of the regulation of the project for navigation and hydropower, it might not be possible to maintain the optimum conditions for fish spawning that can be accomplished at other projects.

**b. Fish Passage.** If flow conditions allow from March through May, the Corps can operate the locks on the Alabama River to facilitate downstream to upstream passage of migratory fish species. There can be slight differences in the locking technique each year. However, in general two fish locking cycles are performed each day between 8 a.m. and 4 p.m. – one in the morning and one in the afternoon. The operation consists of opening the lower lock gates and getting fish into the lock in one of three ways; transporting them into the lock by boat, using attraction flows to entice the fish into the lock, or leaving the lower gate open for a period before a lockage and allowing the fish to move in without an attraction flow. Once the fish are in the lock (or assumed to be in the lock), the downstream doors are closed. The lock is filled to the lake elevation, and the upper gates are opened. Studies are ongoing to determine the most appropriate technique and timing for the locks, but the number of lock cycles per day will not change.

**7-09. Water Conservation/Water Supply.** Under the authority of the Water Supply Act of 1958, the Corps has allocated storage in Carters Lake and Allatoona Lake for M&I water supply. The City of Chatsworth, Georgia, has a water supply storage contract with the Corps for the use of 0.61 percent (or 818 ac-ft) of the 134,900 ac-ft of conservation storage (between 1,022 feet – 1,072 feet NGVD29) at Carters Lake, with an expected yield of 2.0 mgd. The City of Cartersville, Georgia, has two water supply storage contracts with the Corps for the use of a total of 2.24 percent (or 6,371 ac-ft) of the 284,580 ac-ft of conservation storage (between 800 feet – 840 feet NGVD29) at Allatoona Lake (noted as 285,000 ac-ft in the contract), with an expected yield of 16.76 mgd. CCMWA has a water supply contract with the Corps for the use of a total of 4.61 percent (or 13,140 ac-ft) of the 284,580 ac-ft of conservation storage (between 800 feet – 840 feet NGVD29) at Allatoona Lake (noted as 285,000 ac-ft in the contract), with an expected yield of 34.5 mgd. The amounts of storage stated in these contracts were estimated, at the time the contracts were executed, to yield 2.0 mgd, 16.76 mgd, and 34.5 mgd, respectively, during the critical drought, i.e., during the worst drought on record at the time the agreements were executed.

The severity and frequency of droughts with Allatoona Lake have changed over time, however, and the 2006–2008 drought has been established as the critical drought period for the more recent storage-yield analyses by USACE. Sediment surveys were conducted in 2010. Analysis revealed an overall storage capacity reduction within the reservoir due to sedimentation. Total conservation was reduced by 5 percent from 284,580 ac-ft to 270,247 ac-ft. The allocated storage for the two water supply contracts were reduced by the same 5 percent. The updated yield analysis is based on a more critical period and reduced conservation storage. The updated 2018 critical yield at Allatoona Lake is 765 cfs, which is equal to 495 mgd. Section 8-12 has detailed discussion. Based upon the revised water supply storage values and updated project yield, the estimated yield from the current contracts with the City of Cartersville and CCMWA have been reduced to 11.1 mgd and 22.9 mgd, respectively. The reservoir storage allocated to water supply was proportionately reduced to 6,054 ac-ft for the City of Cartersville and 12,485 ac-ft for CCMWA. Reallocation of an additional 14,159 ac-ft of storage would meet the projected demand, bringing the total storage allocation for M&I water supply at Allatoona Lake to 32,698 ac-ft. A new storage contract will be entered into with the state of Georgia for the additional 14,159 ac-ft. The three storage contracts will meet the combined projected 2050 demand of 94 mgd (Cartersville 37 mgd, CCMWA 57 mgd) based on including return flow credits and additive flows from Hickory Log Creek reservoir.

For the purpose of managing water supply storage, the Mobile District has employed a systematic storage accounting methodology that tracks multiple storage accounts, applying a proportion of inflows and losses (e.g. evaporation), as well as direct withdrawals by specific users, to each account. Made inflows from Cobb County Reclamation Facilities and releases

from Hickory Log Creek specifically for CCMWA will be fully credited to CCMWA storage account. The amount of water that may actually be withdrawn is ultimately dependent on the amount of water available in storage, which will naturally change over time.

Below are the state permitted withdrawals and new contracted amounts.

Entity	State Permit	Contract Amount/Expected Yield
Cartersville	18 mgd	6,054 acre-feet/11.1 mgd
CCMWA	78 mgd	12,485 acre-feet/22.9 mgd
State of Georgia		14,159 acre-feet/24.8 mgd

The necessary data to determine water supply storage availability is received daily, with computations performed weekly during normal conditions, and daily under extreme drought conditions. This accounting is especially critical during drought, when available water supply storage is reduced, and conservation measures or alternative sources may be necessary.

The formula used to calculate the volume water available in the water supply account each day is shown below:

$$U_{e-s} = U_{b-s} + I_s - W_s + I_m$$

Where:

$U_{e-s}$  = Water Supply User period ending volume of water in storage

$U_{b-s}$  = Water Supply User period beginning volume of water in storage

$I_s$  = Water Supply User's share of Adjusted Inflow

$W_s$  = Water Supply User's water withdrawal

$I_m$  = Water Supply User's Made Inflows (Hickory Log Creek reservoir releases to fill CCMWA storage account + Cobb Marietta return flows)

The Water Supply User's beginning storage volume and withdrawals from the Water Supply User's storage space are known, while the Water Supply User's share of Adjusted Inflow must be calculated from other known values.

Adjusted Inflow is calculated at dams within the Mobile District Corps, hourly by the following formula:

$$1. I = \Delta S_r + D + WT - \sum I_m$$

Where:

$I$  = Adjusted Inflow

$\Delta S_r$  = Period Ending Volume of Water in Reservoir Conservation Storage – Period Beginning Volume of Water in Reservoir Conservation Storage

$D$  = Total Discharge from Dam (powerhouse + leakage + spill + sluice)

$WT$  = Total Water Supply Users water withdrawal

$\sum I_m$  = Summation of User Made Inflows

The conservation pool is drawn down as water usage exceeds inflow. The entire pool is drawn down and the individual accounts are also drawn down at different rates based on their usage. Users will be notified on a weekly basis of the available storage remaining once their storage account balance drops below 30 percent.

**7-10. Hydroelectric Power.** The ACT Basin is in the southern sub-region of the Southeastern Electrical Reliability Corporation (SERC, formerly the Southeastern Electrical Reliability Council) and the larger North American Electrical Reliability Council. The southern sub-region of the SERC consists of five smaller control areas that are each individually managed by Alabama Electric Cooperative, Oglethorpe Power Corporation, South Mississippi Electrical Power Association, Walton Electric Membership Corporation, and the Southern Company. Southern Company's APC Division is the primary private operator in the ACT Basin. Through the Department of Energy's SEPA, the federal plants provide power to nearly 500 power preference customers throughout the southeastern United States. Hydroelectric power generation is achieved by passing flow releases to the maximum extent possible through the turbines at each project, even when making releases to support other project purposes.

The Corps operates four hydropower peaking plants in the ACT Basin. The Jones Bluff Power Project (Robert F. Henry Lock and Dam) and Millers Ferry Power Project (Millers Ferry Lock and Dam) on the Alabama River work together with a combined generating capacity of 172 MW (declared value) in supporting peak hydropower demand and other project purposes. The Allatoona Powerhouse at Allatoona Dam has an installed generating capacity of 82.2 MW (declared value). Carters Dam is operated as a peaking plant and pump storage plant. This plant consists of two dams and reservoirs, Carters Dam and Lake and Carters Reregulation Dam. During peak loading hours, water is released from Carters Lake to the reregulation pool generating energy. When demand is low and energy is relatively cheap, energy is purchased to pump water back into the Carters Lake from the reregulation pool. This plant has a total generating capacity of 600 MW (declared value). Each project's water control plan for hydropower is described in the individual project water control manual appendices.

Eleven non-Corps projects, located on the Tallapoosa and Coosa Rivers, are owned and operated by APC. The APC power plants have a combined installed generating capacity of approximately 1410 MW. APC regulates its hydropower projects on the Coosa and Tallapoosa Rivers in accordance with those projects' respective licenses from FERC. The Corps receives a data summary report and forecast hydro release data electronically each morning to aid in the water control regulation and hydropower scheduling of the downstream Corps power projects on the Alabama River. This information is also updated during the day if conditions warrant.

Because Robert F. Henry and Millers Ferry do not have the ability to store appreciable amounts of inflow, these projects are operated as run-of-river with pondage power plants. Hydroelectric power operation occurs as the projects receive increased inflows as a result of hydropower releases from upstream projects. Under normal and dryer conditions, hydropower generation at these projects is not continuous. While operating as a run-of-river facility, generation may occur several hours a day, seven days per week, followed by hours of non-generation. During high flow events, these projects will operate around the clock with 24-hour power generation. As the project head decreases, the generation capacity of the units will decrease until it becomes inefficient to operate the hydropower units. At that time, the units will be shut down, and all releases will be made through the spillway.

Peaking plants provide electricity during the peak demand periods of each day and week. Hydroelectric power peaking involves increasing the discharge for a few hours each day to near the full capacity of one or more of the turbines. Typically, the Allatoona and Carters power projects provide generation each day for five days a week at plant capacity throughout the year to support the hydropower demand, as long as their respective lake levels are in Zone 1 and drought operations have not been triggered. For example, demand for peak hydroelectric power at Allatoona Dam typically occurs on weekdays from 5:00 a.m. to 9:00 a.m. and from 3:00 p.m. to 10 p.m. between 1 October and 1 March, and on weekdays from 1:00 p.m. to 7:00

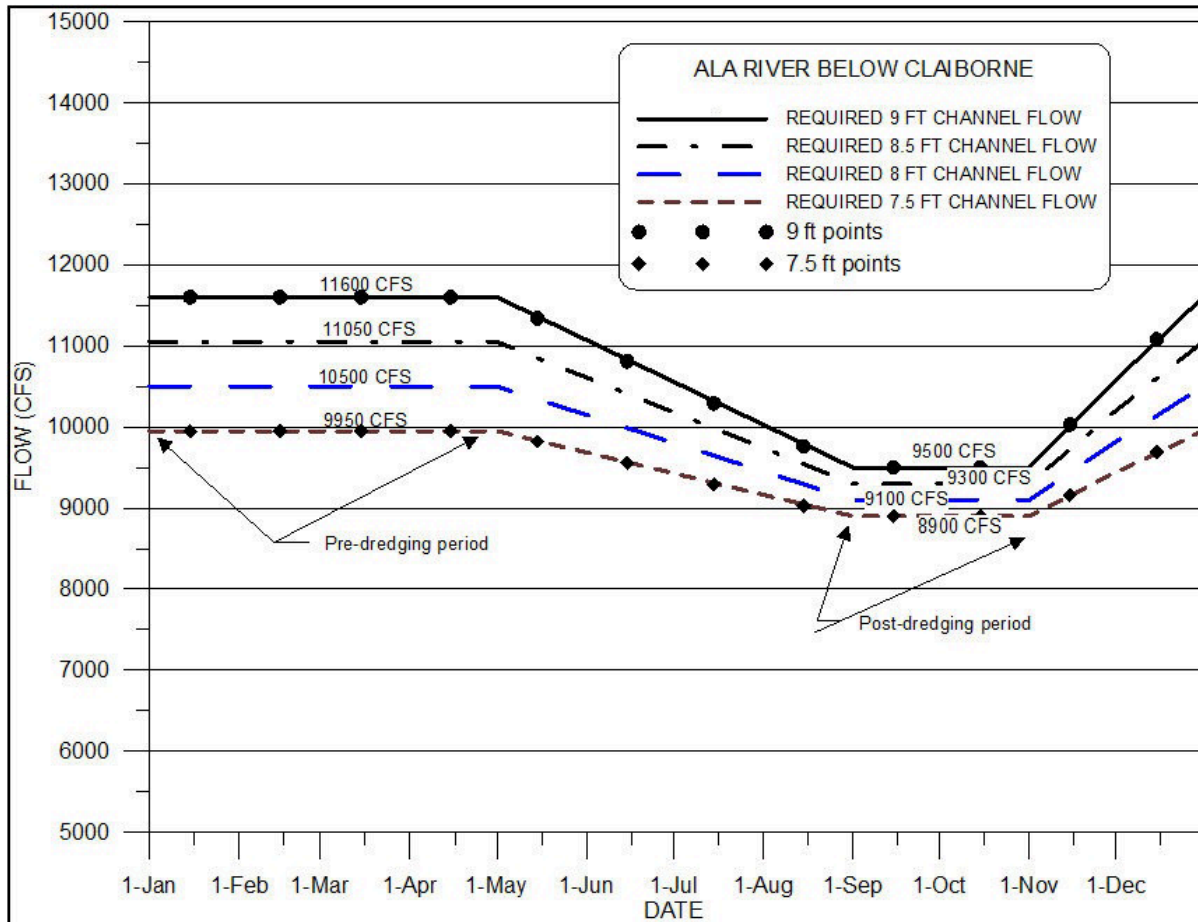
p.m. between 1 April and 30 September. This typical amount of generation represents releases that normally meet water demands within the system and provide the capacity specified in marketing arrangements. During dry periods, when lake levels drop, hydroelectric power generation will be reduced according to the guidelines established for each action zone. Peak generation could be eliminated or limited to conjunctive releases during severe drought conditions.

In addition to hydroelectric power generation being governed by action zone, there are also physical limitations that factor into the power generation decisions. Scheduled and unscheduled unit outages occur throughout the year affecting the ability to release flow through some or all the turbines.

**7-11. Navigation.** Navigation is an important use of water resources in the ACT Basin. The Alabama River, from Montgomery downstream to the Mobile area, provides an important navigation route for commercial barge traffic, serving as a valuable regional economic resource. A minimum flow is required to ensure usable water depths to support navigation. Congress has authorized continuous navigation on the river when sufficient water is available. The three Corps locks and dams on the Alabama River and a combination of dredging, river training works, and flow augmentation together support navigation depths on the river. The lack of regular dredging and routine maintenance has led to inadequate depths at times in the Alabama River navigation channel.

When supported by maintenance dredging, ACT Basin reservoir storage, and hydrologic conditions, adequate flows will provide a reliable navigation channel. In so doing, the goal of the water control plan is to ensure a predictable minimum navigable channel in the Alabama River for a continuous period that is sufficient for navigation use. Achieving this goal is dependent on receiving adequate funding for dredging activities. Figure 7-4 shows the effect of dredging on flow requirements for different navigation channel depths using 2004–2010 survey data. As shown on Figure 7-4, pre-dredging conditions exist between November and April; dredging occurs between May and August; and post-dredging conditions exist from September through October, until November rainfall causes shoaling to occur somewhere along the navigation channel.

A 9-foot-deep by 200-foot-wide navigation channel is authorized on the Alabama River to Montgomery, Alabama. When a 9.0-foot channel cannot be met, a shallower 7.5-foot channel would still allow for light loaded barges moving through the navigation system. A minimum depth of 7.5 feet can provide a limited amount of navigation. Under low flow conditions, even the 7.5-foot depth has not been available at all times.



**Figure 7-4 Flow-Depth Pattern (Navigation Template) Using 2004–2010 Survey Data**

Allatoona Dam and Carters Dam, while originally authorized to support downstream navigation, are not regulated for navigation purposes because they are distant from the navigation channel, and any releases for that purpose would be captured and reregulated by APC reservoirs downstream. Downstream navigation in the Alabama River benefits indirectly from the operation of the Allatoona and Carters Projects for the other authorized purposes.

Navigation is an authorized purpose of the federal ACT System, and navigational flows were considered in updating the manual, including updating Allatoona and Carters operations. Due to the intervening APC projects, there are no specific reservoir regulation requirements to support navigation at Allatoona and Carters Dam. However, the seasonal variation in reservoir storage does redistribute downstream flows and other operations at Allatoona and Carters provide a benefit to downstream navigation.

Flow releases from upstream APC projects have a direct influence on flows needed to support navigation depths on the lower Alabama River. Flows for navigation are most needed in the unregulated part of the lower Alabama River below Claiborne Lock and Dam. When flows are available, Robert F. Henry, Millers Ferry, and Claiborne are regulated to maintain stable pool levels, coupled with the necessary channel maintenance dredging, to support sustained use of the authorized navigation channel and to provide the full navigation depth of 9 feet. When river conditions or funding available for dredging of the river indicates that project conditions (9-foot channel) will probably not be attainable in the low water season, the three Alabama River projects are operated to provide flows for a reduced project channel depth as

determined by surveys of the river. APC operates its reservoirs on the Coosa and Tallapoosa Rivers (specifically flows from their Jordan, Bouldin, and Thurlow (JBT) projects) to provide a minimum navigation flow target in the Alabama River at Montgomery, Alabama. The monthly minimum navigation flow targets are shown in Table 7-1.

**Table 7-1 Monthly Navigation Flow Target in cfs**

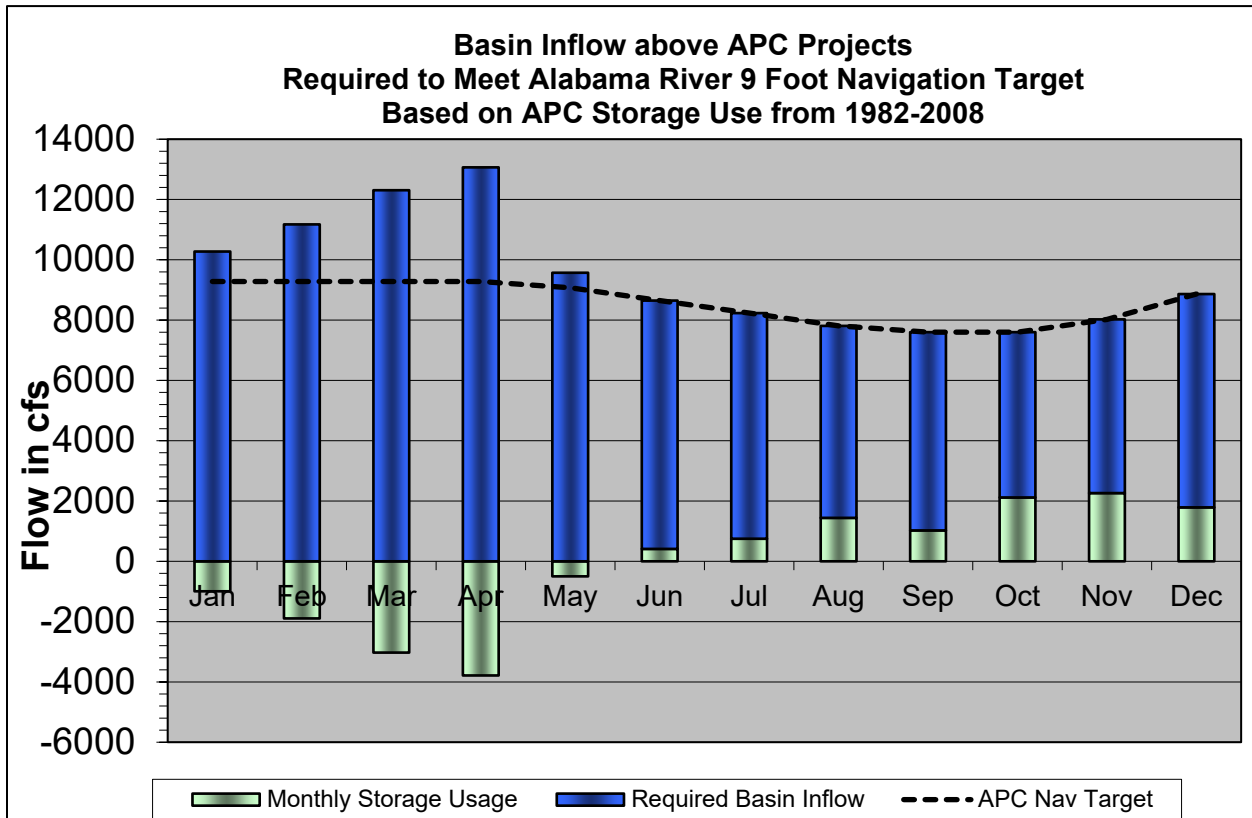
<b>Month</b>	<b>9.0-ft target below Claiborne Lake (from Navigation Template) (cfs)</b>	<b>9.0-ft Jordan, Bouldin, Thurlow goal (cfs)</b>	<b>7.5-ft target below Claiborne Lake (from Navigation Template) (cfs)</b>	<b>7.5-ft Jordan, Bouldin, Thurlow goal (cfs)</b>
January	11,600	9,280	9,950	7,960
February	11,600	9,280	9,950	7,960
March	11,600	9,280	9,950	7,960
April	11,600	9,280	9,950	7,960
May	11,340	9,072	9,820	7,856
June	10,810	8,648	9,560	7,648
July	10,290	8,232	9,290	7,432
August	9,760	7,808	9,030	7,224
September	9,500	7,600	8,900	7,120
October	9,500	7,600	8,900	7,120
November	10,030	8,024	9,160	7,328
December	11,080	8,864	9,690	7,752

Additional intervening flow or short-term drawdown discharge from the Robert F. Henry and Millers Ferry projects must be used to provide a usable depth for navigation and/or meet the 7Q10 flow of 6,600 cfs below Claiborne Dam. However, the limited storage afforded in both the Robert F. Henry and Millers Ferry reservoirs (R.E. "Bob" Woodruff Lake and William "Bill" Dannelly Lake, respectively) can only help meet the 6,600 cfs level at Claiborne Lake for a short period. As local inflows diminish or the storage is exhausted, a lesser amount would be released depending on the amount of local inflows. Table 7-2 and Figure 7-5 show the required basin inflow for a 9-foot channel; Table 7-3 and Figure 7-6 show the required basin inflow for a 7.5-foot channel.



**Table 7-2 Basin Inflow above APC Projects Required to meet a 9-foot Navigation Channel**

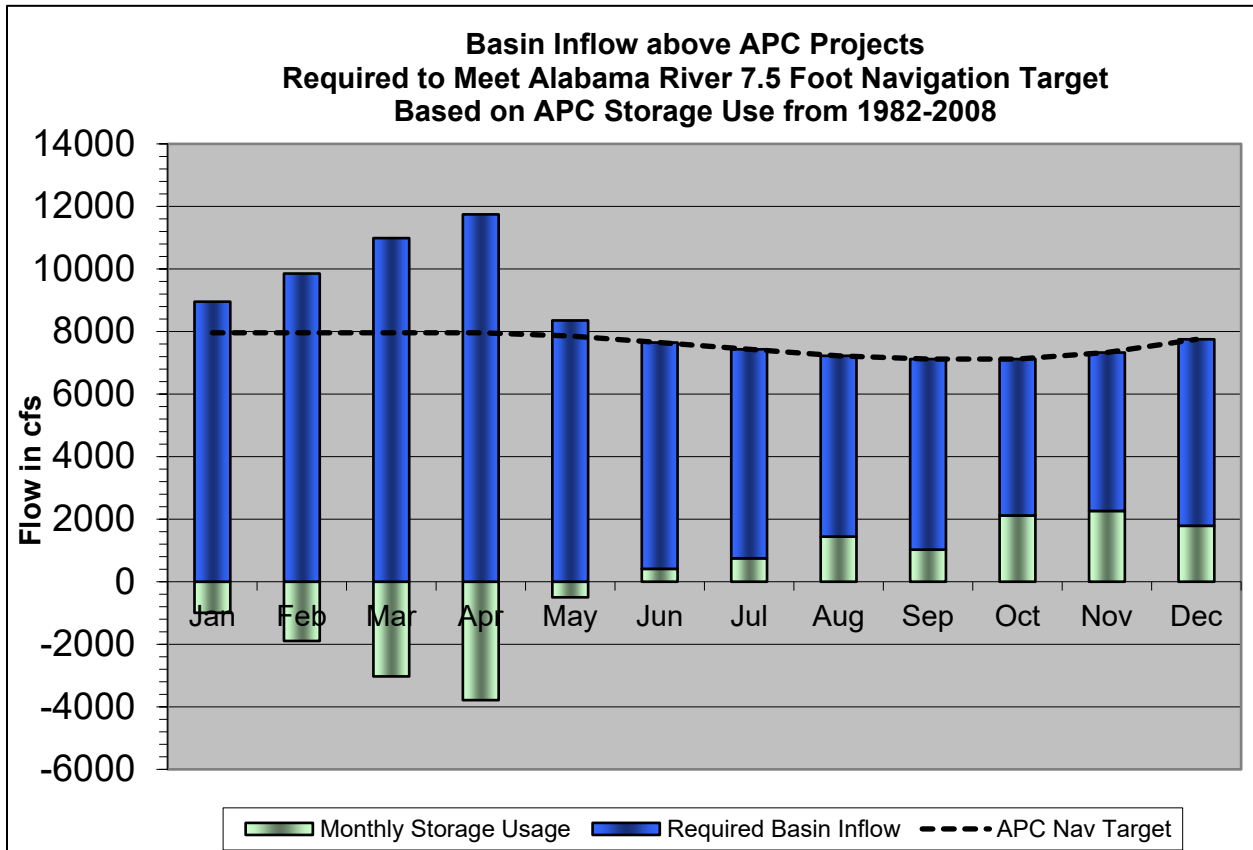
Month	APC navigation Target (cfs)	Monthly historic storage usage (cfs)	Required basin inflow (cfs)
January	9,280	-994	10,274
February	9,280	-1,894	11,174
March	9,280	-3,028	12,308
April	9,280	-3,786	13,066
May	9,072	-499	9,571
June	8,648	412	8,236
July	8,232	749	7,483
August	7,808	1,441	6,367
September	7,600	1,025	6,575
October	7,600	2,118	5,482
November	8,024	2,263	5,761
December	8,864	1,789	7,075



**Figure 7-5 Flow Requirements from Rainfall (or Natural Sources) and Reservoir Storage to Achieve the JBT Goal for Navigation Flows for a 9-foot Channel**

**Table 7-3 Basin Inflow above APC Projects Required to meet a 7.5-foot Navigation Channel**

Month	APC navigation Target (cfs)	Monthly historic storage usage (cfs)	Required basin inflow (cfs)
January	7,960	-994	8,954
February	7,960	-1,894	9,854
March	7,960	-3,028	10,988
April	7,960	-3,786	11,746
May	7,856	-499	8,355
June	7,648	412	7,236
July	7,432	749	6,683
August	7,224	1,441	5,783
September	7,120	1,025	6,095
October	7,120	2,118	5,002
November	7,328	2,263	5,065
December	7,752	1,789	5,963



**Figure 7-6 Flow Requirements from Rainfall (or Natural Sources) and Reservoir Storage to Achieve the JBT Goal for Navigation Flows for a 7.5-foot Channel**

During low-flow periods, it is not always possible to provide the authorized 9-foot deep by 200-foot-wide channel dimensions. In recent years, funding for dredging has been reduced resulting in higher flows being required to provide the design navigation depth. In addition, recent droughts in 2000 and 2007 had a severe impact on the availability of navigation depths in the Alabama River.

Historically, navigation has been supported by releases from storage in the ACT Basin. Therefore, another critical component in the water control plan for navigation involves using an amount of storage from APC storage projects similar to that which has historically been used, but in a more efficient manner. The plan does not include flow requirements from Allatoona and Carters Lakes because, as explained earlier, they are not regulated specifically for navigation.

Flow in the Alabama River is largely controlled by the APC impoundments on the Coosa and Tallapoosa Rivers above Robert F. Henry Dam. Pursuant to articles in the FERC licenses for these impoundments, a minimum discharge must be released to support navigation on the Alabama River. Although this agreement is for navigation, the flow also provides water quality and environmental benefits.

Prior to 1941, Alabama Power was required by its FERC license to maintain a minimum flow of 6,000 cfs at Montgomery, Alabama, for the purpose of supporting navigation. In 1941, due to wartime priorities, the minimum flow was modified to 3,000 cfs. Under the current operations, APC's Jordan, Bouldin, and Thurlow, Projects provide a minimum seven-day average flow of 4,640 cfs (32,480 day-second-feet (dsf)/7 day). The 4,640 cfs was originally derived in 1972 by prorating the 7Q10 flow at the USGS Montgomery gage of 5,200 cfs using a drainage area ratio. The ratio was derived by dividing the portion of the basin controlled by APC Projects (13,465 square miles) by the drainage area at the Montgomery gage (15,100 square miles). The seven-day flow of 4,640 cfs was agreed upon by USACE and APC to be an adequate volume of flow from the APC Projects (Jordan, Bouldin, and Thurlow) to meet the 7Q10 flow of 6,600 cfs at Claiborne Lock and Dam when combined with the intervening local inflows. Thus, 4,640 cfs became the minimum weekly releases from the APC Jordan, Bouldin, and Thurlow Projects. The seven-day minimum total is computed by adding the discharges from these three projects. In 1980, the agreement was modified to require a minimum volume of at least 8,000 dsf for any three-day period within the present seven-day 32,480 dsf requirement. The flow requirement changed for two major reasons. First, the construction of the Robert F. Henry Project caused backwater at the Montgomery gage, making it difficult to monitor the flow. Second, the critical area for navigation changed from Montgomery, Alabama to the section of the Alabama River below Claiborne Lock and Dam.

The ACT Basin navigation regulation plan is based on storage and flow/stage/channel depth analyses using basin inflows and average storage usage by APC (e.g., navigation operations would not be predicated on use of additional storage) during normal hydrologic conditions. Under that concept, the Corps and APC make releases that support navigation when basin inflows meet or exceed seasonal targets for either the 9.0-foot or 7.5-foot channel templates. Triggers are also identified (e.g., when basin inflow are less than required natural flows) to change operational goals between the 9.0-foot and 7.5-foot channels. Similarly, basin inflow triggers are identified when releases for navigation are suspended and only 4,640 cfs releases would occur. During drought operations, releases to support navigation are suspended until system recovery occurs as defined in the ACT Basin Drought Contingency Plan (Exhibit C).

In the event that the Mobile District Water Management Section (EN-HW) determines upcoming reductions in water releases may impact the available navigation channel depth, they shall contact the Black Warrior/Tombigbee - Alabama/Coosa Project Office (OP-BA), and the Mobile District Navigation Section (OP-TN), to coordinate the impact. EN-HW shall provide the

Claiborne tailwater gage forecast to OP-BA and OP-TN. Using this forecast and the latest available project channel surveys, OP-BA and OP-TN will evaluate the potential impact to available navigation depths. Should this evaluation determine that the available channel depth is adversely impacted, OP-BA and OP-TN will work together, providing EN-HW with their determination of the controlling depth. Thereafter, OP-BA and OP-TN will coordinate the issuance of a navigation bulletin. The notices will be issued as expeditiously as possible to give barge owners, and other waterway users, sufficient time to make arrangements to light load or remove their vessels before action is taken at upstream projects to reduce flows. The bulletin will be posted to the Mobile District Navigation website at <https://www.sam.usace.army.mil/Missions/Civil-Works/Navigation/Navigation-Notices/>.

Although special releases will not be standard practice, they could occur for a short duration to assist maintenance dredging and commercial navigation for special shipments if basin hydrologic conditions are adequate. The Corps will evaluate such requests on a case by case basis, subject to applicable laws and regulations and the basin conditions.

**7-12. Drought Contingency Plans.** In accordance with ER 1110-2-1941, Drought Contingency Plans, dated February 02, 2018, an ACT Basin DCP has been developed to implement water control regulation drought management actions. The following information provides a summary of the DCP water control actions for the ACT Basin projects. Figure 7-7 provides a general schematic of the ACT Basin Drought Plan.

<b><u>ACT Basin Drought Plan</u></b>		
<b><u>Headwater Operations</u></b>	<b><u>APC Operations</u></b>	<b><u>Downstream Operations</u></b>
Allatoona Carters	Weiss HN Henry Logan Martin Harris Lay Mitchell Jordan/Bouldin Martin Yates Thurlow	RF Millers Henry Ferry Claiborne
<b><u>State of Georgia Drought Plan</u></b>	<b><u>State of Alabama Drought Plan</u></b>	

**Figure 7-7 Schematic of the ACT Basin Drought Plan**

The ACT Basin Drought Plan defines monthly minimum flow requirements for the Coosa, Tallapoosa, and Alabama Rivers as a function of a Drought Intensity Level (DIL) and time of year. Such flow requirements are daily averages. The key features of the drought plan are described in detail in Exhibit C - Drought Contingency Plan. The ACT Basin Drought Plan is activated when one or more of the following drought triggers occur: (1) basin inflow trigger; (2) composite conservation storage trigger in APC reservoirs; and (3) state line flow trigger. Drought management actions would become increasingly more austere when two triggers occur (Drought Level 2) or all three occur (Drought Level 3). The combined occurrences of the drought triggers determine the DIL. Table 7-4 lists the three drought operation intensity levels applicable to APC projects. Table 7-5 schematically depicts the ACT Basin Drought Plan matrix.

**Table 7-4 ACT Basin Drought Intensity Levels**

Drought Intensity Level (DIL)	Drought Level	No. of Triggers Occurring
DIL 1	Moderate Drought	1
DIL 2	Severe Drought	2
DIL 3	Exceptional Drought	3

Drought management measures for ACT Basin-wide drought regulation consists of three major components:

- Headwater regulation at Allatoona Lake and Carters Lake in Georgia
- Regulation at APC projects on the Coosa and Tallapoosa Rivers
- Regulation at Corps projects downstream of Montgomery on the Alabama River

The headwater regulation component includes water control actions in accordance with established action zones, minimum releases, and hydropower generation releases. Regulation of APC projects will be in accordance with Table 7-5 in which the drought response will be triggered by one or more of three indicators – state line flows, basin inflow, or composite conservation storage.

**7-13. Flood Emergency Action Plans.** The Corps is responsible for developing Flood Emergency Action Plans for the ACT System. The plans are included in the Operations and Maintenance Manuals for each system project. Example data available include emergency contact information and flood inundation information.

**7-14. Other.** Other considerations than just serving the authorized project purposes must be served from the basin as needed. For example, adjustments are made to system regulation at times for downstream construction, to aid in rescue or recovery from drowning accidents; for environmental studies; or for cultural resource investigation.

**7-15. Deviation from Normal Regulation.** Water management inherently involves adapting to unforeseen conditions. The development of water control criteria for the management of water resource systems is carried out throughout all phases of a water control project. The water control criteria are based on sound engineering practice utilizing the latest approved models and techniques for all foreseeable conditions. There may be further refinements or enhancements of the water control procedures, in order to account for changed conditions resulting from unforeseen conditions, new requirements, additional data, or changed social or economic goals. However, it is necessary to define the water control plan in precise terms at a particular time in order to assure carrying out the intended functional commitments in accordance with the authorizing documents (EM 1110-2-3600 Management of Water Control Systems). Adverse impacts of the water control plan may occur due to unforeseen conditions. When this occurs, actions will be taken within applicable authority, policies, and coordination to address these conditions when they occur through the implementation of temporary deviations to the water control plan, such as interim operation plans. Such deviations may require additional environmental compliance prior to implementation.

**Table 7-5 ACT Basin Drought Management Matrix**

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
<b>Drought Level Response<sup>a</sup></b>	Normal Operations											
	DIL 1: Low Basin Inflows or Low Composite or Low State Line Flow											
	DIL 2: DIL 1 criteria + (Low Basin Inflows or Low Composite or Low State Line Flow)											
	DIL 3: Low Basin Inflows + Low Composite + Low State Line Flow											
<b>Coosa River Flow<sup>b</sup></b>	Normal Operation: 2,000 cfs			4,000 (8,000)		4,000 – 2,000		Normal Operation: 2,000 cfs				
	Jordan 2,000 +/-cfs			4,000 +/- cfs		6/15 Linear Ramp down		Jordan 2,000 +/-cfs			Jordan 2,000 +/-cfs	
	Jordan 1,600 to 2,000 +/-cfs			2,500 +/- cfs		6/15 Linear Ramp down		Jordan 2,000 +/-cfs			Jordan 1,600 to 2,000 +/-cfs	
	Jordan 1,600 +/-cfs			Jordan 1,600 to 2,000 +/-cfs				Jordan 2,000 +/-cfs		Jordan 1,600 to 2,000 +/-cfs		Jordan 1,600 +/-cfs
<b>Tallapoosa River Flow<sup>c</sup></b>	Normal Operations: 1200 cfs											
	Greater of 1/2 Yates Inflow or 2 x Heflin Gage (Thurlow releases > 350 cfs)				1/2 Yates Inflow				1/2 Yates Inflow			
	Thurlow 350 cfs				1/2 Yates Inflow				Thurlow 350 cfs			
	Maintain 400 cfs at Montgomery WTP (Thurlow release 350 cfs)						Thurlow 350 cfs			Maintain 400 cfs at Montgomery WTP (Thurlow release 350 cfs)		
<b>Alabama River Flow<sup>d</sup></b>	Normal Operation: Navigation or 4,640 cfs flow											
	4,200 cfs (10% Cut) - Montgomery				4,640 cfs - Montgomery				Reduce: Full – 4,200 cfs			
	3,700 cfs (20% Cut) - Montgomery				4,200 cfs (10% Cut) - Montgomery				Reduce: 4,200 cfs-> 3,700 cfs Montgomery (1 week ramp)			
	2,000 cfs Montgomery				3,700 cfs Montgomery		4,200 cfs (10% Cut) - Montgomery		Reduce: 4,200 cfs -> 2,000 cfs Montgomery (1 month ramp)			
<b>Guide Curve Elevation</b>	Normal Operations: Elevations follow Guide Curves as prescribed in License (Measured in Feet)											
	Corps Deviations: As Needed; FERC Deviation for Lake Martin											
	Corps Deviations: As Needed; FERC Deviation for Lake Martin											
	Corps Deviations: As Needed; FERC Deviation for Lake Martin											

- a. Note these are base flows that will be exceeded when possible.
- b. Jordan flows are based on a continuous +/- 5% of target flow.
- c. Thurlow flows are based on continuous +/- 5% of target flow: flows are reset on noon each Tuesday based on the prior day's daily average at Heflin or Yates.
- d. Alabama River flows are 7-Day Average Flow.

The Corps is occasionally requested to deviate from the water control plan. Prior approval for a deviation is required from the Division Commander except as noted in subparagraph a. Deviation requests usually fall into the following categories:

**a. Emergencies.** Examples of some emergencies that can be expected at a project are drowning and other accidents, failure of the operation facilities, failure of another ACT project, chemical spills, treatment plant failures, and other temporary pollution problems. Water control actions necessary to abate the problem are taken immediately unless such action would reasonably be expected to create equal or worse conditions. The Mobile District will notify the Division office as soon as practicable.

**b. Declared System Emergency.** A Declared System Emergency can occur when there is a sudden loss of power within the electrical grid and there is an immediate need of additional power generation capability to meet the load on the system. In the Mobile District, a system emergency can be declared by the Southern Company or the Southeastern Power Administration's Operation Center. Once a system emergency has been declared, the requester will contact the project operator and request generation support. The project operator will then lend immediate assistance within the projects operating capabilities. Once support has been given, the project operator should inform the Mobile District Office immediately. The responsibilities and procedures for a Declared System Emergency are discussed in more detail in Division Regulation Number 1130-13-1, Hydropower Operations and Maintenance Policies. It is the responsibility of the District Hydropower Section and the Water Management Section to notify South Atlantic Division Operations Branch of the declared emergency. The Division Operations Branch should then coordinate with SEPA, District Water Management, and the District Hydropower section on any further actions needed to meet the needs of the declared emergency.

**c. Unplanned Deviations.** Unplanned instances can create a temporary need for deviations from the normal regulation plan. Unplanned deviations may be classified as either major or minor but do not fall into the category of emergency deviations. Construction accounts for many of the minor deviations and typical examples include utility stream crossings, bridge work, and major construction contracts. Minor deviations can also be necessary to carry out maintenance and inspection of facilities. The possibility of the need for a major deviation mostly occurs during extreme flood events. Requests for changes in release rates generally involve periods ranging from a few hours to a few days, with each request being analyzed on its own merits. In evaluating the proposed deviation, consideration must be given to impacts on project and system purposes, upstream watershed conditions, potential flood threat, project condition, and alternative measures that can be taken. Approval for unplanned deviations, either major or minor, will be obtained from the Division Office by telephone or electronic mail prior to implementation.

**d. Planned Deviations.** Each condition should be analyzed on its merits. Sufficient data on flood potential, lake and watershed conditions, possible alternative measures, benefits to be expected, and probable effects on other authorized and useful purposes, together with the district recommendation, will be presented by letter or electronic mail to the Division office for review and approval.

**7-16. Rate of Release Change.** Gradual changes are important when releases are being decreased and downstream conditions are very wet, resulting in saturated riverbank conditions. The Corps acknowledges that a significant reduction in project releases over a short period can result in some bank sloughing, and release changes are scheduled accordingly when a slower rate of change does not significantly affect downstream flood risk. Overall, the effect of project regulation on streambank erosion has been reduced by the regulation of the project because higher peak-runoff flows into the project are captured and metered out more slowly.

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## 8 - EFFECT OF WATER CONTROL PLAN

**8-01. General.** ACT Basin multi-purpose reservoir and navigation projects have produced major effects on the basin’s water and land resources and have provided significant local, regional, and national benefits. The following generally describe the effects and benefits produced by the federal water control regulation conducted in the ACT Basin.

The impacts of the *ACT Master Water Control Manual* and its Appendices have been fully evaluated in a Feasibility Report and Integrated Supplemental Environmental Impact Statement (FR/SEIS) that was published in November 2020. A Record of Decision (ROD) for the action was signed in August 2021. During the preparation of the FR/SEIS, a review of all direct, secondary, and cumulative impacts was made. As detailed in the FR/SEIS, the decision to prepare the WCM and the potential impacts was coordinated with Federal and State agencies, environmental organizations, Indian tribes, and other stakeholder groups and individuals having an interest in the basin. The FR/SEIS is a public document and references to its accessible location are available upon request.

**8-02. Flood Risk Management.** One of the major benefits of the water control regulation in the ACT System is flood management for the purpose of flood risk management benefits. During most years, one or more flood events occur in the ACT Basin. While most of the events are of minor significance, on occasion, major storms produce widespread flooding or unusually high river stages.

Carters Lake provides flood risk management benefits to the rich farmlands along the Coosawattee and Oostanaula Rivers and to the areas of Resaca, Georgia, and Rome, Georgia. Peak flood stages are reduced as far downstream as Rome, Georgia, about 72 river miles downstream from the project. Flood risk management regulation at Allatoona Dam and Lake reduces peak stages of the Etowah River below the dam downstream to its confluence with the Oostanaula River at Rome. Releases of stored flood waters would not be made until the Rome stage falls below flood stage, except in extreme floods to protect the integrity of the dams. Except for large floods, such as the March 1990 event, the Allatoona Lake flood storage can usually be evacuated in several weeks. Flood level reductions at Rome are primarily affected by operations at Allatoona Dam. Carters Lake usually provides for incidental flood stage reductions at Rome. Allatoona Lake controls about 28 percent of the total combined drainage area of the Etowah and Oostanaula Rivers at Rome (4,010 square miles), and Carters Lake controls about nine percent of that area. The evacuation of flood storage from Allatoona Lake and Carters Lake is coordinated so that the combined discharges will not cause or aggravate flooding at Rome. As a general rule, the flood inflows into Allatoona Lake will be stored longer than the Carters Lake flood inflows because Allatoona Lake has a larger flood storage capacity and a shorter routing time to Rome. Flood regulation at the Allatoona and Carters Projects also assists in the flood risk management regulation at Weiss Lake on the Coosa River by reducing the inflows into that project during flood events. The extent to which the Allatoona and Carters Projects can manage flood risk from a storm depends on the initial conditions, the rainfall distribution and movement, storm centering, and flood characteristics. General area storms tend to be better managed because the local runoff below Allatoona Dam will have flowed through Weiss Lake before the flood evacuation releases are required at Allatoona Dam.

**8-03. Recreation.** The Corps lakes in the ACT Basin are important recreational resources, providing significant economic and social benefits for the region and the nation. The five Corps projects in the basin contain 109,754 acres of land and water, most of which are available for

public use. A wide variety of recreational opportunities are provided at the lakes including boating, fishing, hunting, camping, picnicking, water skiing, and sightseeing. Mobile District rangers and other project personnel conduct numerous environmental and historical educational tours and presentations, as well as water safety instructional sessions each year for the benefit of area students and project visitors. The reservoirs support popular sport fisheries, some of which have achieved national acclaim for trophy-size catches of largemouth bass. Allatoona Lake is one of the most visited Corps lakes in the United States. Table 8-1 displays visitor days at Corps projects from FY 2010 through FY 2018. Allatoona Lake has the highest number of visitor days each year.

**Table 8-1 ACT Corps Project Visits**

Corps Project	FY2010	FY2011	FY2012	FY2013	FY2014	FY2015	FY2016	FY2017	FY2018
Alabama River Lakes	3,455,705	3,729,339	3,574,628	NA	751,664	766,710	795,953	858,550	889,203
Allatoona Lake	6,245,913	6,353,254	6,175,062	NA	5,921,606	6,269,398	7,044,202	7,070,338	6,688,523
Carters Lake	598,878	734,051	517,990	NA	412,207	393,959	444,904	384,699	374,018

The effects of the ACT Basin water control operations on recreation facilities and use at the projects are described as impact levels – Initial Impact Level, Recreation Impact Level, and Water Access Limited Level. The impact levels are defined as pool elevations with associated effects on recreation facilities and exposure to hazards within each lake. The first impact level is generally characterized by marginal effects on designated swimming areas, increased safety awareness regarding navigation hazards, minimal effects on Corps boat ramps, and minimal effects on private marina and dock owners. More substantial impacts begin to occur at the second and third impact levels. Recreation impact levels at the Corps reservoir projects in the ACT Basin are described further in the individual project water control manual appendices. The following are general descriptions of each impact level:

1) Initial Impact Level – Reduced swim areas, some recreational navigation hazards are marked, boat ramps are minimally affected, and a few private boat docks are affected.

2) Recreation Impact Level – All swim areas are unusable, recreational navigation hazards become more numerous, boat ramps significantly affected, and 20 percent of private boat docks affected.

3) Water Access Impact Level – Most water-based recreational activities are severely restricted, most boat ramps are unusable, navigation hazards become more numerous, and 50 percent of private boat docks affected.

4) Each Corps reservoir project also has a High Water Action Plan that establishes guidelines to determine areas impacted by high water levels during the normal recreation season and the actions to be taken by Operations personnel for each stage.

**8-04. Water Quality.** Water control regulation of the federally owned ACT projects is not performed to meet specific water quality standards. However, the objective of water quality sustainability of the ACT River Basin mainstem streams is a goal through specific continuous minimum releases and other incidental releases that provide benefits to water quality in the basin. Water releases made during hydropower generation from Allatoona Dam provide Etowah River flows beneficial for downstream water uses. Allatoona Dam and Carters Reregulation Dam provide benefits to water quality by providing continuous minimum flow

releases. At Allatoona Dam, the small turbine-generator is run continuously to provide a 240 cfs minimum discharge from the dam. At Carters Reregulation Dam, spillway releases provide a continuous minimum release of 240 cfs for downstream water quality benefits. Seasonal varying minimum environmental flow releases provide additional water quality benefits. Although there are no minimum flow provisions downstream of Robert F. Henry and Millers Ferry Dams on the Alabama River, flows from these projects are used downstream to help provide the 7Q10 flow of 6,600 cfs below Claiborne Dam. Several industries on the Alabama River have designed effluent discharges on the basis of these flows along the Alabama River.

**8-05. Fish and Wildlife.** Minimum flow requirements of 240 cfs below the Allatoona Lake and Carters Lake projects for water quality purposes also support fish and wildlife downstream of the projects, particularly during periods of extremely dry weather. In addition, the seasonal varying environmental minimum flow targets below Carters Reregulation Dam provide benefits to downstream fish and wildlife and their habitat. APC's minimum flow targets at Montgomery, Alabama (at the headwaters of the R.E. "Bob" Woodruff Lake), while principally intended to support downstream navigation, also provides incidental benefits of sustained flows for water quality needs, fish and wildlife, and environmental flow benefits for threatened and endangered species and their critical habitat.

a. Fish Spawning. The water control plan for Allatoona improves the ability to maintain steady reservoir pool levels during the spring fish spawning period. When climatic conditions preclude a favorable operation for fish spawning, the Corps consults with the state fishery agencies and the U.S. Fish and Wildlife Service (USFWS) on balancing needs in the system and minimizing the effects of fluctuating lake levels. Water control regulation for fish spawning helps to increase the population of fish in the lake.

B. Fish Passage. When Alabama River and project conditions allow, the Corps operates the locks on the Alabama River from February through June to facilitate downstream to upstream passage of migratory fish species. While there can be slight differences in the locking technique each year, generally two fish locking cycles are performed each day between 8 a.m. and 4 p.m., one in the morning and one in the afternoon. The fish passage operations provide the benefit of allowing the fish to migrate upstream for spawning.

**8-06. Water Conservation/Water Supply.** The water control regulation of the ACT projects provides both direct and incidental benefits for M&I water supply uses along the mainstem rivers and storage has been allocated to M&I water supply at the Allatoona and Carters Projects. Municipalities draw water from the rivers and reservoir pools for their water supplies. Industrial plants, such as powerplants and pulp and paper mills, use water in their production processes. Recreation-related businesses, such as country clubs, use water to irrigate golf courses. Various state and county parks use water for irrigation and water supply. In many ways, such water uses support local jobs and contribute to the economy. M&I water supply withdrawals in the ACT Basin outside the federal projects are limited by applicable state-issued water withdrawal permits and to the available flows of water in the rivers that are largely incidental to the Corps and APC water control regulation.

**8-07. Hydroelectric Power.** Hydropower generation by the ACT Basin hydropower plants provide direct benefits to a large segment of the basin's population in the form of relatively low-cost power and the annual return of revenues to the Treasury of the United States. Hydropower plays an important role in meeting the electrical power demands of the region. The projects provide peaking power generation, i.e., power is generated during the hours that the demand for electrical power is highest. Table 8-2 displays generation over the past several years at federal projects in the ACT Basin.

**Table 8-2 ACT Federal Project Power Generation (MWh by Water Year\*)**

<b>Water Year</b>	<b>Robert F. Henry (Jones Bluff) Dam</b>	<b>Millers Ferry Dam</b>	<b>Allatoona Dam</b>	<b>Carters Dam</b>
2007	204,512	259,405	71,457	484,652
2008	179,228	224,065	50,544	535,959
2009	306,682	340,076	100,222	577,565
2010	313,766	341,251	174,927	610,566
2011	222,524	283,964	86,790	544,692
2012	251,727	319,382	71,482	474,613
2013	365,312	386,972	156,804	494,657
2014	296,262	351,004	120,338	474,965
2015	295,124	348,573	0	493,251
2016	263,383	303,965	0	491,238
2017	199,139	271,011	6,305	464,184
2018	269,591	293,010	77,438	452,514
2019	315,044	282,160	233,300	499,142
2020	227,655	272,311	169,188	505,917
2021	347,620	409,137	191,198	418,185

\*Water Year: A unit of calendar measure beginning on 1 October and ending of 31 September. It correlates with the Federal FY.

The ACT Basin hydropower projects, along with 22 other hydropower dams in the southeastern United States, compose the SEPA service area. Hydroelectric power generated at the Corps dams in the ACT Basin is sold by SEPA to a number of cooperatives and municipal power providers, referred to as preference customers. Hydroelectric power is one of the cheaper forms of electrical energy, and it can be generated and supplied quickly as needed in response to changing demand.

The projects with hydropower capability provide three principal power generation benefits:

- 1) Hydropower helps to ensure the reliability of the electrical power system in the SEPA service area by providing dependable capacity to meet annual peak power demands. For most plants, that condition occurs when the reservoir is at its maximum elevation. Dependable capacity at hydropower plants reduces the need for additional coal, gas, oil, or nuclear generating capacity.
- 2) The projects provide a substantial amount of energy at a small cost relative to thermal electric generating stations, reducing the overall cost of electricity. Hydropower facilities reduce the burning of fossil fuels, thereby reducing air pollution.
- 3) Hydropower has several valuable operating characteristics that improve the reliability and efficiency of the electric power supply system, including efficient peaking, a rapid rate of unit unloading, and rapid power availability for emergencies on the power grid.

**8-08. Navigation.** The Alabama River from Montgomery, Alabama, downstream to the Mobile, Alabama, area provides a navigation route for commercial barge traffic, cruising yachters, recreational power boaters, and paddlers serving as a valuable regional economic resource. A minimum flow is required to ensure usable water depths to support navigation. Congress has authorized continuous navigation on the river when sufficient water is available. There are three locks and dams on the Alabama River, and a combination of dredging, river

training works, and flow augmentation from upstream storage projects, which together support navigation depths on the river.

The Alabama River is a terminus on the inland waterway system. It is accessed by the Black Warrior Tombigbee Waterway and Mobile Harbor and the Gulf Intracoastal Waterway (GIWW). Its major value as a water transportation resource is its ability to carry traffic to and from inland waterway points in Mississippi, Louisiana, and Texas. The bulk of the traffic on the Alabama River is linked to resources originating along the river, which makes barge transportation essential and convenient for moving these resources. As shown on Table 8-3 and Table 8-4, the use of the ACT System for navigation has fluctuated from a high of 118,050 tons in 2003 to a low of 22 tons in 2012 with total vessel traffic, including recreational vessels, has ranged from a high of 786 to a low of 199. Strength of the economy and water depth availability are two factors that impact navigational use of the Alabama River.

**Table 8-3 Alabama River System Navigation – Tons per Year**

Alabama River System (Transported Tons by Calendar Year)																		
Type	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
All Commodities	68,645	118,050	72,324	141,749	46,215	31,194	62,664	117,278	3,050	22	30		6,200	4,631	9,231			
Crude Materials, Inedible, Except Fuels	54,760	117,250	68,181	141,047	45,900	27,650	62,564	117,278					6,200	4,631	4,700			
Primary Manufactured Goods				22														
Manufactured Equip. & Mach.	13,885	300	4,143	680	315	3,544	100		3,050	22	30							
Waste Material																		
Unknown or Not Elsewhere Classified		500													4,531			

Source: USACE, Waterborne Commerce Statistics Center, Public Lock Usage Report files, Calendar Years 1993–2020, July 2021

**Table 8-4 Alabama River System Navigation – Lockages/Vessels per Year**

Calendar Year	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Total Lockages (#)	317	254	399	299	240	259	218	233	155	339	595	358	198	178	196	136	114	148	97
Total Vessels (#)	418	334	583	358	342	334	263	265	199	417	786	537	254	278	252	172	161	179	122

Source: USACE, Waterborne Commerce Statistics Center, Public Lock Usage Report files, Calendar Years 1993–2020, July 2021

Because of river bends and shoaling at the bends, typical tow size is a four-barge tow, except during very low water conditions when tow sizes can be reduced to two barges. Coast Guard regulations restrict tow widths to one-half of the 200-foot channel width. Those restrictions, however, would still allow most GIWW tows to navigate the Alabama River without breaking up tows.

Flows for navigation are most needed in the unregulated part of the lower Alabama River below Claiborne Lock and Dam. When flows are available, Claiborne Lock and Dam is operated to provide the full navigation depth of nine feet. When river conditions or funding

available for dredging of the river indicates that project conditions (9-foot channel) will probably not be attainable in the low water season, the dam is operated to provide flows for a reduced project channel depth as determined by surveys of the river. In recent years, funding for dredging has been cut resulting in higher flows being required to provide the design navigation depth. In addition to annual seasonal low flow impacts, droughts have a severe impact on the availability of navigation depths in the Alabama River.

A 9-foot-deep by 200-foot-wide navigation channel is authorized on the Alabama River to Montgomery, Alabama. A minimum depth of 7.5 feet can provide a limited amount of navigation. Under low flow conditions, even the 7.5-foot depth has not been available at all times. Over the period from 1976 to 1993, based upon river stage, the 7.5-foot navigation channel was available 79 percent of the time and the 9-foot navigation channel was available 72 percent of the time. Since 1993, the percentage of time that these depths have been available has declined further. Full navigation channel availability on the Alabama River is dependent upon seasonal flow conditions and channel maintenance. The ACT Basin water control plan will provide a 9-foot channel depth annual availability approximately 90 percent of the time in January and over 50 percent of the time in September. A 7.5-foot channel, based upon river stage, is expected approximately 90 percent of the time in January and 56 percent of the time in September. Because of higher flows in the winter and spring, channel availability is much higher from December through May.

Figure 8-1 depicts the historic annual channel depth availabilities for the Alabama River below Claiborne Lock and Dam, based upon river stage, computed for 1970–2007.

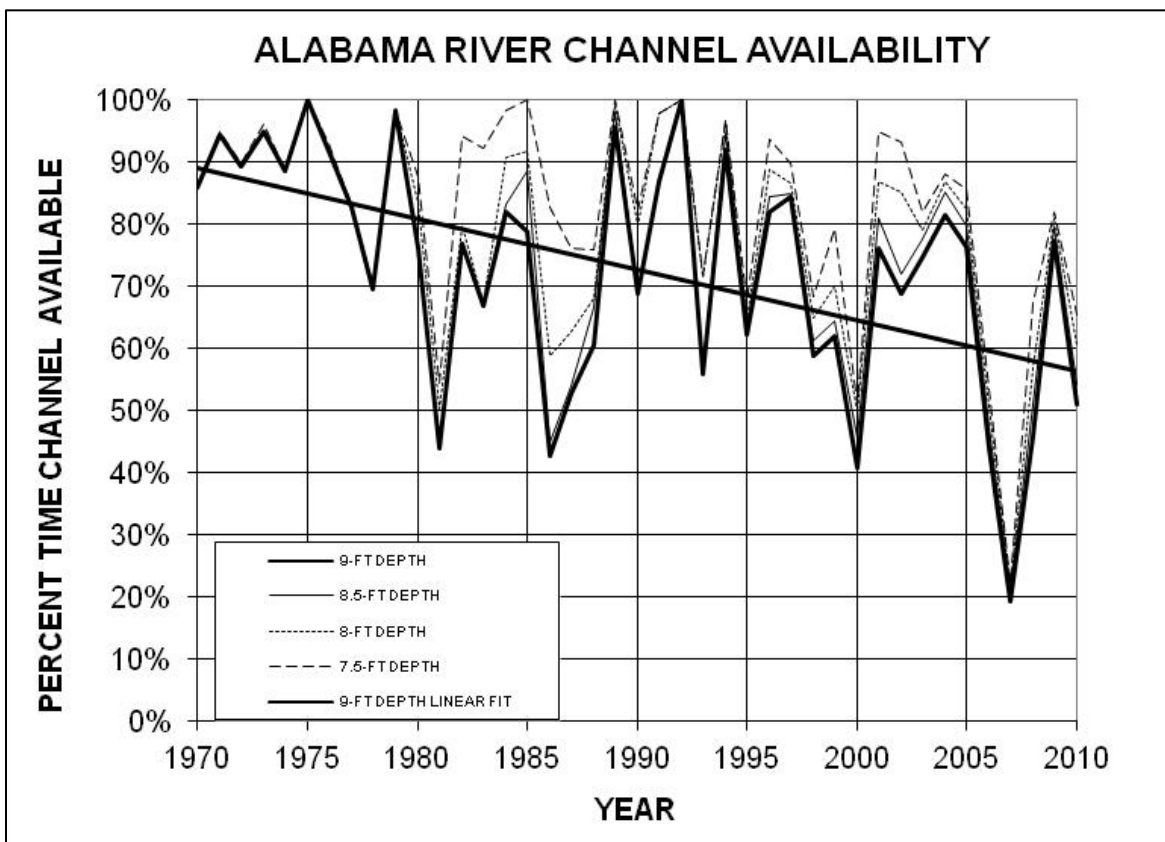


Figure 8-1 Alabama River Channel Availability below Claiborne, 1970 to 2010

Extreme high-flow conditions also limit availability of the project for commercial navigation, principally related to the ability to use the navigation locks at the three locks and dams on the Alabama River. Those conditions are temporary and far more short term (usually lasting no more than a few days) than low-water limitations resulting from extended periods of drought and low basin inflows. At Robert F. Henry Lock and Dam, use of the navigation lock is discontinued when the tailwater below the dam reaches elevation 131.0 feet NGVD29. That elevation equates to a flow of about 156,000 cfs, which has an ACE of 33 percent (event that has a 1/3 chance of occurring in any given year). At Millers Ferry Lock and Dam, use of the navigation lock is discontinued when the tailwater below the dam reaches elevation 81.0 feet NGVD29. That tailwater elevation equates to a flow of about 220,000 cfs, which has an ACE of 5.6 percent (event that has a 1/18 chance of occurring in any given year). At Claiborne Lake, use of the navigation lock is temporarily discontinued when the tailwater below the dam reaches elevation 47.0 feet NGVD29. That tailwater elevation equates to a flow of about 130,000 cfs, which has an ACE of 55.6 percent (event that has a 1/1.8 chance of occurring in any given year). Therefore, typically every two to three years the system is “out of operation” for a short period of time due to high water.

**8-09. Drought Contingency Plans.** The ACT Basin DCP increases the Corps’ and APC’s water control regulation capability to respond to droughts in a timely manner under current administrative, legislative, or other constraints. Provisions are included for coordinating with appropriate federal, state, and local stakeholders during the occurrence of drought conditions.

The importance of DCPs has become increasingly obvious as more demands are placed on the water resources of the basin. During low-flow conditions, the system might not be able to fully support all project purposes. The ACT Basin DCP includes methods for identifying drought conditions; includes measures to be used to respond to and mitigate the effects of drought conditions; and helps minimize the effect of drought on the ACT Basin water resources.

**8-10. Flood Emergency Action Plans.** The Mobile District is responsible for developing Flood Emergency Action Plans for the ACT system. Individual Flood Emergency Action Plans have been developed for each of the system dams. The plans are presented in the individual project manuals in Appendices A through I. The plans are for use in coordination with the Mobile District Water Management Section during a flood emergency or for guidance if that communication with the District is lost. The plans are intended to serve only as temporary guidance for operating a project in an emergency until Mobile District staff can assess the results of real-time hydrologic model runs and issue more detailed instructions to project personnel. The benefits of Flood Emergency Action Plans are to minimize uncertainties in how to operate a project in a flood emergency, to facilitate quick action to mitigate the adverse impacts of a flood event, and to provide for emergency action exercises to train operating personnel on how to respond in an actual emergency flood situation.

**8-11. Frequencies.** Graphs and tables showing inflow probabilities, pool elevation duration and frequencies and key control points can be found in the individual project appendices.

**8-12. Other Studies.**

**a. Examples of Regulation.** In early 2010 the Corps, Mobile District, developed updated critical yields for the Allatoona and Carters Projects in the ACT Basin (*Federal Storage Reservoir Critical Yield Analysis, Alabama-Coosa-Tallapoosa (ACT) and Apalachicola-Chattahoochee-Flint (ACF) River Basins*, February 2010) in response to the following language in the FY 2010 Energy & Water Development Appropriations Bill, 111th Congress, 1st Session:

Alabama–Coosa–Tallapoosa [ACT], Apalachicola–Chattahoochee–Flint [ACF] Rivers, Alabama, Florida, and Georgia - The Secretary of the Army, acting through the Chief of Engineers, is directed to provide an updated calculation of the critical yield of all Federal projects in the ACF River Basin and an updated calculation of the critical yield of all Federal projects in the ACT River Basin within 120 days of enactment of this act.

Robert F. Henry Lock and Dam, Millers Ferry Lock and Dam and Claiborne Lock and Dam are Federal projects in the ACT Basin that were excluded from the critical yield analyses because they are run-of-river impoundments with little or no usable water storage and cannot significantly contribute to critical yield.

Critical yield is defined as the maximum amount of water that can be consistently removed from a reservoir through releases from the dam and/or withdrawals from the reservoir, during the most severe drought in the hydrologic period of record, exactly depleting the reservoir conservation storage once during the period of record.

Critical yield provides the basis from which water stored in a reservoir is allocated to various project purposes. The volume of water stored in a reservoir can be allocated to a specific project purpose (e.g., hydropower or water supply) based on a percent of critical yield. A change in critical yield may result in modification of the allocations for a project purpose. The impact of water withdrawals upstream of the project on the critical yield of the project can be quantified by computing the critical yield with and without diversions.

The 2010 critical yield analysis for the ACT storage reservoirs was updated in 2018 in conjunction with the current Georgia request for water supply storage from Allatoona Lake. Critical drought periods analyzed for the 2010 critical yield analysis included 1940–1941, 1954–1958, 1984–1989, 1999–2003, and 2006–2008. Critical yield was computed for each drought period and the lowest value (from the yield event period of January 2006–December 2009) represented the critical yield in the 2010 analysis. The January 2006–December 2009 yield event period was also determined to be the critical period for the 2018 critical yield update. For purposes of the critical yield analysis, ACT River Basin diversions included M&I and agricultural withdrawals and returns from the Etowah River and its tributaries upstream of Allatoona Lake and from the Coosawattee River above Carters Lake. Critical yield was calculated with and without diversions so the impact of river withdrawals on critical yield could be determined. Maximum river withdrawals in the ACT River Basin occurred in 2006 and are reflected in the critical yield calculation for each drought period. The USACE HEC-ResSim model was used to simulate reservoir operations.

The results of the 2010 and updated 2018 critical yield analyses for Allatoona and Carters lakes are presented in Table 8-5. The updated 2018 critical yield at Allatoona Lake is 765 cfs, which is equal to 495 mgd. The Allatoona reservoir was modified in the critical yield ResSim model by removing leakage from the dam. In the ACT yield analysis, the reservoir is not operating. The task requires computing the maximum continuous release through the project and this would include any leakage through the powerhouse. For this purpose, all flows contributing to the existing leakage should be assigned to the diverted outlet. In the prior yield model (ACT 2010), 75 cfs was considered as the leakage from the dam and consequently reduced the project yield modeling results. Updated model does not include a leak amount.



**Table 8-5 Allatoona Lake and Carters Lake—Critical Yield Analysis Results  
(2010 and 2018)**

<b>Project</b>	<b>2010</b>		<b>2018</b>	
	<b>cfs</b>	<b>mgd</b>	<b>cfs</b>	<b>mgd</b>
Allatoona Lake (with diversions)	693	447	765	495
Allatoona Lake (without diversions)	729	471	784	507
Carters Lake (with diversions)	387	250	383	247
Carters Lake (without diversions)	390	252	387	250

Intentionally left blank.

## 9 - WATER CONTROL MANAGEMENT

**9-01. Responsibilities and Organization.** Responsibilities for developing and monitoring water resources and the environment in the ACT Basin are shared by many agencies in the Federal and State Governments. Some of the federal agencies include the Corps, U.S. Environmental Protection Agency, National Park Service, U.S. Coast Guard, USGS, U.S. Department of Energy, U.S. Department of Agriculture, USFWS, and NOAA. In addition to the federal agencies, each State has agencies involved in the basin. They include GAEPD for the State of Georgia, and the Alabama Office of Water Resources (OWR) for the State of Alabama.

a. USACE. Authority for water control regulation of the federally authorized reservoir projects in the ACT Basin has been delegated to the SAD Commander. The responsibility for water control regulation activities has been entrusted to the Mobile District, Engineering Division, Water Management Section (Mobile District). Water control actions for each project are regulated in a system-wide, balanced approach to meet the federally authorized purposes. The Water Management Section is required to develop water control regulation procedures for the ACT Basin projects for all foreseeable conditions and to jointly develop flood management and navigation support procedures for non-federal projects when that responsibility has been entrusted to the Secretary of the Army through their authorizing legislation or license. The Mobile District monitors the projects for compliance with the approved water control plan. In accordance with the water control plan, the Mobile District performs water control regulation activities that include daily declarations of water availability for hydropower generation and other purposes; daily and weekly reservoir pool elevation and release projections; weekly river basin status reports; tracking composite conservation storage and projections; determining and monitoring basin inflow; managing flood risk management operations and regulation; and coordinating with other District elements, APC, and basin stakeholders. When necessary, the Mobile District instructs the project operator regarding normal water control regulation procedures and emergencies, such as flood operations. The federal projects are tended by operators under direct supervision of a powerhouse superintendent and operations project manager. The Mobile District communicates directly with the powerhouse operators and with other project personnel as necessary. The Mobile District is also responsible for collecting historical project data and disseminating water control information, such as, historical data, lake level and flow forecasts, and weekly basin reports within the agency; to other federal, state, and local agencies; and to the general public.

b. Other Federal Agencies.

1) NWS. The NWS is the federal agency in NOAA that is responsible for weather warnings and weather forecasts. With support from the Corps-NWS Cooperative Gaging Program, the NWS forecast offices, along with the SERFC, maintain a network of rainfall and flood reporting stations throughout the ACT Basin. NWS continuously provides current weather conditions and forecasts. The SERFC prepares river forecasts for many locations throughout the ACT Basin and provides the official flood stage forecasts along the ACT Rivers. Often, the SERFC prepares predictions on the basis of what if scenarios, such as QPFs. The QPF is a prediction of the spatial precipitation across the United States and the region. The Corps, NWS, and SERFC share information regarding rainfall, project data, and streamflow forecasts. In addition, the NWS provides information on hurricane forecasts and other severe weather conditions. They monitor drought conditions and provide the information to the public. The National Integrated Drought Information System is being developed for the ACT Basin. Its web portal will provide a single source of information regarding drought conditions by sharing

information gathered from the NOAA Climate Prediction Center, the Corps, state agencies, universities, and other pertinent sources of data through the drought portal.

2) USGS. The USGS is an unbiased, multi-disciplinary science organization that focuses on biology, geography, geology, geospatial information, and water. The agency is responsible for the timely, relevant, and impartial study of the landscape, natural resources, and natural hazards. Through the Corps-USGS Cooperative Gaging program, the USGS maintains a comprehensive network of gages in the ACT Basin. The USGS Water Science Centers in Georgia and Alabama publish real-time reservoir levels, river and tributary stages, and flow data through the USGS National Water Information System (NWIS) website. The Mobile District uses the USGS to operate and maintain project water level gaging stations at each federal reservoir to ensure the accuracy of the reported water levels.

3) SEPA. SEPA was created in 1950 by the Secretary of the Interior to carry out the functions assigned to the Secretary by the Flood Control Act of 1944. In 1977, SEPA was transferred to the newly created U.S. Department of Energy. SEPA, headquartered in Elberton, Georgia, is responsible for marketing electric power and energy generated at reservoirs operated by the Corps. The power is marketed to nearly 500 preference customers in Georgia, Florida, Alabama, Mississippi, southern Illinois, Virginia, Tennessee, Kentucky, North Carolina, and South Carolina.

a. The objectives of SEPA are to market electricity generated by the federal reservoir projects, while encouraging its widespread use at the lowest possible cost to consumers. Power rates are formulated using sound financial principles. Preference in the sale of power is given to public bodies and cooperatives, referred to as preference customers. SEPA does not own transmission facilities and must contract with other utilities to provide transmission, or wheeling services, for the federal power.

b. SEPA's responsibilities include the negotiation, preparation, execution, and administration of contracts for the sale of electric power; preparation of repayment studies to set wholesale rates; the provision, by construction, contract or otherwise, of transmission and related facilities to interconnect reservoir projects and to serve contractual loads; and activities pertaining to the operation of power facilities to ensure and maintain continuity of electric service to its customer.

c. SEPA schedules the hourly generation schedules for each federal project within the system at the direction of the Corps on the basis of daily and weekly water volume availability declarations.

4) USFWS. The USFWS is a bureau within the Department of the Interior whose mission is working with others to conserve, protect and enhance fish, wildlife, plants, and their habitats for the continuing benefit of the American people. The USFWS is the responsible agency for the protection of threatened and endangered species in accordance with the Endangered Species Act. The USFWS also coordinates with other federal agencies under the auspices of the Fish & Wildlife Coordination Act. The Corps Mobile District coordinates water control actions and management with USFWS in accordance with both laws.

c. State, County and Local Agencies.

1) Alabama. The Alabama OWR administers programs for river basin management, river assessment, water supply assistance, water conservation, flood mapping, the National Flood Insurance Program and water resources development. Further, OWR serves as the State liaison with federal agencies on major water resources related projects, conducts any special

studies on instream flow needs, and administers environmental education and outreach programs to increase awareness of Alabama’s water resources.

- a. The Alabama Department of Environment Management (ADEM) Drinking Water Branch works closely with more than 700 water systems in Alabama that provide safe drinking water to four million citizens.
- b. The Alabama Chapter of the Soil & Water Conservation Society fosters the science and the art of soil, water, and related natural resource management to achieve sustainability.
- c. The Alabama Department of Conservation and Natural Resources has jurisdiction over both freshwater and saltwater fisheries in the state.

2) Georgia. The GADNR has statewide responsibilities for the management and conservation of Georgia’s natural and cultural resources. Within GADNR, the GAEPD conducts water resource assessments to determine a sound scientific understanding of the condition of the water resources, in terms of the quantity of surface water and groundwater available to support current and future in-stream and off-stream uses and the capacity of the surface water resources to assimilate pollution. Regional water planning councils in Georgia prepare recommended Water Development and Conservation Plans. Those regional plans promote the sustainable use of Georgia’s waters through the selection of an array of management practices, to support the state’s economy, to protect public health and natural systems, and to enhance the quality of life for all citizens. Georgia Wildlife Resources Division protects non-game and endangered wildlife in the state.

d. APC. APC is an electric utility headquartered in Birmingham, Alabama. It is the second largest of four electric utilities owned and operated by the Southern Company, one of the Nation’s largest producers of electricity. APC is an investor-owned, tax-paying public utility serving more than 1.3 million customers in the southern two-thirds of Alabama. Its hydroelectric generating plants encompass several lakes on the Tallapoosa, Coosa, and Black Warrior Rivers. The utility also has coal, oil, natural gas, nuclear and cogeneration plants in various parts of Alabama. In addition to generating electricity, the waters surrounding the plants offer recreational opportunities for Alabama residents and visitors.

APC is responsible for managing the flood risk management operations for Weiss, H Neely Henry, and Logan Martin Dams on the Coosa River and Harris Dam on the Tallapoosa River in accordance with the flood operations plans in the Water Control manuals for each project. In addition, APC is responsible for managing their projects on the Coosa and Tallapoosa system in accordance with the navigation plans within the water control manuals to provide the required flows at Montgomery, Alabama, and subsequently into the Alabama River for navigation.

e. Stakeholders. Many nonfederal stakeholder interest groups are active in the ACT Basin. The groups include lake associations, M&I water users, navigation interests, environmental organizations, and other basin-wide interest groups. Coordinating water management activities with the interest groups, Federal and State agencies, and others is accomplished as required on an ad-hoc basis and on regularly scheduled water management teleconferences when needed to share information regarding water control regulation actions and gather stakeholder feedback. Table 9-1 lists state and federal agencies and active stakeholders in the ACT Basin that have participated in the ACT Basin water management teleconferences and meetings associated with the 2007-2009 drought. Federal and State political representatives also participated in the teleconferences. The ACT stakeholder teleconferences were held from July 2007 to April 2010.

**Table 9-1 ACT Basin Water Management Teleconference Stakeholder Participants**

<b>State of Alabama</b>	<b>Others</b>
Office of Governor	AL Rivers Alliance
AL OWR (Office of Water Resources)	Alabama Power Company
AL DEM (Department of Environmental Management)	Alabama Forestry Association
AL DCNR (Department of Conservation and Natural Resources)	ARC (Atlanta Regional Commission)
AL DECA (Department of Economic and Community Affairs)	Alabama Municipal Electric Association
	Alabama Pulp and Paper
	Bartow County GA
	City of Cartersville, GA
	City of Ellijay, GA
	City of Rome, GA
<b>State of Georgia</b>	Cobb County GA
Office of Governor	CCMWA (Cobb County – Marietta Water Authority)
GA DNR	Coosa-Alabama River Improvement Assoc
GA EPD	International Paper
	Lake Martin Homeowners Association
<b>Federal Agencies</b>	Mead Westvaco
Environmental Protection Agency	MEAG Power
FERC - Atlanta	Metro Atlanta Chamber of Commerce
FERC - DC	Mobile Area Water and Sewer Service
NPS (Chattahoochee Nat Recreational Area)	Montgomery Water Works and Sanitary Sewer Board
SEPA	Oglethorpe Power Company
US Coast Guard	Pine Hill Water Department
	SeFPC (Southeastern Federal Power Customers)
USFWS-AL	Southern Company
USFWS-GA	Victoria Harbour Marina
USGS-AL	Weyerhaeuser Corp.
USGS-GA	

**9-02. Interagency Coordination.**

a. Local Press and USACE Bulletins. The local press consists of periodic publications in or near the ACT Basin. Montgomery and Atlanta have some of the larger daily papers. The papers often publish articles related to the rivers and streams. Their representatives have direct contact with the Corps through the Public Affairs Office. In addition, they can access the Corps webpages. The Corps and the Mobile District publish e-newsletters regularly which are made available to the general public via email and postings on various websites. Complete, real-time information is available at the Mobile District’s Water Management homepage <https://www.sam.usace.army.mil/Missions/Civil-Works/Water-Management/>. The Mobile District Public Affairs Office issues press releases as necessary to provide the public with information regarding Water Management issues and activities.

b. NWS. Interagency data exchange has been implemented with the SERFC and real-time products generated by NWS offices are provided to the Corps via the network discussed in Section 5-04. Since the NWS has the legal responsibility for issuing flood forecast to the public and for disseminating the information to the public, the Corps relies heavily on these products in their operation of the ACT River system especially during high water events. Data collected by the Corps and information regarding the daily operational activities at Corps projects may be shared with the SERFC to aid in their stage forecast development. The Corps also provides funding for a network of rainfall gages that are maintained by the NWS.

c. USGS. The Corps interacts with the USGS through the Corps-USGS Cooperative stream gage program which the Corps provides funding for numerous river stage gages throughout the ACT basin. This involves periodic exchange of stream and rainfall gage data and service calls to the USGS when necessary. The Corps and the USGS meet on an annual basis to review the gage program, to explore opportunities to improve the program, and to address any issues or needs.

d. SEPA. Interaction between the Corps and SEPA occurs typically on a weekly basis but can occur more often when variations to power schedules or changes to discharge requirements at a specific project occur. The Corps prepares a weekly declaration for the power projects on both the ACT and ACF basins based on operational needs at these projects and to meet the weekly system power allocation for the Mobile District projects. As hydrologic conditions or other demands on the system change, a request to SEPA may be made to adjust generation schedules. Consequently, SEPA may contact Water Management to get approval on changes they may need at a specific project to meet the system power needs.

e. FERC. Interaction between the Corps and FERC occurs primarily through bulletins and notifications issued by FERC outlining changes and activities that may occur at non-federal dams within the basin that are FERC-regulated projects i.e. APC projects.

**9-03. Interagency Agreements.** A Memorandum of Understanding between USACE and APC is found in Exhibit B.

**9-04. Commissions, River Authorities, Compacts, and Committees.** USACE is a member of the Monitoring and Impact Group (MIG) a technical subcommittee of the Alabama Drought Assessment and Planning Team (ADAPT). The subcommittee is responsible for monitoring all available climate and hydrological data and forecasts (i.e. rainfall data, stream flows, reservoir storage levels, groundwater levels, soil moisture readings, etc.) and analyzing the information in order to assess both the current level of drought conditions and the impacts from those conditions. The information and assessment are then used in recommending changes to the Alabama OWR for the Alabama Drought Declaration. The MIG consists of agency representatives, reservoir operators, public water system managers, water use sector representatives, and other stakeholders.

**9-05. Non-Federal Hydropower.** Discussion of non-federal hydropower is found throughout the preceding sections of this Master Manual and the respective WCM appendices.

**9-06. Reports.**

a. As early as possible every day (preferably between 4:00 and 6:00 a.m.), and at other times upon request, the Project Operator operating agency shall provide to the Mobile District Water Management Section the Operational Data Requirements. Data shall be distributed via automatic electronic transmittal. The operational data may include midnight pool elevation, 24-

hour average inflow and discharge, 4-hour (midnight to 4:00 a.m.) inflow and discharge, 4:00 a.m. pool elevation, gross and estimated generation.

b. An After-Action Report will be generated after each flood event. These reports will be archived, utilized to provide narrative for annual flood damage reports and made available upon request to SAD.

c. Automated reports are generated daily/weekly/monthly and made available through the Corps server; ACT Basin Daily Report, ACT 10-day Forecast, River Bulletin, ACT-ACT Report Summary, Lake Level 4-Week Forecast and Average Daily Inflow to Lakes by Month.

d. The District River System Status – Weekly summary of activities on the Mobile District river systems is updated weekly and published to the webpage.

e. The hourly power generation schedule is generated and posted to by 4:00 p.m. Central Time. Available for viewing are tomorrow's schedule, plus the previous five days.

f. Any Corps-requested information, such as monthly charts, short-term hydrologic reports, emergency regulation reports, graphical and tabular summaries, and flood situation reports, shall be provided in a timely manner.

**9-07. Framework for Water Management Changes.** Special interest groups often request modifications of the basin water control plan or project specific water control plan. The ACT Basin projects were constructed to meet specific, authorized purposes, and major changes in the water control plans would require modifying, either the project itself or the purposes for which the projects were built. However, continued increases in the use of water resources demand constant monitoring and evaluating reservoir regulations and reservoir systems to ensure their most efficient use. Within the constraints of Congressional authorizations and engineering regulations, the water control plan and operating techniques are often reviewed to see if improvements are possible without violating authorized project functions. When deemed appropriate, temporary deviation to the water control plan approved by SAD can be implemented to provide the most efficient regulation while balancing the multiple purposes of the ACT Basin-wide System.



**EXHIBIT A**  
**UNIT CONVERSIONS**

## EXHIBIT A UNIT CONVERSIONS

### AREA CONVERSION

UNIT	m <sup>2</sup>	km <sup>2</sup>	Ha	in <sup>2</sup>	ft <sup>2</sup>	yd <sup>2</sup>	mi <sup>2</sup>	ac
1 m <sup>2</sup>	1	10 <sup>-6</sup>	10 <sup>-4</sup>	1550	10.76	1.196	3.86 X 10 <sup>-7</sup>	2.47 X 10 <sup>-4</sup>
1 km <sup>2</sup>	10 <sup>6</sup>	1	100	1.55 X 10 <sup>9</sup>	1.076 X 10 <sup>7</sup>	1.196 X 10 <sup>6</sup>	0.3861	247.1
1 ha	10 <sup>4</sup>	0.01	1	1.55 X 10 <sup>7</sup>	1.076 X 10 <sup>7</sup>	1.196 X 10 <sup>4</sup>	3.86 X 10 <sup>-3</sup>	2,471
1 in <sup>2</sup>	6.45 X 10 <sup>-4</sup>	6.45 X 10 <sup>10</sup>	6.45 X 10 <sup>-8</sup>	1	6.94 X 10 <sup>-3</sup>	7.7 X 10 <sup>-4</sup>	2.49 X 10 <sup>-10</sup>	1.57 X 10 <sup>7</sup>
1 ft <sup>2</sup>	.0929	9.29 X 10 <sup>-8</sup>	9.29 X 10 <sup>-6</sup>	144	1	0.111	3.59 X 10 <sup>-8</sup>	2.3 X 10 <sup>-5</sup>
1 yd <sup>2</sup>	0.8361	8.36 X 10 <sup>-7</sup>	8.36 X 10 <sup>-5</sup>	1296	9	1	3.23 X 10 <sup>-7</sup>	2.07 X 10 <sup>-4</sup>
1 mi <sup>2</sup>	2.59 X 10 <sup>6</sup>	2.59	259	4.01 X 10 <sup>9</sup>	2.79 X 10 <sup>7</sup>	3.098 X 10 <sup>6</sup>	1	640
1 ac	4047	0.004047	0.4047	6. 27 X 10 <sup>6</sup>	43560	4840	1.56 X 10 <sup>-3</sup>	1

### LENGTH CONVERSION

UNIT	cm	m	Km	in.	ft	yd	mi
cm	1	0.01	0.0001	0.3937	0.0328	0.0109	6.21 X 10 <sup>-6</sup>
m	100	1	0.001	39.37	3.281	1.094	6.21 X 10 <sup>-4</sup>
km	10 <sup>5</sup>	1000	1	39,370	3281	1093.6	0.621
in.	2.54	0.0254	2.54 X 10 <sup>-5</sup>	1	0.0833	0.0278	1.58 X 10 <sup>-5</sup>
ft	30.48	0.3048	3.05 X 10 <sup>-4</sup>	12	1	0.33	1.89 X 10 <sup>-4</sup>
yd	91.44	0.9144	9.14 X 10 <sup>-4</sup>	36	3	1	5.68 X 10 <sup>-4</sup>
mi	1.01 X 10 <sup>5</sup>	1.61 X 10 <sup>3</sup>	1.6093	63,360	5280	1760	1

### FLOW CONVERSION

UNIT	m <sup>3</sup> /s	m <sup>3</sup> /day	l/s	ft <sup>3</sup> /s	ft <sup>3</sup> /day	ac-ft/day	gal/min	gal/day	mgd
m <sup>3</sup> /s	1	86,400	1000	35.31	3.05 X 10 <sup>6</sup>	70.05	1.58 X 10 <sup>4</sup>	2.28 X 10 <sup>7</sup>	22.824
m <sup>3</sup> /day	1.16 X 10 <sup>-5</sup>	1	0.0116	4.09 X 10 <sup>-4</sup>	35.31	8.1 X 10 <sup>-4</sup>	0.1835	264.17	2.64 X 10 <sup>-4</sup>
l/s	0.001	86.4	1	0.0353	3051.2	0.070	15.85	2.28 X 10 <sup>4</sup>	2.28 X 10 <sup>-2</sup>
ft <sup>3</sup> /s	0.0283	2446.6	28.32	1	8.64 X 10 <sup>4</sup>	1.984	448.8	6.46 X 10 <sup>5</sup>	0.646
ft <sup>3</sup> /day	3.28 X 10 <sup>-7</sup>	1233.5	3.28 X 10 <sup>-4</sup>	1.16 X 10 <sup>-5</sup>	1	2.3 X 10 <sup>-5</sup>	5.19 X 10 <sup>-3</sup>	7.48	7.48 X 10 <sup>-6</sup>
ac-ft/day	0.0143	5.451	14.276	0.5042	43,560	1	226.28	3.26 X 10 <sup>5</sup>	0.3258
gal/min	6.3 X 10 <sup>-5</sup>	0.00379	0.0631	2.23 X 10 <sup>-3</sup>	192.5	4.42 X 10 <sup>-3</sup>	1	1440	1.44 X 10 <sup>-3</sup>
gal/day	4.3 X 10 <sup>-8</sup>	3785	4.38 X 10 <sup>-4</sup>	1.55 X 10 <sup>-6</sup>	11,337	3.07 X 10 <sup>-6</sup>	6.94 X 10 <sup>-4</sup>	1	10 <sup>-6</sup>
mgd	0.0438		43.82	1.55	1.34 X 10 <sup>5</sup>	3.07	694	10 <sup>6</sup>	1

**VOLUME CONVERSION**

UNIT	liters	m <sup>3</sup>	in <sup>3</sup>	ft <sup>3</sup>	gal	ac-ft	million gal
liters	1	0.001	61.02	0.0353	0.264	8.1 X 10 <sup>-7</sup>	2.64 X 10 <sup>-7</sup>
m <sup>3</sup>	1000	1	61,023	35.31	264.17	8.1 X 10 <sup>-4</sup>	2.64 X 10 <sup>-4</sup>
in <sup>3</sup>	1.64 X 10 <sup>-2</sup>	1.64 X 10 <sup>-5</sup>	1	5.79 X 10 <sup>-4</sup>	4.33 X 10 <sup>-3</sup>	1.218 X 10 <sup>-8</sup>	4.33 X 10 <sup>-9</sup>
ft <sup>3</sup>	28.317	0.02832	1728	1	7.48	2.296 X 10 <sup>-5</sup>	7.48 X 10 <sup>6</sup>
gal	3.785	3.78 X 10 <sup>-3</sup>	231	0.134	1	3.07 X 10 <sup>-6</sup>	10 <sup>6</sup>
ac-ft	1.23 X 10 <sup>6</sup>	1233.5	75.3 X 10 <sup>6</sup>	43,560	3.26 X 10 <sup>5</sup>	1	0.3260
million gallons	3.785 X 10 <sup>6</sup>	3785	2.31 X 10 <sup>8</sup>	1.34 X 10 <sup>5</sup>	10 <sup>6</sup>	3.0684	1

**COMMON CONVERSIONS**

- 1 million gallons per day (MGD) = 1.55 cfs
- 1 day-second-ft (DSF) = 1.984 acre-ft = 1 cfs for 24 hours
- 1 cubic foot per second of water falling 8.81 feet = 1 horsepower
- 1 cubic foot per second of water falling 11.0 feet at 80% efficiency = 1 horsepower
- 1 inch of depth over one square mile = 2,323,200 cubic feet
- 1 inch of depth over one square mile = 0.0737 cubic feet per second for one year

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**EXHIBIT B**

**ALABAMA-COOSA-TALLAPOOSA RIVER BASIN**

**USACE AND APC MEMORANDUM OF UNDERSTANDING**

Placeholder for COE-APC MOU

**EXHIBIT C**

**ALABAMA-COOSA-TALLAPOOSA (ACT) RIVER BASIN**

**DROUGHT CONTINGENCY PLAN**

**DROUGHT CONTINGENCY PLAN**

**FOR**

**ALABAMA-COOSA-TALLAPOOSA RIVER BASIN**

**ALLATOONA DAM AND LAKE**  
**CARTERS DAM AND LAKE**  
**ALABAMA POWER COMPANY COOSA RIVER PROJECTS**  
**ALABAMA POWER COMPANY TALLAPOOSA RIVER PROJECTS**  
**ALABAMA RIVER PROJECTS**



**US Army Corps  
of Engineers®**

**South Atlantic Division**  
**Mobile District**

**April 2022**



**DROUGHT CONTINGENCY PLAN**  
**FOR THE**  
**ALABAMA-COOSA-TALLAPOOSA RIVER BASIN**

**I – INTRODUCTION**

**1-01. Purpose of Document.** The purpose of this Drought Contingency Plan (DCP) is to provide a basic reference for water management decisions and responses to water shortage in the Alabama-Coosa-Tallapoosa (ACT) River Basin induced by climatological droughts. As a water management document, it is limited to those drought concerns relating to water control management actions for federal U.S. Army Corps of Engineers (Corps) and Alabama Power Company (APC) dams. This DCP does not prescribe all possible actions that might be taken in a drought situation due to the long-term nature of droughts and unique issues that may arise. The primary value of this DCP is in documenting the overall ACT Basin Drought Management Plan for the system of Corps and APC projects; in documenting the data needed to support water management decisions related to drought regulation; and in defining the coordination needed to manage the ACT project’s water resources to ensure that they are used in a manner consistent with the needs which develop during a drought. This DCP addresses the water control regulation of the five Corps impoundments and the APC Coosa and Tallapoosa projects (Table 1) in regard to water control regulation during droughts. Details of the drought management plan as it relates to each project and its water control regulation during droughts are provided in the water control manual within the respective project appendix to the ACT Basin Master Water Control Manual.

**II – AUTHORITIES**

**2-01. Authorities.** The following list provides the policies and guidance that are pertinent to the development of drought contingency plans and actions directed therein.

A. ER 1110-2-1941, “Drought Contingency Plans”, dated 02 February 2018. This regulation provides policy and guidance for the preparation of drought contingency plans as part of the Corps of Engineers’ overall water management activities.

B. ER 1110-2-8156, “Preparation of Water Control Manuals”, dated 30 September 2018. This document provides a guide for preparing water control manuals for individual water resource projects and for overall river basins to include drought contingency plans.

C. ER 1110-2-240, “Water Control Management”, dated 30 May 2016. This regulation prescribes the policies and procedures to be followed in water management activities including special regulations to be conducted during droughts. It also sets the responsibility and approval authority in development of water control plans.

D. EM 1110-2-3600, “Management of Water Control Systems”, dated 10 October 2017. This guidance memorandum requires that the drought management plan be incorporated into the project water control manuals and master water control manuals. It also provides guidance in formulating strategies for project regulation during droughts.

**Table 1. Reservoir impoundments within the ACT River Basin**

River/Project Name	Owner/State/ Year Initially Completed	Total storage at Full Pool (acre-feet)	Conservation Storage (acre-feet)	Percentage of ACT Basin Conservation Storage (%)
<i>Coosawattee River</i>				
Carters Dam and Lake	Corps/GA/1974	383,564	141,402	5.9
Carters Reregulation Dam	Corps/GA/1974	17,380	16,571	0.1
<i>Etowah River</i>				
Allatoona Dam and Lake	Corps/GA/1949	338,253	270,247	10.3
Hickory Log Creek Dam	CCMWA/Canton/200 7	17,702	NA	NA
<i>Coosa River</i>				
Weiss Dam and Lake	APC/AL/1961	306,655	263,417	10.0
H. Neely Henry Dam and Lake	APC/AL/1966	120,853	118,210	4.5
Logan Martin Dam and Lake	APC/AL/1964	273,467	141,897	5.5
Lay Dam and Lake	APC/AL/1914	262,887	92,352	3.5
Mitchell Dam and Lake	APC/AL/1923	170,783	51,577	1.9
Jordan Dam and Lake	APC/AL/1928	210,198	19,057	0.7
Walter Bouldin Dam	APC/AL/1967	210,198	NA	--
<i>Tallapoosa River</i>				
Harris Dam and Lake	APC/AL/1982	425,721	207,317	7.9
Martin Dam and Lake	APC/AL/1926	1,628,303	1,202,340	45.7
Yates Dam and Lake	APC/AL/1928	53,908	6,928	0.3
Thurlow Dam and Lake	APC/AL/1930	17,976	NA	--
<i>Alabama River</i>				
Robert F. Henry Lock and Dam/R.E. "Bob" Woodruff Lake	Corps/AL/1972	247,210	36,450	1.4
Millers Ferry Lock and Dam/ William "Bill" Dannelly Lake	Corps/AL/1969	346,254	46,704	1.8
Claiborne Lock and Dam and Lake	Corps/AL/1969	102,480	NA	--

### III – DROUGHT IDENTIFICATION

**3-01. Definition.** Drought can be defined in different ways - meteorological, hydrological, agricultural, and socioeconomic. In this DCP, the definition of drought used in the *National Study of Water Management During Drought* is used:

“Droughts are periods of time when natural or managed water systems do not provide enough water to meet established human and environmental uses because of natural shortfalls in precipitation or streamflow.”

That definition defines drought in terms of its impact on water control regulation, reservoir levels, and associated conservation storage. Water management actions during droughts are intended to balance the water use and water availability to meet water use needs. Because of

hydrologic variability, there cannot be 100 percent reliability that all water demands are met. Droughts occasionally will be declared, and mitigation or emergency actions initiated to lessen the stresses placed on the water resources within a river basin. Those responses are tactical measures to conserve the available water resources (USACE 2009).

**3-02. Drought Identification.** There is no known method of predicting how severe or when a drought will occur. There are, however, indicators that are useful in determining when conditions are favorable: below normal rainfall; lower than average inflows; and low reservoir levels, especially immediately after the spring season when rainfall and runoff conditions are normally the highest. When conditions indicate that a drought is imminent, the Corps Water Management Section (WMS) and APC will increase the monitoring of the conditions and evaluate the impacts on reservoir projects if drought conditions continue or become worse for 30-, 60-, or 90-day periods. Additionally, WMS and APC will determine if a change in operating criteria would aid in the total regulation of the river system and if so, what changes would provide the maximum benefits from any available water.

Various products are used to detect and monitor the extent and severity of basin drought conditions. One key indicator is the U.S. Drought Monitor available through the U.S. Drought Portal, [www.drought.gov](http://www.drought.gov). The National Weather Service (NWS) Climate Prediction Center (CPC) also develops short-term (6- to 10-day and 8- to 14-day) and long-term (1-month and 3-month) precipitation and temperature outlooks and a U.S. Seasonal Drought Outlook, which are useful products for monitoring dry conditions. The Palmer Drought Severity Index is also used as a drought reference. The Palmer index assesses total moisture by using temperature and precipitation to compute water supply and demand and soil moisture. It is considered most relevant for non-irrigated cropland and primarily reflects long-term drought. However, the index requires detailed data and cannot reflect an operation of a reservoir system. The Alabama Office of the State Climatologist also produces a Lawn and Garden Moisture Index for Alabama, Florida, Georgia, and South Carolina, which gives a basin-wide ability to determine the extent and severity of drought conditions. The runoff forecasts developed for both short- and long-range periods reflect drought conditions when appropriate. There is also a heavy reliance on the latest El Niño Southern Oscillation (ENSO) forecast modeling to represent the potential effects of La Niña on drought conditions and spring inflows. Long-range models are used with greater frequency during drought conditions to forecast potential effects on reservoir elevations, ability to meet minimum flows, and water supply availability. A long-term, numerical model, Extended Streamflow Prediction, developed by the NWS, provides probabilistic forecasts of streamflow and reservoir stages on the basis of climatic conditions, streamflow, and soil moisture. Extended Streamflow Prediction results are used in projecting possible future drought conditions. Other parameters and models can indicate a lack of rainfall and runoff and the degree of severity and continuance of a drought. For example, models using data of previous droughts or a percent of current to mean monthly flows with several operational schemes have proven helpful in forecasting reservoir levels for water management planning purposes. Other parameters considered during drought management are the ability of the various lakes to meet the demands placed on storage, the probability that lake elevations will return to normal seasonal levels, basin streamflows, basin groundwater table levels, and the total available storage to meet hydropower marketing system demands.

**3-03. Historical Droughts.** Drought events have occurred in the ACT Basin with varying degrees of severity and duration. Five of the most significant historical basin wide droughts occurred in 1940-1941, 1954-1958, 1984-1989, 1999-2003, and 2006-2009. The 1984 to 1989 drought caused water shortages across the basin in 1986. This resulted in the need for the Corps to adjust water management practices. Water shortages occurred again from 1999 through 2002 and during 2007 through 2008. The 2006 to 2009 drought was the most

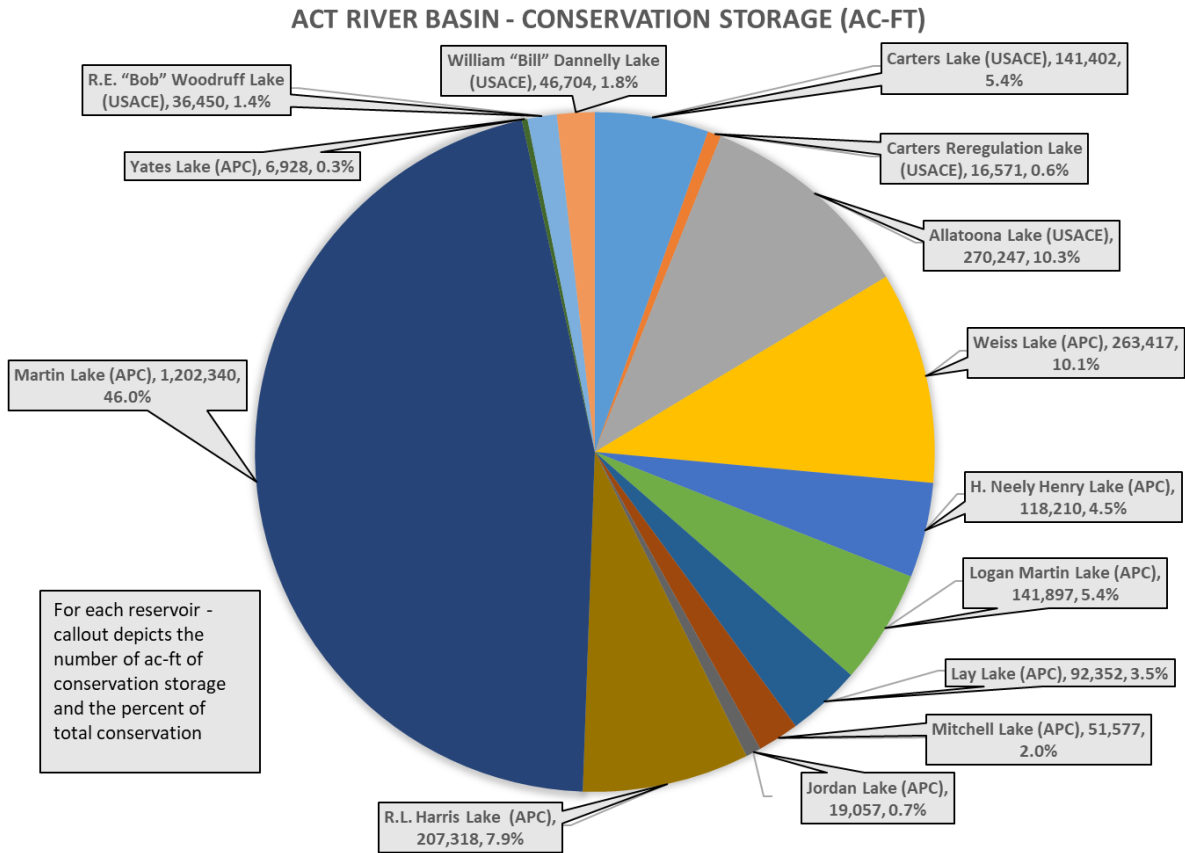
devastating recorded in Alabama and western Georgia. Precipitation declines began in December 2005. These shortfalls continued through winter 2006-07 and spring 2007, exhibiting the driest winter and spring in the recorded period of record. The Corps and APC had water levels that were among the lowest recorded since the impoundments were constructed. North Georgia received less than 75 percent of normal precipitation (30-year average). The drought reached peak intensity in 2007, resulting in a D-4 Exceptional Drought Intensity (the worst measured) throughout the summer of 2007.

**3-04. Severity.** Water shortage problems experienced during droughts are not uniform throughout the ACT River Basin. Even during normal, or average, hydrologic conditions, various portions of the basin experience water supply problems. The severity of the problems is primarily attributed to the pattern of human habitation within the basin; the source of water utilized (surface water vs. ground water); and the characteristics of the water resources available for use. During droughts, these problems can be intensified. A severe drought in the basin develops when a deficiency of rainfall occurs over a long time period and has a typical duration of 18 to 24 months. The number of months of below normal rainfall is more significant in determining the magnitude of a drought in the basin than the severity of the deficiency in specific months. However, the severity of the rainfall deficiency during the normal spring wet season has a significant impact on the ability to refill reservoirs after the fall/winter drawdown period. Another confounding factor which influences droughts in the basin is the variability of rainfall over the basin, both temporarily and spatially.

#### IV – BASIN AND PROJECT DESCRIPTION

**4-01. Basin Description.** The headwater streams of the Alabama-Coosa-Tallapoosa (ACT) River Basin rise in the Blue Ridge Mountains of Georgia and Tennessee and flow southwest, combining at Rome, Georgia, to form the Coosa River. The confluence of the Coosa and Tallapoosa Rivers in central Alabama forms the Alabama River near Wetumpka, Alabama. The Alabama River flows through Montgomery and Selma and joins with the Tombigbee River at the mouth of the ACT Basin to form the Mobile River about 45 miles above Mobile, Alabama. The Mobile River flows into Mobile Bay at an estuary of the Gulf of Mexico. The total drainage area of the ACT Basin is approximately 22,739 square miles: 17,254 square miles in Alabama; 5,385 square miles in Georgia; and 100 square miles in Tennessee. A detailed description of the ACT River Basin is provided in the ACT Master Water Control Manual, Chapter II – Basin Description and Characteristics.

**4-02. Project Description.** The Corps operates five projects in the ACT Basin: Allatoona Dam and Lake on the Etowah River; Carters Dam and Lake and Reregulation Dam on the Coosawattee River; and Robert F. Henry Lock and Dam, Millers Ferry Lock and Dam, and Claiborne Lock and Dam on the Alabama River. Claiborne is a lock and dam without any appreciable water storage behind it. Robert F. Henry and Millers Ferry are operated as run-of-river projects and only very limited pondage is available to support hydropower peaking and other project purposes. APC owns and operates eleven hydropower dams in the ACT Basin: seven dams on the Coosa River and four dams on the Tallapoosa River. Figure 1 depicts the reservoir conservation storage and the percentage of conservation storage of each project in the ACT Basin. Figure 2 shows the project locations within the basin. Figure 3 provides a profile of the basin and each project.



**Figure 1. Alabama-Coosa-Tallapoosa River Basin Percent Conservation Storage (Percent of Total Conservation Storage by Project)**

**A. General.** Of the 16 reservoirs (considering Jordan Dam and Lake and Bouldin Dam as one reservoir and Carters Lake and Carters Reregulation Dam as one reservoir), Lake Martin on the Tallapoosa River has the greatest amount of storage, containing 45.8 percent of the conservation storage in the ACT Basin. Allatoona Lake, R.L. Harris Lake, Weiss Lake, and Carters Lake are the next four largest reservoirs in terms of storage. APC controls approximately 80 percent of the available conservation storage; Corps projects (Robert F. Henry Lock and Dam, Millers Ferry Lock and Dam, Allatoona Lake, and Carters Lake) control 20 percent. The two most upstream Corps reservoirs, Allatoona Lake and Carters Lake, account for 16.8 percent of the total basin conservation storage.



Figure 2. Alabama-Coosa-Tallapoosa River Basin Project Location Map

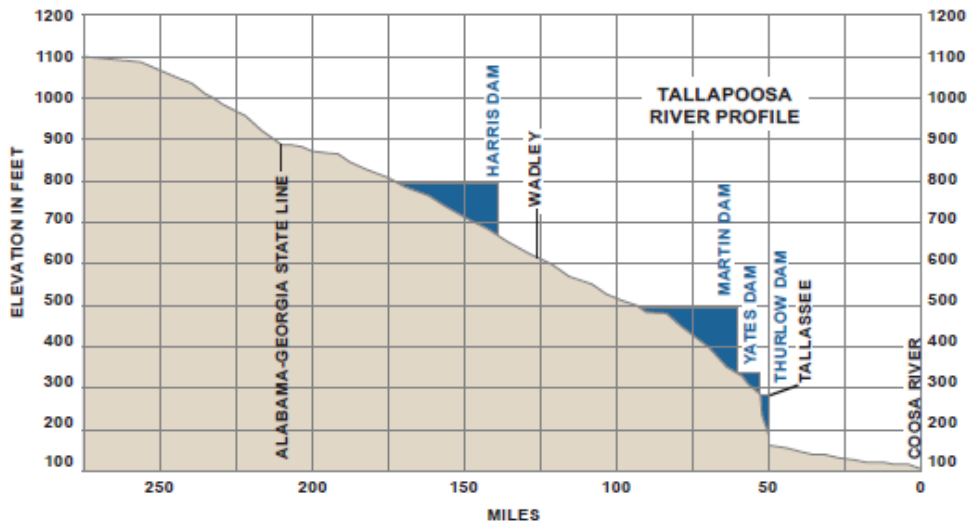
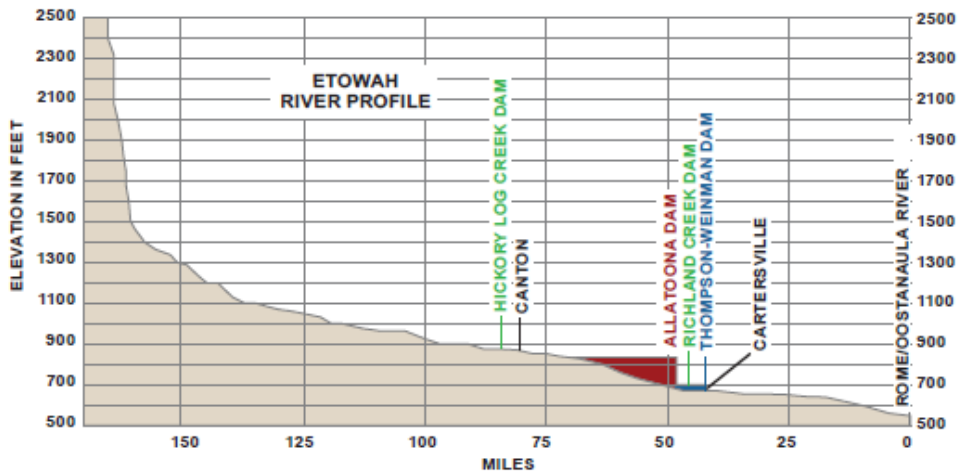
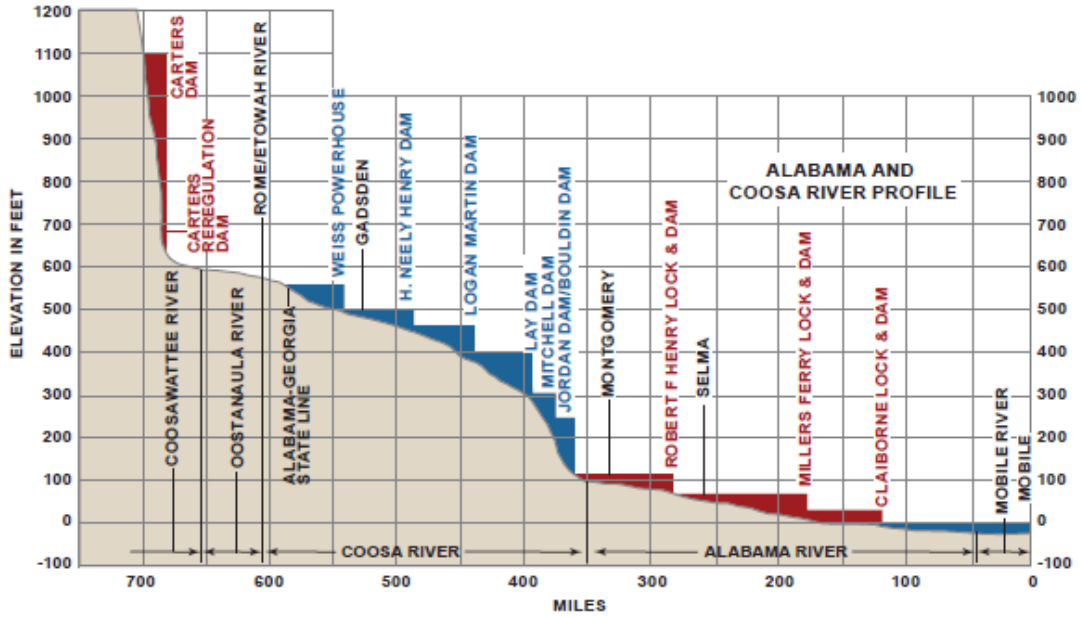
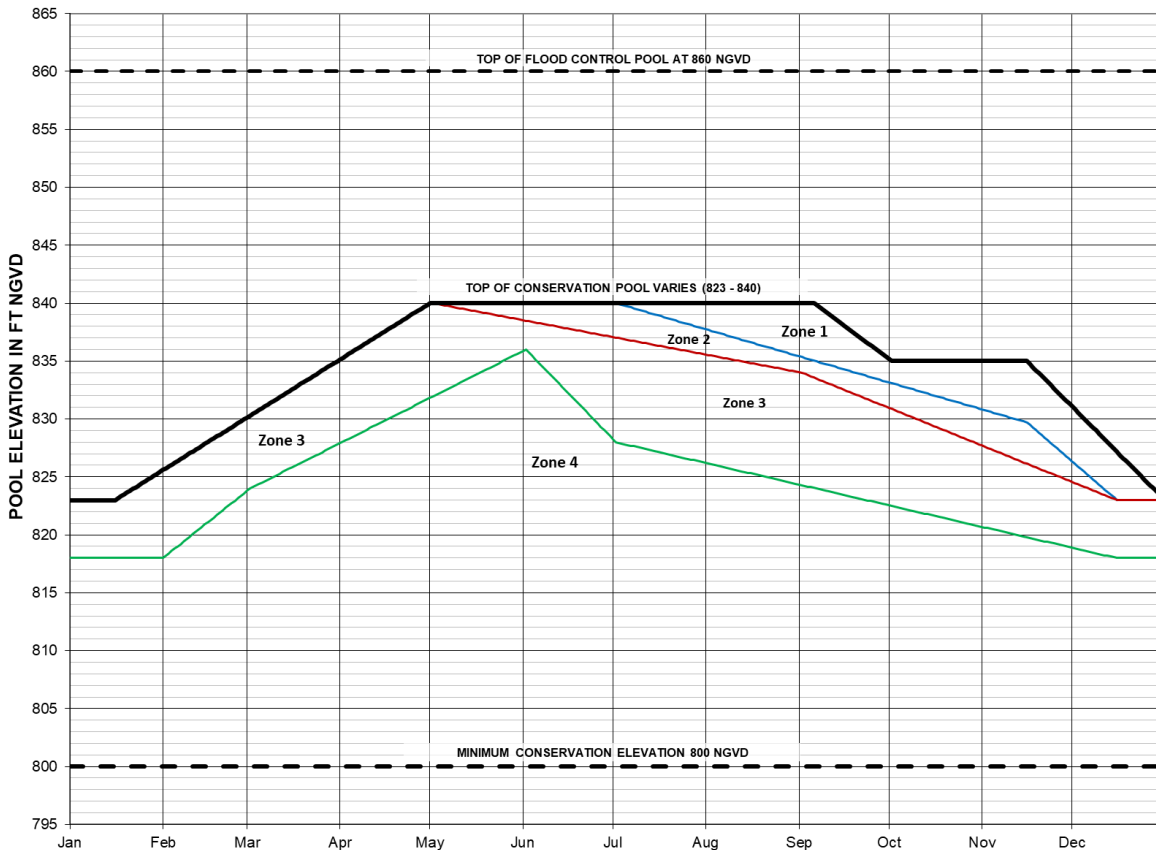


Figure 3. Alabama-Coosa-Tallapoosa River Basin Profile Map

**B. Allatoona Dam and Lake.** The Corps’ Allatoona Dam on the Etowah River creates the 11,164 acres Allatoona Lake. The project’s authorization, general features, and purposes are described in the Allatoona Dam and Lake Water Control Manual. The Allatoona Lake top of conservation pool is elevation 840 feet NGVD29 during the late spring and summer months (May through August); transitions to elevation 835 feet NGVD29 in the fall (October through mid-November); transitions to a winter drawdown to elevation 823 feet NGVD29 (1-15 January); and refills back to elevation 840 feet NGVD29 during the winter and spring wet season as shown in the water control plan guide curve (Figure 4). However, the lake level may fluctuate significantly from the guide curve over time, dependent primarily upon basin inflows but also influenced by project operations, evaporation, withdrawals, and return flows. A minimum flow of about 240 cfs is continuously released through a small unit, which generates power while providing a constant flow to the Etowah River downstream. Under drier conditions when basin inflows are reduced, project operations are adjusted to conserve storage in Allatoona Lake while continuing to meet project purposes in accordance with four action zones as shown on Figure 4.

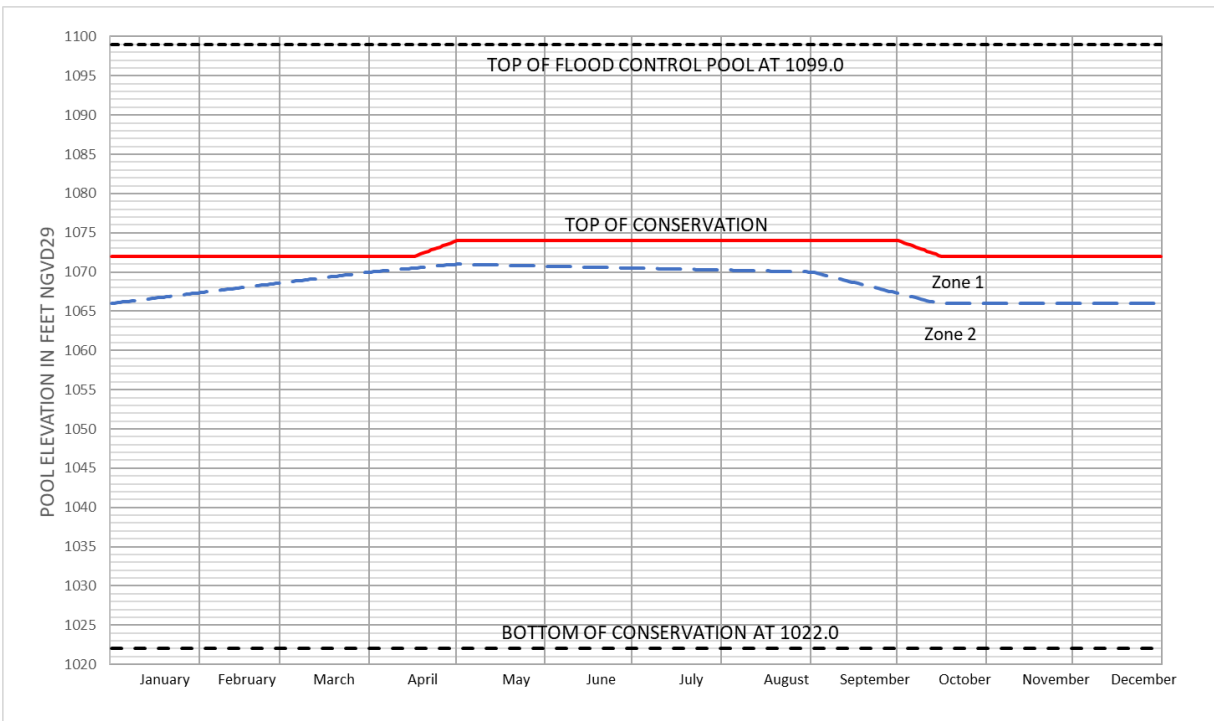


**Figure 4. Allatoona Lake Guide Curve and Action Zones**

**C. Carters Dam and Lake and Reregulation Dam.** Carters Lake is formed by Carters Dam, a Corps’ reservoir on the Coosawattee River in northwest Georgia upstream of Rome, Georgia. The Carters project is a pumped-storage peaking facility that utilizes a Reregulation Dam and storage pool in conjunction with the main dam and lake. The project’s authorization, general features, and purposes are described in the Carters Dam and Lake and Regulation Dam water control manual. The Carters Lake top of conservation pool is elevation 1,074 feet NGVD29 from 1 May to 1 November; transitioning to elevation 1,072 feet NGVD29 between 1 November and 1 December; remains at elevation 1,072 feet NGVD 29 from 1 December to



April; then transitioning back to 1,074 feet NGVD29 between 1 April and 1 May. This is shown in the water control plan guide curve (Figure 5). As expected with a peaking/pumped storage operation, both Carters Lake and the reregulation pool experience frequent elevation changes. Typically, water levels in Carters Lake vary no more than 1 to 2 feet per day. The reregulation pool will routinely fluctuate by several feet (variable) daily as the pool receives peak hydropower discharges from Carters Lake and serves as the source for pumpback operations into Carters Lake during non-peak hours. The reregulation pool will likely reach both its normal maximum elevation of 696 feet NGVD29 and minimum elevation of 677 feet NGVD29 at least once each week. However, the general trend of the lake level may fluctuate significantly from the guide curve over time, dependent primarily upon basin inflows but also influenced by project operations and evaporation. Carters Regulation Dam provides a seasonal varying minimum release to the Coosawattee River for downstream fish and wildlife conservation. Under drier conditions when basin inflows are reduced, project operations are adjusted to conserve storage in Carters Lake while continuing to meet project purposes in accordance with action zones as shown on Figure 5. In Zone 2, Carters Regulations Dam releases are reduced to 240 cfs.



**Figure 5. Carters Lake Guide Curve and Action Zones**

**D. APC Coosa River Projects.** APC owns and operates the Coosa Hydro system of projects at Weiss Lake, H. Neely Henry Lake, Logan Martin Lake, Lay Lake, Mitchell Lake, and Jordan/Bouldin Dam and Lake on the Coosa River in the ACT Basin. APC Coosa River projects function mainly to generate electricity by hydropower. In addition, the upper three projects (Weiss, H. Neely Henry, and Logan Martin) operate pursuant to P.L. 83-436 regarding the requirement for the projects to be operated for flood risk management and navigation in accordance with reasonable rules and regulations of the Secretary of the Army. The rules and regulations are addressed in a memorandum of understanding between the Corps and APC (Exhibit B of the *Master Water Control Manual, Alabama-Coosa-Tallapoosa (ACT) River Basin, Alabama, Georgia*), in individual water control manuals for the three projects, and in this ACT Basin DCP. The Weiss Lake is on the Coosa River in northeast Alabama, about 80 mi

northeast of Birmingham, Alabama, and extends into northwest Georgia for about 13 miles upstream on the Coosa River. The dam impounds a 30,027 acres reservoir (Weiss Lake) at the normal summer elevation of 564 feet NGVD29 as depicted in the regulation guide curve shown in Figure 6 (source APC). The H. Neely Henry Lake is on the Coosa River in northeast Alabama, about 60 miles northeast of Birmingham, Alabama. The dam impounds an 11,200 acres reservoir at the normal summer elevation of 508 feet NGVD29 as depicted in the regulation guide curve shown in Figure 7 (source APC). The Logan Martin Lake is in northeast Alabama on the Coosa River, about 40 miles east of Birmingham, Alabama. The dam impounds a 15,269-acre reservoir at the normal summer elevation of 465 feet NGVD29 as depicted in the regulation guide curve shown in Figure 8 (source APC). The projects' authorizations, general features, and purposes are described in the Weiss, H. Neely Henry, and Logan Martin water control manual appendices to the ACT Basin Master Water Control Manual.

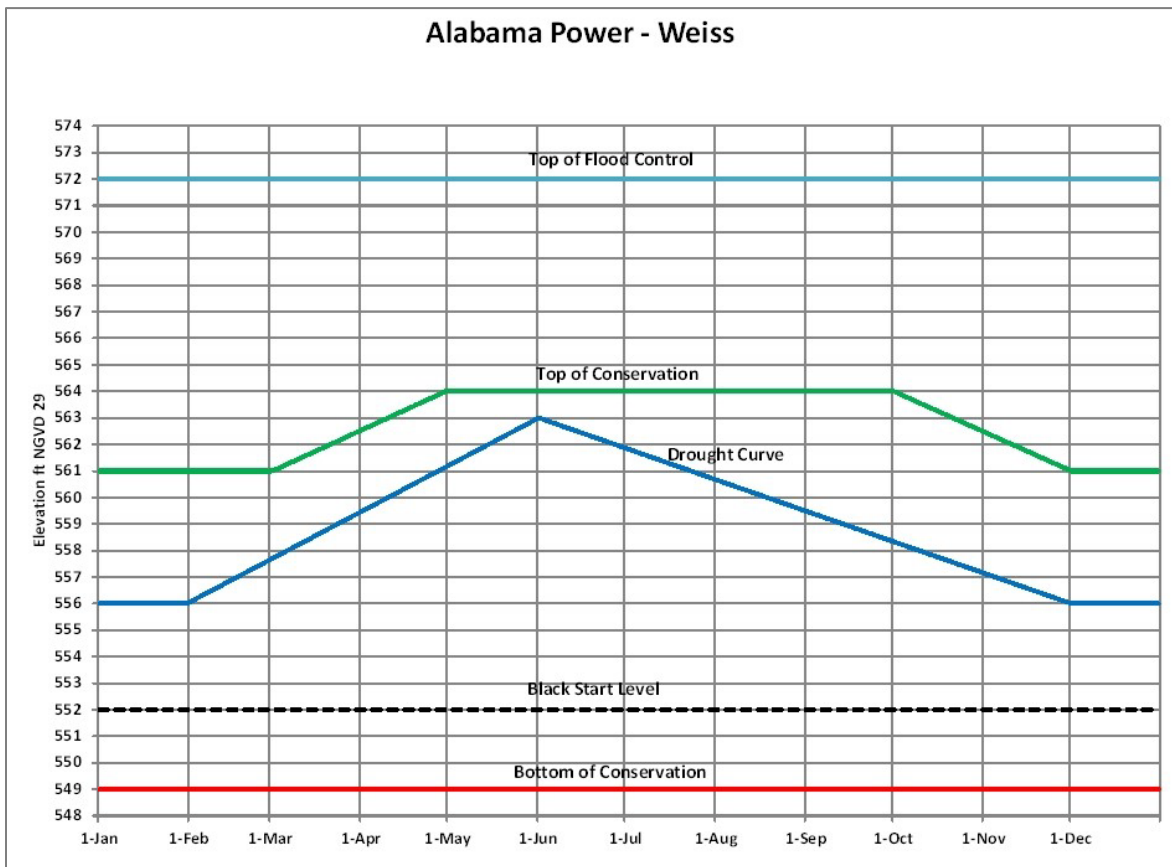


Figure 6. Weiss Lake Guide Curve

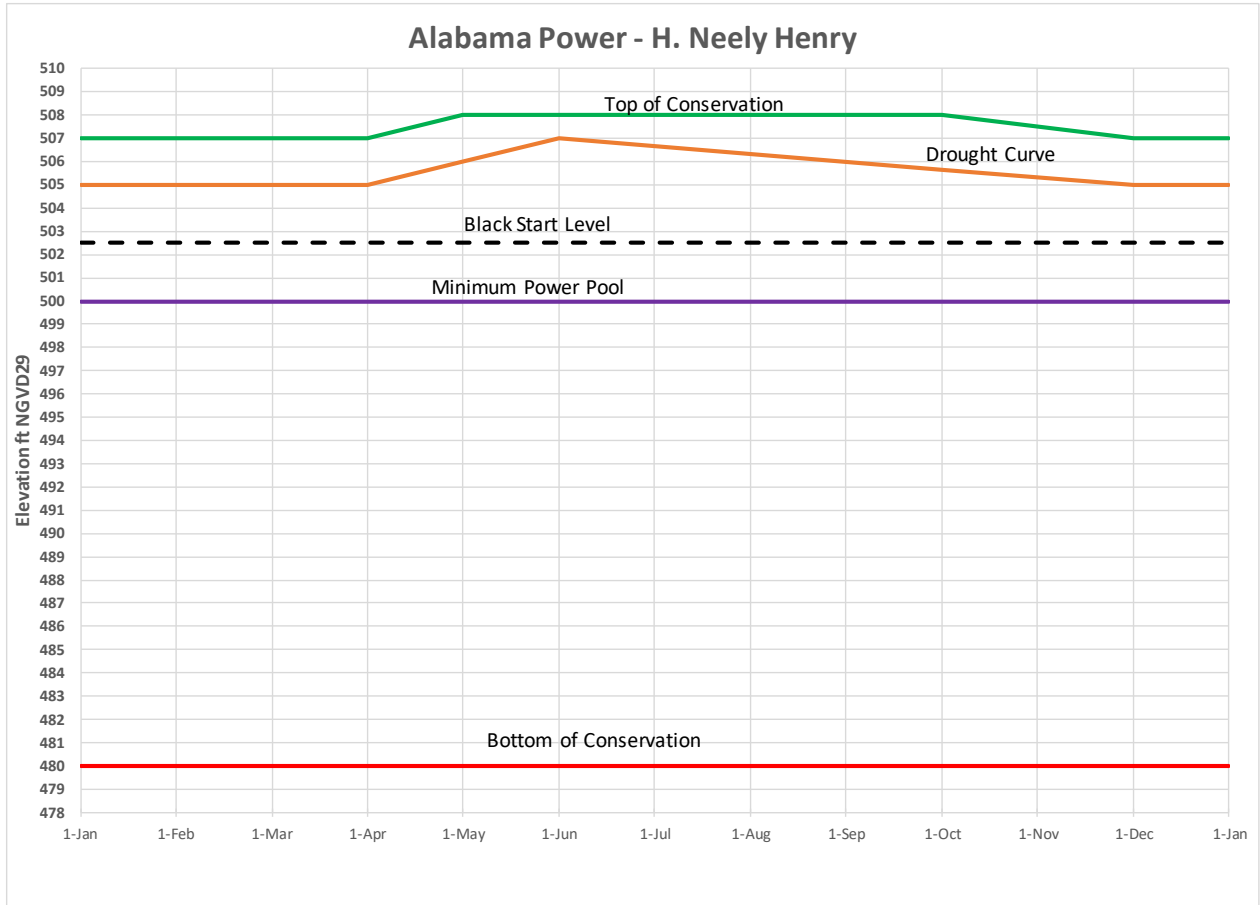


Figure 7. H. Neely Henry Lake Guide Curve

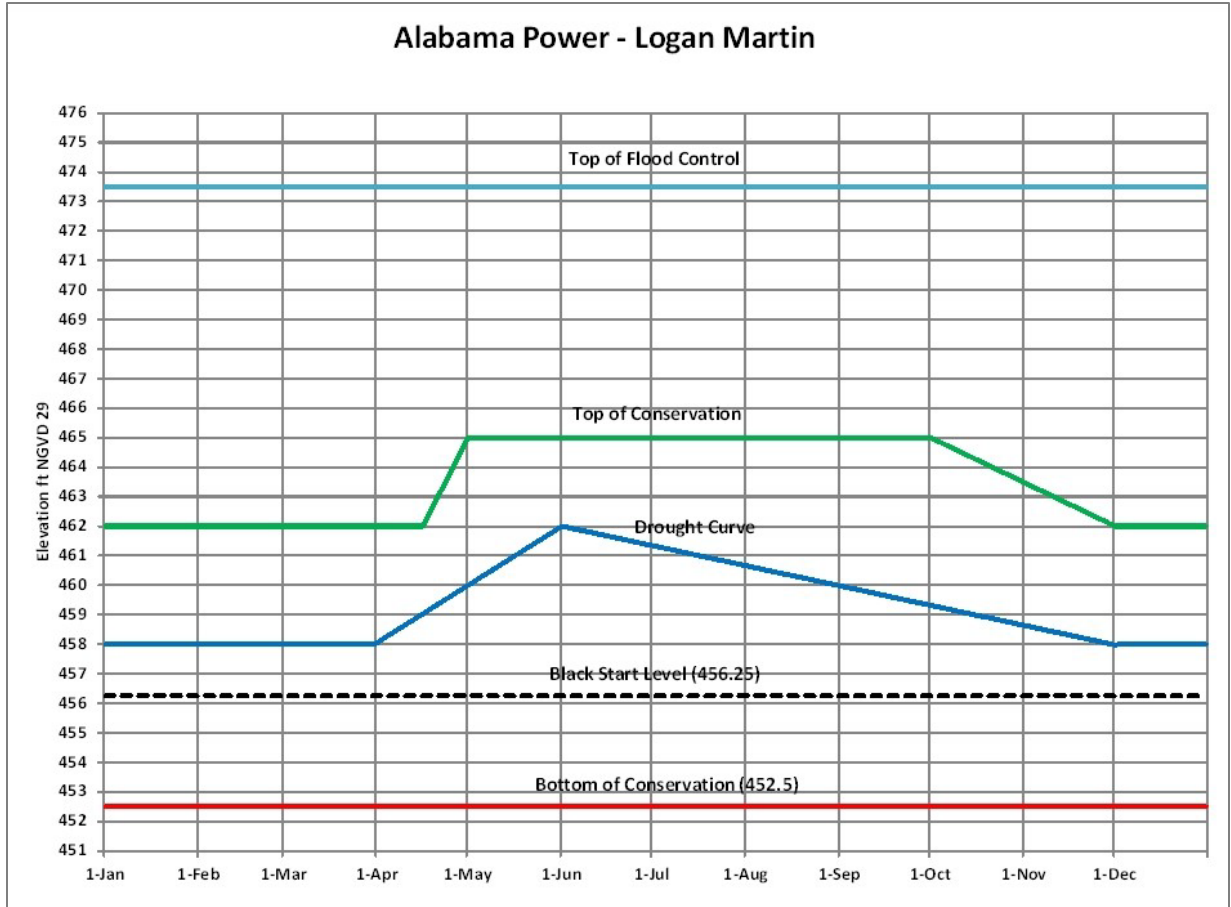


Figure 8. Logan Martin Lake Guide Curve

The downstream Coosa River APC run-of-river hydropower projects (Lay Dam and Lake, Mitchell Dam and Lake, and Jordan/Bouldin Dams and Lake) have no appreciable storage and are operated in conjunction with the upstream Coosa projects to meet downstream flow requirements and targets in support of the ACT Basin Drought Plan and navigation.

**E. APC Tallapoosa River Projects.** APC owns and operates the Tallapoosa River system of projects at Harris Dam and Lake, Martin Dam and Lake, Yates Dam, and Thurlow Dam in the ACT Basin. APC Tallapoosa River projects function mainly to generate electricity by hydropower. In addition, the Robert L. Harris Project operates pursuant to 33 CFR, Chapter II, Part 208, Section 208.65 regarding the requirement for the project to be operated for flood risk management and navigation in accordance with reasonable rules and regulations of the Secretary of the Army. The rules and regulations prescribed are described in a memorandum of understanding between the Corps and APC, individual water control manuals for the APC projects, and this DCP.

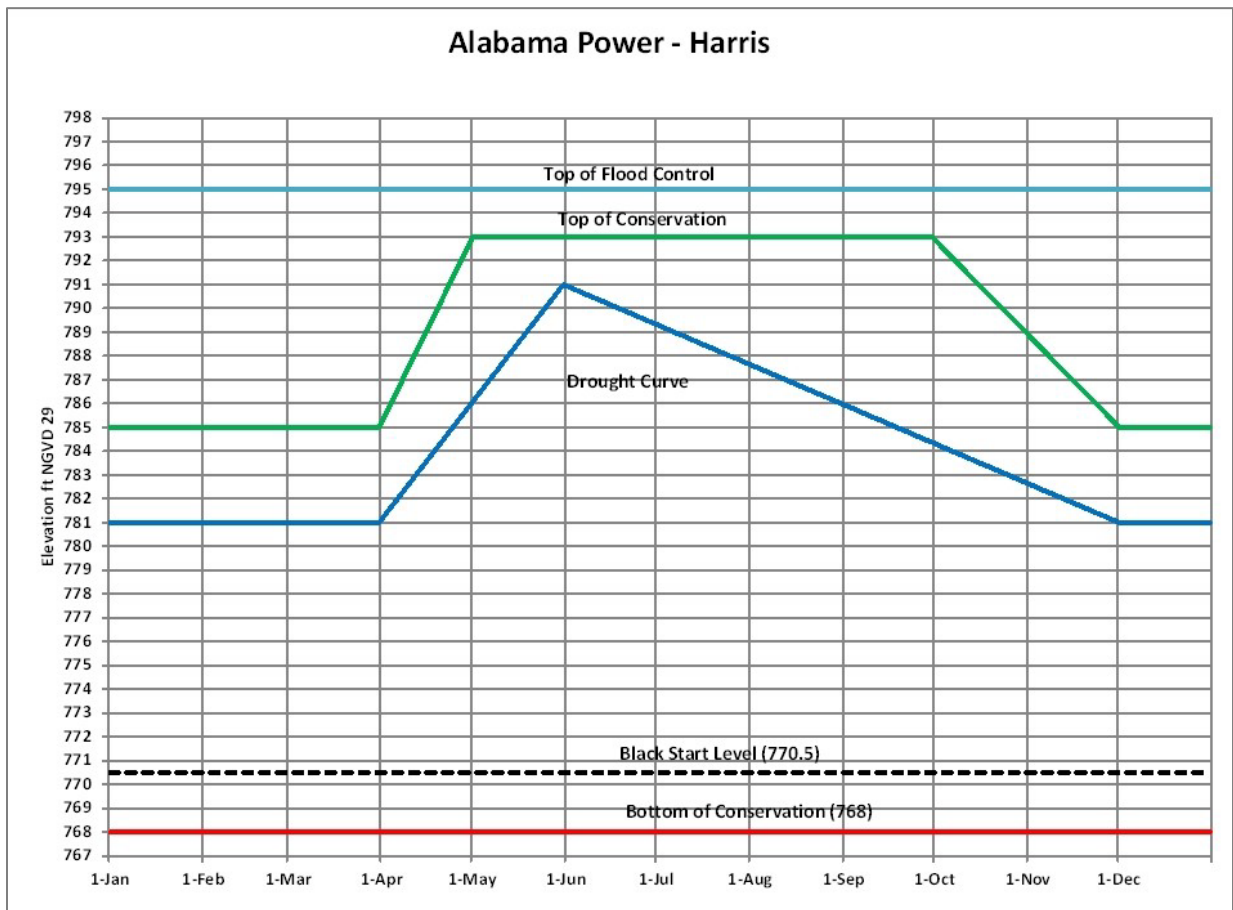
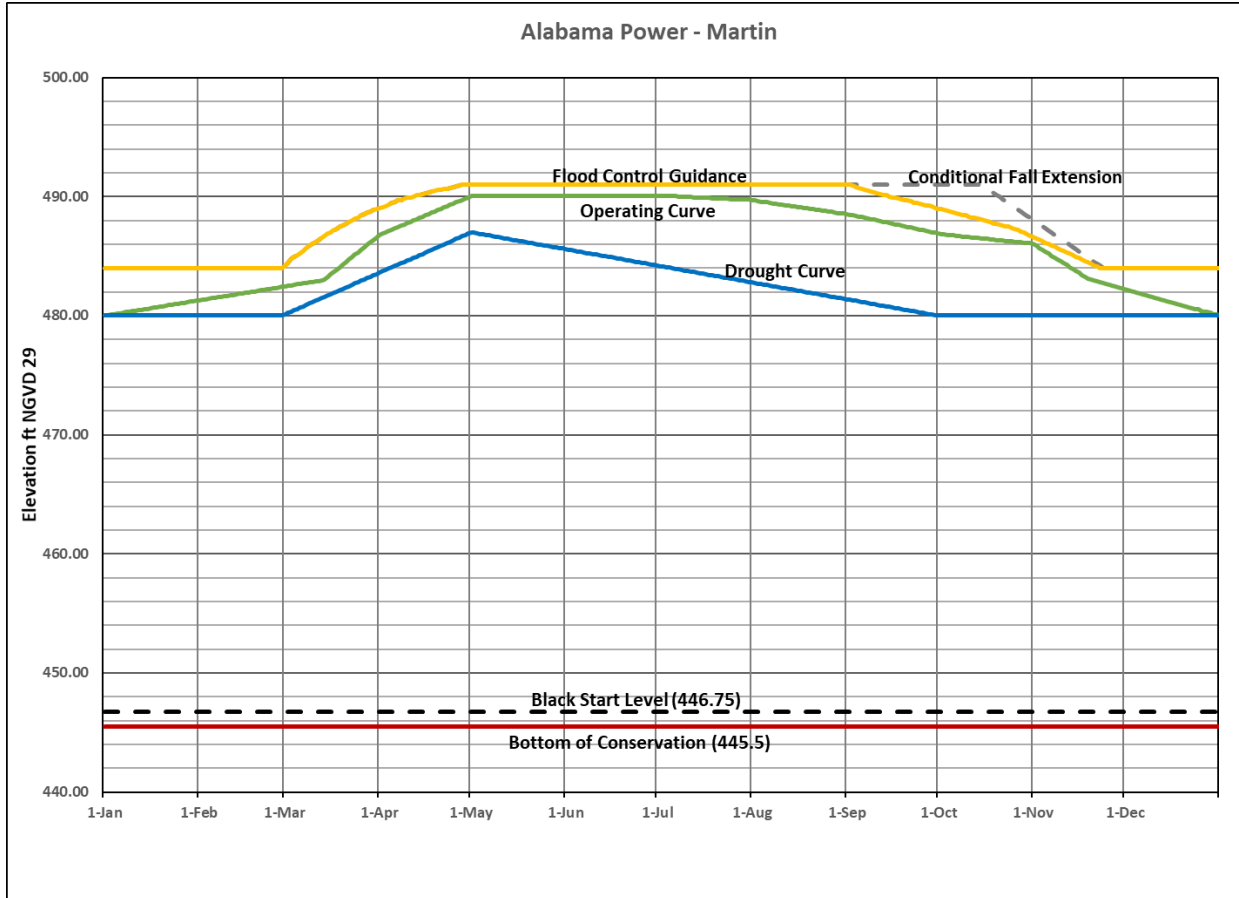


Figure 9. Robert L. Harris Lake Guide Curve



**Figure 10. Martin Lake Guide Curve**

**F. Corps Alabama River Projects.** The Corps operates three run-of-river lock and dam projects (Robert F. Henry, Millers Ferry, Claiborne) on the Alabama River in the lower ACT Basin to support commercial navigation. Claiborne Lake, together with R.E. “Bob” Woodruff Lake and William “Bill” Dannelly Lake, are collectively referred to as the Alabama River Lakes. The primary location used for communicating the available reliable navigation depth is the Claiborne Lock and Dam tailwater elevation. The water surface elevation is related to the available navigation depth based on the latest hydrographic surveys of the lower Alabama River reach downstream of Claiborne.

(1) Robert F. Henry. The R.E. “Bob” Woodruff Lake is created by the Robert F. Henry Lock and Dam on the Alabama River at river mile 236.3. R.E. “Bob” Woodruff Lake extends from the Robert F. Henry Lock and Dam upstream to the Walter Bouldin Dam. In addition to hydropower and navigation, R.E. “Bob” Woodruff Lake provides recreation and fish and wildlife conservation. R.E. “Bob” Woodruff Lake is 81.1 miles long and averages 1,300 feet wide. It has a surface area of 13,500 acres and a storage capacity of 247,210 acre-feet at a normal pool elevation of 126 feet NGVD29. Lake levels are typically fairly stable with minimal fluctuation between the operating pool elevation limits, 123 feet NGVD29 to 126 feet NGVD29. The emergency drawdown pool elevation is 122 feet NGVD29. An authorized 9-foot-deep by 200-foot-wide navigation channel exists over the entire length of the lake. The Jones Bluff hydropower plant generating capacity is 82 MW (declared value). The lake is a popular recreation destination, receiving up to two million visitors annually.

(2) Millers Ferry. The William “Bill” Dannelly Lake is created by the Millers Ferry Lock and Dam on the Alabama River at river mile 133. William “Bill” Dannelly Lake is 103 miles long and averages almost 1,400 feet wide. The reservoir has a surface area of 18,528 acres and a storage capacity of 346,254 acre-feet at the upper level of the operating range of the normal full pool elevation of 80.8 feet NGVD29. Lake levels remain fairly stable on a day-to-day basis with minimal fluctuation between the operating pool elevation limits, 79 feet NGVD29 to 80 feet NGVD29. It has an authorized 9-foot-deep by 200-foot-wide navigation channel which extends the entire length of the reservoir. The facility is a multipurpose reservoir constructed by the Corps for both navigation and hydropower. The reservoir also provides recreational benefits and has lands managed for wildlife mitigation. The Millers Ferry hydropower plant generating capacity is 90 MW (declared value). The reservoir provides ample recreation opportunities. Recreation visitors number three million annually.

(3) Claiborne. Claiborne Lake is created by the Claiborne Lock and Dam on the Alabama River at river mile 72.5. The lake is similar to a wide river, averaging about 800 feet wide, with a surface area of 6,290 acres. Claiborne Lake extends 60 miles upstream to the Millers Ferry Lock and Dam. Storage capacity in the lake is 102,480 acre-feet at a maximum pool elevation of 36 feet NGVD29. The operating pool elevation limits are between 32 feet NGVD29 and 36 feet NGVD29. The lake has an authorized 9-foot-deep, 200-foot-wide navigation channel extending its entire length. The primary purpose of the Corps project is navigation. No hydropower generating capability exists at the project. The lake also provides recreation benefits and lands managed for wildlife mitigation.

G. As other ACT water management objectives are addressed, lake levels might decline during prime recreation periods. Drought conditions will cause further drawdowns in lake levels. While lake levels will be slightly higher than what would naturally occur if no specific drought actions were taken, reservoir levels will decline thus triggering impacts associated with reaching initial recreation and water access limited levels. Large reservoir drawdowns impact recreational use: access to the water for boaters and swimmers is inhibited; submerged hazards (e.g., trees, shoals, boulders) become exposed or nearly exposed, posing safety issues; and exposed banks and lake bottoms become unsightly and diminish the recreation experience. Consequently, certain levels are identified in each Corps impoundment at which recreation would be affected. The Initial Impact level (IIL) represents the level at which recreation impacts are first observed (i.e., some boat launching ramps are unusable, most beaches are unusable or minimally usable, and navigation hazards begin to surface). The Recreation Impact level (RIL) defines the level at which major impacts on concessionaires and recreation are observed (more ramps are not usable, all beaches are unusable, boats begin having problems maneuvering in and out of marina basin areas, loss of retail business occurs). The level at which severe impacts are observed in all aspects of recreational activities is called the Water Access Limited level (WAL). At this point, all or almost all boat ramps are out of service, all swimming beaches are unusable, major navigation hazards occur, channels to marinas are impassable and/or wet slips must be relocated, and a majority of private boat docks are unusable. The individual project water control manuals describe the specific impact levels at each project and provide information regarding the effects of the water control plans on recreation.

**V – WATER USES AND USERS**

**5-01. Water Uses and Users.**

A. Uses – The ACT Basin rivers and lakes provide for wastewater dilution, M&I water supply, fish and wildlife propagation, hydropower generation, and recreational boating and fishing.

B. Users – The following tables list the surface water uses and water users within Georgia and Alabama in the ACT Basin.

**Table 2. Surface water use: ACT Basin (Georgia 2015)**

<b>Water use category</b>	<b>Quantity (mgd)</b>	<b>% of total</b>
Total Use	2,231	100%
Public Supply	839.1	37%
Domestic and Commercial/Public Use	3.21	0%
Industrial and Mining	286.7	13%
Irrigation	174.4	8%
Livestock and Aquaculture	87.92	4%
Thermoelectric Power Generation	839.8	38%

Source: Estimated Use of Water in Georgia for 2015 and Water-Use Trends, 1985–2015, Open-File Report 2019-1086, U.S. Department of Interior, U.S. Geological Survey

**Table 3. M&I surface water withdrawal permits in the ACT Basin (Georgia)**

<b>River basin</b>	<b>Permit holder</b>	<b>Permit number</b>	<b>County</b>	<b>Source water</b>	<b>Permit limit max day (mgd)</b>	<b>Permit limit monthly average (mgd)</b>
<b>Coosa River Basin (Georgia)—upstream counties to downstream counties</b>						
Coosa	Dalton Utilities, Conasauga R	155-1404-01	Whitfield	Conasauga River	49.400	40.300
Coosa	Dalton Utilities, Mill Creek	155-1404-02	Whitfield	Mill Creek	13.200	7.500
Coosa	Dalton Utilities, Coahulla Cr	155-1404-03	Whitfield	Coahulla Creek	6.000	5.000
Coosa	Dalton Utilities, Freeman Springs	155-1404-04	Whitfield	Freeman Springs	2.000	1.500
Coosa	Dalton Utilities - River Road	155-1404-05	Whitfield	Conasauga River	35.000	18.000
Coosa	Chatsworth WW Commission	105-1405-01	Murray	Holly Creek	1.100	1.000
Coosa	Chatsworth WW Commission	105-1405-02	Murray	Eton Springs	1.800	1.800
Coosa	Chatsworth WW Commission	105-1409-01	Murray	Carters Lake	2.550	2.300
Coosa	Chatsworth, City of	105-1493-02	Murray	Coosawattee River	2.200	2.000
Coosa	Ellijay, City of - Ellijay R	061-1407-01	Gilmer	Ellijay River	0.550	0.450
Coosa	Ellijay - Gilmer County W & S Authority	061-1408-01	Gilmer	Cartecay River	4.000	4.000
Coosa	Calhoun, City of	064-1411-03	Gordon	Big Spring	7.000	6.000
Coosa	Calhoun, City of	064-1412-01	Gordon	City of Calhoun Spring	0.638	0.537
Coosa	Calhoun, City of	064-1492-02	Gordon	Oostanaula River	6.200	3.000
Coosa	Calhoun, City of	064-1493-01	Gordon	Coosawattee River	18.000	16.000



**Table 3 (Continued). M&I surface water withdrawal permits in the ACT Basin (Georgia)**

River basin	Permit holder	Permit number	County	Source water	Permit limit max day (mgd)	Permit limit monthly average (mgd)
Coosa	Jasper, City of	112-1417-02	Pickens	Long Swamp Creek	1.000	1.000
Coosa	Bent Tree Community, Inc.	112-1417-03	Pickens	Chestnut Cove Creek and unnamed creek	0.250	0.230
Coosa	Bent Tree Community, Inc.	112-1417-04	Pickens	Lake Tamarack	0.250	0.230
Coosa	Big Canoe Utilities Company, Inc.	112-1417-05	Pickens	Lake Petit	1.000	1.000
Coosa	Big Canoe Utilities Company, Inc.	112-1417-06	Pickens	Blackwell Creek	2.650	2.650
Coosa	Etowah Water & Sewer Authority	042-1415-01	Dawson	Etowah River	5.500	4.400
Coosa	Cherokee County Water & Sewerage Auth	028-1416-01	Cherokee	Etowah River	43.200	36.000
Coosa	Gold Kist, Inc	028-1491-03	Cherokee	Etowah River	5.000	4.500
Coosa	Canton, City of	028-1491-04	Cherokee	Etowah River	23.000	18.700
Coosa	Canton, City of (Hickory Log Creek)	028-1491-05	Cherokee	Etowah River	39.000	39.000
Coosa	Bartow County Water Department	008-1411-02	Bartow	Bolivar Springs	0.800	0.800
Coosa	Adairsville, City of	008-1412-02	Bartow	Lewis Spring	5.100	4.100
Coosa	New Riverside Ochre Company, Inc.	008-1421-01	Bartow	Etowah River	5.000	5.000
Coosa	New Riverside Ochre Company, Inc.	008-1421-02	Bartow	Etowah River	6.000	6.000
Coosa	Emerson, City of	008-1422-02	Bartow	Moss Springs	0.630	0.500
Coosa	Gerdau AmeriSteel US, Inc. – Cartersville Steel Mill	008-1423-01	Bartow	Pettit Creek	2.000	1.500
Coosa	Baroid Drilling Fluids, Inc.	008-1423-02	Bartow	Etowah River	3.400	2.500
Coosa	Cartersville, City of	008-1423-04	Bartow	Etowah River	26.420	23.000
Coosa	Georgia Power Co. - Plant Bowen	008-1491-01	Bartow	Etowah River	520.000	85.000
Coosa	CCMWA	008-1491-05	Bartow	Allatoona Lake	86.000	78.000
Coosa	Cartersville, City of	008-1491-06	Bartow	Allatoona Lake	21.420	18.000
Coosa	La Fayette, City of Dry Creek	146-1401-01	Walker	Dry Creek	1.000	0.900
Coosa	La Fayette, City of Big Spring	146-1401-02	Walker	Big Spring	1.650	1.310
Coosa	Mount Vernon Mills - Riegel Apparel Div.	027-1401-03	Chattooga	Trion Spring	9.900	6.600
Coosa	Summerville, City of	027-1402-02	Chattooga	Raccoon Creek	3.000	2.500
Coosa	Summerville, City of	027-1402-04	Chattooga	Lowe Spring	0.750	0.500
Coosa	Mohawk Industries, Inc.	027-1402-05	Chattooga	Chattooga R./ Raccoon Cr.	4.500	4.000
Coosa	Oglethorpe Power Corp.	057-1402-03	Floyd	Heath Creek	3,838.000	3,030.000
Coosa	Floyd County - Brighton Plant	057-1414-02	Floyd	Woodward Creek	0.800	0.700

**Table 3 (Continued). M&I surface water withdrawal permits in the ACT Basin (Georgia)**

River basin	Permit holder	Permit number	County	Source water	Permit limit max day (mgd)	Permit limit monthly average (mgd)
Coosa	Cave Spring, City of	057-1428-06	Floyd	Cave Spring	1.500	1.300
Coosa	Floyd County	057-1428-08	Floyd	Old Mill Spring	4.000	3.500
Coosa	Berry Schools, The (Berry College)	057-1429-01	Floyd	Berry (Possum Trot) Reservoir	1.000	0.700
Coosa	Inland-Rome Inc.	057-1490-01	Floyd	Coosa River	34.000	32.000
Coosa	Georgia Power Co. - Plant Hammond	057-1490-02	Floyd	Coosa River	655.000	655.000
Coosa	Rome, City of	057-1492-01	Floyd	Oostanaula & Etowah R	18.000	16.400
Coosa	Rockmart, City of	115-1425-01	Polk	Euharlee Creek	2.000	1.500
Coosa	Vulcan Construction Materials, L.P.	115-1425-03	Polk	Euharlee Creek	0.200	0.200
Coosa	Cedartown, City of	115-1428-04	Polk	Big Spring	3.000	2.600
Coosa	Polk County Water Authority	115-1428-05	Polk	Aragon, Morgan, Mulco Springs	1.600	1.100
Coosa	Polk County Water Authority	115-1428-07	Polk	Deaton Spring	4.000	4.000

**Tallapoosa River Basin (Georgia)**

Tallapoosa	Haralson County Water Authority	071-1301-01	Haralson	Tallapoosa River	3.750	3.750
Tallapoosa	Bremen, City of	071-1301-02	Haralson	Beech Creek & Bremen Reservoir (Bush Creek)	0.800	0.580
Tallapoosa	Bowdon, City of Indian	022-1302-01	Carroll	Indian Creek	0.400	0.360
Tallapoosa	Southwire Company	022-1302-02	Carroll	Buffalo Creek	2.000	1.000
Tallapoosa	Villa Rica, City of	022-1302-04	Carroll	Lake Paradise & Cowens Lake	1.500	1.500
Tallapoosa	Carrollton, City of	022-1302-05	Carroll	Little Tallapoosa River	12.000	12.000
Tallapoosa	Bowdon, City of Lake Tysinger	022-1302-06	Carroll	Lake Tysinger	1.000	1.000

Source: GAEPD 2009a

**Table 4. M&I surface water withdrawals in the ACT Basin (Georgia)**

Basin (subbasin)	Withdrawal by	County	Withdrawal (mgd)
<b>Coosa River Basin (Georgia)</b>			
Coosa (Conasauga)	Dalton Utilities	Whitfield	35.38
Coosa (Conasauga)	City of Chatsworth	Murray	1.26
Coosa (Coosawattee)	Ellijay-Gilmer County Water System	Gilmer	3.12
Coosa (Coosawattee)	City of Fairmount	Gordon	0.06
Coosa (Oostanaula)	City of Calhoun	Gordon	9.10
Coosa (Etowah)	Big Canoe Corporation	Pickens	0.48
Coosa (Etowah)	City of Jasper	Pickens	1.00
Coosa (Etowah)	Bent Tree Community	Pickens	0.07
Coosa (Etowah)	Lexington Components Inc (Rubber)	Pickens	0.01
Coosa (Etowah)	Etowah Water and Sewer Authority	Dawson	1.50
Coosa (Etowah)	Town of Dawsonville	Dawson	0.10
Coosa (Etowah)	City of Canton	Cherokee	2.83
Coosa (Etowah)	Cherokee County Water System	Cherokee	15.81
Coosa (Etowah)a	Gold Kist, Inc.	Cherokee	1.94
Coosa (Etowah)	City of Cartersville	Bartow	13.26
Coosa (Etowah)	New Riverside Ochre Company, Inc (Chemicals)	Bartow	1.67
Coosa (Etowah)	Gerdau AmeriSteel US, Inc. – Cartersville Steel Mill (Primary metals)	Bartow	0.16
Coosa (Etowah)	Georgia Power Co – Plant Bowen	Bartow	38.92
Coosa (Etowah)	CCMWA	Bartow	44.42
Coosa (Upper Coosa)	City of Lafayette	Walker	1.20
Coosa (Upper Coosa)	City of Summerville	Chattooga	2.05
Coosa (Upper Coosa)	Mount Vernon Mills – Riegel Apparel Division (Textiles)	Chattooga	2.74
Coosa (Oostanaula)	City of Cave Spring (Domestic/Commercial)	Floyd	0.30
Coosa (Etowah / Oostanaula)	City of Rome	Floyd	9.98
Coosa (Upper Coosa)	Floyd County Water System	Floyd	2.57
Coosa (Upper Coosa)	Inland-Rome Inc. (Paper)	Floyd	25.74
Coosa (Upper Coosa)	Georgia Power Co - Plant Hammond	Floyd	535.00
Coosa (Upper Coosa)	Polk County Water Authority	Polk	2.22
Coosa (Etowah)	Vulcan Construction Materials	Polk	0.09
<b>Tallapoosa River Basin (Georgia)</b>			
Tallapoosa (Upper)	City of Bremen	Haralson	0.32
Tallapoosa (Upper)	Haralson County Water Authority	Haralson	2.05
Tallapoosa (Upper)	City of Bowdon	Carroll	0.75
Tallapoosa (Upper)	Southwire Company	Carroll	0.09
Tallapoosa (Upper)	City of Carrollton	Carroll	5.37
Tallapoosa (Upper)	City of Temple	Carroll	0.26
Tallapoosa (Upper)	City of Villa Rica	Carroll	0.58
Tallapoosa (Upper)	Carroll County Water System	Carroll	4.08

**Table 5. Surface water use - ACT Basin (Alabama, 2005) (mgd)**

<b>ACT subbasin</b>	<b>HUC</b>	<b>Public supply</b>	<b>Industrial</b>	<b>Irrigation</b>	<b>Livestock</b>	<b>Thermo-electric</b>	<b>Total, by Subbasin</b>
Upper Coosa	03150105	2.12	0	3.10	0.40	0	5.62
Middle Coosa	03150106	33.24	65.83	7.91	0.87	142.68	250.53
Lower Coosa	03150107	10.96	0.89	5.10	0.35	812.32	829.62
Upper Tallapoosa	03150108	0.90	0	0.15	0.40	0	1.45
Middle Tallapoosa	03150109	19.09	0	0.52	0.32	0	19.93
Lower Tallapoosa	03150110	38.22	2.23	4.22	0.28	0	44.95
Upper Alabama	03150201	10.40	30.63	3.84	0.84	4.14	49.85
Cahaba	03150202	52.90	0	3.49	0.25	0	56.64
Middle Alabama	03150203	0	21.04	1.73	0.48	0	23.25
Lower Alabama	03150204	0	54.61	0.64	0.02	0	55.27
Total - By Use Category		167.83	175.23	30.70	4.21	959.14	1337.11

Source: Hutson et al. 2009

**Table 6. M&I surface water withdrawals in the ACT Basin (Alabama)**

Basin (subbasin)	Withdrawal by	County	Withdrawal (mgd)
<b>Coosa River Basin (Alabama)</b>			
Coosa (Upper)	Centre Water Works & Sewer Board	Cherokee	1.19
Coosa (Upper)	Piedmont Water Works & Sewer Board	Calhoun	0.93
Coosa (Middle)	Jacksonville Water Works & Sewer Board	Calhoun	1.34
Coosa (Middle)	Anniston Water Works & Sewer Board	Calhoun	0.08
Coosa (Middle)	Fort Payne Water Works Board	DeKalb	8.10
Coosa (Middle)	Goodyear Tire and Rubber Company	Etowah	9.87
Coosa (Middle)	Gadsden Water Works & Sewer Board	Etowah	14.86
Coosa (Middle)	Alabama Power Co – Gadsden Steam Plant	Etowah	142.68
Coosa (Middle)	SIC 32 – Unnamed Stone, Glass, Clay, and/or Concrete Products	St. Clair	3.49
Coosa (Middle)	Talladega/Shelby Water Treatment Plant	Talladega	6.44
Coosa (Middle)	Talladega County Water Department	Talladega	0.81
Coosa (Middle)	Talladega Water Works & Sewer Board	Talladega	1.62
Coosa (Middle)	Bowater Newsprint, Coosa Pines Operation	Talladega	52.47
Coosa (Lower)	Sylacauga Utilities Board	Talladega	3.25
Coosa (Lower)	SIC 22 – Unnamed Textile	Talladega	0.89
Coosa (Lower)	Goodwater Water Works & Sewer Board	Coosa	0.46
Coosa (Lower)	Alabama Power Co – E.C. Gaston Plant	Shelby	812.32
Coosa (Lower)	Clanton Waterworks & Sewer Board	Chilton	1.79
Coosa (Lower)	Five Star Water Supply	Elmore	5.46
<b>Tallapoosa River Basin (Alabama)</b>			
Tallapoosa (Upper)	Heflin Water Works	Cleburne	0.51
Tallapoosa (Upper)	Wedowee Gas, Water, and Sewer	Randolph	0.39
Tallapoosa (Middle)	Roanoke Utilities Board	Randolph	1.29
Tallapoosa (Middle)	Clay County Water Authority	Clay	1.87
Tallapoosa (Middle)	Lafayette	Chambers	0.53
Tallapoosa (Middle)	Central Elmore Water & Sewer Authority	Elmore	4.83
<b>Alabama River Basin</b>			
Tallapoosa (Middle)	Alexander City Water Department	Tallapoosa	10.57
Tallapoosa (Lower)	West Point Home, Inc	Lee	2.23
Tallapoosa (Lower)	Opelika Water Works Board	Lee	2.61
Tallapoosa (Lower)	Auburn Water Works Board	Lee	5.75
Tallapoosa (Lower)	Tallasse	Tallapoosa	1.98
Tallapoosa (Lower)	Tuskegee Utilities	Macon	2.71
Tallapoosa (Lower)	Montgomery Water Works & Sewer Board	Montgomery	25.17
Alabama (Upper)	Montgomery Water Works & Sewer Board	Montgomery	10.40
Alabama (Upper)	International Paper	Autauga	30.63
Alabama (Upper)	Southern Power Co – Plant E. B. Harris	Autauga	4.14
Alabama (Cahaba)	Birmingham Water Works & Sewer Board	Shelby	52.90
Alabama (Middle)	International Paper – Pine Hill	Wilcox	21.04
Alabama (Lower)	Alabama River Pulp Company	Monroe	54.61

Source: Hutson et al. 2009

## VI – CONSTRAINTS

**6-01. General.** The availability of water resources in the ACT Basin is constrained by existing water supply storage contracts, Corps water control manuals, minimum flow requirements from Allatoona and Carters Dams, APC FERC licenses, Corps-APC Memorandum of Understanding, and industrial water quality flow needs. Existing water supply storage contracts do not include the use of the inactive storage pool and would require developing and implementing an emergency storage contract in order to access this water resource. Each Corps project has a water control manual that specifies operational requirements for varying basin conditions and requires a deviation approval to operate outside the parameters established by the manual. The Allatoona Project has a minimum flow release requirement of 240 cfs for downstream purposes. The Carters Project has a seasonally varying minimum flow release requirement that ranges from 250 – 865 cfs during normal conditions and a minimum of 240 cfs during low flow conditions. The APC projects are operated under FERC licenses which define specific operational requirements for each project and require approval from FERC and possibly the Corps and State agencies before any revised operations could be implemented. The Corps and APC projects are also operated under the rules and regulations found in the Corps-APC Memorandum of Understanding, which describes operational requirements for flood conditions and navigation within the ACT Basin. Some NPDES permits within the ACT Basin have water quality discharge limitations which are impacted by the volume of water flow in the river.

## VII – DROUGHT MANAGEMENT PLAN

**7-01. General.** The Drought Contingency Plan (DCP) for the ACT Basin implements drought conservation actions on the basis of composite system storage, state line flows, and basin inflow as triggers to drive drought response actions. The DCP also recognizes that a basin-wide drought plan must incorporate variable hydropower generation requirements from its headwater projects in Georgia (Allatoona Dam and Carters Dam), a reduction in the level of navigation service provided on the Alabama River as storage across the basin declines, and that environmental flow requirements must still be met to the maximum extent practicable. The ACT basin-wide drought plan is composed of three components — Headwater regulation at Allatoona Lake and Carters Lake in Georgia; Regulation at APC projects on the Coosa and Tallapoosa Rivers; and Downstream Alabama River regulation at Corps projects downstream of Montgomery, Alabama.

**A. Headwater Regulation for Drought at Allatoona Lake and Carters Lake.** Drought regulation at Allatoona Lake and Carters Lake consists of progressively reduced hydropower generation as pool levels decline in accordance with the conservation storage action zones established in the projects' water control plans. For instance, when Allatoona Lake is operating in normal conditions (Conservation storage Zone 1); hydropower generation typically ranges from 0 to 4 hours per day. However, as the pool drops to lower action zones during drought conditions, generation could be reduced to 0 to 2 hours per day. As Carters Lake pool level might drop into a conservation storage Zone 2, seasonal varying minimum target flows would be reduced to 240 cfs. The water control manual for each project describes the drought water control regulation plan in more detail.

**B. Drought Regulation at APC Projects on the Coosa, Tallapoosa, and Alabama River.**

Regulation guidelines for the Coosa, Tallapoosa, and Alabama Rivers have been defined in a drought regulation matrix (Table 7) on the basis of a Drought Intensity Level (DIL). The DIL is a drought indicator, ranging from one to three. The DIL is determined on the basis of three basin drought criteria (or triggers). A DIL from 1 to 3 indicates some level of drought conditions. The DIL increases as more of the drought indicator thresholds (or triggers) occur. The drought regulation matrix defines minimum average daily flow requirements on a monthly basis for the Coosa, Tallapoosa, and Alabama Rivers as a function of the DIL and time of year. The combined occurrences of the drought triggers determine the DIL. Three intensity levels for drought operations are applicable to APC projects.

DIL 1 — (moderate drought) 1 of 3 triggers occur

DIL 2 — (severe drought) 2 of 3 triggers occur

DIL 3 — (exceptional drought) all 3 triggers occur

(1) Drought Indicators. The indicators used to determine drought intensity include the following:

1. **Low basin inflow**. The total basin inflow needed is the sum of the total filling volume plus 4,640 cfs. The total filling volume is defined as the volume of water required to return the pool to the top of the conservation guide curve and is calculated using the area-capacity tables for each project. Table 8 lists the monthly low basin inflow criteria. The basin inflow value is computed daily and checked on the first and third Tuesday of the month. If computed basin inflow is less than the value required, the low basin inflow indicator is triggered. The basin inflow is total flow above the APC projects excluding Allatoona Lake and Carters Lake. It is the sum of local flows, minus lake evaporation and diversions. Figure 11 illustrates the local inflows to the Coosa and Tallapoosa Basins. The basin inflow computation differs from the navigation basin inflow because it does not include releases from Allatoona Lake and Carters Lake. The intent is to capture the hydrologic condition across APC projects in the Coosa and Tallapoosa Basins.

**Table 7. ACT Basin Drought Regulation Plan Matrix**

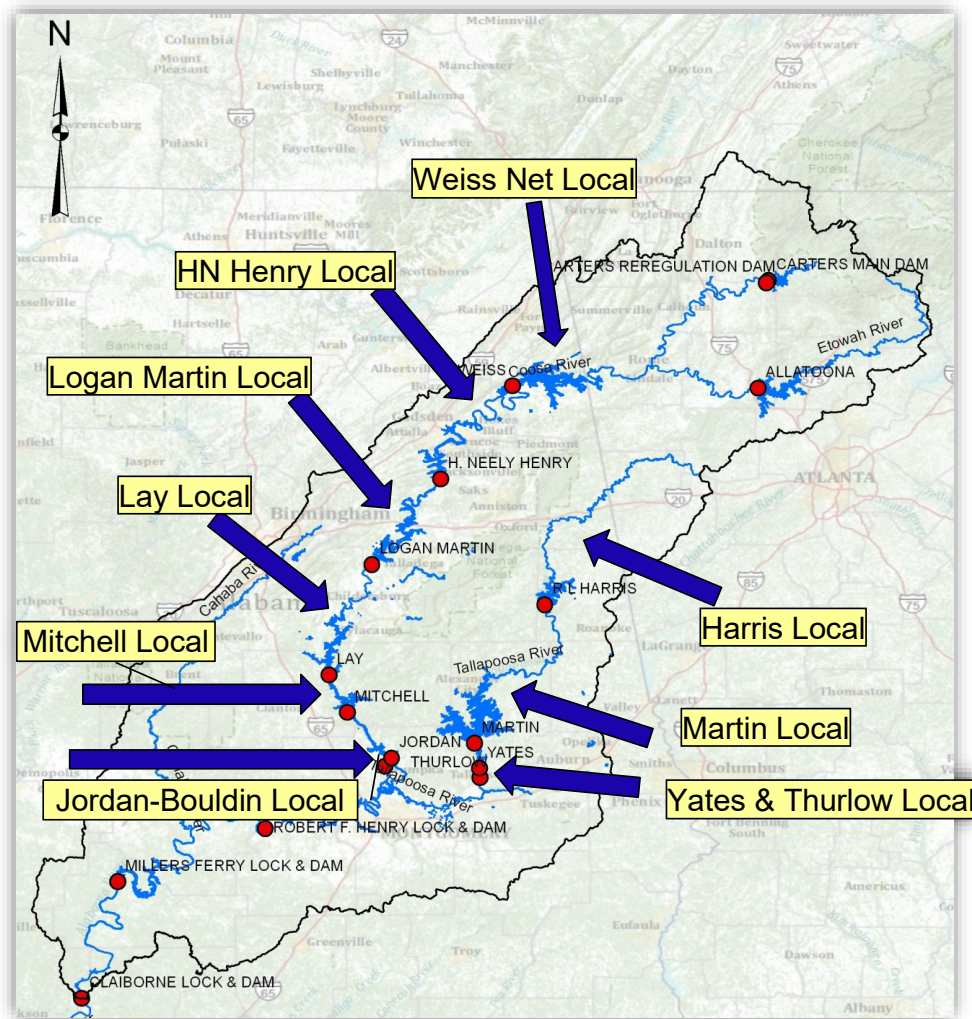
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
<b>Drought Level Response<sup>a</sup></b>	Normal Operations											
	DIL 1: Low Basin Inflows or Low Composite or Low State Line Flow											
	DIL 2: DIL 1 criteria + (Low Basin Inflows or Low Composite or Low State Line Flow)											
	DIL 3: Low Basin Inflows + Low Composite + Low State Line Flow											
<b>Coosa River Flow<sup>b</sup></b>	Normal Operation: 2,000 cfs		4,000 (8,000)		4,000 – 2,000		Normal Operation: 2,000 cfs					
	Jordan 2,000 +/-cfs		4,000 +/- cfs		6/15 Linear Ramp down		Jordan 2,000 +/-cfs		Jordan 2,000 +/-cfs			
	Jordan 1,600 to 2,000 +/-cfs		2,500 +/- cfs		6/15 Linear Ramp down		Jordan 2,000 +/-cfs		Jordan 1,600 to 2,000 +/-cfs			
	Jordan 1,600 +/-cfs		Jordan 1,600 to 2,000 +/-cfs			Jordan 2,000 +/-cfs		Jordan 1,600 to 2,000 +/-cfs		Jordan 1,600 +/-cfs		
<b>Tallapoosa River Flow<sup>c</sup></b>	Normal Operations: 1200 cfs											
	Greater of 1/2 Yates Inflow or 2 x Heflin Gage (Thurlow Lake releases > 350 cfs)			1/2 Yates Inflow			1/2 Yates Inflow			1/2 Yates Inflow		
	Thurlow Lake 350 cfs			1/2 Yates Inflow			Thurlow Lake 350 cfs			Thurlow Lake 350 cfs		
	Maintain 400 cfs at Montgomery WTP (Thurlow Lake release 350 cfs)				Thurlow Lake 350 cfs		Thurlow Lake 350 cfs		Maintain 400 cfs at Montgomery WTP (Thurlow Lake release 350 cfs)			
<b>Alabama River Flow<sup>d</sup></b>	Normal Operation: Navigation or 4,640 cfs flow											
	4,200 cfs (10% Cut) - Montgomery			4,640 cfs - Montgomery			Reduce: Full – 4,200 cfs					
	3,700 cfs (20% Cut) - Montgomery			4,200 cfs (10% Cut) - Montgomery			Reduce: 4,200 cfs-> 3,700 cfs Montgomery (1 week ramp)					
	2,000 cfs Montgomery		3,700 cfs Montgomery		4,200 cfs (10% Cut) - Montgomery		Reduce: 4,200 cfs -> 2,000 cfs Montgomery (1 month ramp)					
<b>Guide Curve Elevation</b>	Normal Operations: Elevations follow Guide Curves as prescribed in License (Measured in Feet)											
	Corps Deviations: As Needed; FERC Deviation for Lake Martin											
	Corps Deviations: As Needed; FERC Deviation for Lake Martin											
	Corps Deviations: As Needed; FERC Deviation for Lake Martin											

- a. Note these are based on flows that will be exceeded when possible.
- b. Jordan flows are based on a continuous +/- 5% of target flow.
- c. Thurlow Lake flows are based on continuous +/- 5% of target flow: flows are reset on noon each Tuesday based on the prior day's daily average at Heflin or Yates.
- d. Alabama River flows are 7-Day Average Flow.



**Table 8. Low Basin Inflow Guide (in cfs-days)**

<b>Month</b>	<b>Coosa Filling Volume</b>	<b>Tallapoosa Filling Volume</b>	<b>Total Filling Volume</b>	<b>Minimum JBT Target Flow</b>	<b>Required Basin Inflow</b>
Jan	0	0	0	4,640	4640
Feb	0	120	120	4,640	4760
Mar	643	2900	3543	4,640	8183
Apr	1606	2585	4191	4,640	8831
May	5	0	5	4,640	4645
Jun	0	0	0	4,640	4640
Jul	0	0	0	4,640	4640
Aug	0	0	0	4,640	4640
Sep	0	-1304	-1304	4,640	3336
Oct	-1167	-2132	-3299	4,640	1341
Nov	-1067	-2186	-3253	4,640	1387
Dec	-3	0	-3	4,640	4637



**Figure 11. ACT Basin Inflows**

2. **Low composite conservation storage.** Low composite conservation storage occurs when the APC projects' composite conservation storage is less than or equal to the storage available within the drought contingency curves for the APC reservoirs. Composite conservation storage is the sum of the amounts of storage available at the current elevation for each reservoir down to the drought contingency curve at each APC major storage project. The reservoirs considered for the trigger are R.L. Harris Lake, H. Neely Henry Lake, Logan Martin Lake, Lake Martin, and Weiss Lake. Figure 12 plots the APC composite zones. Figure 13 plots the APC low composite conservation storage trigger. If the actual active composite conservation storage is less than or equal to the active composite drought zone storage, the low composite conservation storage indicator is triggered. That computation is performed on the first and third Tuesday of each month and is considered along with the low state line flow trigger and basin inflow trigger.

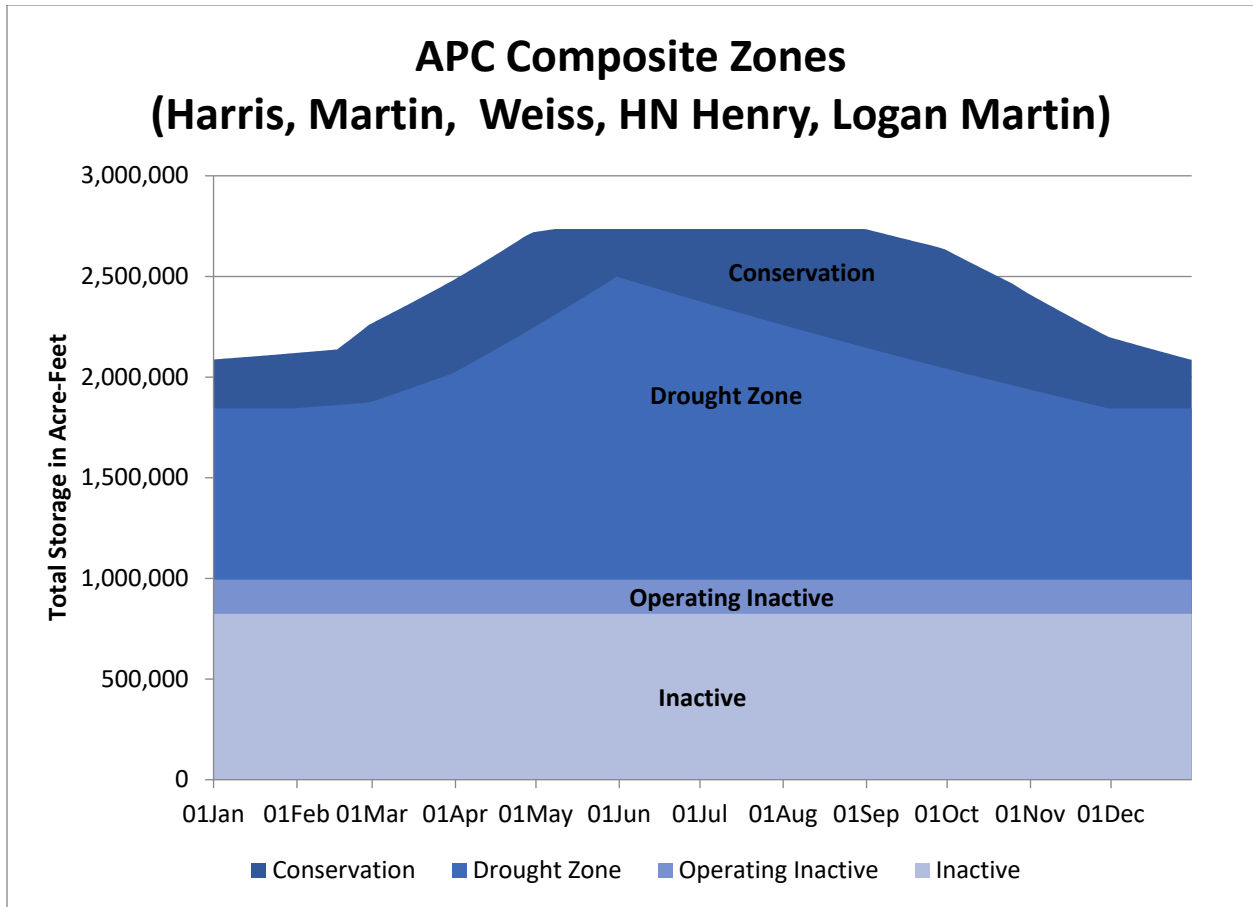
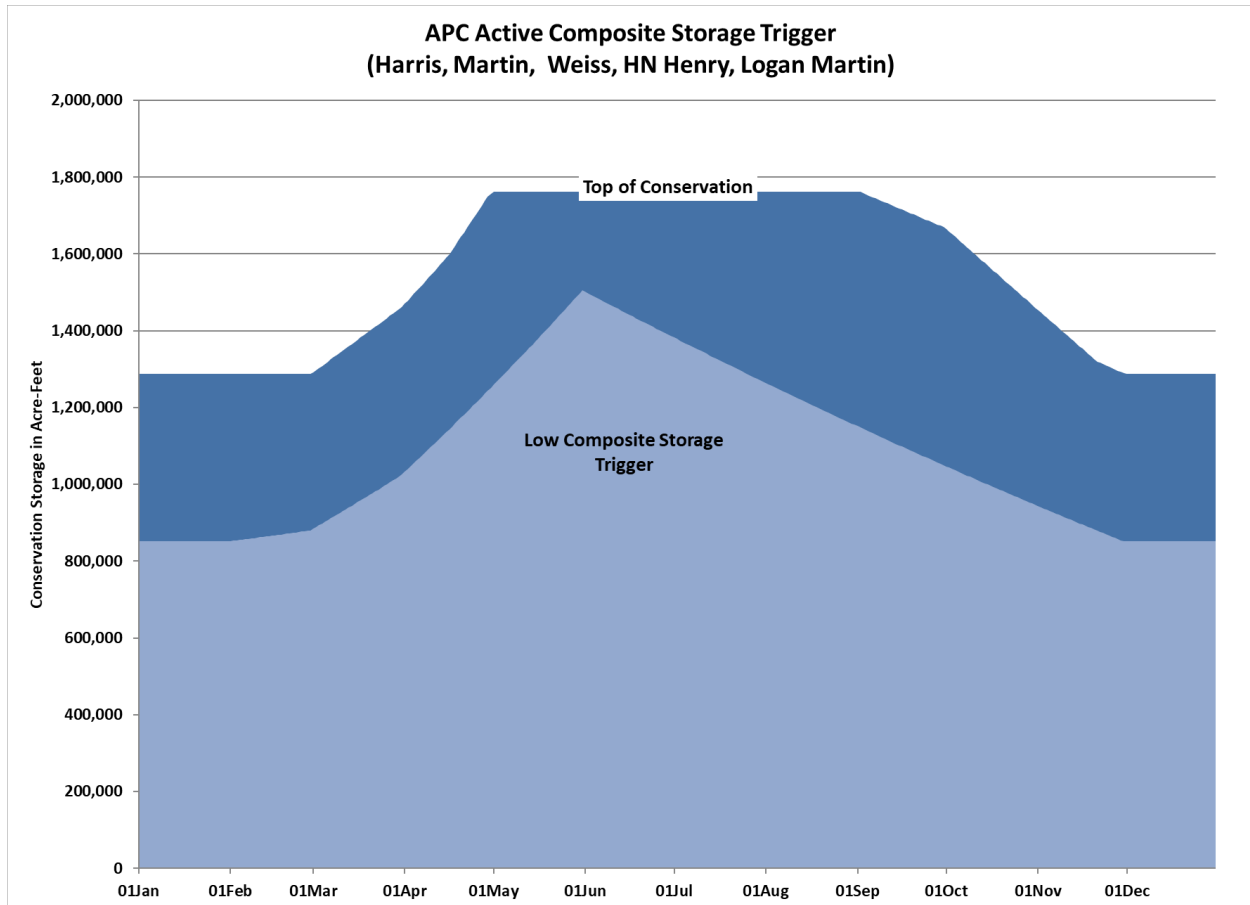


Figure 12. APC Composite Zones



**Figure 13. APC Low Composite Conservation Storage Drought Trigger**

3. **Low state line flow.** A low state line flow trigger occurs when the Mayo's Bar USGS gage measures a flow below the monthly historical 7Q10 flow. The 7Q10 flow is defined as the lowest flow over a 7-day period that would occur once in 10 years. Table 9 lists the Mayo's Bar 7Q10 value for each month (determined from observed flows from 1949 – 2006). The lowest 7-day average flow over the past 14 days is computed and checked at the first and third Tuesday of the month. If the lowest 7-day average value is less than the Mayo's Bar 7Q10 value, the low state line flow indicator is triggered. If the result is greater than or equal to the trigger value from Table 9, the flow is considered normal, and the state line flow indicator is not triggered. The term state line flow is used in developing the drought management plan because of the proximity of the Mayo's Bar gage to the Alabama-Georgia state line and because it relates to flow data upstream of the Alabama-based APC reservoirs. State line flow is used only as a source of observed data for one of the three triggers and does not imply that flow targets exist at that geographic location. The ACT Basin drought matrix does not include or imply any Corps regulation that would result in water management decisions at Carters Lake or Allatoona Lake.

**Table 9. State Line Flow Triggers**

Month	Mayo's Bar (7Q10 in cfs)
January	2,544
February	2,982
March	3,258
April	2,911
May	2,497
June	2,153
July	1,693
August	1,601
September	1,406
October	1,325
November	1,608
December	2,043

Note: Based on USGS Coosa River at Rome Gage (Mayo's Bar, USGS 02397000) observed flow from 1949 to 2006

(2) **Drought Regulation.** The DIL is computed on the first and third Tuesday of each month. Once a drought operation is triggered, the DIL can only recover from drought condition at a rate of one level per period. For example, as the system begins to recover from an exceptional drought with DIL 3, the DIL must be stepped incrementally back to zero to resume normal operations. In that case, even if the system triggers return to normal quickly, it will still take at least a month before normal operations can resume - conditions can improve only to DIL 2 for the next 15 days, then DIL 1 for the next 15 days, before finally returning to normal operating conditions.

For normal operations, the matrix shows a Coosa River flow between 2,000 cfs and 4,000 cfs with peaking periods up to 8,000 cfs occurring. The required flow on the Tallapoosa River is a constant 1,200 cfs throughout the year. The navigation flows on the Alabama River are applied to the APC projects. The required navigation depth on the Alabama River is subject to the basin inflow.

For DIL 1, the Coosa River flow varies from 2,000 cfs to 4,000 cfs. On the Tallapoosa River, the required flow is the greater of one-half of the inflow into Yates Lake or twice the Heflin USGS gage from January through April. For the remainder of the year, the required flow is one-half of Yates Lake inflow. The required flows on the Alabama River are reduced from the amounts required for DIL 0.

For DIL 2, the Coosa River flow varies from 1,600 cfs to 2,500 cfs. On the Tallapoosa River, the minimum is 350 cfs for part of the year and one-half of Yates Lake inflow for the remainder of the year. The requirement on the Alabama River is between 3,700 cfs and 4,200 cfs.

For DIL 3, the flows on the Coosa River range from 1,600 cfs to 2,000 cfs. A constant flow of 350 cfs on the Tallapoosa River is required. It is assumed an additional 50 cfs will occur between Thurlow Lake and the City of Montgomery water supply intake. Required flows on the Alabama River range from 2,000 cfs to 4,200 cfs

In addition to the flow regulation for drought conditions, the DIL affects the flow regulation to support navigation operations. Under normal operations, the APC projects are operated to

meet the needed navigation flow target or 4,640 cfs flow as defined in the navigation measure section. Once drought operations begin, flow regulation to support navigation operations is suspended.

**7-02. Extreme Drought Conditions.** An extreme drought condition exists when the remaining composite conservation storage is depleted, and additional emergency actions may be necessary. When conditions have worsened to this extent, utilization of the inactive storage must be considered. Such an occurrence would typically be contemplated in the second or third year of a drought. Inactive storage capacities have been identified for the two federal projects with significant storage (Figures 14 and 15). The operational concept established for the extreme drought impact level and to be implemented when instituting the use of inactive storage is based on the following actions:

(1) Inactive storage availability is identified to meet specific critical water use needs within existing project authorizations.

(2) Emergency uses and users will be identified in accordance with emergency authorizations and through stakeholder coordination. Typical critical water use needs within the basin are associated with public health and safety.

(3) Weekly projections of the inactive storage water availability to meet the critical water uses in the ACT Basin will be utilized when making water control decisions regarding withdrawals and water releases from the federal reservoirs.

(4) The inactive storage action zones will be developed and instituted as triggers to meet the identified priority water uses (releases will be restricted as storage decreases).

(5) Dam safety considerations will always remain the highest priority. The structural integrity of the dams due to static head limitations will be maintained.

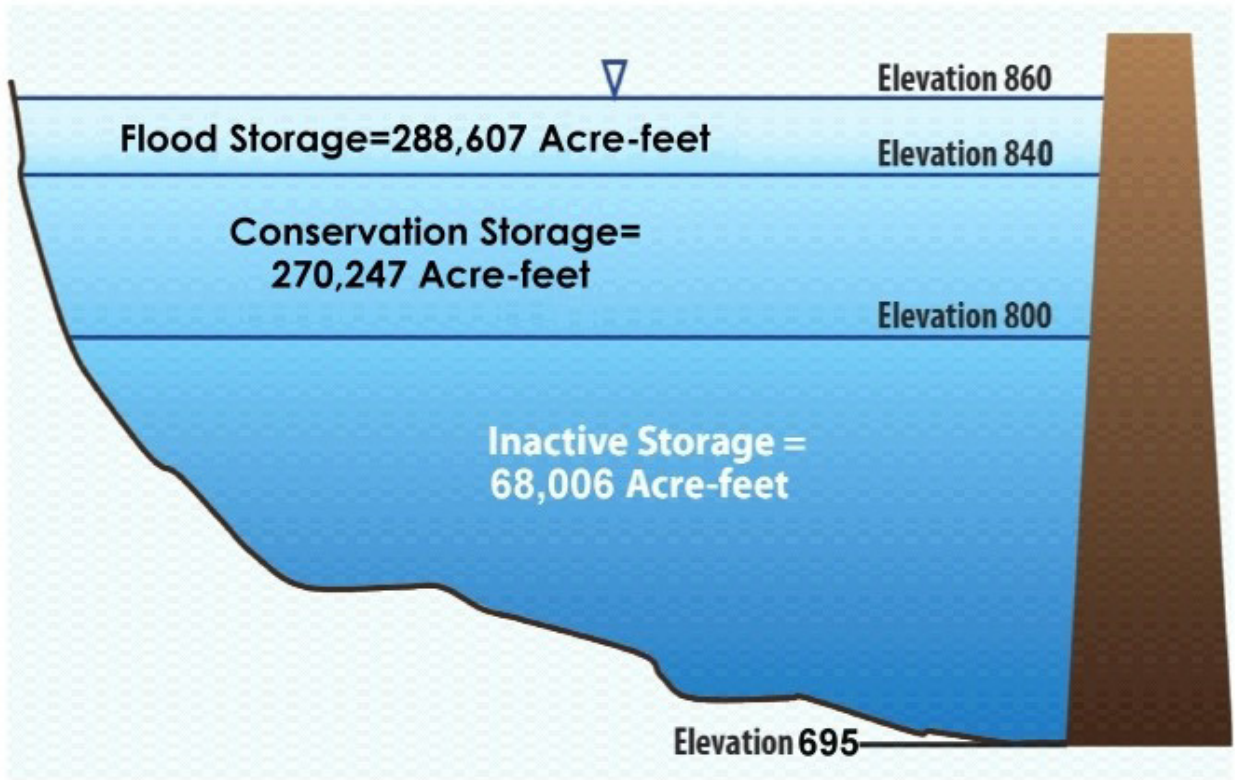


Figure 14. Storage in Allatoona Lake

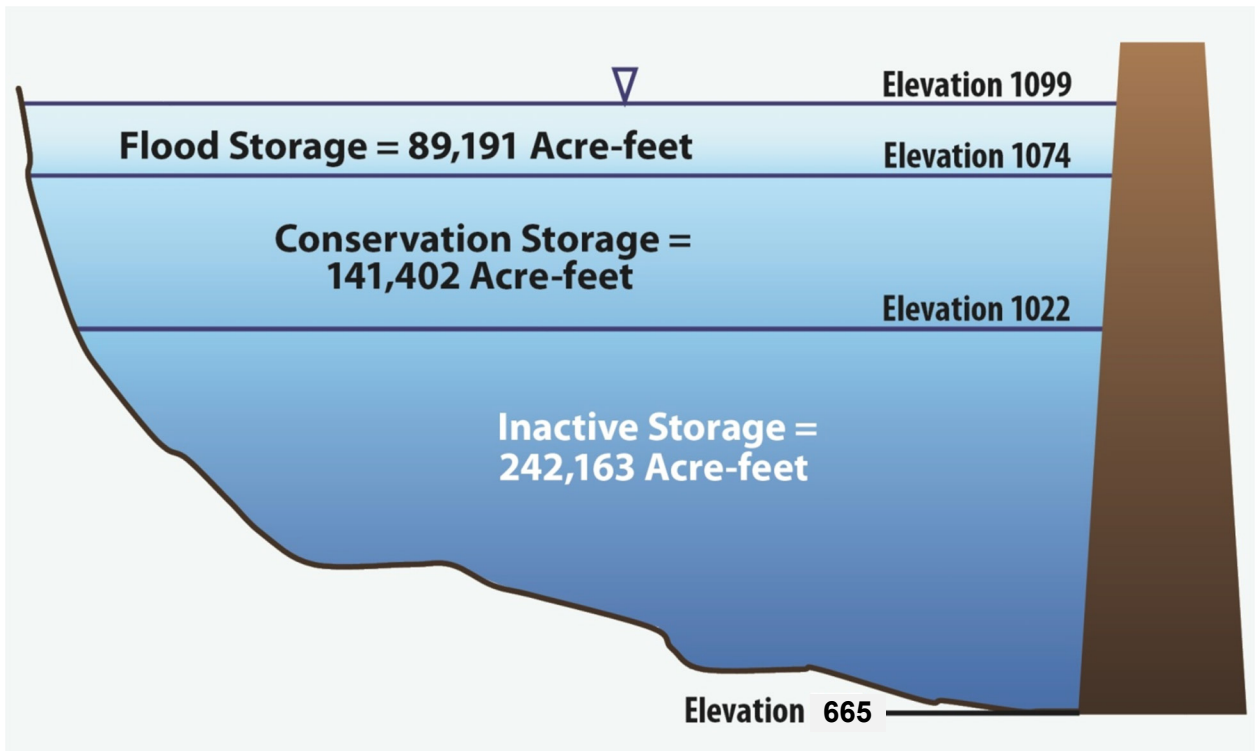


Figure 15. Storage in Carters Lake (excluding reregulation pool)

## VIII – DROUGHT MANAGEMENT COORDINATION AND PROCEDURES

**8-01. USACE Coordination.** It is the responsibility of the Mobile District Water Management Section and APC to monitor climatological and hydrometeorological conditions at all times to make prudent water management decisions. The Water Management Section makes daily decisions and coordinates with APC every two weeks or more often if conditions warrant and with other district representatives from the various areas for which the river systems are operated -- hydropower, recreation, navigation, environmental, and others to exchange information concerning the operation of the river system. This coordination includes conducting weekly meetings with these other district elements. Daily water management decisions regarding water availability, lake level forecasts, and storage forecasts are determined using the information obtained along with current project and basin hydrometeorological data. A weekly District River System Status report is prepared that summarizes the conditions in each of the river basins. When conditions become evident that normal low flow conditions are worsening, the Water Management Section will elevate the district coordination to a heightened awareness. When drought conditions are imminent, Emergency Management representatives will be notified of the conditions and will be included in the regular coordination activities.

**8-02. Interagency Coordination.** The Water Management Section will support the environmental team regarding actions that require coordination with the U.S. Fish and Wildlife Service (USFWS) for monitoring threatened and endangered species and with the Environmental Protection Agency (EPA), Georgia Environmental Protection Division (GAEPD), and Alabama Department of Environmental Management (ADEM) regarding requests to lower minimum flow targets below Claiborne Dam.

**8-03. Public Information and Coordination.** When conditions determine that a change in the water control actions from normal regulation to drought regulation is imminent, it is important that various users of the system are notified so that any environmental or operational preparations can be completed prior to any impending reduction in reservoir discharges, river levels, and reservoir pool levels. In periods of severe drought within the ACT Basin it will be within the discretion of the Division Commander to approve the enactment of ACT Basin Water Management conference calls. The purposes of the calls are to share ongoing water management decisions with basin stakeholders and to receive stakeholder input regarding needs and potential impacts to users within the basin. Depending upon the severity of the drought conditions, the calls will be conducted at regular monthly or bi-weekly intervals. Should issues arise, more frequent calls would be implemented.

a. Local Press and Corps Bulletins. The local press consists of periodic publications in or near the ACT Basin. Montgomery, Columbus, and Atlanta have some of the larger daily papers. The papers often publish articles related to the rivers and streams. Their representatives have direct contact with the Corps through the Public Affairs Office. In addition, they can access the Corps Web pages for the latest project information. The Corps and the Mobile District publish e-newsletters regularly which are made available to the general public via email and postings on various websites. Complete, real-time information is available at the Mobile District's Water Management homepage <https://www.sam.usace.army.mil/Missions/Civil-Works/Water-Management/> The Mobile District Public Affairs Office issues press releases as necessary to provide the public with information regarding Water Management issues and activities and also provides information via the Mobile District web site.

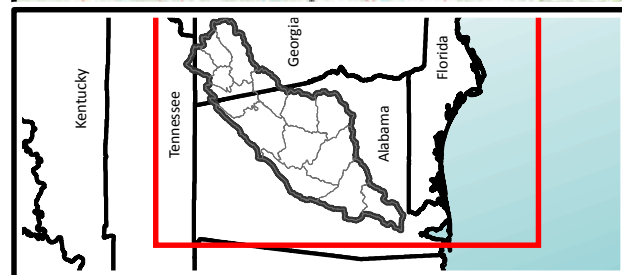
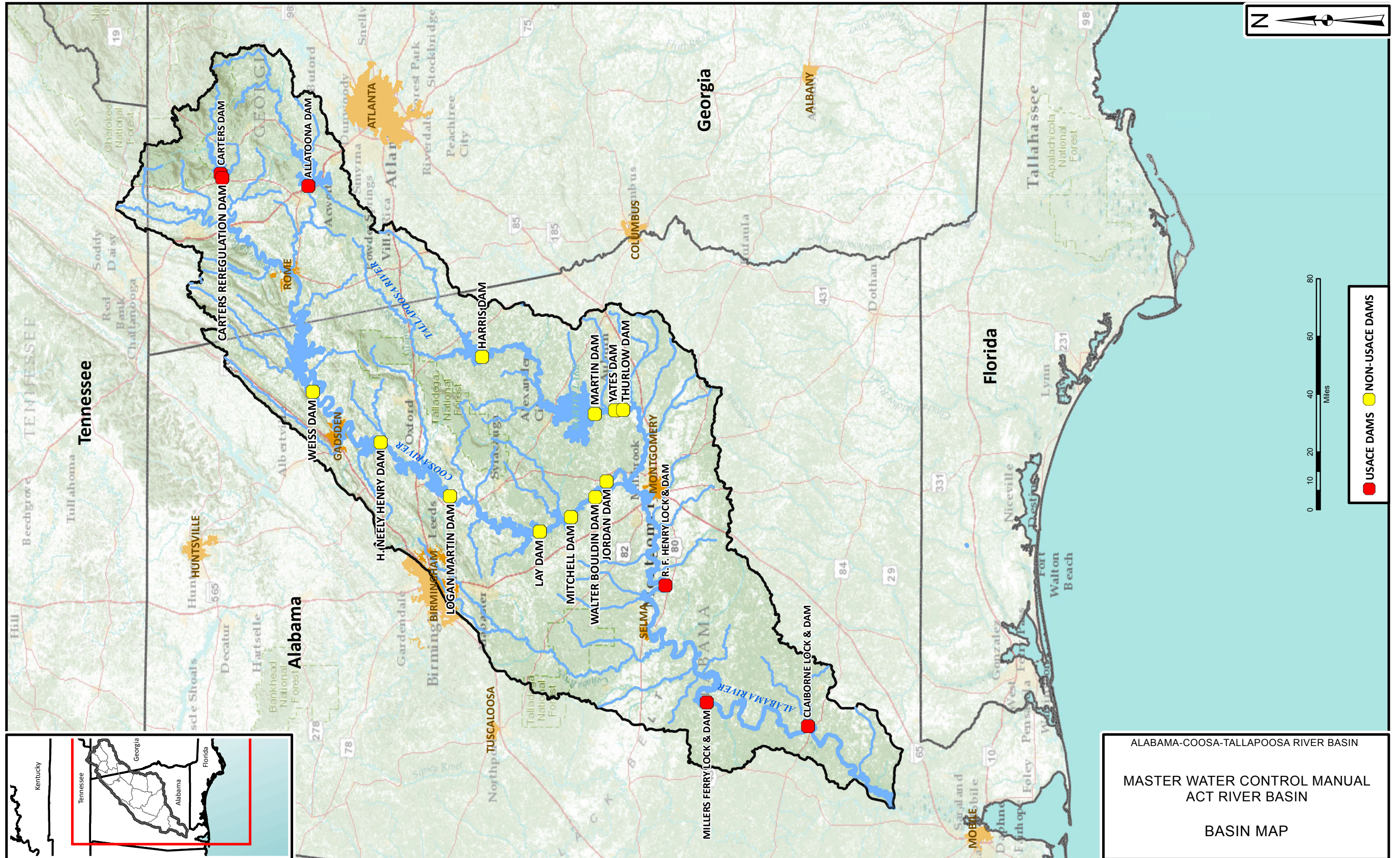


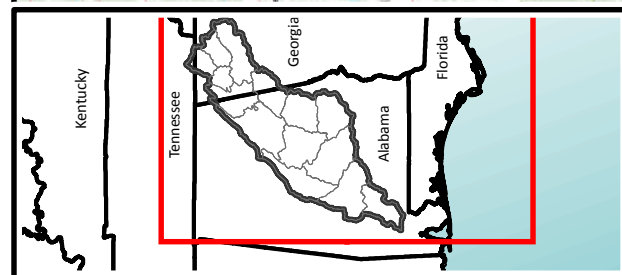
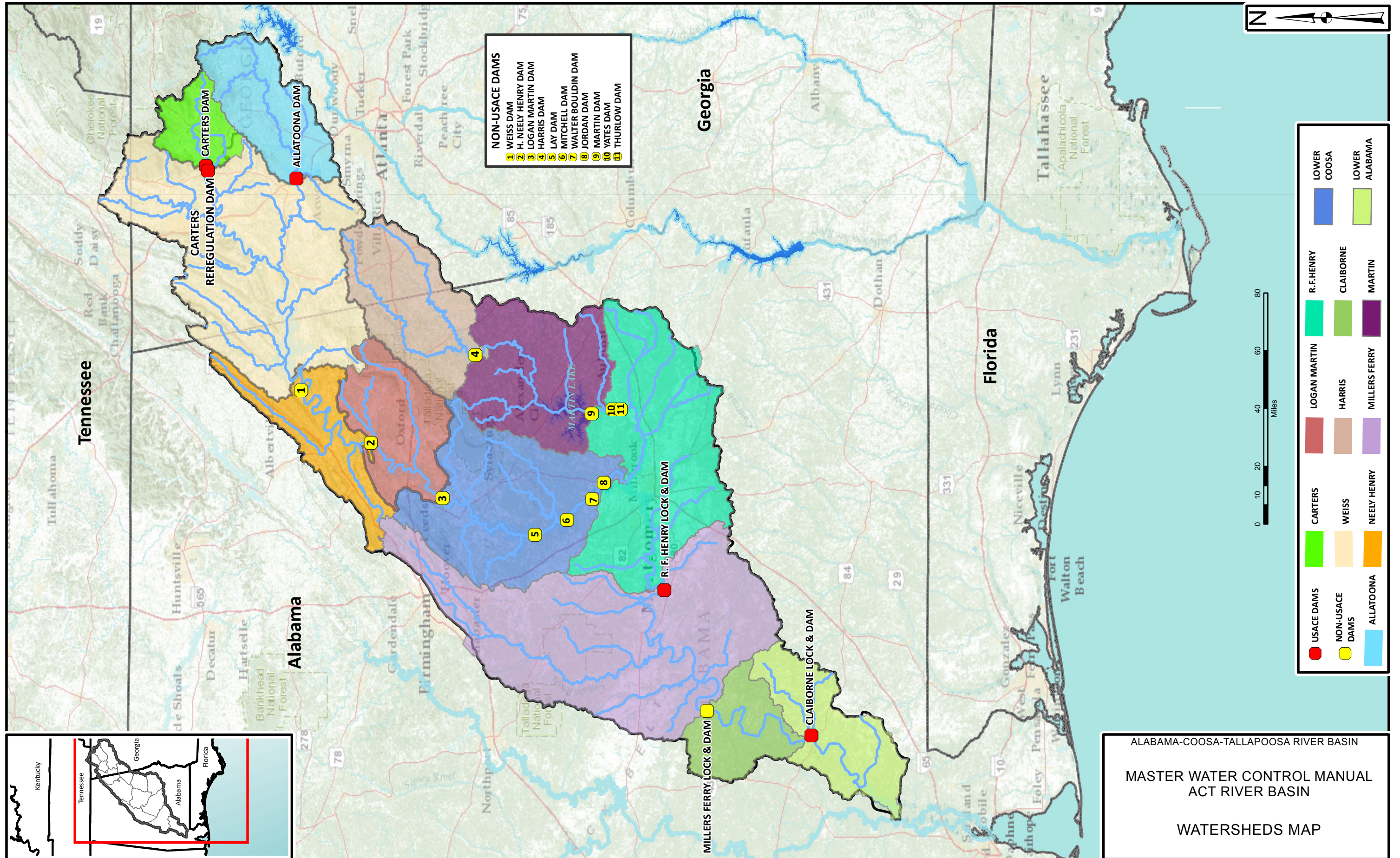
## IX – REFERENCES

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**PLATES**





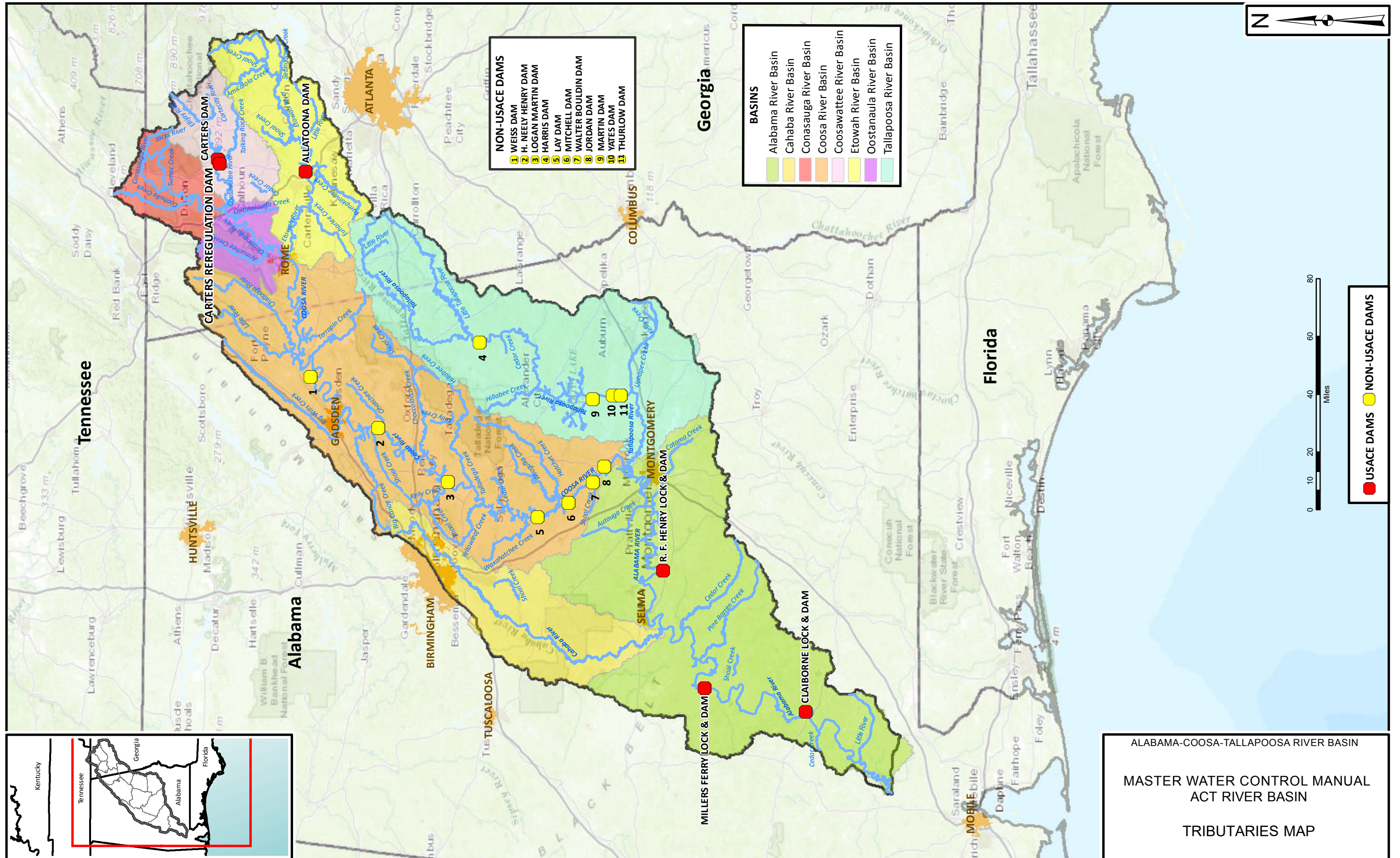
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MASTER WATER CONTROL MANUAL

ACT RIVER BASIN

WATERSHEDS MAP

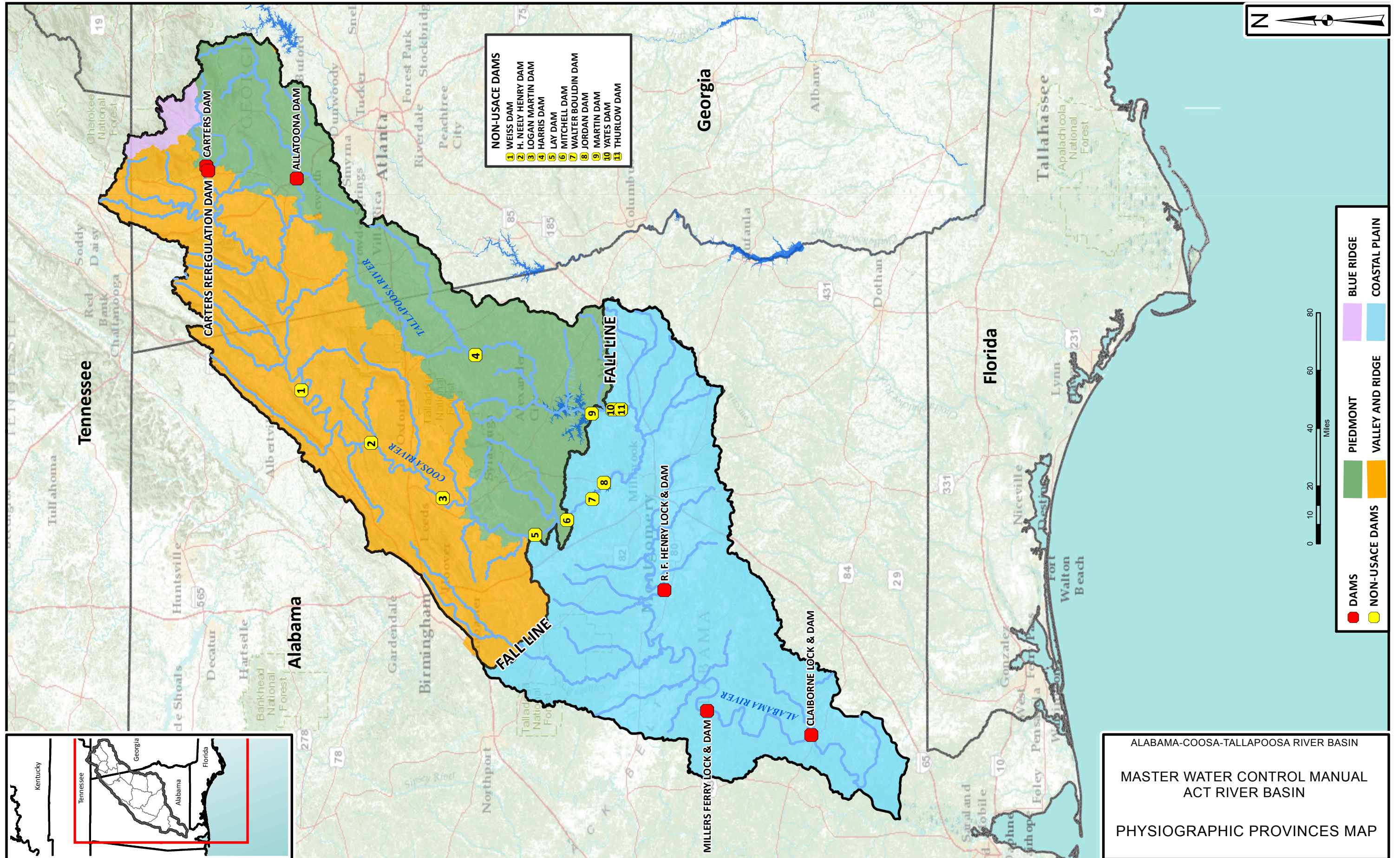




ALABAMA-COOSA-TALLAPOOSA RIVER BASIN  
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 ACT RIVER BASIN  
 TRIBUTARIES MAP

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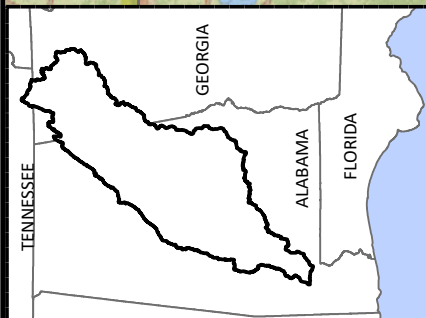
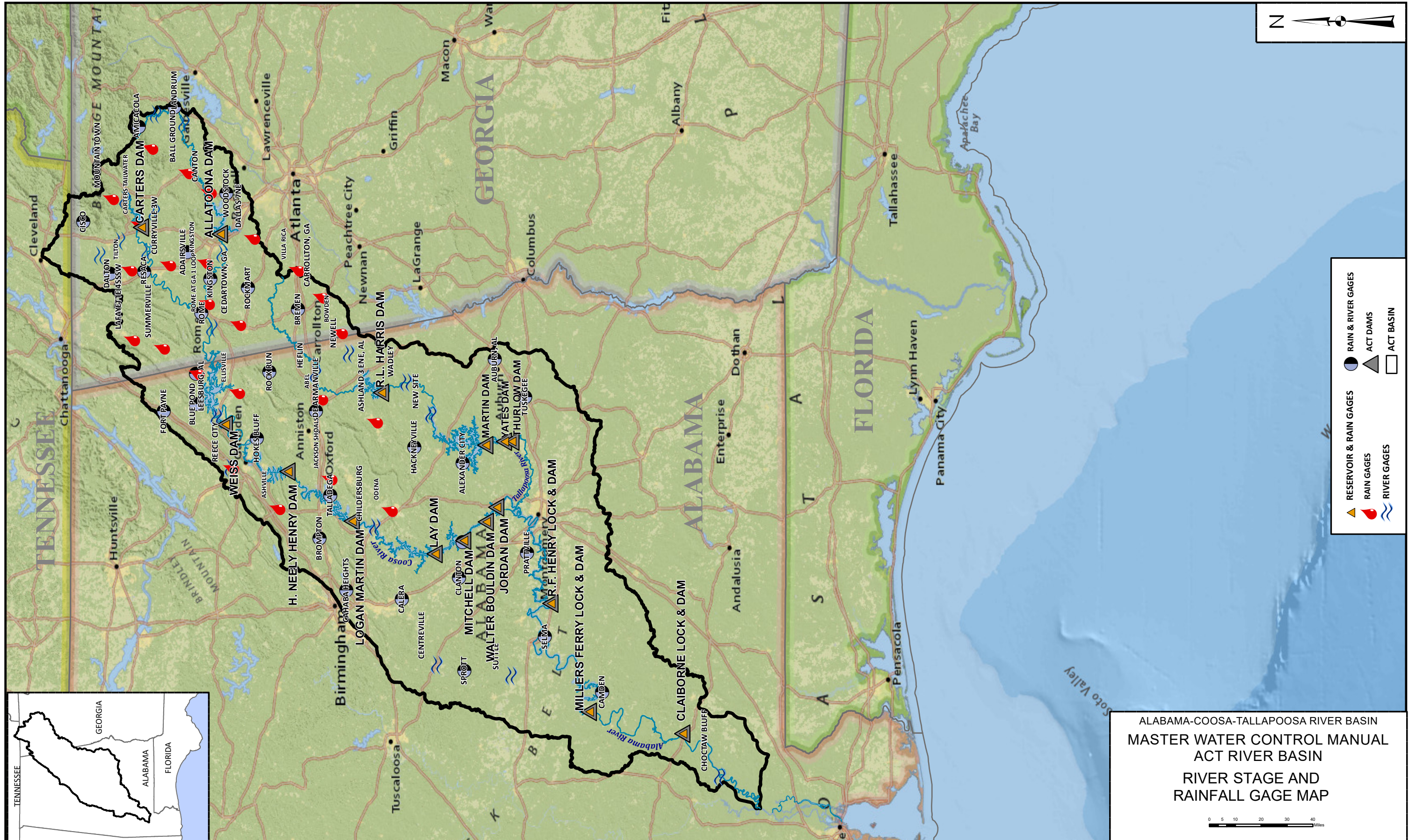




ALABAMA-COOSA-TALLAPOOSA RIVER BASIN  
 MASTER WATER CONTROL MANUAL  
 ACT RIVER BASIN  
 PHYSIOGRAPHIC PROVINCES MAP

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